EUROPE 2020

AUSTRIAN REFORM PROGRAMME 2011

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WORKING TRANSLATION

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I. Introduction

The Europe 2020 Strategy provides for every member state to submit, by end-April of every year at the very latest, a National Reform Programme for Growth and Employment together with the Stability and/or Convergence Programme. Both programmes are central cornerstones of the new political economic coordination.

The decisive governance instrument for the implementation of the Europe 2020 Strategy is the so called European Semester, which became operational for the first time in January when the European Commission presented its first Annual Growth Survey. The Annual Growth Survey was compiled in line with a first validation of the draft National Reform Programmes of last November: At their meeting in late March the Commission's Annual Growth Survey was endorsed by the Heads of State or overnment as a precedent-setting document for the upcoming reform. At their meeting on 24 and 25 March the Heads of government of the Euro zone moreover concluded the Euro Plus Pact exclusively designed to reinforce the economic pillar of the Economic and Monetary Union.

Smart, sustainable und inclusive growth - these are the three central elements of the Europe 2020 Strategy. Behind these three growth paradigms stand (i) developing an economy based on knowledge and innovation, (ii) promoting a more resource efficient, greener and more competitive economy, and (iii) fostering a high employment economy delivering social and territorial cohesion. So as to detect macro-economic imbalances as early as possible to be able to counteract if necessary a new monitoring procedure was agreed on which is expected to become operational as from summer 2011.

Against the background of the necessary budget discipline and the macro-economic stability the Austrian government focuses on the effects of growth and employment, social balance and competitiveness. At the same time attention is to be paid to the stimulation and support of future-oriented growth, and to the implementation of basic structural reforms, as well as to safeguarding location and production factors – like the social system.

Many controlling measures and standards play a decisive role at the back of the stage without having been directly integrated into the Austrian Reform Programme. So, the National Action Plan for Integration, which as agreed on by the federal government last spring, meant to structure, throughout Austria, the cooperation for successful integration measures. Many of the quoted measures have an immediate impact on the accomplishment of the goals to reduce poverty or to enhance education, thus contributing to the sustainable and high-quality overall growth.

Also the EU structural funds in Austria show a high conformity with the issues defined in Europe 2020. However, Austria being an economically strong member state, receives only a relatively small share from the EU structural funds. Therefore only a small portion of the NRP-relevant measures is financed by EU funds despite the high coherence of the EU structural funds in Austria with the EU targets. The present programme, which is based on the draft NRP of November 2010, outlines the mode of implementation, on a national basis, of the targets and commitments of the Europe 2020 Strategy and the Euro Plus Pact. The measures that Austria intends to implement within the Euro Plus Pact in the next 12 months are earmarked in the Austrian Reform Programme as such, and are also separately outlined in an annex.

The measures quoted for the accomplishment of the national Europe 2020 targets focus on the years 2011 and 2012. The measures quoted are a selection of measures already in force. They document their multiplicity and wide range and show that many stakeholders actively take responsibility in implementing and shaping the Europe 2020 Strategy. The great number of elaborate comments is published separately.

For the early summer, moreover, it is planned to organise, together with the representatives of the European Commission in Austria, an event in which to inform on the National Reform Programme and the enhanced economic political coordination, Further information events are to follow, the format to be developed, as the target group may be, in the course of the second half year.

II. Macro-economic scenario

See Austrian Stability Programme for the years 2010 to 2014

II.1 Economic context

The most severe economic crisis since the years following as of 1930 required a guick and though response. Due to the measures taken, a permanent loss in production capacity and jobs could be prevented successfully from a today's point of view. Somewhat delayed, the economic upswing gathered speed in the second quarter of 2010 also in the EU27 and the Euro zone. The growth in the Euro zone was fuelled thanks to strong demand mainly from Asian economies – particularly by the German export industry. Here, Austria benefited, too, showing, in the fourth guarter, a higher growth, at real 0.8% (Q2/2010: 1%; Q3/2010:1.1%; vis-à-vis the preceding guarter, seasonally adjusted, with working days considered) than the EU27 and the Euro zone (+0.2% and +0.3% respectively). Accordingly, in the year 2010 the nominal GDP in Austria was 284 billion euro (+3.5%; real +2%). The Austrian Institute for Economic Research (WIFO) in its current economic forecast (April 2011) expects a real growth of the GDP in Austria of 2.5% (2011), and 2.1% (2012-2014), respectively, after -3.9% in the year 2009. This upswing is primarily nurtured by the export economy in Austria, too. In addition, the gross fixed capital formation is expected to stabilise again, following a recession in the years 2009/2010. Also, private consumer spending is expected to continue to contribute to the growth.

Both for 2011 and 2012, the WIFO expects an inflation rate (HVPI) above the medium-term inflation goal of the European Central Bank (ECB). This is primarily to be credited to the pricing pressure for crude oil, industrial crude material, food, and articles consumed for stimulation and enjoyment. Thereafter, the price stability according to the definition of the ECB should be achieved again.

Already in March 2010, the trend in the Austrian labour market reversed following the economic recovery in the second half of 2009. Since then, the number of unemployed persons registered with the labour exchange services (AMS) has continuously decreased. Also, a continuous rise in employment growth with working employees has been observed since then (as compared to the respective preceding year). The unemployment rate (in % of persons gainfully employed, according to Eurostat) was 4.8% in February 2011 in Austria and thus displayed the third-lowest figure in all of Europe following the Netherlands and Luxemburg (EU27: 9.5%; Euro zone 9.9%). Until 2014, the WIFO envisages a further decrease of the unemployment rate (according to EU definition) from 4.4% in the year 2010 to 3.9%.

III. Macro-economic surveillance

In May 2010, the economic and political committee (WPA) identified the most crucial macro-structural growth barriers for all member states. For Austria, there were five fields:

- 1. Implementation of fiscal consolidation taking care of the economic growth
- 2. Strengthening of the financial sector which is of regional importance
- 3. Strenghtening the domestic demand by reinforcing competitiveness

- 4. Further increase in labour force participation in the context of an ageing population
- 5. Enhancing a knowledge-based and innovative economy in the context of global competition

III. 1 Implementation fiscal consolidation taking care of the economic growth

The central task is the gradual consolidation of the public budgets, for which task the budget 2011 and a strategy stretching over several years as laid down in April 2011 in the Federal Fiscal Plan Act (BFRG) was resolved. Following that, the national budget deficit 2011 is expected to amount to 3.9 % of the GDP, which favourably adjusts it by 0.7 PP. The budget is reduced, on the expenditure side, to more than 60% by cuts in all sectors, a focus being mainly on:

- Administration expenditure, amongst others restrictive expenditure limits, moderate salaries adjustments for public employees in 2011, downsizing staff, etc.
- Sustainable financial feasibility of the social system, amongst others slowdown of the expenditure growth of the public pensions system, better targeting of family allowances, changes in the attendance allowances

On the side of the revenues the following aspects are on focus:

- Ecologisation, amongst others via a dues on air tickets, an increase of the Mineral oil tax, and the increase of the standard fuel consumption tax within the standard consumption tax regulations
- With the implementation of an additional due on banks, the banking sector contributes to the budget consolidation. Moreover a higher entrance-tax-rate from interest gains of foundations as well as gains from profits of disposed bonds are levied upon a new capital gains tax on bonds of 25 % respectively.

Apart from expenditure reductions, future-oriented offensive measures will be set. For education, universities, R&D, thermal sanitation, and health, 400 million euro annually have been allocated. The entire consolidation strategy is firmly embedded in the budget planning over several years by way of the budget law reform. The federal financial frame 2012 to 2015 consistently continues the policy introduced by way of the budget 2011; the binding upper expenditure limits guarantee a stable development. Following that, the Maastricht deficit of the federal government is reduced to 2.0% of the GDP (2015), according to current estimates the public (gross) debt rate will amount to approximately 75 % of the GDP in the year 2015, after 72.3% in 2010.

After being suspended during the crisis, a new domestic stability pact for the years 2011-2014 was negotiated to become effective yet this year. The new stability pact contains the following key points:

- **Stability contributions**: ambitioned stability contributions of the federal government and the provincial governments, and – by provinces – the municipalities

- **Binding upper liability limits**: to be completely revised for the public entities, with the federal government, the provincial governments, and the municipalities each individually define their respective legally binding upper liability limits
 - **Mechanism for sanctions**: the stability contributions are to be secured by a newly designed mechanism for sanctions
 - **Court of Audit opinion**: the Court of Audit is to issue an opinion whether and to which extent the stability contributions of the federal government, any provincial government, or the municipalities were inadequate or if the upper liability limits had been surpassed
 - Improvement of the contents of the budget consolidation and medium-term design of the budget management by
 - a discussion between the federal and the provincial governments, and the municipalities
 - a comparison of target figures and actual figures of the budget during the year
 - a standardisation of the data to be submitted for the medium-term budget planning procedures
 - a transitional table between administrative and ESA results including non-budgetary units to be attached to the budgets of the federal government, the governments of the provinces, and the municipalities, and
 - mandatory submission of new non-budgetary units to Statistics Austria
 - **Transparency**: so as to enhance the transparency of the budgetary results of the public entities the key data will be published together with the stability pact on the homepage of the federal ministry of finance.

A working group consisting of representatives of the federal government, the provincial governments, and the municipalities will discuss a basic reform of the financial equalisation scheme. Supporting that work, the federal ministry of finance has commissioned five expert opinions to be drafted by independent research institutions on the key issues of reform options and reform strategies, enhancement of the taxes and dues autonomy of the sub-national public entities, transfers and cost bearing, municipal structures and cooperation, as well as enhanced task orientation.

III. 2 Strengthening of the financial sector which is of regional importance

Despite the continuous instable international environment the **Austrian banks** were able to increase their operational results in the year 2010. The annual surplus was approximately 4.2 billion euro, which led to an unconsolidated return on assets (RoA) of 0.4%. In addition a remarkable reduction in risk costs is to be expected (-5,19 bill. Euros in total). By end September, the consolidated equity capital rate was 13.2%. Furthermore, the volume of foreign currency loans (adjusted by the exchange rate effects) was reduced, from one year to the next, by 3.8 billion euro, or 6.6%. As re-

gards the granting of loans by the banks, a slight recovery could be observed in the last months, the growth of loans to private households remained positive, and corporate loans did not decline. The CESEE foreign claims of the Austrian banks were slightly declining in the 3rd quarter as compared to the preceding period. The Austrian **bank stability package** was well accepted by the financial markets.

As of 31 December 2010 guarantees for the emission of negotiable instruments amounting to a total of 21.2 billion euro were made use of by the financial institutions, and, also participation capital amounting to approximately 5.9 billion euro by five Austrian bank groups was subscribed for. Moreover, the federal government contributed capital amounting to 384 million euro beside underwriting liability for receivables of banks (1.2 billion euro).

The stability of the financial markets is solidified especially by the following measures set and steps taken:

- Exiting the support measures by the government with the EU developments and the effects thereof on the stability of the Austrian financial market in mind. Following that the law governing the inter-bank market stability law that allowed for the possibility of the issue of securities by credit institutes and liability taken for inter-bank lending by the clearing bank ceased to be in force as of 31 December 2010. The clearing bank instrument could be terminated by end-February 2011 as scheduled.
- Sustainable **re-structuring** and/or a realignment of the business policy for banks that the state had acquired co-ownership shares in (Kommunalkredit and Hypo Alpe Adria) in conformity with the EU law governing the state aid for innovations. Supplementing the re-structuring measures, a strategy for the disposition of the co-ownership shares acquired is designed.
- Institution of **Cross-Border Stability Groups** with a view to the commitment of Austrian credit institutes in CEE countries so as to improve the cross-border cooperation in situations of crises. A pertaining agreement is to be signed by end-June 2011.
- **Vienna Initiative** as a platform for CEE stakeholder discussions and concepts for joint solutions. During the crisis, an imminent deterioration of trust and a liquidity bottleneck could be prevented.
- The **stability tax (bank tax)**, which came into force as of 1 January 2011 is an instrument of the financial system meant to contribute to the costs of the crisis. The tax base allows for risk assessment and thus provides for incentives for risk-conscious business transactions. The amount expected per year is estimated at 500 million euro.

III.3 Strenghtening the domestic demand by reinforcing competitiveness

Austria is a small export-oriented national economy, so competitvity is an important factor of the economic success. The Austrian balance of payments was approximately 3.2% of the GDP in 2010, and in increase to nearly 4% of the GDP is expected for 2011 and 2012. This development is primarily due to a dynamic recovery of the exports (2010-2012: \emptyset +8.2%), the increasing demand on the global markets (market growth Austria 2010-2012: 9.6%) and a moderate development of the unit labour costs (2010-2012: \emptyset +1.1%) are considered the basis thereof.

Real private spending proved to be a stability anchor during the crisis, growing, from 2008 to 2010, by approximately 1%, on the average. The development of the real net salaries per capita (2008/09: +2.7%), resilient employment (2008-2010: Ø +0.3%), the considerable easing of the situation by preponing the tax reform 2009, and a moderate inflation (2008-2010: HVPI Ø 1.8%) as well as the stabilising effect of the automatic stabilizers significantly contributed to the situation. The pay scale index, which shows the changes for minimum wages as collectively bargained by the trade unions, rose, in the last years, by 3.0% (2008), 3.4% (2009) and 1.6% (2010). According to the Austrian Institute of Economic Research (WIFO), the per capita nominal wages are to rise by 2.5% (2011), and 2.9% (2012). Considering the factors productivity-oriented wage settlements, increasing employment figures, and short-time work fading out, real private consumer spending is forecast to rise by 1.1% (for 2011, and 2012, respectively). Productivity-enhancing structural reforms, measures cushioning the inflation, and an intensification of the competition (amongst others, consistent implementation of the domestic market package relative to energy, intensive monitoring of the fuel prices, reinforcement of the authorities regulating competition) are to be taken into account as to further support consumption behaviour. After a sharp decline in the year of the crisis 2009, the gross fixed asset investments will, according to the Austrian Institute of Economic Research (WIFO), recover in the next years (2010-2012: Ø +2%). Beside positive structural effects, also the measures of the public budget support the domestic demand:

- **Budgetary offensive measures** amounting to a total of 400 million euro per year (amongst others, investments into education as well as R&D).
- **Encouragement of thermal sanitation** by budget funds amounting to 100 million euro per year, 70 euro of which reserved for private households.
- Continuous effect of the measures to **relieve enterprises and households** in the year 2009/2010 by the tax reform and lower administrative costs.

<u>III.4</u> Further increase in labour force participation in the context of an ageing population

With an employment rate of 74.7% in the year 2009, Austria rated high, coming very near to the Europe 2020 target. In 2010, the figure was at 74,9% owing to a dynamic employment development, which corresponds to an increase by 0,2 per cent points as compared to the preceding year. The employment rate 2010 of older employees was at 42,4% (+1,3 per cent points as compared to the preceding year), that of women at 69,6% (+0,2 per cent points as compared to the preceding year), that of juvenile employees at 53,6% (-0,9 per cent points as compared to the preceding year). The focus of the labour market policy is on the preservation of the employment capacities as well as on the creation of the basic conditions making for employees staying longer in gainful employment. The following measures contribute to these targets most valuably:

- Reduction and/or stricter requirements for the access to pensions granted for unemployability owing to disability by mandatory rehabilitation (e.g. occupational health screening Fit2Work, streamlined occupational medical examination "Gesundheitsstraße")
- Reform of the special retirement scheme for long-time insured manual workers ("Hacklerregelung"), raised fee for further purchase of school and university

periods, raising the retirement age to 62, and only crediting child-raising times, times spent in military and alternative (community) service

- No tax burden for the factor labour in the course of the consolidation of the budget
- With the introduction of a special labour permit ("**Rot-Weiß-Rot Karte**"), access regulations to the Austrian labour market for such workforce as may compensate occupations short of skilled labour, key workers, and highly qualified workers from third countries are reorganised and significantly facilitated
- **Development of all-day school models** (allocation of special funds amounting to 80 million euro, 80,000 additional students by 2014)
- Enhanced activation, target orientation and efficiency in the **labour market pol**icy
- National Action Plan for Gender Equality of women and men in the labour market (continuous increase of day-care centres for children until 2013; information offensive to encourage fathers to take paternal leave)
- **Integrative measures** with respect to women, juvenile persons (an initiative for youth future, youth foundation, guarantee of completed education and training, new middle school), older employees (LLL strategy), and migrants

III.5 Enhancing a knowledge-based and innovative economy in the context of global competition

Austria ranks seventh in the "Innovation Union Scoreboard" compiled according to most update methodology and published recently, and is, therefore, one country listed in the "Innovation Follower" group. Austria ranks above average in regard to the area of an "open, excellent and attractive research-environment". Above average are also the figures related to international co-publications. Furthermore the number of publications in the most-cited leading journals is higher as compared to other EU-member states. In the field of the protection of intellectual property rights (patents and trade marks), as well as in the field of the innovation-ratio among SMEs, Austria proves to be particular strong. According to the goals agreed upon within the EU, Austria is also determined to raise the number of university graduates or graduates from equivalent post-secondary institutions among people between 30-34 years.

In the field of knowledge-based service-exports, innovative products and licences from abroad, Austria still has to gain on revenues. Austria's assets are specifically intellectual assets and innovators, while human resources, finance and support and economic effects are relatively deficient. The remaining categories (firm investments, research system, and linkages & entrepreneurship) are in midfield positions. In Austria, the public purse funded, with approximately 1.13% of the GDP in the year 2010, the – worldwide by far - highest percentage of the R&D total expenditure amounting to 2.76 % of the GDP. The deficiencies that became transparent are counteracted pro-actively by the following measures:

- An additional 80 million euro from the budget for universities, and an increase of 100 million euro for R&D, accompanied by an increase of bonus payments in research from 8% to 10%, and additional funds for the agency promoting research (Forschungsförderungs-GmbH)
- A consistent and comprehensive **RTI strategy** on the federal level for education, innovation, capital market and competition (resolved as 8 March 2011).

IV. Thematic coordination

VI.1 National target employment

National target

An employment rate of 77 to 78 % is targeted for women and men in the age group of 20 to 64 years, the focus being mainly on a significantly higher employment rate among older employees, to be effected especially by raising the effective retirement age. Further attention is to be directed to the quality of the jobs, as well as to the employment of women and (juvenile) migrants. So as to accomplish these goals, an effective monitoring is to be instituted for these sub-groups. The measures are to safeguard the long-term growth potential of the Austrian national economy with a view to an increasingly ageing population structure, to increase employment figures, and to back up the financial sustainability.

The EC confirms the Austrian targets as adequate and ambitious. By and large, the situation of the labour market in Austria is comparatively good. Austria regularly leads the EU-27 statistics with a low unemployment rate of 4.3% (January 2011), and a youth unemployment rate of 10.1%. In spite of that success in general, there are still issues and challenges to be coped with successfully in the interest of the targets set.

The most important challenges and measures

- 1. Participation of older employees in the labour market
- 2. Participation of women in the labour market
- 3. Participation of juvenile persons, persons with a migration background and lowqualified persons in the labour market
- 4. The quality of work
- 1. Participation of older employees in the labour market

The accompanying law of the budget law 2011 lays down a bundle of measures to be set in order to contribute to raising the employment rate of older persons and to raising the effective retirement age. These measures fundamentally reverse the provisions laid down in the law defining retirement following disability, with the "mandatory rehabilitation before filing for retirement" to be statutorily regulated. Another important element are tougher provisions for claims relative to occupational protection. Furthermore, the retirement age subject to the special retirement scheme for long term contributors into the public pension system ("Hacklerregelung") will be raised from 60 to 62 as from 2014. At present, a working group of the social partners in the ministry of social affairs has convened to work out improvements of the overall conditions (e.g. prevention, older age-adequate workplaces) for employees to continue working life. The ESF promotes measures for older persons in its No1 focus.

Survey: Measures employment rate of older employees

	Focus	Competence	Guide- lines
"Special retirement scheme for manual workers ("Hacklerrege-	Adjustment and gradual expiry of special retire- ment provisions for long-time insured employees	Federal Min- istry of La- bour, social	7, 1

lung")		affairs and consumer protection (BMASK) Federal min- istry of fi- nance (BMF)	
fit2work	Preservation and/or sustainable improvement of the capacity to work and employability; effective retirement age raised	BMASK	7
Gesundheitsstraße (central occupational medical examination)	Reduction von retirement applications for dis- ablement	BMASK	7
Impulse programme of the labour exchange AMS "productive age- ing"	Alignment of services offered by the labour ex- change AMS according to "productive ageing" criteria	BMASK	
Salzburger Bildungs- scheck (cheque for further education)	Upgrading the qualifications of 50 plus employ- ees in compliance with the changing require- ments of the economy	Federal prov- ince of Salz- burg,	7
proFITNESS (initiative for healthy employees)	Occupational health promotion for SMEs	Austrian Chamber of Commerce (WKÖ), Fed- eral ministry of health (BMG), Funds	7 7
		healthy Aus- tria (FGÖ), General ac- cident insur- ance (UVA), Social insur- ance of the industry (SVA)	7
WAGE network: "Get older, have future"	Service and counselling of older employees and enterprises	Upper Aus- tria plus 17	

2. Participation of women in the labour market

The employment rate of women (20 - 64 years of age) is, at 69.4% (2009), considerably above the EU average of 62.5% (2009). All the same, there is still substantial leeway to raise employment figures. Also the perspectives pertaining to income brackets and careers for women are still poorer than those for men. Important approaches to dismantle the barriers hampering the participation of women in the labour market are: the availability of a sufficient quantity of high-grade and affordable child care, the improvement of the integration of women returning to the labour market, measures increasing the motivation of fathers to take paternal leave, as well as

the improvement of the general conditions of care of the elderly. The promotion of women in the labour market policy has been intensified since 2010, to be continued in 2011. Within the active labour market policy nearly 50% of the funds available are used for promotional measures specifically for women at present. The prerequisite for funding by ESF is a 50% share of women.

Ourvey. Measures er			
-	Focus	Competence	Guide- lines
Supporting women returning to the labour market	Facilitating the return to the labour market for women after maternal leave	Federal min- istry of la- bour, social affairs and consumer protection (BMASK)	7
Women in crafts and technology	Sustainable improvement of opportunities with regard to income and labour market	BMASK	7,8
Information centre for women's careers	Development of career perspectives, access to qualifications	BMASK	7, 8
Child-care allowance subject to income	Improvement of the incentives for gainful em- ployment orientation of women and increased proportion of fathers with regard to child care benefits	BMWFJ	7, 10
Chai – Language and information classes for mothers of the 1st generation	Enhanced competences for mothers of the 1st generation	BMWFJ	8
Rate of women in su- pervisory boards in enterprises affiliated to the state	Raising of the share of women at the top of Aus- trian enterprises	BKA/Women	7,8
"Future women" ("Zukunft.Frauen)" Programme for execu- tives	Preparation of qualified women for positions on the management level and in supervisory boards	BMWFJ Austrian chamber of commerce (WKÖ), Fed-	7, 8
Supervisory boards database	Graduates from Zukunft.Frauen and women al- ready in supervisory boards can register for the purpose of transparency	eration of Austrian in- dustrialists (IV), BMWFJ, WKÖ,IV,	7,8
Development of institu- tional child care cen- tres	Increasing the number of child-care centres for under three-year olds, improvement of the com- patibility of family and employment	BMWFJ BKA / Women Social part- ners	7, 10
Gender Check on a community level	Implementation of gender mainstreaming and gender budgeting auf the level of the municipali- ties	Federal pro- vince of Salzburg	7, 8, 9 and 10
Cross Mentoring	Career planning and further career development	Federal prov- ince of Salz- burg	7, 8, 9 and 10
Woman and work non-profit organisation	SuppoFTIng women to accomplish career tar- gets by counselling, training, information, service	Federal prov- ince of Salz-	7

(Fa. Frau and Arbeit gemeinnützige GmbH)	and networking	burg	
National Action Plan for Gender Equality	Diversification of choices in education and occu- pation; raising the employment rate and full-time employment of women; more women in leading positions; bridging the income gap	BKA/Women	7,8,9, 10
Paternal leave	Information offensive; changing the corporate culture, improvement of the compatibility of fam- ily and employment for men and women	BKA / Women BMASK Social part- ners	7,10
"Dad's month" ("Papamonat") in the public service	Legal entitlement to unpaid leave for a maximum of 4 weeks in the course of the maternity protec- tion period; improvement of the compatibility of family and employment	BKA /Women	7

3. Participation of juvenile persons, persons with a migration background and lowqualified persons in the labour market

Juvenile persons with a migration background are hit even more badly by youth unemployment. Since a successful entry into a career life is crucial for sustainable integration, the integration of juvenile persons into the world of work is of top priority in the labour market policy. Thus, the subsidies granted by the labour exchange (AMS) and the insolvency remuneration fund (IEF) for the employment, and the promotion of apprenticeships and qualification of juvenile persons totalled approximately 580 million euro (2009: 535million euro)¹. For migrants who benefit from the liberties of the Austrian labour market the entire service range (including promotions) of the labour exchange is available. They are on an equal footing with the clients without migration background. In addition, some special services are tailored for persons with a migration background. The ESF promotes measures for older persons in its Nos. 2 and 3b foci.

persons			
	Focus	Competence	Guide- lines
Guarantee of qualifica- tion - supra-corporate apprenticeship	Adequate assistance for juvenile person who after leaving school have not found a suitable apprenticeship place	Federal min- istry of la- bour, social affairs and consumer protection (BMASK)	7, 8
Future Youth Initiative (Aktion Zukunft Ju- gend)	Focus being on the age group f the 19 -24-olds; individually tuned qualification measures	BMASK	7, 8
Youth foundation (JUST new)	Qualification measures near the workplace; age group19-24-olds	BMASK	7, 8

Survey: Measures juvenile persons with a migration background and low-qualified persons

¹ Not yet included are the labour market political interventions for juvenile persons with a handicap by the federal social agencies (BSB) and the funds allocated for the activating labour market policy of the labour exchange AMS for juvenile persons, as well as funds provided by the federal provinces

Federal youth go- vernment aid	Targeted support of juvenile persons when en- tering their working lives	Federal min- istry of econ- omy, family and youth (BMWFJ)	7
Jobtalks 2.0	Facilitate entry of juvenile persons into the world	BMWFJ	8
Modernisation of the range of apprenctice ships	of work by assessing "key skills" Adaptation and modernisation of training regula- tions; establishment of new skilled trades for new sectors of the economy; alignment of sup- ply to demand ⁽¹⁾	BMWFJ Social part- ners	6,7,8, 9
Checkpoint Future (Zukunft) – Tennengau	Counselling, training and coaching offered to young adults at the interface of school and the world of work	Federal pro- vince of Salzburg ¹⁾	7, 8
Apprentices offensive	Combating youth unemployment; high-quality vocational training by offset the shortage in skilled labour	Municipality of Linz	7, 8, 9 and 10
Optimised education and career orientation (BBO)	Improvement of vocational education, develop- ment of measures supplementing school curric- ula; target group juvenile persons and persons with migration background	Federal pro- vince of Sty- ria	7, 8, 9 and 10
Promotion of employ- ment projects	Employment projects for labour market politically problematic groups, amongst others guarantee of employment for juvenile persons	Federal pro- vince of Vor- arlberg	7, 8 and 10
Pool of chances	Counselling and service system at the school/labour market interface	Federal pro- vince of Vor- arlberg	7, 8
Partnership – Choice of career and modular basic qualification	Career orientation and finding and basic qualifi- cation for young, not gainfully employed adults	Land Salz- burg ⁽¹⁾	7, 8
Workshop Bregenz	Inclusion of juvenile persons out of work (with a migration background) into the labour market	City of Bre- genz	7, 8
Integration offensive	Acquisition of languages and job-specific qualifi- cations for migrants	Federal min- istry of la- bour, social affairs and consumer protection (BMASK), Federal min- istry of the Interior (BMI), Fed- eral ministry for education arts and cul- ture (BMUKK)	7, 8
Special labour permit "Rot-Weiß-Rot Karte" (+2)	Implementation of a criteria controlled immigra- tion model for especially highly qualified per- sons, qualified workforce in sectors short of skilled labour, and other key workforce	BMASK, BMI	7, 8

Production schools	Making up for basic educational deficiencies;	BMASK	7,8
Project-managing di- versity	integration in the first phases of training Improvement of the framework conditions for the integration of juvenile migrants	BMASK	7, 8
Mentoring for migrants	Support of the mentees in the course of their inclusion in the labour market	Chamber of commerce (WKÖ) la- bour ex- change (AMS) Aus- trian Integra- tion Fund (ÖIF)	7,8
Employee's taxation share reduced	Reduction of the taxation rate; reduction of the employee's share for the social insurance and for the low-wages brackets	BMASK	7
Economy in Vienna lives a multitude	Information sessions for entrepreneurs from the various diversity dimensions, aiming at enhanc- ing the inclination to establish a business and to ensure the number of existing businesses	Camber of commerce Vienna (WKW)	7,8
Reduction of employ- ees' contribution	Reduction of the tax rate; reduction of the em- ployees' contribution to the unemployment in- surance in low-wage brackets	BMASK	7
DiversCity Prize	Awarding Viennese enterprises that have im- plemented initiatives to promote and use staff diversity in an exemplary manner	WKW	7,8
Project "You can de- liver"	Persons without any qualification are to be guided to complete an apprenticeship by a model to identify, acknowledge, and validate competences informally and formally acquired at the example of selected occupations	Federal prov- ince of Upper Austria, Chamber of labour Upper Austria (AKOÖ), Chamber of commerce Upper Aus- tria (WKOÖ)	7,8

(1) A modern completed apprenticeship is not only required from the point of view of labour market policy, but also (and mainly) from the point of view of economic policy (skilled labour), and educational policy (cf. key qualifications).

(2) Based on an agreement of the Austrian social partners

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4. Quality of labour

The quality of labour is the key to more and better jobs. A good workplace and good work is reflected in the personal satisfaction of the people, in performance-adequate salaries, and also in a family-friendly working environment.

Survey: Measures q	uality of labour		
	Focus	Competence	Guide- lines
Law combating wages and social benefits dumping	Securing equal conditions in the labour market and with wages and salaries for women and other discriminated groups (e.g. disabled per- sons)	Federal min- istry of la- bour, social affairs and consumer protection (BMASK)	7
Gender employment equality for women	Protection against discrimination; legal meas- ures to ensure gender equality for women in the workplace	BMASK	7
Revision of the labour constitution law and other laws	Modernisation of workers' participation in decisions taken at work	BMASK	7
Institution of a calcula- tor for wages and sala- ries	Easily accessible and update information on wages structure standards by sector and by re- gion; transparency of wages and salaries; nar- rowing the income gap	Federal chancellery (BKA / Wo- men)	7
Income reports to be made public on the workplace (Law on gender equality as re- vised)	Creation of income transparency, reduction of the differences in income	BMASK Social part- ners	7, 10 7,10
Collective bargaining agreements	Protection of employees, prevention of poverty, enhancement of purchasing power and com- petitvity	Chamber of commerce Austria (WKÖ), Aus- trian Trade Union Fed- eration (ÖGB)	7,10

Survey: Measures quality of labour

IV. 2 National target research and development

National Goals

By the year 2020, the R&D rate is to be 3.76% of the GDP, with at least 66%, preferably 70% of the expenditures to be borne by the private sector. That goal is an ambitious route taken by the Austrian federal government meant to develop Austria into a knowledge-based and competitive national economy and sustainably create prosperity and jobs.

The central measure here envisaged for 2020 is the **Strategy for Research**, **Tech-nology and Innovation** as resolved by the federal government.

The path to innovation leader- the RTI-Strategy of the federal government

On the basis of broad discussion processes (Austrian research dialogue), and an extensive system evaluation, the Austrian government has now resolved a far-reaching strategy for research, technology and innovation. The RTI-Strategy will be the key element for intelligent growth in the knowledge triangle accompanying the implementation of Europe 2020 (guideline 4).

Austria therein sets itself the target to become one of the most innovative countries of the EU by 2020, and to mobilise research, technology and innovation for the social and economic challenges.

The RTI-Strategy addresses measures at the interface to the educational system, a reinforcement of the research structures (basic and applied research) with a view to excellence, topical priorities, reinforcement of the innovative strength of the business sector and an increase in the efficiency of the governance.

With the RTI-Strategy, Austria significantly contributes to the implementation of the lead initiative "Innovation Union", thus largely complying with the self-assessment instrument as provided for therein.

The most important challenges and measures

- 1. Reinforcement of the innovative strength of the business sector
- 2. Reinforcement of research
- 3. Further development of the information society
- 1. Reinforcement of the innovative strength of the business sector

So as to increase the innovative strength, and, following that, the growth potential, the business sector will have to be ongoingly stimulated via effective incentives and general conditions as well as more competitiveness for research and development, the challenge being a maximum leverage effect of the means used on the R&D expenditure of leading enterprises as well as small and medium-sized enterprises (SMEs). In practice, especially the establishment and growth of technology-based, knowledge- intensive, and innovative enterprises, as well as the new settlement of research-intensive enterprises from abroad are to be supported. In the medium term, the goal is an increase of the knowledge- and research-intensive new establishments by 3% per year on the average. The intensification of research in the SMEs as well as in the key enterprises is to be promoted in a targeted way. Further important examples increasingly addressed are, apart from the intensity of direct investment capital and risk capital when financing innovative enterprises (here, Austria has set many measures lately, such as the state acting as a "cornerstone investor within the fundsof-funds concepts or the institution of a state participation fund). Also the number of enterprises systematically engaged in R&D (broad positioning of innovation basis) shall be increased by 10 % in the period 2010-2013 and by 25 % in total until 2020. In addition, the challenge now is to step up the knowledge and innovation intensity of the Austrian production and services structure, the cooperation between the sciences and the economy and the international R&D cooperation and to improve the implementation of the results of research and development into marketable (especially with a view to measures compatible with the environment and the climate) innovations. In the course of the allocations of the EFRD funds 2007-2013, also the regional innovative strength will be supported.

Survey: Reinforcement of the innovative strength of the business sector

Survey: Reinforcement of the innovative strength of the business sector				
	Focus	Competence	Guide- lines	
National contact point for IP affairs http://www.era.gv.at/space/11442/d irectory/20021.html	Enhancement of university transfer and further processing structures; coordination of the na- tional knowledge transfers and harmonisation with institutions of other member states	Federal min- istry of econ- omy, women and youth (BMWFJ) Federal min- istry for transport, innovation and technol- ogy (BMVIT) Federal min- istry of Fed- eral ministry of science and research (BMWF)	4	
Knowledge and tech- nology transfer http://www.era.gv.at/space/1 1442/directory/20288.html	Protection of intellectual property and knowledge and technology transfer of public research insti- tutions into the business sector	BMWFJ BMVIT Federal min- istry of fi- nance (BMF)	4	
SME funds Investment in esta- bilishment of a busi- ness and estab- lishmnent technology cheqeue	Improvement of equity position of SMEs Support of the first material and immaterial in- vestments by technology-oriented founders, broadening the basis for the establishment of enterprises	BMWFJ BMWFJ BMVIT	6,4 4	
VC-Initiative	Focus is on funds investing in research and technology-oriented enterprises establishing their business activities regionally in Austria in their founding phase and start-up phase	BMWFJ BMVIT	4	
Cleantech funds	Focus is on funds investing in enterprises asso- ciated with Cleantech activities in their founding or growth phase	National foundation	4	
Restructuring of direct research promotion	The target is a more efficient and more effective use of funds, harmonisation and standardisation of the promotion instruments, simplification of the accounting procedure	BMWFJ BMVIT	4	
Initiative "evolve"	Innovation promotion in the creative sector	BMWFJ BMVIT Chamber of commerce (WKÖ)	4	
Public procurement promoting innovation	Use of demand-focused instruments, especially of the public procurement, to enhance the inno- vative strength of the Austrian economy - draft- ing guidelines (by the beginning of 2012)	BMVIT BMWFJ	4	

Innovation cheque - plus	Extension of the research and innovation basis of SME	BMWFJ	4, 6
Programme cluster Lower Austria	Creation of local and regional networks of enter- prises, reinforced access and investments for SMEs to R&D	Federal prov- ince of lower Austria	4, 5 and 6
Technopole program- me Lower Austria	Initiiating and implementing lighthouse projects (Leuchtturmprojekte)	Federal prov- ince of lower Austria	7, 6
Regional research and technology projects	Creation of critical parameters in specific fields of technology, development of competences	Federal prov- ince of lower Austria	4
Viennese strategy for research, technology and innovation	Consolidation and development of the City of Vienna as a location for research and innovation in Central Europe	Federal pro- vince of Vienna	4
Strategy Carinthia 2020	Reinforcement of the innovative strength of en- terprises	Federal pro- vince of Ca- rinthia	V

2. Reinforcement of Research

In the international concert, the Austrian fundamental research is positioned in the midfield in both, input-indicators and output-indicators. In this respect we have to acknowledge that the criteria and scales academic science and basic research are measured with, are differently compiled than science effected by enterprises. The creation of globally competitive research infrastructures and the reinforcement of university and non-university research institutions are important national targets. The federal government had resolved, already in the budget 2011, for the national period of activity 2011-2014, on additional offensive funds (totalling 720 million euro), which will mainly support FTI as they boost the research bonus from 8% to 10%, enhance the universities, and additional R&D measures for enterprises (especially SMEs).

Survey: Reinforcement of research

	Focus	Competence	Guide- lines
Overheads Science fund (FWF)	Improvement of research environments by fund- ing overheads ⁽¹⁾	Federal min- istry for sci- ence and research (BMWF)	4
IST Austria- Institute of Science and Technol- ogy Austria ⁽²⁾	Institutional reinforcement of research and rais- ing excellence	BMWF	4
Development Vision 2020 – Vienna Biocen- ter and IMBA	Reinforcement and improvement of the research infrastructure with an in-depth inclusion of post- graduate life sciences studies	BMWF	4
Endowed professor- ships by the federal province of Salzburg	Basic research in bio sciences and medicine	Federal pro- vince of Sal- burg	4
Institution of the centre for pharmacogenetics genomics	Development of new, improved and personal- ised medical drugs	Federal pro- vince of Sal- burg	4
Tax allowances for research projects ⁽³⁾	Intensification of research in SMEs; raising the research bonus from 8& to 10%	Federal min- istry of fi-	4

		nance (BMF)	
Innovation Assistants	Key qualifications in innovation management so as to sustainably reinforce the innovative strength of enterprises	Federal prov- ince of Lower Austria	4
Promotion of R&D in in-house projects of enterprises ⁽⁴⁾	Development of R&D capacities and strategy research cooperation	Federal prov- ince of lower Austria	4 ,6
Promotion of scientific research	Ensuring the international competitivity by high manpower qualification in the region	Federal pro- vince of Vor- arlberg	4, 6

⁽¹⁾ FWF (science funds) can finance 20% of the overheads of all individual projects it supports; agreement within the offensive measures

⁽²⁾ Establishment of the institute 2006; continuous implementation since then ⁽³⁾ Agreement within the offensive measures

⁽⁴⁾ Exploitation of structure funds

3. Further development of the information society

Broadband networks are the pillars our information society rests on. The competence centre for the internet society ("Kompetenzzentrum Internetgesellschaft") established in spring 2010, submitted to the federal government, by the beginning of 2011, a first priority list, to be followed by consecutive priority lists in regular intervals, to identify concrete steps to be taken in the development of ICT in Austria. The priorities of the measures as may be necessary make for of a clear, integrative coordination of the Austrian ICT policy.

The focus encompasses the following targets envisaged by the Austrian government:

- Positioning Austria at the top of the ICT nations
- Enhancement of the competitvity in rural areas
- Development of the broadband infrastructure
- Enhancement of the use of the broadband
- Bridging the broadband gap, participation of everyone in the information society

Measures promote the information society

	Focus	Competence	Guide- lines
Priority catalogue of the competence centre (KIG)	Prioritisation of concrete ICT projects. Current priority catalogue quoting 14 projects to be im- plemented in 2011	Federal min- istry for transport, innovation and technol- ogy (BMVIT) Federal chancellery (BKA) Federal min- istry of econ- omy, women and youth (BMWFJ) Federal min- istry of fi- nances (BMF)	4
Venture Capital for High-Tech enterprises	A VC initiative closing the financial loopholes following early-phase investment funds supports	National foundation	4

Promotion programme Broadband Austria	young, research and technology oriented enter- prises especially from the IT sector Bridging the broadband gap and improvement of the economic conditions in rural areas	BMVIT	4
"Zwanzigdreizehn"			
(BBA_2013) ⁽¹⁾			
Austrian electronic	Launching information technology applications	BMVIT	4
network (AT:net) ⁽²⁾	and solutions in the public interest on the market		
⁽¹⁾ Promotion programme funde	ed by the federal and provincial governments and the EU. Impler	mentation to be	completed by
2015; 15 million euro availal	ble from EAFRD		

⁽²⁾ Continuing the broadband initiative as started in 2003

IV.3 National target climate protection and energy

National Goals

- 16% greenhouse gas reduction as compared to the 2005 level in the sectors not trading emissions
- 34% share of the renewable energies in the energy gross final consumption
- Stabilisation of the final energy consumption on the level of the base year 2005

In order to reach the national goals Austria has set the following cornerstones:

The principal challenges and measures

- 1. Reinforcement of the renewable energies
- 2. Reduction of the greenhouse gas emissions
- 3. Enhancement of the energy efficiency
- 4. Efficient handling of natural resources resource efficiency

1. Reinforcement of the renewable energies

According to the directive of the European Parliament and the Council as of 23 April 2009 for the promotion and use of energy from renewable sources (2009/EC), Austria is to increase its share in renewable energies in the energy gross final consumption to 34 % by 2020. In the base year 2005, that share was 24.4%. In the year 2008, the figure reached in Austria was already 28.8%. For the transport sector, the EU has defined a 10% share of renewable energies in the total energy consumption until 2020 as the binding target for that sector. In compliance with the above directive, Austria submitted its National Action Plan 2010 for Renewable Energies to the European Commission in due time. The plan delineates the target techniques to reach the renewable target figure, the targets for the individual sectors, the energy technologies used to reach the targets, and measures to substantiate the techniques.

Measures: renewable energy

	Focus	Competence	Guide- lines
klima:aktiv total	Raising awareness, provision of training and quality assurance ⁽¹⁾	Federal min- istry of agri- culture, for- estry, envi- ronment and water man- agement	5, 7,8

klima:aktiv mobil	Promotion of reorganisation measures of vehicle fleet using alternative technologies renewable energies in transport (bio fuels, eco-power), and battery-powered mobility, climate conscious mo- bility management, bicycle traffic, and fuel sav- ing initiatives for enterprises, municipalities, and organisations	(BMLFUW) BMLFUW	5
Substitution of fossil fuels by admixture of bio fuels (fuel VO2011) and reinforcement of the use of pure fuels	The regulation 2009/28/EC requiring 5.75% bio fuel admixture is supported in Austria tax-wise up to a share of 6.6%: the substitution of fossil fuels with biogenous fuels came to a 7% energy- related share; the fuel regulation 2011 will define the contribution of the bio fuels so that the 10% target of the EU 2020 can be reached. So as to reinforce the pure use, the reorganisa- tion of the fleet to use high admixture rates with more than 40% bio diesel and biogas as well as supraethanol E85 and vegetable oil are sup- ported by the klima:aktiv mobil promotion pro- gramme.	BMLFUW	5
Eco power act to be amended (still to be approved by parlia- ment)	Increasing the share of power generated from renewable energy sources, the efficient use of promotion funds and supporting the develop- ment of eco power generation	Federal min- istry of econ- omy, women and youth (BMWFJ)	5
Revitalisation and en- hancement of effi- ciency	Existing hydropower plants (counselling and promotion on provincial level)	BMWFJ	5
Exploitation of waste heat to be expanded	Expansion of waste heat exploitation for air con- ditioning installed in large buildings	BMWFJ	5
Strategy future of en- ergy Vorarlberg	Energy autonomy of the federal province of Vorarlberg aimed at by 2050	Federal pro- vince of Vor- arlberg	5
Promotion pro- grammes renewable energy sources (1) Monitoring of progress to be	Development of renewable energy sources published in the annual report	Federal pro- vince of Vor- arlberg	5

2. Reduction of the greenhouse gas emissions

In line with the EU climate and energy package Austria is under the obligation to reduce its greenhouse gas emissions in sectors not subject to emission trading by at least 16% relative to the emissions of the years 2005 by 2020. The largest portion of greenhouse gases emitted in non-trading sectors in Austria is produced by the transport sector as well as heating and hot water in private households and business buildings. As regards traffic and transport, the goals are the development of the infrastructure with a view to a sustainable shift of the traffic and the management of the traffic volume as well as alternative fuels, battery-powered vehicles and public transport to be made more attractive. Here, also measures are to be set that will ensure, also in the future, the transport of bulk goods by rail. Along with these goals, measures in the sense of cost transparency and pollution-pays-principle are necessary. For buildings, the three pillars thermal sanitation in existing buildings, low-energy and passive house construction as well as renewable energy sources (amongst others, solar energy, biomass) are prioritised. More "green jobs" are to be created. By doing to, the transition towards a resource-efficient and low-carbon economy is to be supported. Exploiting re-growing, CO₂ storing raw materials such as wood are of utmost significance.

Measures to reduce greenhouse gas emissions in the transport sector				
	Focus	Competence	Guide- lines	
Development of the infrastructure – making public transport more attractive	Providing a demand actuated, competitive, and innovative transport infrastructure	Federal min- istry for transport, innovation and technol- ogy (BMVIT)	5	
Klima:aktiv mobile counselling and pro- motion programme	Counselling and promotion of enterprises, mu- nicipalities and organisations to develop and implement CO ₂ reducing mobility projects focus- sing mainly only vehicle fleets	Federal min- istry of agri- culture, for- estry, envi- ronment and water man- agement (BMLFUW)	5,7,8	
Battery-powered mo- bility	New innovative technological and organisatorial mobility solutions to be developed, tested and implemented	Federal min- istry of econ- omy, women and youth (BMWFJ) BMVIT BMLFUW	5	
Promotion programme	Supporting the market launch of battery-	Climate and	5,4	
"model regions bat- tery-powered mobility"	powered mobility with renewable energies in the 5 integrated model regions (Vorarlberg, Salz- burg, Vienna, Graz, and Eisenstadt), especially in connection with the public transport, further model regions as from 2011	energy funds (BMLFUW)	-,	
	5 integrated model regions (Vorarlberg, Salz- burg, Vienna, Graz, and Eisenstadt), especially in connection with the public transport, further	energy funds (BMLFUW) Federal min- istry of fi- nances	5	
tery-powered mobility" Job ticket (being plan- ned) Climate and environ- mental package Salz- burg (KLUP)	 5 integrated model regions (Vorarlberg, Salz- burg, Vienna, Graz, and Eisenstadt), especially in connection with the public transport, further model regions as from 2011 Reduction of individual traffic; Promotional instrument for enterprises, munici- palities and private persons to curtail green- house gas emissions 	energy funds (BMLFUW) Federal min- istry of fi- nances (BMF) Federal pro- vince of Salzburg	5	
tery-powered mobility" Job ticket (being plan- ned) Climate and environ- mental package Salz-	 5 integrated model regions (Vorarlberg, Salz- burg, Vienna, Graz, and Eisenstadt), especially in connection with the public transport, further model regions as from 2011 Reduction of individual traffic; Promotional instrument for enterprises, munici- palities and private persons to curtail green- 	energy funds (BMLFUW) Federal min- istry of fi- nances (BMF) Federal pro- vince of	5	
tery-powered mobility" Job ticket (being plan- ned) Climate and environ- mental package Salz- burg (KLUP) Climate protection plan Styria Development of the Lower Austrian ports	 5 integrated model regions (Vorarlberg, Salz- burg, Vienna, Graz, and Eisenstadt), especially in connection with the public transport, further model regions as from 2011 Reduction of individual traffic; Promotional instrument for enterprises, munici- palities and private persons to curtail green- house gas emissions Identification of concrete measures to implement a sustainable and climate-adequate economic, 	energy funds (BMLFUW) Federal min- istry of fi- nances (BMF) Federal pro- vince of Salzburg Federal pro- vince of Sty- ria Federal prov- ince of Lower	5	
tery-powered mobility" Job ticket (being plan- ned) Climate and environ- mental package Salz- burg (KLUP) Climate protection plan Styria Development of the	 5 integrated model regions (Vorarlberg, Salz- burg, Vienna, Graz, and Eisenstadt), especially in connection with the public transport, further model regions as from 2011 Reduction of individual traffic; Promotional instrument for enterprises, munici- palities and private persons to curtail green- house gas emissions Identification of concrete measures to implement a sustainable and climate-adequate economic, social and energy system Shifting traffic and transport from road to water- ways, and rail, respectively Comprehensive catalogue with a view to 2020 goals 	energy funds (BMLFUW) Federal min- istry of fi- nances (BMF) Federal pro- vince of Salzburg Federal pro- vince of Sty- ria Federal prov-	5 5 5	

Measures to reduce greenhouse gas emissions in the transport sector

⁽²⁾ Exploitation of structural funds

3. Enhancement of the energy efficiency

The consistent enhancement of energy efficiency in all vital sectors is the key to the energy and climate policy, as it does serve both the augmentation of the security of supply, the cost efficiency of the energy system, and the accomplishment of the political goals with regard to the environment. The Energy Strategy Austria is to implement, in the years to come, the energy efficiency and energy saving measures, focusing mainly on buildings, transport, and households. In the building sector, thermal sanitation will have top priority. Energy management programmes will be accelerated in the production sector. Public research programmes are to support the implementation of the National Action Plan for Renewable Energies as well as the National Energy Efficiency Action Plan (including the further development of the monitoring system).

Measures energy efficiency

measures energy en	noichcy		
	Focus	Competence	Guide- lines
Promotion of the envi- ronment at home (UFI)	Stepping up energy efficiency and exploitation regenerative energy sources	Federal min- istry of agri- culture, for- estry, envi- ronment and water man- agement (BMLFUW)	5
Climate and energy funds (KLIEN)	R&D in sustainable energy technologies and climate research; exploitation of energy saving potentials in enterprises	BMLFUW Federal min- istry of trans- port, innova- tion and technology (BMVIT) Federal min- istry of econ- omy, women and youth (BMWFJ)	5
"Fit for Set" energy research and techno- logical development	Formation of syndicates to be promoted; the focus is on international networking, but also on the cooperation of Austrian institutions is to be supported	BMWFJ	5
Energy efficiency cheque	Exploitation of energy savings potentials in en- terprises by energy counselling	Energy insti- tute of the Chamber of commerce, Federation of Austrian in- dustrialists (IV)	5
Ecologisation of the standard fuel- consumption related tax	Standard fuel consumption-related tax – tax bo- nus for low consumption new passenger cars (CO_2 emissions under 120 g/km) and alternative engines	Federal min- istry of fi- nance (BMF)	5

Thermal sanitation ⁽¹⁾	Thermal/energetic sanitation of private housing and buildings used by enterprises	BMWFJ	5
Environment service Salzburg (umwelt ser- vice Salzburg)	Counselling services focussing on energy effi- ciency, saving of resources and anti-air pollution	Federal pro- vince of Salzburg	5
smart grids-initiative	Further development of electricity grids to inte- grate a high share of de-centralised supply from renewable energies	BMVIT	5
Promotion of housing construction	Energy-efficient minimum requirements in new residential buildings and for restoration works in the housing sector	Federal pro- vince of Salzburg	5
Promotion of renew- able energy sources	Stepping up the use of renewable energy sources	Federal pro- vince of Salzburg	5
City of energy Wels	Energy efficiency (restoration of buildings and compounds, use of technical innovations), master plan for an energy self-sufficient city of Wels	City of Wels	5
Smart City Graz / Zero Emission	Development of pilot and demonstration pro- jects, focus on compact energy-optimised build- ing structure	City of Graz	5
Promotion of ecologi- cal housing construc- tion	Enhancement of the energy efficiency	Federal pro- vince of Vor- arlberg	5

⁽¹⁾ 70 million euro for private housing construction, and 30 million euro for corporate buildings

4. Efficient handling of natural resources – resources efficiency

When implementing the top priority of the Europe 2020 Strategy "A Resource Efficient Europe", production and consumption patterns are directed towards sustainability (quality, innovation, longevity, climate protection, as well as environment and resources saving measures).

Measures resource efficiency

	Focus	Competence	Guide- lines
Austrian raw materials plan	Enhanced recycling of old materials and waste products, development of methods to reduce the use of materials, optimum consideration of min- eral raw materials in regional planning	Federal min- istry of econ- omy, women and youth (BMWFJ)	
		Federal Min-	5
Green Events Austria	Environment and sustainability aspects are de- cisive for the organisation process of large-scale projects (e.g. European soccer championship)	istry of agri- culture, for- estry, envi- ronment and water man- agement (BMLFUW)	5
Resource Efficiency Action Plan (REAP)	Quantitative and qualitative targets for resource efficiency	BMLFUW	5
Action plan sustai- nable procurement (naBe)	Ecological minimum requirements for sustain- able public procurement (federal constitutional court)	BMLFUW	5
Masterplan Umwelt- technologie (MUT)	Top priority environmental technologies	BMLFUW	5
Masterplan green jobs	Cooperation economy, R&D with a view to a resources-efficient and low-carbon economy,	BMLFUW Chamber of	5, 8

Focus qualification eco-energy technology	training of energy managers" Development of "green skills" and enhancing the employment potentials in the field of energy effi- ciency	commerce (WKÖ) Federal pro- vince of Salzburg	5, 8
"Environmental elect- ronic democracy" (e2d)	Improvement of the energy and CO ₂ balance; higher participation by citizens	City of Bre- genz	5

IV.4 National target education

National goals

The government aspires to lower, by 2020, the rate of drop-outs of pupils to 9.5%, and to raise the proportion of the 30 to 34 year-old university graduates or graduates from equivalent post-secondary institutions (ISCED 4a) to 38%.

The most important challenges and measures

- 1. Increasing the participation in education, preparing for university studies and increasing of the mobility in the tertiary sector
- 2. Increasing the number of graduates from natural sciences and technology
- 3. Improving the educational levels and lowering the drop-out rate
- 4. Attractivity, quality and permeability of occupational training
- 1. Increasing the participation in education, preparing for university studies and increasing the mobility in the tertiary sector

The target is to increase not only the participation in education (secondary and tertiary education), but also the mobility in the tertiary sector. For university studies, it is vital to focus on the choice in the preparatory phase. To enhance the effectivity, the support provided for the preparation for university studies (information, orientation) is widely enlarged and improved in the scope of a compulsory consultancy as an orientation for prospective students ("Studienwahlberatung NEU"). So that the range of choices in tertiary education can be more finely tuned, a group of experts has been commissioned to develop an Austrian university plan. The first concrete results are expected by the middle of the year. Of special concern for Austria is the promotion of the international mobility of students. Measures already implemented led to a continuous increase of the relative key figures.

and mobility in tertiary education				
	Focus	Competence	Guide- lines	
Sensitising for and information pertaining to university studies NEW	Information on possible academic choices <u>http://www.studienwahl.at/</u>	Federal min- istry of sci- ence and research BMWF)	4, 8, 9	
Counselling in the choice of studies NEW	Improved counselling on academic choices; mandatory as of winter term 2012/13;	BMWF Federal min-	4, 8, 9	

Measures to increase the participation in education, preparation for university studies and mobility in tertiary education

	http://www.studienwahl.at/ http://www.studienchecker.at/	istry for edu- cation, arts and culture (BMUKK)	
Austrian university plan	University place financing, research infrastruc- ture plan, construction master plan and meas- ures of coordination	Federal min- istry of fi- nance (BMWF)	4, 8, 9
Increasing the number of places in university- equivalent technical colleges (FHs)	Further qualitative development and consolida- tion	BMWF ´	7, 8, 9
Sensitising for mobility – "Erasmus back to School"	Promotion of students' mobility	BMWF	4, 8, 9
International mobility	Transparent recognition procedures	BMWF	4, 8, 9
Vorarlberg scholarship	Promotion of study and research stays abroad	Federal pro- vince of Vor- arlberg	4, 8, 9

2. Number of graduates from natural sciences and technology studies

For the reason of securing a sufficient number of graduates from mathematical, natural-scientific and technical degrees, the networking of schools and university and non-university research institutions and enterprises is especially rigged up.

Measures increasing the number of graduates from natural sciences studies and technology studies

	Focus	Competence	Guide- lines
Information offensive MINT	Information on studies options in the fields of mathematics, informatics, the natural sciences, and technology	Federal min- istry of fi- nances (BMWF)	4, 8, 9
Early promotion of young scientific gen- eration	Networking of schools with university and non- university research institutions	BMWF	4, 8, 9
Strategy 2020 Ca- rinthia	Enhanced orientation towards technology and reinforcement in the field of applied informatics	Federal pro- vince of Ca- rinthia	4, 8

3. Improvement of educational levels and lowering the school drop-out rate

If educational careers are terminated too early without any degree or diploma, certificate or graduation, employment options will be reduced entailing an increased risk of unemployment, which may lead to social exclusion. People from difficult socioeconomic backgrounds and/or a migration background are affected more than average. The central target of structural educational reforms is, for that reason, enhancing equal opportunities, and increasing qualification levels. The target group of the migrants is in the foreground here:

- Implementation of a comprehensive concept to form a base and to acquire basic competences of migrants in cooperation of the federal government and the provincial governments (as from 2011);
- Networking of learning centres for migrants to develop low-threshold, high-quality options for migrants (already being implemented);
- Further development of low-threshold information and education/training options in adult education for migrants

Appropriate measures are already set at an early age: all children are to speak sufficient German when starting primary school, so as to be able to cope. Therefore, before the last year in kindergarten, the "language standards" are assessed, with a focus on the language skills of the children. The main focus of the assessment is on the age-adequate use of language of a child. An education plan, as well as "standards", serves to develop an individual promotion concept gauged at the results of the assessment. In the year before primary school, children will be guided and taught if necessary (child-oriented, and in a familiar environment). Kindergarten teachers will be specifically trained and also receive further training.

In the scope of the offensive measures and in close cooperation with the association of Austrian cities, towns and municipalities the all-day school model for the compulsory school bracket is to be boosted from 120,000 places at present to 200,000 places. Means supplied by the European Social Fund (ESF) are used to keep students with high (language) deficits in the educational system.

	Focus	Competence	Guide- lines
New secondary school (NMS)	Increasing the number of students with higher school-leaving qualifications, reducing the drop- out rates	Federal min- istry for edu- cation, arts and culture (BMUKK)	8, 9
Lowering early drop- out including early promotion in language skills	Securing juvenile persons' staying in the educa- tional system	вмикк ́	9
Promotion of migrants	Support of migrants in the acquisition of qualifi- cations and competences with a view to the la- bour market	BMUKK	8.9
Teacher training NEW	Restructuring training, further training and ad- vanced training in the teaching profession	BMUKK	9
All-day school mo- dels ⁽¹⁾	Development of all-day care	BMUKK	9
National strategy for life-long learning	Conditions provided and incentive structures for life-long learning	BMUKK Social part- ner Chamber of labour (AK)	8
"Being a child, living the family ("Kind sein, Familie leben"	Augmenting equal opportunities for children from socially disadvantaged, non-educated families in the educational system	City of Bre- genz	9´, 10
Investment in child care School social work	Increasing the child-care rate and increasing the rate of women returning to every-day work Core project of the BMUKK, focussing on the	City of Dorn- birn BMUKK	7, 8, 9 and 10 9, 10
			-,

Measures improvement of educational levels and lowering the drop-out rate

	interface between school and the parental home; instrument to accordingly react to the changing socialising conditions of children and juvenile persons	Federal prov- ince of Styria	
Promotion of basic educational courses ⁽²⁾	Raising the educational levels, adult education; improvement of the chances of access to the labour market	BMUKK Federal prov- ince of Vorarlberg	9, 10

⁽¹) Making use of the offensive funds 80 million euro are made available until 2014 ⁽²) Exploitation of ESF funds

4. Attractivity, quality, and permeability of occupational training

Occupational training contributes significantly to an intelligent, sustainable, and integrative growth, and also to comply with the goals set in education. It is therefore the target to further enhance the attractivity, permeability and quality of occupational training at all levels.

Measures to improve the attractivity, quality, and permeability of occupational training

	Focus	Competence	Guide- lines
Quality of occupational training (QIBB)	Permanent institution of a comprehensive quality management system	Federal min- istry for edu- cation, arts and culture (BMUKK)	8, 9
Apprenticeship plus A- level certificate	Raising the educational levels of apprentices	BMUKK	8, 9
Educational levels in occupational education	Development of implementation of the standards as a basis for competence-oriented teaching	BMUKK	8,9
Apprenticeships	Administration of the dual occupational training by the chambers of commerce (granting the au- thority to train, registration of apprenticeship contracts, final apprenticeship examinations, counselling, and information on apprenticeship training	Chamber of commerce (WKÖ)	8,9
(1) Start of pilot in 2009	5		

More information on the reform projects in the competence of the BMUKK see <u>http://www.bmukk.gv.at/medienpool/19586/folder_schulstart_2010_11.pdf</u> and/or <u>http://www.bmukk.gv.at/schulen/service/schulanfang_2010.xml</u>.

IV.5 National target reducing poverty and social exclusion

National goals

The national implementation up to the year 2020 aims at contributing to the EU target defined by the indicators risk of poverty, material deprivation, and jobless households for 235,000 persons. The targets to reduced poverty risk and social exclusion as well as the employment figures to be reached are closely linked. A special focus will be on raising employment figures and inclusion into the labour market, especially also of persons capable of working but excluded from the labour market, as well as the improvement of the quality of jobs. A special focus will, in that context, be on appropri-

ate financial incentives for employment to be taken up and longer employment times. To reach these goals policies are to be focused, especially on persons returning to the labour market, long-time jobless people, and juvenile persons, children, and indebted households and also, in the medium term, groups of persons out of gainful employment and older persons inflicted by poverty.

Abolishing poverty and the risk of poverty must be effected at different levers and is integrated in many areas. In the field of education the development of the all-day school model is clearly a significant issue, juvenile persons and adults with a migration background and/or from groups at risk of poverty are most intensively supported to improve and enlarge their economic opportunities.

Most important challenges and measures

- 1. Compatibility of family and job
- 2. Combating long-term unemployment and improvement the participation in the labour market of groups at risk of poverty at a working age
- 3. Improvement of the participation of women in the labour market and better income opportunities for women
- 4. Reduction of child poverty and the inter-generation heredity of poverty, improvement of the later career opportunities of children
- 5. Prevention measures for good health in working life, and improvements in the opportunities in the labour market for persons with a handicap

The existing operative programme Employment of the ESF supports numerous measures as listed in the following.

1. Compatibility of family and job

Single households and families with three or more children are those that are hit hardest by poverty. For women, especially single parents, the child care duties often entail unfavourable starting positions to enter the labour market. More day-care centres for children and all-day attendance in schools are among those issues that require more intensive attention.

Measures compatibility of family and job

	Focus	Competence	Guide- lines
Development and quality improvement of the institutional child- care system	Improved access for children from non-educated households to educational institutions; breaking the barrier of "hereditary" poverty	Federal min- istry of la- bour, social affairs and consumer protection (BMASK)	10
Mandatory year in kin- dergarten before pri- mary school	Improving opportunities for education of children as well as contributing to the participation of women in gainful employment	Federal min- istry of econ- omy, women and youth (BMWFJ)	10
Legal aid hotline for women	Counselling in marital and family law matters free of charge	Federal pro- vince of Salzburg	10

Regional manager for labour and equal op- portunities and gender mainstreaming	Setup of regional cooperation structures focus- ing on compatibility of family and job, integration into the labour market (women not integrated in the labour market, young women, older women and women with a migration background)	Federal prov- ince of Salz- burg	10
Manual on the com-	Information and services to help especially	BMWFJ,	10
patibility of family and	SMEs and their employees to benefit from im-	Chamber of	
job for SMEs	proved family-friendly conditions	commerce	

2. Combating long-term unemployment and improvement of the participation in gainful employment of groups at risk of poverty at a working age

Central reasons for the risk of poverty are non-participation or marginal participation in gainful employment, for instance owing to a low qualification or a handicap. The focus, therefore, is on groups especially at risk. With the integration of handicapped persons at the centre of attention an increased intervention demand in accordance with the agreement concluded by the federal government and the provincial governments was earmarked. An additional target is the improvement of the quality of jobs and a policy making starting and staying in a job attractive. The implementation of the country-wide, guaranteed minimum income oriented at the individual needs as of 1 September 2010 has two targets: first, preventing and combating poverty and social exclusion, and, secondly, support when returning to the labour market.

Measures combating long-term unemployment and improvement of the participation in gainful employment of groups at risk of poverty

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	Focus	Competence	Guide- lines
Better chances in the labour market for beneficiaries of need- oriented guaranteed minimum income	Improvement of job opportunities for beneficiar- ies of need-oriented guaranteed minimum in- come	Federal min- istry of la- bour, social affairs and consumer protection (BMASK)	7, 10
Combating long-term unemployment	Focused training and qualification measures, inclusion benefits "In Work Benefits"	BMASK	7, 10
Preventive health measures and labour market offensive for health-impaired per- sons	Prevention and rehabilitation	BMASK	7, 10
Implacement foundati- on Care	Organisation providing non-aligned training and internships for (certified) carers	Federal pro- vince of Salzburg	8, 10
Qualification comple- menting the job (AQUA)	Supporting job-seeking persons by occupational orientation and practically relevant training and further training	Federal pro- vince of Salzburg	7, 10
Life job (Lebensarbeit)	Employment project for women particularly un- familiar with the labour market and women with a migration background	Federal pro- vince of Salzburg	7, 10
Need-oriented guaran-	Three-tier "active inclusion approach": (i) secur-	Federal pro-	8, 10

teed minimum income in Vienna ing a person's livelihood; (ii) access to the social vince of services (iii) supporting the reintegration into the Vienna labour market

3. Improvement of the participation of women in the labour market of women and better income opportunities for women

Households with women as primary bread-winners bear an above-average risk of exclusion. Combating the enhanced risk of poverty of women in single-parent households is, therefore, a top priority, the target being the reduction of the gender pay gap by 2020 towards the EU-27 average, and improved income opportunities, as well as measures to increase the participation of women in the labour market. Being employed for a sufficient remuneration is the best remedy against poverty.

Measures to improve the proportion of women in the labour market and better income opportunities for women

	Focus	Competence	Guide-
			lines
Fair opportunities for women in gainful em- ployment	Reduction of the gender income gap (amend- ment of the law of equal treatment)	Federal min- istry of la- bour, social affairs and consumer protection (BMASK)	7, 10
Financial support for women	Information, counselling and training for women in changing processes in their occupational situation	Federal pro- vince of Salzburg	7, 10
Women 45plus	Competence training programme with a view to a permanent integration in the labour market	Federal prov- ince of Salz- burg	7, 10
MIdA – Migrant women: integration by access to the labour market	Training integration pilots from among integrated women with a migration background	Federal prov- ince of Salz- burg	7, 10

4. Reduction of child poverty and the inter-generation heredity of poverty, improvement of the later career opportunities of children

Poverty of children and youth is a special concern, since it is highly detrimental to any further opportunities as may arise in the course of a life. All children irrespective of their social-economic origin must be given adequate opportunities for their school and occupational careers. Pre-school education improves the school and later occupational career opportunities, thus lowering the risk of financial and social exclusion. An increased number of pre-school educational institutions make for a better compatibility of family and job for mothers, and eventually lead to an increased family income. The targets and measures for reducing the drop-out rate of pupils, raising educational levels and quality and quantity enhancement of all-day attendance in schools as listed in the chapter on education are to counteract the risk of exclusion of young people.

Measures to reduce the poverty of children and the intergenerational heredity of poverty and to improve later career opportunities of children (see measures under VI.5.1) 6. Prevention measures for good health in working life, and improvements in the opportunities in the labour market for persons with a handicap

The employment rate of persons with special needs is to be increased the number of persons retiring for disability reasons to be lowered. The target to reduce the proportion of persons with health impairments at a working age and to increase the employment rate of persons with a handicap is aimed at lowering the risk of social exclusion.

Measures for health prevention for persons gainfully employed and improvement of labour market opportunities for persons with a handicap

	Focus	Competence	Guide-
			lines
Health care and labour market offensive for peoples with disabili- ties	Prevention and rehabilitation	BMASK	10

IV.6 Competition and entrepreneurial environment

The focus is on the improvement of and the access to financial means by Austrian SMEs, on a reinforcement of the demand of the entire economy as well as competitvity, attractive locations, the reduction of the administrative burdens and the reinforcement of the export economy. In a market economy, competitvity supports an efficient allocation of resources. The further development of competition and the efforts to innovate both in the services sector and in the material goods sector will be of top priority, also in the future.

The most important challenges and measures

- 1. Competition law
- 2. The dynamics of establishing an enterprise
- 3. Further internationalisation

1. Competition law

The successful enforcement of the competition law and thus the discovery of violations of the competition rules depend on efficient institutions. The government programme, therefore, envisages reinforcing the federal competition authority as well as reforming the authority's structure, so as to bundle, with the constitutional principles in mind, optimum synergies of the competition authority, also considering the European environment.

Measures competition

·	Focus	Competence	Guide- lines
Amendment of the competition law and the anti-trust law	Reinforcing the federal competition authority; more efficient drafting of the anti-trust law	Federal min- istry of econ- omy, women	6

Supporting the SMEs in exploiting the oppor- tunities of the domestic market/ Enterprise	Supporting the SMEs when becoming active in the domestic market	and youth (BMWFJ) Federal min- istry of jus- tice (BMJ) Chamber of commerce (WKÖ)	I
Europe Network EEN			

2. The dynamics of establishing an enterprise

With regard to the establishment dynamics, efforts are made to support and further simplify the establishment procedure of enterprises (e.g. "GmbH neu", i.e. limited liability company under Austrian law as revised) by active promotional programmes. The current government programme intends to enhance the attractivity of the Austrian GmbH (limited liability company under Austrian law) in the national and international competition of the legal forms. Moreover, the costs of certain simple processes entailed in the establishment of one-person companies by natural persons are to be considerably lowered.

Measures pushing entrepreneurship

	Focus	Competence	Guide- lines
Action programme für SMEs ⁽¹⁾	Programme for the implementation of the Small Business Act (SBA)	BMWFJ	6
Services initiative – promotion of innova- tions in the services sector	Focus in on unconventional projects so far not linked to any promotion or subsidies	BMWFJ	6, 4
Services for founders	Promotion of entrepreneurship, promotion of sustainable establishments of enterprises	Chamber of commerce (WKÖ)	6
Entrepreneur's Skills Certificate [®]	Basic knowledge and entrepreneurial skills, en- hancing the readiness to establish an enterprise (focus young generation)	Chamber of commerce (WKÖ)	6
Mobilisation of and accompaniment in the process of establishing an enterprise	Technology-oriented establishments	Federal prov- ince of Lower Austria	4, 6
Innovative investments	Diversification in new promising sectors; settle- ment/start-up of enterprises in growth sectors improving the structure	Federal prov- ince of Lower Austria	4, 6
Innovation oriented investments in SMEs (Tourism) ⁽²⁾	Accomplishment of an optimum added value growth with a view to the ecological and social limits of tourism	Federal prov- ince of Lower Austria	4, 6

⁽¹⁾ Joint programme federal ministry of economy, women and youth and institute for the promotion of the economy (WIFI) ⁽²⁾ Exploitation of structural fund

6

The situation of the Austrian export economy is still tense. Adequate support of the external sector, therefore, remains a necessary investment into the future. The basic concepts of the internationalisation offensive and the measures set so far have proved successful. It is distinct in its goal to comprehensively change the structure. To be continued, the focus is on a systematic, focused and structured approach.

Measures Internationalisation			
	Focus	Competence	Guide- lines
Internationalisation offensive "go- international"	Creation of a sustainable, dynamic, globally- oriented and knowledge-based external econ- omy structure	Federal min- istry of econ- omy, women and youth (BMWFJ) Chamber of commerce (WKÖ)	6
Programme internatio- nalisation	Accompaniment and support of SMEs when opening up new markets	The federal province of Lower Aus- tria	6
Internationalisation of SMEs	Strategic know-how build-up in enterprises to support the opening up of international markets	The federal province of Lower Aus- tria	6

Measures internationalisation