

# DRAFT GENERAL BUDGET of the European Union

for the financial year 2020

Working Document
Part IX

Funding to international organisations

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# DRAFT GENERAL BUDGET of the European Union for the financial year 2020

Working Document Part IX

# Draft General Budget of the European Union for the Financial Year 2020

Working Document Part IX
Funding to international organisations

# **Draft Budget Working Documents**

The 2020 Draft Budget is accompanied by twelve 'Working Documents', as follows:

# Part I: Programme Statements of operational expenditure

Working Document I contains Programme Statements, which constitute the main instrument for justifying the operational appropriations requested by the Commission in the Draft Budget, pursuant to Article 41(3)(h) of the Financial Regulation. These Statements are coherent with the corresponding legal bases and provide details on the resources which are dedicated to each spending Programme.

## Part II: Human Resources of the EU institutions and executive agencies

Working Document II presents information on the human resources of the EU institutions and executive agencies, and in particular for the Commission, both for the establishment plans and for external personnel and across all headings of the multiannual financial framework. Moreover, pursuant to Article 41(3)(b) of the Financial Regulation, it provides a summary table for the period 2014 – 2019 which shows the number of full-time equivalents for each category of staff and the related appropriations for all institutions and bodies referred to in Article 70 of the Financial Regulation.

# Part III: Bodies set up by the European Union having legal personality and Public-private partnership

Working Document III presents detailed information relating to all decentralised agencies, executive agencies and Public-Private Partnerships (joint undertakings and joint technology initiatives), with a transparent presentation of revenue, expenditure and staff levels of various Union bodies, pursuant to Article 41(3)(c) of the Financial Regulation.

# Part IV: Pilot projects and preparatory actions

Working Document IV presents information on all pilot projects and preparatory actions which have budget appropriations (commitments and/or payments) in the 2020 Draft Budget, pursuant to Article 41(3)(f) of the Financial Regulation.

### Part V: Budget implementation and assigned revenue

Working Document V presents the budget implementation forecast for 2020, information on assigned revenue (implementation in 2018 and estimation for 2020), and a progress report on outstanding commitments (RAL) and managing potentially abnormal RAL (PAR) for 2018, pursuant to Article 41(3)(d) of the Financial Regulation.

# Part VI: Commission expenditure under the administrative heading of the multiannual financial framework

Working Document VI encompasses administrative expenditure to be implemented by the Commission under the administrative heading of the multiannual financial framework (heading 5) in accordance with Article 317 of the Treaty on the Functioning of the European Union, as well as the budgets of the Offices (OP, OLAF, EPSO, OIB, OIL and PMO), pursuant to Article 41(3)(e) of the Financial Regulation.

# Part VII: Commission buildings

Working Document VII presents information on buildings under Section III - Commission, pursuant to Article 266(1) of the Financial Regulation.

## Part VIII: Expenditure related to the external action of the European Union

Working Document VIII presents information on human resources and expenditure related to the external action of the European Union, pursuant to Article 41(10) and (11) of the Financial Regulation.

# Part IX: Funding to international organisations

Working Document IX presents funding provided to international organisations, across all MFF headings, pursuant to Article 41(3)(g) of the Financial Regulation.

# Part X: Financial Instruments

Working Document X presents the use made of financial instruments, pursuant to Article 41(4) of the Financial Regulation.

### Part XI: EU Trust funds

Working Document XI presents the activities supported by EU Trust Funds, their implementation and performance, pursuant to Article 41(6) of the Financial Regulation.

### Part XII: Payment schedules

Working Document XII presents summary statements of the schedule of payments due in subsequent years to meet budgetary commitments entered into in previous years, pursuant to Article 41(3)(i) of the Financial Regulation.

# EU funded activities implemented through international organisations (Article 41 (3) (g) of the Financial Regulation)

# **TABLE OF CONTENTS**

1.	Introduction	4
2.	Definition of International Organisation	4
3.	Overview of EU Budget implementation through international organisations	5
3.1.	International organisations to which legal commitments were made	5
3.2.	Reasons for implementing EU funded activities through international organisations	6
3.3.	EU Programmes contracting with international organisations	7
4.	Overview of EU Trust Funds contracting with international organisations	7
Anı	nex (Tables)	9
I.	Legal commitments to international organisations	9
Π.	Reasons for implementing EU funded activities through international organisations	12
III.	EU Programmes contracting with international organisations	14
IV.	EU Trust Funds contracting with international organisations	16
V.	Reasons for implementing EU Trust Funds activities through international organisations	18

# 1. Introduction

This working document accompanies the Draft Budget 2020. Its purpose is to provide information on funding made available to international organisations from the approved 2018 EU Budget, and to present the reasons why it was more efficient for the Union to implement projects through international organisations rather than to act directly.

# 2. Definition of International Organisation

Article 62(1) (c) (ii) of the Financial Regulation<sup>1</sup> lays down the definition of international organisations. Based on these texts the Commission definition of an international organisation includes:

- international public-sector organisations set up by intergovernmental agreements, and specialised agencies set up by such organisations;
- the International Committee of the Red Cross;
- the International Federation of National Red Cross and Red Crescent Societies;
- other non-profit organisations assimilated to international organisations by a Commission decision.

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<sup>&</sup>lt;sup>1</sup> OJ L 193, 30.07.2018, p. 1

# 3. Overview of EU Budget implementation through international organisations

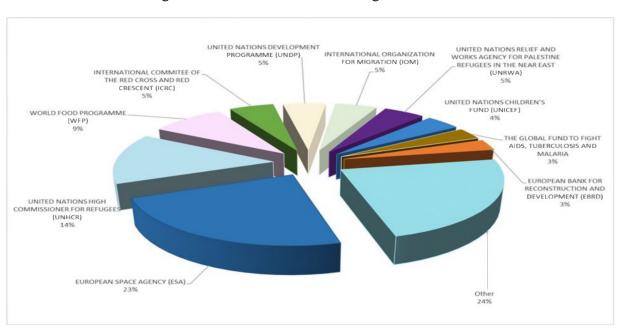
In accordance with article 41(3) (g) of the Financial Regulation, the Commission should attach to the draft budget a working document showing funding to international organisations, which should contain:

- a summary of all contributions, with a breakdown per Union programme or fund and per international organisation,
- a statement of reasons explaining why it was more efficient for the Union to fund those international organisations rather than to act directly.

The pie charts in the sections below show the amount of legal commitments made to international organisations from the approved budget 2018. The total amount of these legal commitments made in 2018 from the EU budget was EUR 2,6 billion.

# 3.1. International organisations to which legal commitments were made

The pie chart below presents the commitments made, broken down by international organisation. The 'top ten' were together provided with EUR 1,99 billion to implement EU policies, accounting for 76 % of all budgetary commitments to international organisations in 2018. The organisation receiving more than any other recipient was the European Space Agency, accounting for 23% of the commitments, in order to implement the European Geostationary Navigation Overlay Service (EGNOS), Galileo and Copernicus.



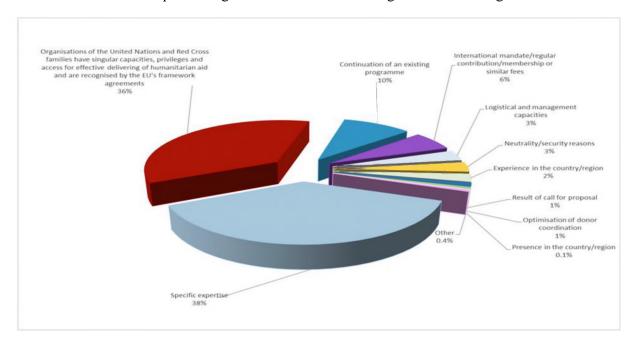
Legal commitments to international organisations 2018

# 3.2. Reasons for implementing EU funded activities through international organisations

The pie chart below presents, by order of magnitude, the main reasons why it was more efficient to fund international organisations than to act directly. At the individual programme or project level there may be more than one reason to work with an international organisation.

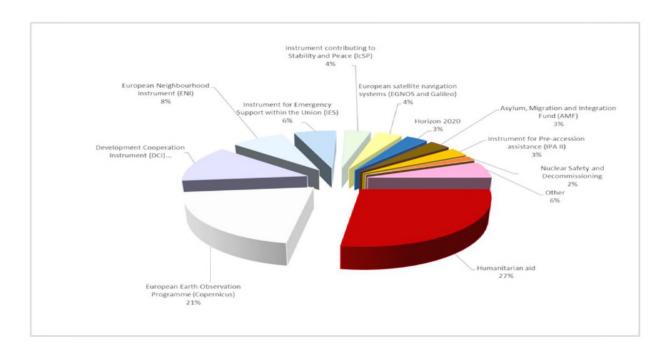
The most common reason for choosing to implement projects through an international organisation is for the organisation's specific expertise (38% of funding), for example, for a unique capacity to deliver space related services for the EGNOS, Galileo and Copernicus programmes. In addition 36% of funding went to international organisations, notably to the United Nations and Red Cross families, due to their singular capacities, privileges and access, notably for the effective delivery of humanitarian aid.

Main reasons for implementing EU funded activities through international organisations 2018



# 3.3. EU Programmes contracting with international organisations

The pie chart below presents the commitments by Union programme. The 2 programmes committing most funds to international organisations were humanitarian aid (27%) and Copernicus (21%).

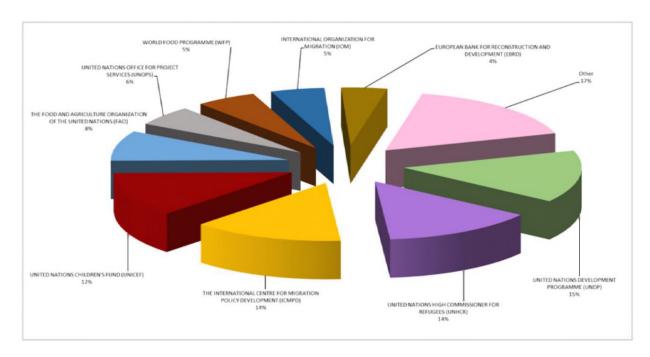


EU Programmes contracting with international organisations 2018

# **4.** Overview of EU Trust Funds contracting with international organisations

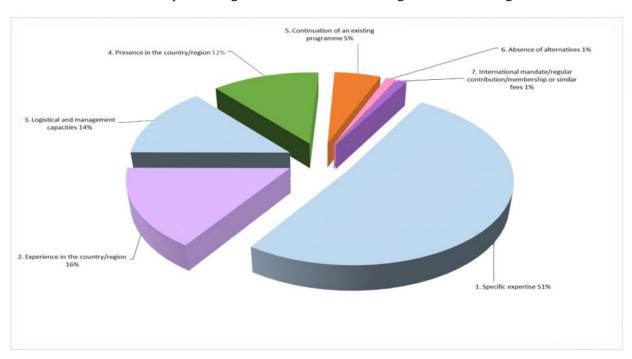
In addition to the funding described in the earlier sections, the EU Trust Funds have also provided funding to international organisations. The EU Budget, the European Development Fund, EU Member States and other donors together fund the EU Trust Funds. The pie chart below covers the year 2018, indicating that the top 4 receiving international organisations were the United Nations Development Programme (15%), the United Nations High Commissioner for Refugees (14%), the International Centre for Migration Policy Development (14%) and the United Nations Children's Fund (21%).

# EU Trust Funds contracting with international organisations



The second pie chart shows that the 3 main reasons for implementing the EU Trust Funds' activities through international organisations were related to the organisations' specific expertise (51%), to their presence in the countries or regions (16%) and to the logistical and management capacities (14%).

# Main reasons for implementing EU funded activities through international organisations



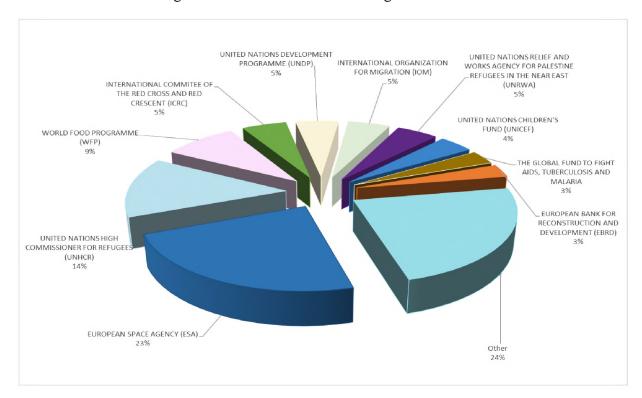
# Annex (Tables)

# I. Legal commitments to international organisations

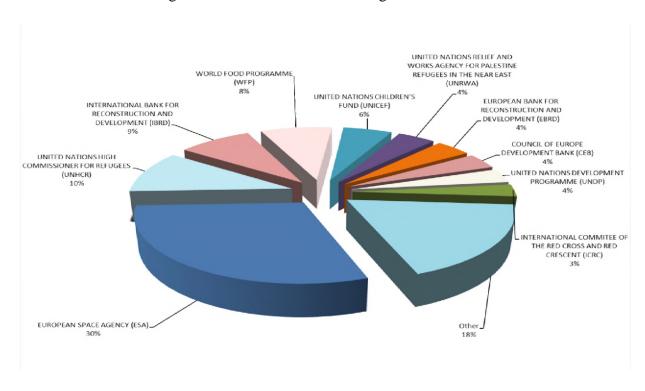
International Organisation	2018 (EUR)	(%)
1. European Space Agency	604 870 000	23,3%
2. United Nations High Commissioner for Refugees	363 121 352	14,0%
3. World Food Programme	227 333 642	8,7%
4. International Committee of the Red Cross and Red Crescent	136 925 919	5,3%
5. United Nations Development Programme	132 562 588	5,1%
6. International Organization for Migration	129 998 428	5,0%
7. United Nations Relief and Works Agency for Palestine Refugees in the Near East	126 560 354	4,9%
8. United Nations Children's Fund	105 755 800	4,1%
9. The Global Fund to Fight Aids, Tuberculosis and Malaria	85 000 000	3,3%
10. European Bank for Reconstruction and Development	76 698 460	3,0%
11. International Finance Corporation	52 150 000	
12. United Nations Population Fund	52 100 000	
13. International Bank for Reconstruction and Development	48 128 741	
14. European Centre for Medium-Range Weather Forecasts	39 859 169	
15. Council of Europe Development Bank	39 500 000	
16. European Organisation for the Exploitation of Meteorological Satellites	35 357 000	
17. The Food and Agriculture Organization of the United Nations	26 108 983	
18. World Health Organization	25 605 624	
19. United Nations Industrial Development Organization	24 700 000	
20. United Nations Organisation	20 802 486	
21. European University Institute	18 479 974	
22. United Nations Office for Project Services	18 348 473	
23. Special Tribunal for Lebanon	15 000 000	
24. United Nations Office for the Coordination of Humanitarian Affairs	14 250 000	
25. International Monetary Fund	12 347 090	
26. Organisation for Economic Co-Operation and Development	12 110 599	
27. International Trade Centre	9 150 000	
28. International Federation of Red Cross and Red Crescent	8 550 000	
29. United Nations High Commissioner for Human Rights	8 400 000	
30. European Molecular Biology Laboratory	7 719 561	
31. United Nations Educational Scientific and Cultural Organization	7 000 000	
32. International Iberian Nanotechnology Laboratory	6 731 564	
33. United Nations Office on Drugs and Crime	6 696 979	
34. Council of Europe	6 460 609	
35. Pan American Health Organization	6 330 000	
36. World Customs Organization	5 715 137	
37. European Organization for Nuclear Research	5 078 191	
38. The Preparatory Commission for the comprehensive Nuclear-Test-Ban Treaty	4 594 752	
39. International Commission for the Conservation Of Atlantic Tunas	4 570 245	
40. Energy Community	4 491 921	
41. The International Centre for Migration Policy Development	4 330 487	
42. Environmental Development Action in the Third World	4 000 000	
43. International Labour Organization	3 877 538	
44. International Olive Oil Council	3 742 117	
45. Organization of American States	3 739 317	
46. United Nations Framework Convention on Climate Change	3 735 329	
47. United Nations Economic Commission for Africa	3 000 000	
48. Maritime Analysis and Operations Centre-Narcotics	2 849 250	
49. Office of the High Representative	2 838 698	
50. World Meteorological Organization	2 527 225	
51. International Science and Technology Center	2 500 000	

52. United Nations Mechanism for International Criminal Tribunals	2 200 000	
53. Regional Cooperation Council	2 000 000	
54. World Organisation for Animal Health Organisation	1 846 329	
55. European Organisation for the Safety of Air Navigation	1 326 317	
56. Intergovernmental Authority on Development	1 300 000	
57. Inter-American Tropical Tuna Commission	1 233 455	
58. World Trade Organization	1 000 000	
59. International Criminal Court	1 000 000	
60. Science and Technology Center in Ukraine	1 000 000	
61. Baltic Marine Environment Protection Commission	952 446	
62. United Nations Human Settlements Programme	931 850	
63. United Nations Environment Programme	785 852	
64. International Agency for Research on Cancer	780 000	
65. North-East Atlantic Fisheries Commission	774 503	
66. United Nations High Commissioner for Refugees	764 600	
67. Centre International de Hautes Etudes Agronomiques Méditerranéennes	684 979	
68. European Forest Institute	659 831	
*	650 000	
69. United Nations Interregional Crime and Justice Research Institute		
70. United Nations Educational Scientific and Cultural Organization	569 700	
71. Organisation Internationale de la Francophonie	568 500	
72. International Civil Aviation Organization	565 858	
73. Preparatory Commission for the International Renewable Energy Agency	482 000	
74. International Sugar Organization	401 605	
75. South Pacific Regional Fisheries Management Organisation	379 122	
76. International Grains Council	316 336	
77. Northwest Atlantic Fisheries Organization	311 404	
78. Western and Central Pacific Fisheries Commission	310 581	
79. Commission for the Conservation of Antarctic Marine Living Resources	283 719	
80. European Audio-visual Observatory	269 943	
81. Commission for the Conservation of Southern Blufin Tuna	256 761	
82. International Union for the Protection of New Varieties of Plants	253 000	
83. International Plant Genetic Resources Institute	159 100	
84. Energy Charter	150 000	
85. European and Mediterranean Plant Protection Organization	150 000	
86. North Atlantic Salmon Conservation Organisation	141 389	
87. European Organisation for Astronomical Research in the Southern Hemisphere	140 668	
88. Organisation Internationale de la Vigne et Vin	140 000	
89. International Telecommunication Union	133 460	
90. United Nations Educational Scientific and Cultural Organization	119 025	
91. International Rubber Study Group	109 572	
92. International Institute of Tropical Agriculture	102 875	
93. United Nations Office for Outer Space Affairs	100 000	
94. European Patent Organisation	96 676	
95. International Tribunal for the Law of the Sea	95 000	
96. IEA Bioenergy	90 076	
97. International Seabed Authority	83 794	
98. African Union	82 346	
99. Commonwealth Agricultural Bureaux International	58 750	
100. Facultad Latinoamericana de Ciencias Sociales	41 252	
101. South East Atlantic Fisheries Organ	37 938	
102. Hague Conference on Private International Law	35 000	
103. International Energy Agency	22 401	
104. United Nations University	14 228	
105. Executive Committee International Energy Agency- Photovoltaic Power Systems	9 000	
106. International Centre for the Registration of Serial Publications	8 820	
107. United Nations Office at Geneva	3 500	
Total	2 599 287 164	100%

# Legal commitments to international organisations 2018



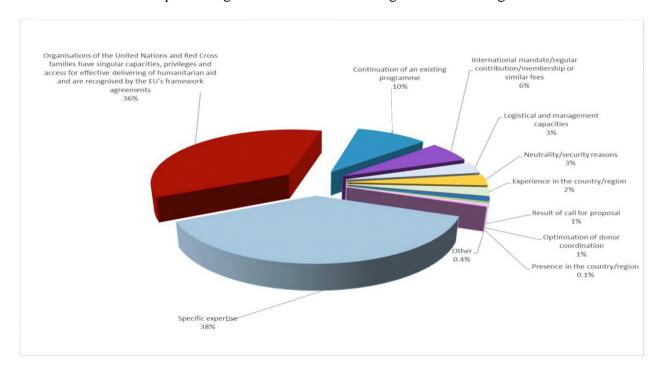
# Legal commitments to international organisations 2017



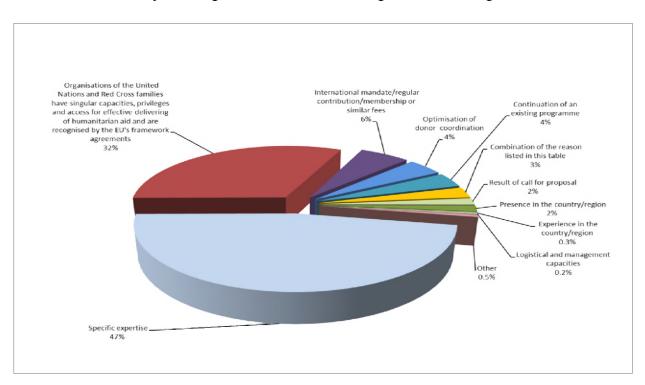
# II. Reasons for implementing EU funded activities through international organisations

Main reasons for implementing EU funded activities through international organisations	2018 Commitments	
	(EUR)	(%)
Specific expertise	974 908 431	37,5%
2. Organisations of the United Nations and Red Cross families have singular	933 123 129	35,9%
capacities, privileges and access for effective delivering of humanitarian aid		
and are recognised by the EU's framework agreements		
3. Continuation of an existing programme	249 977 438	9,6%
4. International mandate/regular contribution/membership or similar fees	155 791 840	6,0%
5. Logistical and management capacities	83 931 871	3,2%
6. Neutrality/security reasons	80 753 569	3,1%
7. Experience in the country/region	62 714 095	2,4%
8. Result of call for proposal	26 921 884	1,0%
9. Optimisation of donor coordination	16 760 000	0,6%
10. Presence in the country/region	3 000 000	0,1%
11. Other	11 404 906	0,4%
Total	2 599 287 164	100%

# Main reasons for implementing EU funded activities through international organisations 2018



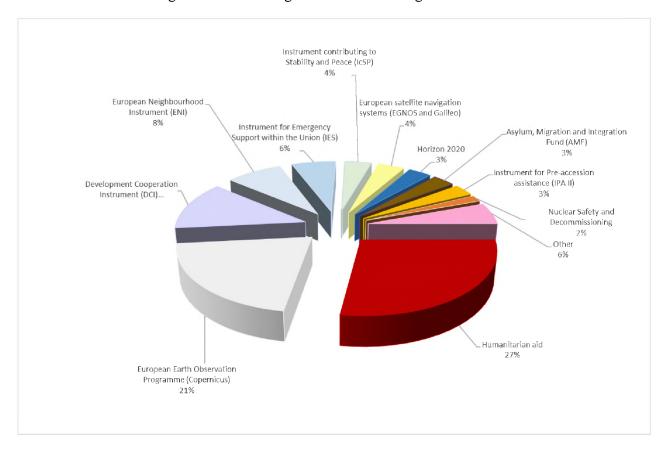
# Main reasons for implementing EU funded activities through international organisations 2017



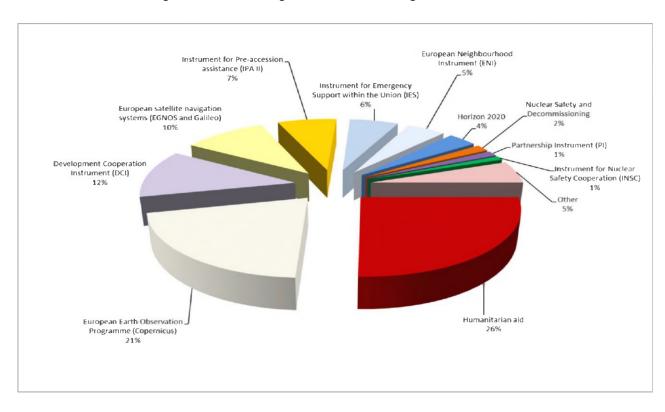
# III. EU Programmes contracting with international organisations

Programmes 2014-2020	2018 Commitments	
	(EUR)	(%)
Humanitarian aid	715 269 961	27,52%
European Earth Observation Programme Copernicus	543 198 107	20,90%
Development Cooperation Instrument	329 763 500	12,69%
European Neighbourhood Instrument	210 029 000	8,08%
Instrument for Emergency Support within the Union	166 076 000	6,39%
Instrument contributing to Stability and Peace	101 565 675	3,91%
European Geostationary Navigation Overlay Service EGNOS and European	100 100 000	3,85%
Satellite Navigation System Galileo		
Horizon 2020	85 961 833	3,31%
Asylum, Migration and Integration Fund	82 798 985	3,19%
Instrument for Pre-accession assistance	77 340 907	2,98%
Nuclear Safety and Decommissioning	42 666 000	1,64%
Technical assistance	22 378 139	0,86%
Other actions and programmes	20 447 305	0,79%
Common Foreign and Security Policy	19 342 777	0,74%
European Instrument for Democracy and Human Rights	18 242 943	0,70%
Education, Training and Sport Erasmus+	17 691 402	0,68%
European Maritime and Fisheries Fund	13 194 276	0,51%
Actions financed under the prerogatives of the Commission and specific	6 859 088	0,26%
competences conferred to the Commission	1,000,166	0.100/
Employment and Social Innovation	4 998 466	0,19%
Sustainable Fisheries Partnership Agreements and compulsory contributions to Regional Fisheries Management Organisations and to other international organisations	4 938 152	0,19%
Internal Security Fund	2 849 250	0,11%
Health	2 550 000	0,10%
Pilot projects and preparatory actions	2 550 000	0,10%
Commission administrative expenditure	1 594 865	0,06%
Creative Europe	1 533 943	0,06%
Food and feed	1 466 329	0,06%
Environment and climate action	1 049 369	0,04%
Competitiveness of enterprises and small and medium-sized enterprises	809 572	0,03%
Transport	652 538	0,03%
Partnership Instrument	580 106	0,02%
Rights, Equality and Citizenship	529 266	0,02%
Euratom Research and Training Programme	150 000	0,01%
Contribution to the Connecting Europe Facility	74 410	0,003%
Justice	35 000	0,001%
Total	2 599 287 164	100,00%

# EU Programmes contracting with international organisations 2018



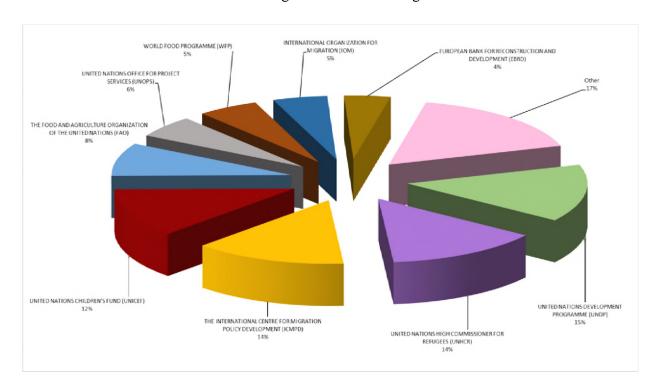
# EU Programmes contracting with international organisations 2017



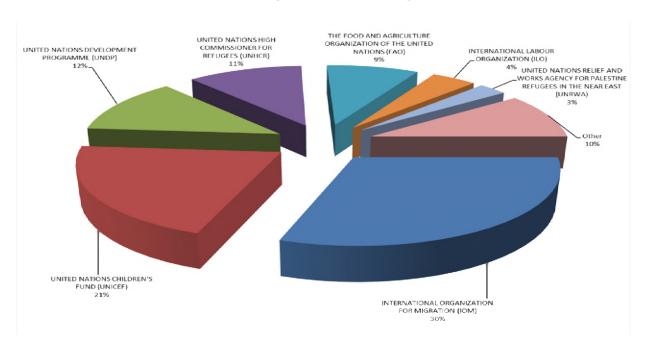
# IV. EU Trust Funds contracting with international organisations

International Organisation	2018 Commitments (EUR)	(%)
United Nations Development Programme	70 477 445	15%
United Nations High Commissioner for Refugees	67 175 000	14%
The International Centre for Migration Policy Development	66 348 270	14%
United Nations Children's Fund	60 075 000	12%
The Food and Agriculture Organization of the United Nations	40 630 836	8%
United Nations Office for Project Services	27 000 000	6%
World Food Programme	26 623 981	5%
International Organization for Migration	23 706 922	5%
European Bank for Reconstruction and Development	20 200 000	4%
United Nations Relief and Works Agency for Palestine Refugees in the Near East	18 000 000	4%
International Trade Centre	17 700 000	4%
World Health Organization	14 400 000	3%
United Nations Environment Programme	10 000 000	2%
International Fund for Agricultural Development	8 750 000	2%
United Nations Industrial Development Organization	7 750 000	2%
Intergovernmental Authority on Development	4 963 747	1%
United Nations Office on Drugs and Crime	10 5930	0,022%
European University Institute	4 970	0,001%
Total	483 912 102	100%

# EU Trust Funds contracting with international organisations 2018



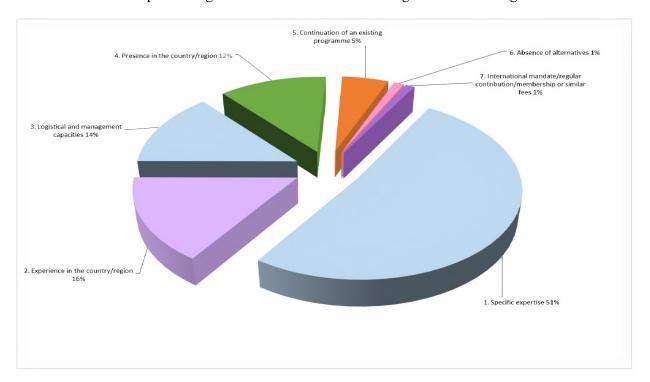
# EU Trust Funds contracting with international organisations 2017



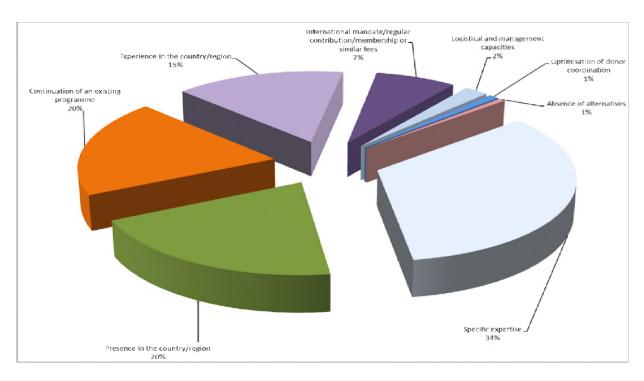
# V. Reasons for implementing EU Trust Funds activities through international organisations

Main reasons for implementing EU funded activities through international organisations	2018 Commitments (EUR)	(%)
1. Specific expertise	247 723 041	51%
2. Experience in the country/region	75 150 000	16%
3. Logistical and management capacities	65 888 981	14%
4. Presence in the country/region	58 971 363	12%
5. Continuation of an existing programme	25 554 970	5%
6. Absence of alternatives	5 660 000	1%
7. International mandate/regular contribution/membership or similar fees	4 963 748	1%
Total	483 912 102	100%

# Main reasons for implementing EU Trust Funds activities through international organisations 2018



# Main reasons for implementing EU Trust Funds activities through international organisations 2017



Further information on individual EUTFs is available on the following websites:

BEKOU: <a href="http://ec.europa.eu/europeaid/bekou-trust-fund-introduction\_en">http://ec.europa.eu/europeaid/bekou-trust-fund-introduction\_en</a> MADAD: <a href="https://ec.europa.eu/trustfund-syria-region/content/home\_en">https://ec.europa.eu/trustfund-syria-region/content/home\_en</a>

AFRICA: http://ec.europa.eu/europeaid/regions/africa/eu-emergency-trust-fund-africa en

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