European Stability Mechanism



CAN DEBT SUSTAINABILITY BE MADE OPERATIONAL?

Fifth Annual Conference of the European Fiscal Board

Giovanni Callegari – Head of Economic and Risk Analysis

11 May 2023



The views expressed in this presentation are those of the author and do not necessarily reflect the views of the ESM

STRUCTURE AND MAIN POINTS

SOME STRUCTURE:

- Challenges in conducting DSA
- Possible ways to deal with them
- Implications for the use of DSA as a driver for policy-making

SOME POSSIBLE TAKE-OUTS:

- Focus on narrative rather than individual shocks
- Communication becomes even more important than in the past



POLICY RESPONSES

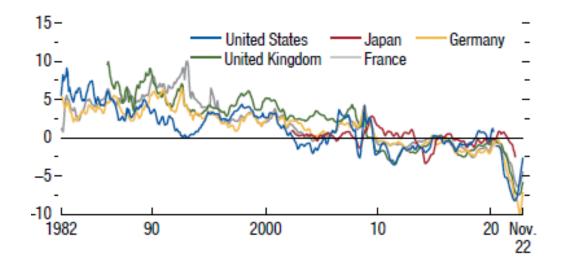
Lower Changing regimes of monetary and policy interactions debt-limit zone Higher debt-limit 0.5 zone 0 1960 1965 1970 1975 1980 1985 1990 1995 2000 2005 2010

Blue regime: high fiscal deficits low and partially responsive real interest rates Green regime: declining deficits, higher and more responsive interest rates Yellow regime: high fiscal deficits, zero-lower bound Source: Bianchi and Melosi (2017), data relative to the US up to 2014

UNCERTAINTY ON TRENDS

- Not clear view on where the post-pandemic and post-energy crisis steady state is
- This all reflected in the dynamics of Natural Interest Rate (NIR)
- IMF's WEO: NIR will go down, but the debate is still open
- Aging, inequality still at work, but what about int'l spillover and convenience yields? Climate?

Real short-term interest rates in advanced economies (ex-post measure)



Source: IMF WEO Spring 2023, Chapter 2, figure 2





- Endogenous monetary policy and forward looking approach
 - Moving to a more general equilibrium approach
 - Endogenous Fiscal/Monetary policy interaction
 - Probabilistic approach on transition between regimes

- Shock design and calibrations
 - Narratives (i.e., composition of different shocks, country- and time-specific) instead of standardised shocks
 - Trying to avoid momentum thinking...
 - Results casted in probabilistic terms

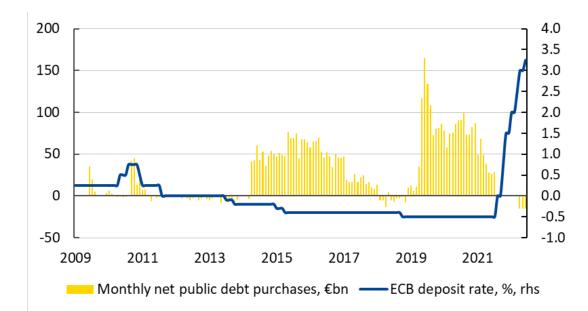


WHAT ABOUT COMMUNICATION?

- How to avoid un-communicable black boxes?
 - Explain the concepts to the public (takes time)
 - Focus on narratives also when presenting results

Avoid momentum thinking

We cannot use the past to predict in the future in presence of regime shifts



Source: Bloomberg



DSA AS A BENCHMARK FOR POLICY-MAKING?

- All above ok for repayment capacity, more complex for policy-making
- Remember Goodhart's law

When a measure becomes a target, it ceases to be a good measure, as it becomes subject to manipulation

- Use DSA as a policy objective, not as a policy instrument
- Robust approach (taking into account outputs of different models from different stakeholders) might reduce risks



European Stability Mechanism



CONTACT

European Stability Mechanism 6a Circuit de la Foire Internationale L-1347 Luxembourg

Follow the ESM on Twitter: @ESM_Press

STARTING POINTS

- Conducting DSA faces new and old challenges:
 - More uncertainty on both short-term (policy responses) and medium-term fundamentals
 - This makes communication harder than ever
 - We are likely going through a series of structural breaks

