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Active Monitoring and Forecast of Budget Implementation – 2017 Information Note

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1. SUMMARY

The budget was fully implemented in 2017, an achievement given the uncertainties which prevailed in 2016 and most of 2017. 99,9 % of available commitment appropriations and 99,8 % of payment appropriations were implemented (after amounts carried over).

Following the difficult situation of 2016, a year in which payment appropriations exceeded the needs and the year was closed with a surplus, the Commission at first observed equally slow progression in applications for payments in 2017 and acted to adjust the initial budget accordingly. The downward adjustment of payment appropriations in Amending Budget 6/2017 ensured full implementation of the budget for the year. Payments under Heading 1b (Economic, social and territorial cohesion) had remained slow until the end of 2017, and the Commission took the prudent step to reduce them in Amending Budget 6/2017 and enquired with Member States about the sources of delay. However, payment claims increased very significantly in December, leading to a satisfactory result at the end of the year.

Outstanding commitments (RAL, commitments made and not yet paid for) stood at EUR 267 billion at the end of 2017. The RAL increased by over EUR 28 billion in comparison with the end of 2016, since the gap between commitments and payments made was wider than initially expected as the submission of payment claims was lower than forecast. In 2018, a further increase of RAL is expected as a result of the difference between budgeted commitment and payment appropriations. However, the Commission expects this increase to be significantly lower than in 2017 given the lower difference between commitment and payment appropriations in the adopted 2018 budget.

2. IMPLEMENTATION OF THE BUDGET 2017

2.1. Implementation at the end of December 2017

The following table shows the implementation by heading at the end of December and the amounts carried over from 2017 to 2018.

Table 1: 2017 Budget Implementation (in EUR million)

MFF Headings	2017 COMMITMENTS					
	Available Appropriations 31 December 2017	Implementation 31 December 2017				Balance
		Before carry-over	Carry-over	After carry-over	%	After carry-over
1a Competitiveness for growth and jobs	21 312,2	21 300,6	4,1	21 304,6	99,96%	7,6
1b Economic, social and territorial cohesion	54 086,6	54 055,5	23,1	54 078,6	99,99%	8,0
2 Sustainable growth: Natural resources	58 569,1	58 099,5	450,5	58 550,0	99,97%	19,1
3 Security and Citizenship	4 284,0	4 035,2	246,6	4 281,8	99,95%	2,3
4 Global Europe	10 713,2	10 710,1	1,9	10 712,1	99,99%	1,2
5 Administration (Commission)	5 473,5	5 431,4	0,0	5 431,4	99,23%	42,1
Total appropriations under headings (excluding other institutions)	154 438,6	153 632,3	726,1	154 358,4	99,95%	80,1
Other special instruments	1 471,8	1 259,3	61,7	1 321,0	89,75%	150,9
Total appropriations (excluding other institutions)	155 910,4	154 891,6	787,8	155 679,4	99,85%	231,0
Other institutions	3 921,1					
Total appropriations	159 831,5					

MFF Headings	2017 PAYMENTS					
	Available Appropriations 31 December 2017	Implementation 31 December 2017				Balance
		Before carry-over	Carry-over	After carry-over	%	After carry-over
1a Competitiveness for growth and jobs	20 064,9	19 944,7	108,5	20 053,1	99,94%	11,8
1b Economic, social and territorial cohesion	29 775,1	29 753,6	12,6	29 766,2	99,97%	8,9
2 Sustainable growth: Natural resources	54 467,0	53 888,8	561,4	54 450,2	99,97%	16,8
3 Security and Citizenship	2 793,2	2 766,7	15,9	2 782,6	99,62%	10,6
4 Global Europe	8 937,6	8 609,6	316,0	8 925,6	99,87%	12,0
5 Administration (Commission)	5 471,1	5 122,9	306,1	5 429,0	99,23%	42,1
Total appropriations under headings (excluding other institutions)	121 508,9	120 086,3	1 320,4	121 406,7	99,92%	102,2
Other special instruments	1 340,8	1 241,2	0,2	1 241,5	92,60%	99,3
Total appropriations (excluding other institutions)	122 849,6	121 327,5	1 320,6	122 648,2	99,84%	201,5
Other institutions	3 921,1					
Total appropriations	126 770,7					

The implementation of 2017 commitment appropriations amounted to EUR 153,6 billion (99,5 % of available appropriations not including special instruments, nor other institutions). Taking into account the carry-over of appropriations from 2017 to 2018, implementation reached 99,9 %, in all headings as well as on average, and the amount not implemented was EUR 80,1 million.

The implementation of 2017 payment appropriations amounted to EUR 120,1 billion (98,8 % of available appropriations, excluding other institutions). After the carry-over of appropriations to 2018, the implementation rate reached on average 99,9 %, and the amount not implemented was EUR 102,2 million.

As regards the special instruments, their full implementation is not an objective as they are only mobilised in crises or unforeseen circumstances. The amounts not implemented at the end of the year correspond to EUR 150,9 million in commitment appropriations for the European Globalisation Adjustment fund and EUR 99 million in payment appropriations for the Emergency Aid Reserve.

2.2. General comments by heading

Sub-heading 1a (Competitiveness for growth and jobs). The implementation level was close to 100 % for commitments and reached 99,9% for payments. Payments in this sub-heading were reinforced by transfers during the year up to a total of EUR 744,0 million. The Global Transfer had the biggest impact on the sub-heading with a net increase of EUR 404,4 million. The provisioning line of the EFSI Guarantee Fund, Completion of nuclear decommissioning assistance, CEF Transport and Galileo were the main programmes benefitting under the Global Transfer. There was also a significant Budgetary Authority transfer (DEC 18/2017), reinforcing ITER by EUR 284 million.

Sub-heading 1b (Economic, social and territorial cohesion). After the under-implementation of 2016, when EUR 4,3 billion of the surplus for the year was attributable to sub-heading 1b despite the adjustment in Amending Budget 4/2016, the Commission observed equally slow progression in applications for payments in the first semester of 2017. The July 2017 forecasts from Member States decreased by around EUR 6 billion relative to the forecasts of January 2017. Member States' forecasts had been persistently over-optimistic in recent years even if their reliability increased in 2017 compared to 2016 and 2015. Moreover, there continued to be no regulatory incentive to accelerate the submission of claims due to the more relaxed automatic de-commitment rules (low 'N+3' pressure).

For these reasons, the Commission took a prudent approach and proposed a reduction of EUR 5,9 billion¹ in payment appropriations for the European Structural and Investment funds (ESI Funds) under Heading 1b in Amending Budget 6/2017. Prior to this, Heading 1b payment appropriations had also been redeployed, in Amending Budget 4/2017, to cover the mobilisation of the EU Solidarity Fund (EUSF) to provide assistance to Italy following the 2016 and 2017 earthquakes, and to replenish the negative reserve used for the EUSF to provide assistance to the UK, Cyprus and Portugal (EUR 1 237,2 million in total).

The slow pace of payment applications persisted throughout 2017 until the end of November. However, payment claims totalling EUR 11 billion (45 % of the total payment claims received in the whole year) were received in December. The Commission made significant efforts to reimburse as much as possible, as quickly as possible. At the end of the year only an amount of EUR 2,3 billion

¹ More precisely, EUR 5 890,7 million in the Amending Budget and another EUR 14,3 million in the Global Transfer.

remained unpaid, corresponding to the payment applications received after 26 December 2017 (the so-called "normal backlog" which was consequently paid at the beginning of 2018).

The 2017 voted budget was therefore 100 % consumed. EUR 5,4 billion of assigned revenue, generated by the annual examination and acceptance of accounts procedure, was also used to reimburse payment applications. Furthermore, the pace of closure of the 2007-2013 programmes was significantly quicker than expected in 2017.

Sub-heading 1b was also provided with EUR 500 million of additional commitment appropriations in Amending Budget 3/2017 for the Youth Employment Initiative (YEI) as set out by the European Parliament and the Council in their agreement on the 2017 budget. The amendment of the Common Provisions Regulation (CPR) and the re-programming exercise to incorporate the additional appropriations linked to the reinforcement of the YEI were fully completed by the end of 2017.

Heading 2 (Sustainable growth: Natural Resources). This heading recorded almost full implementation in 2017 for both commitments and payments after the carry-over.

Heading 3 (Security and Citizenship). Heading 3 commitment appropriations were essentially fully implemented. However the payment appropriations of this heading did have to be reduced, through Amending Budgets 5/2017 and 6/2017 (EUR 562 million), and using transfer DEC 18/2017 to move EUR 284 million to the ITER programme in Heading 1a. This was due to the delays which occurred in the start-up of the national programmes for the Asylum, Migration and Integration Fund (AMIF) and the Internal Security Fund (ISF), and also because of the delayed adoption of the Extry-Exit System Regulation. For the same reason EUR 40,0 million of commitment appropriations were carried-over to 2018.

Heading 4 (Global Europe). Heading 4 commitment and payment appropriations were also almost totally implemented, after a decrease of EUR 702,2 million in payment appropriations in Amending Budget 6/2017. Amending Budget 5/2017 provided the financing (EUR 275 million in non-differentiated appropriations) for the European Fund for Sustainable Development (EFSD) following the adoption of its legal base. The related payment appropriations were carried over automatically to 2018.

Heading 5 (Administration). Heading 5 contains primarily non-differentiated appropriations (where commitment and payment appropriations are equal) and the bulk of the amount relates to salaries and pensions. An under-implementation of EUR 42 million was recorded in 2017. It is mainly attributable to the lower-than-planned salary and pension automatic adjustment which was confirmed too late in the year to be included in an amending budget.

2.3. Adjustments of payment appropriations

In 2017, there were two transfers to rebalance payment appropriations: the "Global Transfer" presented on 28 October 2017 and adopted mid-November 2017 and the "End of Year Transfer" adopted on 24 January 2018, but implemented in December 2017. Like all transfers, these are zero-sum operations whereby reinforcements are only possible if appropriations are made available from elsewhere. There was also one amending budget that reduced payment appropriations.

The 2017 Global Transfer amounted to EUR 682 million. 133 budget lines were concerned (14 were reinforced and 119 were reduced). The programmes with the most significant reductions in payment appropriations were: the European Maritime and Fisheries Fund (EUR 141 million); a completion line

for pre-2014 programmes in the field of small and medium-sized enterprises (EUR 72 million); the COSME programme (EUR 41 million); the Connecting Europe Facility (CEF) Broadband (EUR 36 million); a completion line for pre-2014 development cooperation programmes (EUR 35,5 million) and the Horizon 2020 Leadership in space budget line (EUR 35 million). Three budget lines received reinforcements of EUR 100 million or more: Provisioning of the EFSI guarantee fund (EUR 150 million); Completion of nuclear decommissioning assistance 2007 to 2013 (EUR 131 million) and one of the CEF Transport lines (EUR 100 million).

Amending budget 6/2017 was presented on 9 October 2017 following the submission of the Member States' updated forecasts for the European Strategic and Investment (ESI) Funds at the end of July, which confirmed that available appropriations were more than sufficient to cover the 2017 needs. After taking into account the redeployments proposed in the Global Transfer, the Commission proposed to further decrease the level of payment appropriations by EUR 7,7 billion, mostly from budget lines under sub-heading 1b Economic, social and territorial cohesion and to a lesser extent from headings 2 *Sustainable Growth: Natural Resources*, 3 *Security and Citizenship*, and 4 *Global Europe*, as well as from the the European Union Solidarity Fund (EUSF).

At the beginning of December 2017, there was a last chance to transfer any available payment appropriations in order to cover possible needs in shared management using the so-called "End-of-year Transfer". The Rural Development programme in Heading 2 had the capacity to absorb all the payment appropriations which could be made available from other headings at this time in order to reimburse the higher than expected quarterly declaration received from the Member States. The 2017 "End of Year Transfer" amounted to EUR 567,7 million. Payment appropriations were drawn from 58 budget lines, of which one amounted to over EUR 100 million (Fund for European Aid to the Most Deprived – EUR 150 million), and 26 concerned amounts of EUR 1 million or less.

Autonomous transfers made during the year also resulted in some movement of payment appropriations between headings. As shown in Table 2.1, this concerned mainly transfers from the contribution of the Cohesion Fund to the Connecting Europe Facility (CEF-Transport) in Heading 1b to CEF Transport in Heading 1a, and appropriations from two European Neighbourhood Instrument (ENI) Heading 1b cross-border cooperation lines transferred to ENI in Heading 4.

Table 2.1: Transfers of payment appropriations – in EUR million

MFF headings	2017 TRANSFERS OF PAYMENT APPROPRIATIONS				
	Global Transfer	End of Year Transfer	Other Budget Authority Transfers	Autonomous Transfers	Total
1a Competitiveness for growth and jobs	404,4	-31,9	284,0	87,5	744,0
1b Economic, social and territorial cohesion	-22,3	-150,8	0,0	-124,7	-297,8
2 Market Expenditure & Direct Payments	-0,8	-2,2	0,0	0,3	-2,6
2 Other Heading 2 programmes ⁽¹⁾	-188,7	537,5	0,0	-0,1	348,7
3 Security and Citizenship	2,1	-156,6	-284,0	7,4	-431,1
4 Global Europe	-167,7	-195,4	215,8	29,2	-118,3
5 Administration (Commission)	-2,3	-0,5	0,0	0,4	-2,5
Total appropriations under headings	24,7	0,0	215,8	0,0	240,4
Other special instruments	-24,7	0,0	-215,8	0,0	-240,4
Total appropriations	0,0	0,0	0,0	0,0	0,0

⁽¹⁾ rural development, fisheries, LIFE, etc

Table 2.2: Amendments of payment appropriations – in EUR million

MFF headings		2017 AMENDMENTS OF PAYMENT APPROPRIATIONS		
		AB 1, 3, 4 & 5/2017	AB 6/2017	Total
1a	Competitiveness for growth and jobs	0,0	0,0	0,0
1b	Economic, social and territorial cohesion	-1 237,2	-5 890,7	-7 127,9
2	Market Expenditure & Direct Payments	0,0	-1,9	-1,9
2	Other Heading 2 programmes ⁽¹⁾	0,0	-791,1	-791,1
3	Security and Citizenship	-275,0	-287,7	-562,7
4	Global Europe	275,0	-702,2	-427,2
5	Administration (Commission)	0,0	0,0	0,0
Total appropriations under headings		-1 237,2	-7 673,7	-8 910,9
Other special instruments		1 237,2	-46,0	1 191,2
Total appropriations		0,0	-7 719,7	-7 719,7

⁽¹⁾ rural development, fisheries, LIFE, etc

3. IMPLEMENTATION OF APPROPRIATIONS CARRIED OVER FROM 2016

Table 3: 2017 Budget implementation – Appropriations carried over from 2016, by heading – in EUR million

MFF Headings		2017 COMMITMENTS CARRYOVERS FROM 2016				2017 PAYMENTS CARRYOVERS FROM 2016			
		Appropriations	Implementation		Balance	Appropriations	Implementation		Balance
		(a)	(b)	(c)=(b)/(a)	(d)=(b)-(a)	(e)	(f)	(g)=(f)/(e)	(h)=(f)-(e)
1a	Competitiveness for growth and jobs	0,3	0,3	100,0%	0,0	117,0	100,8	86,2%	-16,1
1b	Economic, social and territorial cohesion	0,0	0,0	-	0,0	13,1	10,5	80,6%	-2,5
2	Market Expenditure & Direct Payments	433,1	425,6	98,3%	-7,5	629,7	621,2	98,7%	-8,4
2	Other Heading 2 programmes ⁽¹⁾	0,0	0,0	-	0,0	5,5	5,1	92,6%	-0,4
3	Security and Citizenship	0,0	0,0	-	0,0	11,1	9,9	88,8%	-1,2
4	Global Europe	109,0	107,6	98,7%	-1,4	120,2	116,4	96,9%	-3,7
5	Administration (Commission)	1,3	1,3	100,0%	0,0	292,6	271,6	92,8%	-21,0
Total appropriations under headings		543,7	534,8	98,4%	-8,9	1 189,0	1 135,6	95,5%	-53,5
Other special instruments		31,5	31,5	100,0%	0,0	31,7	31,6	99,9%	0,0
Total appropriations		575,1	566,3	98,5%	-8,9	1 220,7	1 167,2	95,6%	-53,5

⁽¹⁾ rural development, fisheries, LIFE, etc

The implementation rate of commitment appropriations carried-over from 2016 reached 98,5 %, an improvement compared to last year (97,2 %). Out of the EUR 543,7 million of commitment appropriations carried-over from 2016, only EUR 8,9 million were not implemented.

The total amount of payment appropriations carried-over from 2016 was of EUR 1 220,7 million, originating mainly from Heading 2 (EUR 629,7 million). The implementation rate reached 95,6 %, higher than last year (93,1 %), leaving an amount of EUR 53,5 million not implemented.

Table 4: 2017 Budget implementation – Payments carried over from 2016, by programme – in EUR million

MFF Headings		2017 PAYMENTS - CARRYOVERS FROM 2016			
		Appropriations	Implementation		Balance
		(a)	(b)	(c)=(b)/(a)	(d)=(b)-(a)
1.1.7	Customs, Fiscalis and Anti-Fraud	4,9	1,9	39,8%	-2,9
	Administrative support lines	112,1	98,9	88,2%	-13,2
	Total Heading 1a	117,0	100,8	86,2%	-16,1
	Administrative support lines	13,1	10,5	80,6%	-2,5
	Total Heading 1b	13,1	10,5	80,6%	-2,5
2.0.1	Market related expenditure and direct payments	625,7	617,3	98,7%	-8,3
	Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	0,2	0,0	0,0%	-0,2
	Administrative support lines	9,3	8,9	96,3%	-0,3
	Total Heading 2	635,1	626,3	98,6%	-8,8
	Administrative support lines	11,1	9,9	88,8%	-1,2
	Total Heading 3	11,1	9,9	88,8%	-1,2
4.0.7	Humanitarian aid (HUMA)	85,7	85,7	100,0%	0,0
	Administrative support lines	34,4	30,7	89,3%	-3,7
	Total Heading 4	120,2	116,4	96,9%	-3,7
5.1.2	European schools (Commission)	0,5	0,5	100,0%	0,0
5.2.3X	Commission administrative expenditure	292,1	271,1	92,8%	-21,0
	Total Heading 5	292,6	271,6	92,8%	-21,0
	European Union Solidarity Fund (EUSF)	31,5	31,5	100,0%	0,0
	Special Instruments - administrative support lines	0,2	0,1	77,3%	0,0
	Total Other special instruments	31,7	31,6	99,9%	0,0
	Total non-administrative expenditure	748,0	736,5	98,5%	-11,5
	Total administrative expenditure	472,7	430,7	91,1%	-42,0
TOTAL		1 220,7	1 167,2	95,6%	-53,5

Payment appropriations carried-over from 2016 to 2017 may be split between non-administrative expenditure (EUR 748,0 million) and administrative expenditure (EUR 472,7 million, of which EUR 292,1 million under heading 5).

The under-implementation mostly relates to administrative expenditure, EUR 42,0 million, of which EUR 21,0 million under heading 5.

4. IMPLEMENTATION OF ASSIGNED REVENUE

Table 5: 2017 Budget implementation – Assigned revenue, by heading – in EUR million

MFF headings	2017 COMMITMENTS			2017 PAYMENTS		
	Available Appropriations	Implementation		Available Appropriations	Implementation	
	(a)	(b)	(c)=(b)/(a)	(d)	(e)	(f)=(e)/(d)
1a Competitiveness for growth and jobs	3 195,4	1 353,1	42,3%	4 188,5	1 330,3	31,8%
1b Economic, social and territorial cohesion	6 586,1	6 558,5	99,6%	7 009,1	5 890,0	84,0%
2 Sustainable growth: Natural Resources	3 803,7	2 333,9	61,4%	3 472,6	2 227,6	64,1%
3 Security and Citizenship	188,2	89,2	47,4%	189,2	90,3	47,7%
4 Global Europe	1 559,8	996,6	63,9%	1 886,7	1 066,7	56,5%
5 Administration (Commission)	371,2	219,2	59,1%	372,4	177,0	47,5%
Total appropriations under headings	15 704,5	11 550,7	73,6%	17 118,5	10 781,9	63,0%
Other special instruments	41,1	0,0	0,0%	41,1	17,8	43,2%
Total appropriations under headings	15 745,6	11 550,7	73,4%	17 159,6	10 799,7	62,9%

In 2017, the amount of available assigned revenue in commitment appropriations was EUR 15 745,6 million (+ 53 % compared to 2016) and EUR 17 159,6 million for payment appropriations (+ 43 % compared to 2016). These increases mostly result from the new annual examination and acceptance of accounts procedure of the 2014-2020 programmes under heading 1b.

Overall, the implementation in 2017 of commitment appropriations resulting from assigned revenue reached 73,4 % and for payment appropriations 62,9 %. This represents an increase in both cases compared to 2016 when it stood at 57,0% and 48,8%, respectively.

Excluding the increase of Heading 1b described above, the level of assigned revenue compared to 2016 decreased by around EUR 1,2 billion in commitment appropriations but increased by EUR 0,9 billion in payment appropriations. This is mainly due to the evolution in Heading 4 and the contributions from Member States to the Facility for Refugees in Turkey.

Table 6: 2017 Budget Implementation – Assigned revenue, by source – in EUR million

SOURCE	ASSIGNED REVENUE COMMITMENTS			ASSIGNED REVENUE PAYMENTS		
	Available	Implementation		Available	Implementation	
	(a)	(b)	(c)=(b)/(a)	(d)	(e)	(f)=(e)/(d)
RECOVERIES OF 2017	3 022,1	1 233,1	40,8%	3 022,1	1 219,7	40,4%
... EAGF	1 482,5	879,2	59,3%	1 482,5	777,4	52,4%
... Other	1 539,6	354,0	23,0%	1 539,6	442,3	28,7%
RECOVERIES CARRIED OVER FROM 2016	2 237,9	1 873,0	83,7%	2 389,0	2 374,5	99,4%
... EAGF	1 304,0	1 304,0	100,0%	1 304,0	1 304,0	100,0%
... Other	933,9	569,0	60,9%	1 085,0	1 070,4	98,7%
Reimbursement of advances	6 593,4	6 593,4	100,0%	6 593,4	5 401,5	81,9%
EFTA	375,9	375,7	99,9%	364,8	361,8	99,2%
Candidate Countries' Contributions	27,3	12,2	44,8%	56,4	4,3	7,5%
JRC Competitive Income	503,0	82,3	16,4%	426,1	83,1	19,5%
Other Earmarked Revenues (Third Party)	2 279,3	687,7	30,2%	3 326,7	554,8	16,7%
Coal and Steel Income	56,7	46,5	82,0%	54,3	47,5	87,4%
Facility for Refugees in Turkey	650,0	646,7	99,5%	926,9	752,6	81,2%
Total	15 745,6	11 550,7	73,4%	17 159,6	10 799,7	62,9%

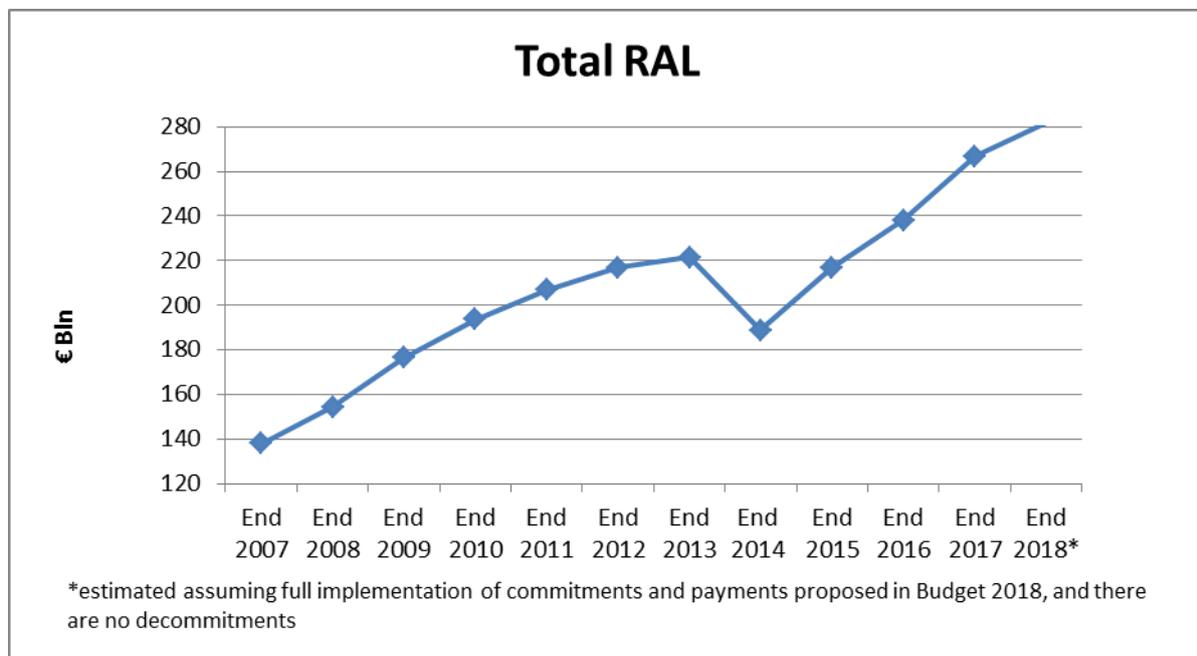
The main source of assigned revenue in both commitment and payment appropriations was the reimbursements from Member States of the annual pre-financing amounts as indicated above (EUR 6 593,4 million, mostly in Heading 1b). In Heading 1b, according to the new annual examination and acceptance of accounts procedure, which was applied for the first time in 2017, the portion of annual pre-financing amounts not cleared by corresponding payment applications submitted within 12 months are recovered by the Commission. The amount of assigned revenue generated in Heading 1b thus reached EUR 6,5 billion in 2017; it was fully implemented in commitment appropriations and for a large part in payment appropriations (EUR 5,4 billion as indicated in section 2.2 above).

Other major sources of assigned revenue are the recoveries under the European Agriculture Guarantee Fund (EAGF) and from other expenditure under Heading 2, recoveries carried over from 2016 and other third party earmarked revenue. Finally, the contributions made by Member States for the Facility for Refugees in Turkey, included in the Union's budget in 2017 as external assigned revenue, amounted to EUR 650 million in commitment appropriations and EUR 752,6 million in payment appropriations.

5. EVOLUTION OF RAL

Table 7: RAL 2007-2017 – in EUR million

MFF HEADING	RAL										
	End 2007	End 2008	End 2009	End 2010	End 2011	End 2012	End 2013	End 2014	End 2015	End 2016	End 2017
1a. Competitiveness for growth and jobs	15 810	16 612	19 516	22 478	23 855	26 554	29 629	33 546	34 428	35 622	35 930
1b. Economic, social and territorial cohesion	91 709	103 190	117 384	127 989	135 851	139 717	137 063	109 479	126 374	139 316	161 262
2. Sustainable growth: Natural Resources	9 905	14 125	19 541	22 963	25 302	26 886	28 428	19 382	28 190	33 947	37 882
3. Security and Citizenship	1 354	1 531	1 662	1 911	2 130	2 317	3 077	2 581	3 137	4 167	5 204
4. Global Europe	19 250	18 840	18 462	18 332	19 567	21 429	23 313	23 841	24 613	24 974	26 478
Total	138 028	154 298	176 565	193 673	206 705	216 903	221 510	188 830	216 742	238 026	266 756



In 2017, the RAL reached EUR 266,8 billion. An increase was expected, given the difference between budgeted commitment and payment appropriations (EUR 23,4 billion) in the adopted budget. The final increase was however higher, reaching EUR 28,8 billion, as a result of:

- the additional commitment appropriations from Amending Budgets 1, 3, 4, 5 and 6 (+EUR 2,0 billion),
- Amending budget 6/2017 that further decreased the level of payment appropriations (+EUR 7,7 billion),
- the difference in actual implementation (before carry-over) of commitment and payment appropriations originating from all types of sources, i.e. voted, carried-over from 2016 and assigned revenue (+EUR 1,0 billion) and,
- the level of decommitments validated during 2017 (-EUR 5,3 billion).

Most of the decommitments of 2017 relate to Headings 1b (EUR 3,0 billion), 1a (EUR 1,3 billion) and 4 (EUR 0,5 billion), to a lesser extent to Headings 2 and 3 (EUR 0,2 million each). For Headings 1a, 1b and 4 these decommitments are almost entirely due to the closure of programmes of the 2007-2013 financial framework as well as the resolution of court cases relating to the 2000-2006 period.

In 2018, the RAL is expected to continue the increasing trend due to the gap between budgeted commitment and payment appropriations (of EUR 15,4 billion). However, since the gap between commitment and payment appropriations is less than it was in 2017, the increase in the RAL by the end of 2018 should be significantly lower than in 2017. 2018 will also be the first year when decommitments concerning the 2014-2020 programmes are made.

6. LATE INTEREST PAYMENTS

Table 7: Late interest paid in 2015, 2016 and 2017

The following table shows the interest on late payments paid by end of 2017 in comparison with 2016 and 2015.

MFF headings	2015	2016	2017
1a. Competitiveness for growth and jobs	865 303	71 408	90 069
1b. Economic, social and territorial cohesion	0	15 538	1 734
2. Sustainable growth: Natural Resources	21 266	11 488	11 017
3. Security and Citizenship	7 533	42 121	27 211
4. Global Europe	1 314 775	444 823	667 103
Other	11 412	30 965	27 287
Total	2 220 288	616 343	824 421

Heading 4, as in previous years, has the highest share of all interest paid. As already indicated in the AMFBI report of October 2017, a significant amount (EUR 91 000) of interest was paid in 2017 due to the loss of a legal proceeding concerning a contract. In addition, the complex and difficult context in which International Cooperation and Humanitarian Aid programmes are implemented needs to be taken into account. Projects and programmes are implemented via diverse modalities and in a context of crisis which often has an impact on the normal execution of contracts. For example, in the case of the interest payments for Humanitarian Aid, in most cases the delay is due to the operational conditions of projects implemented in crisis-affected countries and war zones, such as Syria and Yemen, where it is difficult to acquire all the information which relates to the results achieved, as well as the supporting documents on the eligibility of costs, which has led to delays in the treatment of the reporting and consequently in the payment.

7. COHESION POLICY

State of play at end 2017

In 2017 the voted budget for sub-heading 1b was fully consumed thanks to the significantly improved implementation of the European Structural and Investment (ESI) Funds under this heading, on the one hand, and the prudent approach taken by the Commission in the preparation of the Amending Budget 6/2017, on the other hand. The assigned revenue generated through the exercise of the examination and acceptance of the annual accounts was also largely consumed.

2007-2013 programmes

The acceleration by the Commission of the closure process for the 2007-2013 programmes under the European Regional Development Fund (ERDF), the European Social Fund (ESF) and the Cohesion Fund (CF) also contributed to the 100% financial implementation of the sub-heading 1b budget in 2017. Reinforcements amounting to EUR 2,6 billion were made from the 2014-2020 budget lines in December in order to accommodate the increased payment needs in 2017 for the 2007-2013 programmes.

2014-2020 programmes

After a very slow progression in terms of claims submission from the Member States up to the end of November, a total of EUR 10,8 billion was received in claims for Cohesion Policy funds in the month of December, representing 44% of the total amount of payment claims received in 2017.

This led to the full consumption of the available voted budget and EUR 5,4 billion out of the EUR 6,5 billion assigned revenue generated by the annual examination and acceptance of accounts process. The remaining amount of assigned revenue was carried forward automatically to 2018. This amount could have been consumed to a large extent if the payment applications had been submitted before 26 December.

7.1. Member States' forecasts accuracy for 2017

Every year², national authorities are invited to submit by 31 January the forecasts of payment claims they expect to send for the current and following year.

The table below provides an overview of the Member States' forecasts submitted in relation to 2017 and their accuracy:

MS forecasts for 2017 - Error rate %

In € billion	2017				Actual Claims 2017
	Jan-2016 submission	Jul-2016 submission	Jan-2017 submission	Jul-2017 submission	
Period 2014-2020					
H1b funds:	38.1	41.6	37.0	31.1	24.9
error rate %:	-35%	-40%	-33%	-20%	

² In accordance with Article 112 of the Regulation (EU) No 1303/2013, covering the programming period 2014-2020 for the following Funds: ERDF, CF, ESF. Forecasts for the European Aid to the Most Deprived (FEAD) are submitted on a voluntary basis.

The error rate varies between 40% and 20% for sub-heading 1b, which shows that Member States' forecasts are persistently too optimistic, although the final submission (20%) was significantly reduced, so moving in the right direction.

Information on the evolution of the error rate per Member State can be found in the following table:

Period 2014-2020		Forecast Error rate (Actual Claims year N/ Forecasts year N)	
Country		July 2016	July 2017
AT	Austria	-92%	39%
BE	Belgium	-62%	-17%
BG	Bulgaria	-27%	-12%
CY	Cyprus	-76%	-23%
CZ	Czech Republic	-26%	-5%
DE	Germany	-54%	-32%
DK	Denmark	-90%	-1%
EE	Estonia	-18%	-20%
ES	Spain	-75%	-51%
FI	Finland	-13%	-5%
FR	France	-80%	-6%
GR	Greece	-34%	-45%
HR	Croatia	-93%	10%
HU	Hungary	-81%	-3%
IE	Ireland	-100%	-84%
IT	Italy	-80%	-21%
LT	Lithuania	-14%	-18%
LU	Luxemburg	-39%	9%
LV	Latvia	-28%	-27%
MT	Malta	-31%	3%
NL	Netherlands	-100%	5%
PL	Poland	1%	-3%
PT	Portugal	-40%	-11%
RO	Romania	-98%	-15%
SE	Sweden	-39%	6%
SI	Slovenia	-63%	-60%
SK	Slovakia	-27%	-19%
UK	United Kingdom	-83%	-53%
TC	Territorial Cooperation	-77%	-39%
EU-28		-48%	-20%

Although the Member States' payment forecast accuracy remains low, it has improved compared to the previous years, especially due to the improvement of countries such as CZ, HU, PL, FR, PT and RO. However, some countries (ES, DE, GR, IT and UK) continue to remain wide of the mark.

7.2. January submission of Member States' payment forecasts for 2018³

The table below summarises the forecast interim claims in 2018 for the 2014-2020 programming period.

In € billion

H1b Payment forecasts for 2018	2014-2020	
	Forecasts as submitted by MS	Forecasts adjusted by 10% retention
January 2018 submission*	48.1	43.3
July 2017 submission	56.7	51.0

* Data as 20/02/2018

Member States expect to submit EUR 48,1 billion in claims which would lead to EUR 43,3 billion disbursed in payments. With respect to their previous forecasts in July 2017, they have reduced their estimates by more than EUR 8 billion (see Annex 2 for details per Member State). This decrease follows trends observed in the past and could also be partially explained by the Member States' increased awareness of the importance of their payment forecasts' accuracy.

Member States currently forecast to submit around 36% of their claims (EUR 17,4 billion) in the last two months of 2018. This would represent a lower year-end concentration than that actually observed in 2017 (50,3% in November and December).

7.3. Implications of Member States' forecasts for Budget 2018

Although Member States have reduced their previous expectations for 2018 by more than EUR 8 billion, the current estimate is higher than the budget available for interim payments.

Comparison between payment appropriations in Budget 2018 and payment expectations

In € billion

Period 2014-2020	Budget 2018			Needs 2018			(g)=(c)-(f) Maximum potential end-2018 backlog
	(a) Budget 2018 for Interim payments	(b) Estimated Assigned revenue*	(c)=(a)+(b) 2018 available appropriations for Interim payments	(d) Capped forecasts 2018**	(e) End-2017 backlog	(f)=(d)+(e) Total payment needs in 2018	
H1b	31,5	8,3	39,8	43,3	2,3	45,6	-5,8

*Includes the assigned revenue carried forward automatically from 2017

**The amount has been adjusted to take into account the 10% retention set in Art. 130 of Regulation (EU) 1303/2013

However, two factors may further reduce the gap of EUR 5,8 billion between forecasts and appropriations:

- Member States forecasts tend to be over-estimated. Given the low accuracy rate experienced in 2017 (33%⁴), it is reasonable to expect that not all the forecast claims will materialise. However the Commission expects the quality of the 2018 forecasts to be improved.

³ Data as of 20/02/2018.

⁴ 33% accuracy rate is based on the comparison between forecasts submitted by Member States by 31 January 2017 and actual claims sent in 2017.

- Some payment applications are always submitted too late in December to be paid in the same year and a residual "normal" backlog is recurrent. Expectations for submission of claims up to the year-end also seem justified by the considerably high amount of payment applications to be submitted in 2018 in order to avoid decommitments.

At this early stage of the year many uncertainties still affect the pace of implementation of the 2014-2020 programmes. The Commission's current estimate is that the available budget appropriations will suffice to cover the needs for 2018, however an in-depth analysis of the needs will be made after the July submission of the Member States forecast and in the context of the Global Transfer exercise.

7.4. Conclusions

Since the 2007-2013 closure process accelerated significantly at the end of 2017 and closure payments were made above the initial budget, the payment appropriations budgeted for the 2007-2013 programmes in 2018 will be sufficient to cover the needs. The Commission closely monitors the closure exercise.

The available payment appropriations for the 2014-2020 programmes are also expected to suffice to cover the needs for 2018. In view of the high degree of uncertainty at this early stage of the year, the outlook will have to be reassessed on the basis of the summer forecasts and updated information on project selection from Member States⁵. The Commission will monitor the progress in implementation, adjust its expectations to the actual needs of these programmes and alert the Budgetary Authority in case of trends leading to a different scenario than the one outlined by the information currently available.

5 A new update is due by 31 July, 2018.

ANNEX 1: 2017 IMPLEMENTATION - COMMITMENTS AND PAYMENTS

2017 IMPLEMENTATION - COMMITMENTS AND PAYMENTS

Excluding Assigned Revenues
by heading of Multiannual Financial Framework
Provisional Data

Description	2017 COMMITMENTS						2017 PAYMENTS					
	Available Appropriations 31 December 2017	Implementation 31 December 2017				Balance	Available Appropriations 31 December 2017	Implementation 31 December 2017				Balance
		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over
1. SMART AND INCLUSIVE GROWTH	75 398,8	75 356,1	27,1	75 383,2	99,98%	15,5	49 840,0	49 698,3	121,1	49 819,3	99,96%	20,7
1.1 Competitiveness for growth and jobs	21 312,2	21 300,6	4,1	21 304,6	99,96%	7,6	20 064,9	19 944,7	108,5	20 053,1	99,94%	11,8
1.1.11 European satellite navigation systems (EGNOS and Galileo)	897,5	897,5	0,0	897,5	100,00%	0,0	850,0	847,9	2,1	850,0	100,00%	0,0
1.1.12 International Thermonuclear Experimental Reactor (ITER)	322,5	322,4	0,0	322,4	99,97%	0,1	723,9	722,9	0,9	723,8	99,99%	0,1
1.1.13 European Earth Observation Programme (Copernicus)	607,4	607,4	0,0	607,4	100,00%	0,0	636,8	635,0	1,8	636,8	100,00%	0,0
1.1.2 Nuclear Safety and Decommissioning	138,4	138,3	0,0	138,3	99,99%	0,0	354,0	354,0	0,0	354,0	100,00%	0,0
1.1.10 European Fund for Strategic Investments (EFSI)	2 661,1	2 661,1	0,0	2 661,1	100,00%	0,0	2 467,2	2 467,2	0,0	2 467,2	100,00%	0,0
1.1.31 Horizon 2020	10 423,9	10 422,4	0,0	10 422,4	99,99%	1,5	10 099,7	10 024,5	68,3	10 092,8	99,93%	6,8
1.1.32 Euratom Research and Training Programme	340,8	340,8	0,0	340,8	100,00%	0,0	346,8	326,8	20,0	346,8	100,00%	0,0
1.1.4 Competitiveness of enterprises and small and medium-sized enterprises (COSME)	349,4	349,4	0,0	349,4	100,00%	0,0	250,3	248,1	2,2	250,3	99,99%	0,0
1.1.5 Education, Training and Sport (Erasmus+)	2 070,2	2 070,2	0,0	2 070,2	100,00%	0,0	1 927,1	1 919,9	7,1	1 927,1	100,00%	0,0
1.1.6 Employment and Social Innovation (EaSI)	136,0	135,2	0,0	135,2	99,37%	0,9	90,1	87,3	1,9	89,2	99,08%	0,8
1.1.7 Customs, Fiscalis and Anti-Fraud	144,4	144,3	0,0	144,3	99,99%	0,0	117,1	116,1	0,2	116,3	99,33%	0,8
1.1.81 Connecting Europe Facility (CEF) - Energy	622,4	621,2	0,0	621,2	99,80%	1,2	82,8	80,9	0,6	81,6	98,50%	1,2
1.1.82 Connecting Europe Facility (CEF) - Transport	1 722,8	1 722,5	0,0	1 722,5	99,98%	0,3	1 249,3	1 247,6	1,7	1 249,3	100,00%	0,0
1.1.83 Connecting Europe Facility (CEF) - Information and Communications	124,5	120,5	4,1	124,5	100,00%	0,0	63,4	62,9	0,5	63,4	100,00%	0,0

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Description	2017 COMMITMENTS						2017 PAYMENTS						
	Available Appropriations 31 December 2017	Implementation 31 December 2017				Balance	Available Appropriations 31 December 2017	Implementation 31 December 2017				Balance	
		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over	
Technology (ICT)													
1.1.9 Energy projects to aid economic recovery (EERP)	0,0	0,0	0,0	0,0	-	0,0	141,7	141,7	0,0	141,7	100,00%	0,0	
1.1.OTH Other actions and programmes	218,3	217,6	0,0	217,6	99,65%	0,8	198,0	196,5	1,2	197,7	99,86%	0,3	
1.1.SPEC Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	138,6	136,8	0,0	136,8	98,68%	1,8	118,3	116,9	0,0	116,9	98,82%	1,4	
1.1.PPPA Pilot projects and preparatory actions	56,3	55,3	0,0	55,3	98,25%	1,0	29,2	29,0	0,0	29,0	99,50%	0,1	
1.1.DAG Decentralised agencies	337,7	337,7	0,0	337,7	100,00%	0,0	319,5	319,4	0,0	319,4	99,97%	0,1	
1.2 Economic, social and territorial cohesion	54 086,6	54 055,5	23,1	54 078,6	99,99%	8,0	29 775,1	29 753,6	12,6	29 766,2	99,97%	8,9	
1.2.11 Regional convergence (Less developed regions)	26 091,6	26 091,6	0,0	26 091,6	100,00%	0,0	14 702,4	14 702,4	0,0	14 702,4	100,00%	0,0	
1.2.12 Transition regions	5 612,6	5 612,6	0,0	5 612,6	100,00%	0,0	2 066,7	2 066,7	0,0	2 066,7	100,00%	0,0	
1.2.13 Competitiveness (More developed regions)	8 296,4	8 296,4	0,0	8 296,4	100,00%	0,0	4 412,8	4 412,8	0,0	4 412,8	100,00%	0,0	
1.2.14 Outermost and sparsely populated regions	222,0	222,0	0,0	222,0	100,00%	0,0	125,9	125,9	0,0	125,9	100,00%	0,0	
1.2.15 Cohesion fund	9 055,8	9 055,8	0,0	9 055,8	100,00%	0,0	7 088,1	7 088,1	0,0	7 088,1	100,00%	0,0	
1.2.2 European territorial cooperation	1 939,8	1 916,8	23,1	1 939,8	100,00%	0,0	576,9	575,9	0,0	575,9	99,83%	1,0	
1.2.31 Technical assistance	216,0	208,5	0,0	208,5	96,55%	7,5	166,9	147,4	12,3	159,7	95,69%	7,2	
1.2.4 European Aid to the Most Deprived (FEAD)	546,3	545,7	0,0	545,7	99,91%	0,5	291,4	291,0	0,3	291,3	99,96%	0,1	
1.2.5 Youth Employment initiative (specific top-up allocation)	500,0	500,0	0,0	500,0	100,00%	0,0	49,0	49,0	0,0	49,0	100,00%	0,0	
1.2.6 Connecting Europe Facility (CEF) – CF contribution	1 593,3	1 593,3	0,0	1 593,3	100,00%	0,0	289,9	289,6	0,0	289,6	99,87%	0,4	
1.2.PPPA Pilot projects and preparatory actions	12,8	12,8	0,0	12,8	99,89%	0,0	5,0	4,8	0,0	4,8	96,37%	0,2	
2. SUSTAINABLE GROWTH: NATURAL	58 569,1	58 099,5	450,5	58 550,0	99,97%	19,1	54 467,0	53 888,8	561,4	54 450,2	99,97%	16,8	

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		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over
RESOURCES												
2.0.10 European Agricultural Guarantee Fund (EAGF) — Market related expenditure and direct payments	42 610,7	42 150,0	450,5	42 600,5	99,98%	10,1	42 558,4	41 992,1	553,9	42 546,0	99,97%	12,5
2.0.20 European Agricultural Fund for Rural Development (EAFRD)	14 364,0	14 360,0	0,0	14 360,0	99,97%	4,0	10 993,9	10 989,9	2,1	10 992,0	99,98%	2,0
2.0.31 European Maritime and Fisheries Fund (EMFF)	911,7	909,2	0,0	909,2	99,72%	2,6	385,5	384,2	1,0	385,2	99,92%	0,3
2.0.32 Sustainable Fisheries Partnership Agreements (SFPAs) and compulsory contributions to Regional Fisheries Management Organisations (RFMOs) and to other international organisations	127,0	125,4	0,0	125,4	98,73%	1,6	136,4	135,2	0,0	135,2	99,12%	1,2
2.0.4 Environment and climate action (LIFE)	493,7	493,7	0,0	493,7	99,99%	0,1	331,0	326,0	4,4	330,4	99,81%	0,6
2.0.OTH Other actions and measures	0,0	0,0	0,0	0,0	-	0,0	0,0	0,0	0,0	0,0	-	0,0
2.0.SPEC Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	0,0	0,0	0,0	0,0	-	0,0	0,0	0,0	0,0	0,0	-	0,0
2.0.PPPA Pilot projects and preparatory actions	7,7	7,0	0,0	7,0	90,89%	0,7	7,5	7,2	0,0	7,2	96,14%	0,3
2.0.DAG Decentralised agencies	54,2	54,2	0,0	54,2	100,00%	0,0	54,2	54,2	0,0	54,2	100,00%	0,0
3. SECURITY AND CITIZENSHIP	4 284,0	4 035,2	246,6	4 281,8	99,95%	2,3	2 793,2	2 766,7	15,9	2 782,6	99,62%	10,6
3.0.1 Asylum, Migration and Integration Fund	1 614,5	1 407,6	206,6	1 614,1	99,98%	0,4	623,1	616,1	2,0	618,1	99,19%	5,0
3.0.2 Internal Security Fund	734,9	694,6	40,0	734,6	99,96%	0,3	397,6	394,5	2,4	396,9	99,81%	0,7
3.0.3 IT systems	35,3	35,3	0,0	35,3	99,99%	0,0	28,5	28,3	0,0	28,3	99,26%	0,2
3.0.4 Justice	53,5	53,3	0,0	53,3	99,67%	0,2	37,4	36,2	0,8	36,9	98,73%	0,5
3.0.5 Rights, Equality and Citizenship	63,6	63,6	0,0	63,6	99,99%	0,0	52,7	51,7	0,5	52,2	99,08%	0,5
3.0.6 Union Civil protection Mechanism	29,5	28,8	0,0	28,8	97,40%	0,8	28,3	22,6	4,6	27,2	96,19%	1,1

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		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over
3.0.7 Europe for Citizens	26,4	26,3	0,0	26,3	99,63%	0,1	26,4	26,0	0,3	26,3	99,70%	0,1
3.0.8 Food and feed	258,9	258,9	0,0	258,9	100,00%	0,0	240,7	238,6	1,1	239,7	99,58%	1,0
3.0.9 Health	64,5	64,5	0,0	64,5	100,00%	0,0	59,1	58,0	0,9	58,9	99,71%	0,2
3.0.10 Consumer	26,9	26,8	0,0	26,8	99,65%	0,1	20,6	19,8	0,7	20,5	99,32%	0,1
3.0.11 Creative Europe	208,9	208,9	0,0	208,9	100,00%	0,0	187,1	185,3	1,8	187,1	100,00%	0,0
3.0.12 Instrument for Emergency Support within the Union (IES)	198,8	198,5	0,0	198,5	99,87%	0,3	217,8	217,2	0,3	217,5	99,88%	0,3
3.0.OTH Other actions and programmes	0,0	0,0	0,0	0,0	-	0,0	0,0	0,0	0,0	0,0	-	0,0
3.0.SPEC Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	100,9	100,9	0,0	100,9	99,98%	0,0	95,6	95,0	0,6	95,6	99,99%	0,0
3.0.PPPA Pilot projects and preparatory actions	9,7	9,5	0,0	9,5	98,20%	0,2	13,7	13,6	0,0	13,6	98,76%	0,2
3.0.DAG Decentralised agencies	857,5	857,5	0,0	857,5	100,00%	0,0	764,7	764,0	0,0	764,0	99,90%	0,8
4. GLOBAL EUROPE	10 713,2	10 710,1	1,9	10 712,1	99,99%	1,2	8 937,6	8 609,6	316,0	8 925,6	99,87%	12,0
4.0.1 Instrument for Pre-accession assistance (IPA II)	2 118,4	2 116,8	1,4	2 118,2	99,99%	0,2	1 386,5	1 376,5	6,7	1 383,2	99,76%	3,3
4.0.2 European Neighbourhood Instrument (ENI)	2 480,7	2 480,7	0,0	2 480,7	100,00%	0,0	1 983,6	1 978,0	5,5	1 983,5	99,99%	0,1
4.0.3 Development Cooperation Instrument (DCI)	3 151,0	3 150,9	0,0	3 150,9	100,00%	0,1	2 628,8	2 614,5	13,7	2 628,1	99,97%	0,7
4.0.4 Partnership instrument for cooperation with third countries (PI)	138,2	138,2	0,0	138,2	99,97%	0,0	96,8	94,7	0,6	95,3	98,45%	1,5
4.0.5 European Instrument for Democracy and Human Rights (EIDHR)	184,5	184,5	0,0	184,5	99,98%	0,0	159,3	155,8	3,2	158,9	99,74%	0,4
4.0.6 Instrument contributing to Stability and Peace (IcSP)	260,3	260,2	0,0	260,2	99,99%	0,0	257,9	253,1	2,9	256,0	99,27%	1,9
4.0.7 Humanitarian aid (HUMA)	1 280,1	1 280,1	0,0	1 280,1	100,00%	0,0	1 392,9	1 387,8	5,1	1 392,9	100,00%	0,0
4.0.8 Common Foreign and Security Policy	286,8	286,7	0,0	286,7	99,99%	0,0	258,6	258,2	0,4	258,5	99,99%	0,0

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		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over	
(CFSP)													
4.0.9 Instrument for Nuclear Safety Cooperation (INSC)	51,4	51,4	0,0	51,4	100,00%	0,0	70,5	70,0	0,6	70,5	100,00%	0,0	
4.0.10 Macro-financial Assistance (MFA)	40,3	40,2	0,0	40,2	99,74%	0,1	10,4	10,3	0,0	10,3	99,01%	0,1	
4.0.11 Guarantee Fund for external actions (GF)	240,5	240,5	0,0	240,5	100,00%	0,0	240,5	240,5	0,0	240,5	100,00%	0,0	
4.0.12 Union Civil Protection Mechanism	11,4	11,2	0,0	11,2	98,28%	0,2	9,7	6,9	1,8	8,7	89,79%	1,0	
4.0.13 EU Aid Volunteers initiative (EUAV)	17,4	17,4	0,0	17,4	99,81%	0,0	17,0	16,6	0,4	17,0	99,79%	0,0	
4.0.14 European Fund for Sustainable Development (EFSD)	275,0	275,0	0,0	275,0	100,00%	0,0	275,0	0,0	275,0	275,0	100,00%	0,0	
4.0.OTH Other actions and programmes	83,1	82,9	0,0	82,9	99,74%	0,2	65,8	63,8	0,2	64,0	97,23%	1,8	
4.0.SPEC Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	66,0	65,8	0,0	65,8	99,69%	0,2	55,8	55,0	0,0	55,0	98,67%	0,7	
4.0.PPPA Pilot projects and preparatory actions	8,3	7,8	0,5	8,3	100,00%	0,0	8,6	8,2	0,0	8,2	95,92%	0,3	
4.0.DAG Decentralised agencies	19,8	19,8	0,0	19,8	100,00%	0,0	19,8	19,8	0,0	19,8	100,00%	0,0	
5. ADMINISTRATION	5 473,5	5 431,4	0,0	5 431,4	99,23%	42,1	5 471,1	5 122,9	306,1	5 429,0	99,23%	42,1	
5.1.1 Pensions	1 801,9	1 797,1	0,0	1 797,1	99,74%	4,8	1 801,9	1 797,1	0,0	1 797,1	99,74%	4,8	
5.1.2 European schools	183,8	183,8	0,0	183,8	100,00%	0,0	183,8	183,8	0,0	183,8	100,00%	0,0	
5.2.3X Commission administrative expenditure	3 483,1	3 445,8	0,0	3 445,8	98,93%	37,3	3 483,5	3 141,0	305,2	3 446,2	98,93%	37,3	
5.2.3PPPA Pilot projects and preparatory actions	4,7	4,6	0,0	4,6	99,73%	0,0	1,9	1,0	0,9	1,9	99,96%	0,0	
5.2.3DAG Decentralised agencies	0,0	0,0	0,0	0,0	-	0,0	0,0	0,0	0,0	0,0	-	0,0	
TOTAL APPROPRIATIONS UNDER HEADINGS (excluding other institutions)	154 438,56	153 632,32	726,11	154 358,43	99,95%	80,13	121 508,90	120 086,29	1 320,40	121 406,69	99,92%	102,21	
OTHER SPECIAL INSTRUMENTS	1 471,8	1 259,3	61,7	1 321,0	89,75%	150,9	1 340,8	1 241,2	0,2	1 241,5	92,60%	99,3	

2017 IMPLEMENTATION - COMMITMENTS AND PAYMENTS

Excluding Assigned Revenues
by heading of Multiannual Financial Framework
Provisional Data

Description	2017 COMMITMENTS						2017 PAYMENTS					
	Available Appropriations 31 December 2017	Implementation 31 December 2017				Balance	Available Appropriations 31 December 2017	Implementation 31 December 2017				Balance
		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over
Emergency Aid Reserve (EAR)	61,7	0,0	61,7	61,7	100,00%	0,0	99,2	0,0	0,0	0,0	0,00%	99,2
European Globalisation Adjustment Fund (EGF)	168,9	18,1	0,0	18,1	10,69%	150,9	0,3	0,0	0,2	0,3	87,61%	0,0
European Union Solidarity Fund (EUSF)	1 241,2	1 241,2	0,0	1 241,2	100,00%	0,0	1 241,2	1 241,2	0,0	1 241,2	100,00%	0,0
TOTAL APPROPRIATIONS (excluding other institutions)	155 910,4	154 891,6	787,8	155 679,4	99,85%	231,0	122 849,6	121 327,5	1 320,6	122 648,2	99,84%	201,5
Other institutions	3 921,1						3 921,1					
TOTAL APPROPRIATIONS	159 831,5						126 770,7					

ANNEX 2: SUB-HEADING 1B
LATEST FORECASTS FROM MEMBER STATES (JANUARY 2018)⁶

The table below sets out the evolution of the payment forecasts sent by Member States for 2018, comparing the submissions made by 31 July 2017 and 31 January 2018.

The figures include ESF, YEI, FEAD, ERDF and CF.

Member States forecasts for 2018 - 2014-2020 programmes (in € billion)

Period 2014-2020		Gross Forecasts for year 2018		
		July 2017 submission	January 2018 submission	Difference
AT	Austria	0.11	0.12	0.02
BE	Belgium	0.25	0.19	-0.06
BG	Bulgaria	0.95	0.95	0.00
CY	Cyprus	0.16	0.16	0.00
CZ	Czech Republic	3.09	2.83	-0.26
DE	Germany	2.86	2.65	-0.21
DK	Denmark	0.07	0.08	0.01
EE	Estonia	0.83	0.53	-0.30
ES	Spain	4.70	4.08	-0.62
FI	Finland	0.21	0.23	0.02
FR	France	2.04	2.26	0.22
GR	Greece	2.60	2.68	0.08
HR	Croatia	1.17	0.87	-0.30
HU	Hungary	5.06	2.90	-2.17
IE	Ireland	0.16	0.29	0.12
IT	Italy	5.83	5.45	-0.38
LT	Lithuania	1.04	0.91	-0.13
LU	Luxemburg	0.01	0.01	0.00
LV	Latvia	0.58	0.41	-0.18
MT	Malta	0.00	0.18	0.18
NL	Netherlands	0.15	0.19	0.04
PL	Poland	11.44	9.94	-1.50
PT	Portugal	3.08	3.08	-0.01
RO	Romania	3.59	1.94	-1.65
SE	Sweden	0.36	0.27	-0.09
SI	Slovenia	0.47	0.56	0.09
SK	Slovakia	2.70	1.70	-1.00
UK	United Kingdom	1.07	1.11	0.04
TC	Territorial Cooperation	2.15	1.54	-0.61
TOTAL		56.75	48.12	-8.63

⁶ Data as at 20/02/2018.

The table below sets out the latest forecasts from the Member States as regards the submission of payment claims for the 2014-2020 Cohesion programmes in 2018 and 2019.

Member States forecasts for 2018 and 2019 (in € billion)

Period 2014-2020	Gross Forecasts	
	2018	2019
TOTAL H1b	48.1	51.9