

Active Monitoring and Forecast of Budget Implementation – 2020 Information Note

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1. SUMMARY

The implementation of the 2020 budget was heavily impacted by the outbreak of the COVID-19 pandemic and subsequent cross-sectoral crisis which created a need to take resolute actions to reinforce EU public health sectors and mitigate the socio-economic impact in the European Union as well as provide assistance to third countries. It was the last budget implemented under the 2014-2020 multiannual financial framework and the Commission used all remaining possibilities to mobilize additional funds to reinforce COVID-19-related actions across the budget and to support Member States with additional liquidity.

The implementation of the 2020 budget was carefully monitored and actively managed and resulted in virtually full implementation.

Outstanding commitments (RAL, commitments made and not yet paid for) at the end of 2020 stood at EUR 302,6 billion and increased by EUR 5,4 billion as compared to end 2019. An increase in RAL constitutes a normal evolution in the system of differentiated appropriations coupled with increasing levels of commitments. This increase was also expected, given the difference between budgeted commitment and payment appropriations (EUR 9,8 billion) in the voted budget.

2. IMPLEMENTATION OF THE BUDGET 2020

2.1. Implementation at the end of December 2020

The following tables show the implementation of commitments and payments¹ by heading at the end of December 2020 and the amounts carried over from 2020 to 2021.

Table 1: 2020 Budget Implementation – commitment appropriations

In EUR million

MFF Headings	2020 COMMITMENTS - VOTED APPROPRIATIONS					
	Available Appropriations	Implementation				Balance after carry-over
		Before carry-over	Carry-over	After carry-over	%	
	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	
1a Competitiveness for growth and jobs	25 272,6	25 254,1	13,5	25 267,7	100,0%	4,9
1b Economic, social and territorial cohesion	58 645,8	58 636,1	8,2	58 644,3	100,0%	1,5
2 Sustainable growth: Natural resources	59 955,7	59 474,8	475,0	59 949,8	100,0%	5,9
3 Security and Citizenship	7 152,4	7 151,8	0,0	7 151,8	100,0%	0,5
4 Global Europe	11 350,1	11 348,6	0,0	11 348,6	100,0%	1,4
5 Administration (Commission)	6 046,0	5 984,3	0,0	5 984,3	99,0%	61,7
Total appropriations under headings (excluding other institutions)	168 422,5	167 849,8	496,8	168 346,6	100,0%	75,9
Special instruments	1 236,4	1 059,2	0,0	1 059,2	85,7%	177,1
Total appropriations (excluding other institutions)	169 658,9	168 909,1	496,8	169 405,8	99,9%	253,0

The implemented commitment appropriations amounted to EUR 167,8 billion (not including special instruments, nor other institutions). Taking into account the carry-over of appropriations from 2020 to 2021 (EUR 0,5 billion), implementation reached 100,0 % leaving EUR 75,9 million not implemented.

¹ The amounts in the reserves are included whereas the amounts carried over or reconstituted from the 2019 budget and assigned revenue are excluded.

Table 2: 2020 Budget Implementation – payment appropriations*In EUR million*

MFF Headings	2020 PAYMENTS - VOTED APPROPRIATIONS					
	Available Appropriations	Implementation				Balance after carry-over
		Before carry-over	Carry-over	After carry-over	%	
(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		
1a Competitiveness for growth and jobs	21 753,2	21 587,5	146,4	21 733,9	99,9%	19,3
1b Economic, social and territorial cohesion	55 525,2	55 509,2	14,6	55 523,8	100,0%	1,4
2 Sustainable growth: Natural resources	58 771,5	58 263,3	498,9	58 762,3	100,0%	9,3
3 Security and Citizenship	6 292,5	5 896,1	391,4	6 287,5	99,9%	5,0
4 Global Europe	10 386,0	10 328,1	53,9	10 382,0	100,0%	4,0
5 Administration (Commission)	6 048,3	5 675,7	310,9	5 986,6	99,0%	61,7
Total appropriations under headings (excluding other institutions)	158 776,7	157 259,9	1 416,1	158 675,9	99,9%	100,7
Special instruments	1 106,2	1 105,8	0,1	1 105,9	100,0%	0,2
Total appropriations (excluding other institutions)	159 882,8	158 365,7	1 416,2	159 781,9	99,9%	101,0

The implemented payment appropriations amounted to EUR 157,3 billion (excluding special instruments and other institutions). After the carry-over of appropriations to 2021 (EUR 1,4 billion), the implementation rate reached 99,9 % leaving EUR 100,7 million not implemented.

A detailed table showing the 2020 Budget implementation per programme both for commitments and payments is provided in Annex 1.

2.2. General comments by heading

Sub-heading 1a (Competitiveness for growth and jobs). The implementation reached 100,0 % for commitments and 99,9 % for payments. Some programmes in this heading such as certain actions under Horizon 2020, Euratom, Nuclear Decommissioning or Completion of European Energy Programme for Recovery (EPR) experienced a slow down due to the COVID-19 circumstances and thus the identified availabilities in payments (EUR 554,9 million) were redirected to areas in other headings with outstanding needs.

Sub-heading 1b (Economic, social and territorial cohesion). In 2020, the financial implementation of the Cohesion policy programmes continued at cruising speed even in the context of the COVID-19 pandemic thanks to the sufficient pipeline of projects and the measures taken by the Commission to support Member States to face the challenges of the economic crisis (Coronavirus Response Investment Initiative (CRII)² and Coronavirus

² Regulation (EU) 2020/460 of the European Parliament and of the Council of 30 March 2020 amending Regulations (EU) No 1301/2013, (EU) No 1303/2013 and (EU) No 508/2014 as regards specific measures to mobilise investments in the healthcare systems of Member States and in other sectors of their economies in response to the COVID-19 outbreak (Coronavirus Response Investment Initiative).

Response Investment Initiative Plus (CRII+)³). In 2020, the totality of the voted budget was implemented. This sub-heading was also significantly reinforced by EUR 5,5 billion through Amending Budgets and transfers in 2020. *For more detailed information regarding the implementation of cohesion policy see section 7.*

Heading 2 (Sustainable growth: Natural Resources). The COVID-19 pandemic triggered additional needs in the policy areas covered by this heading, in particular for Rural Development. Thanks to the reinforcements adopted in the Amending Budget No 9/2020 and transfers, the European Agricultural Fund for Rural Development (EAFRD) was reinforced by EUR 0,8 billion. In addition, the LIFE Programme was reinforced by EUR 40,5 million in payments during the Global Transfer. A virtually full implementation for both commitments and payments after carry-over was recorded for this heading.

Heading 3 (Security and Citizenship). The implementation of commitments reached 100,0 % and the implementation of the payment appropriations 99,9 % with only EUR 5,0 million not implemented. This heading was reinforced significantly by EUR 3,4 billion in commitment appropriations and by EUR 2,7 billion in payment appropriations in order to directly support the healthcare systems of the EU countries to fight the COVID-19 pandemic with the Emergency Support Instrument (ESI) as well as through the “rescEU” capacity under the Union Civil Protection Mechanism.

Heading 4 (Global Europe). Many programmes under this heading have been reprogrammed to speed up their implementation and the related payments in order to help partner countries deal with the economic, social and health consequences of the COVID-19 crisis in accordance with the joint communication on the Global EU response to Covid-19⁴. In order to cover the needs in the area of external relations, this heading was reinforced by EUR 1,1 billion in commitment appropriations and by EUR 1,5 billion in payment appropriations through Amending Budgets No 5/2020 and No 9/2020 as well as through transfers. Both commitment and payment appropriations were almost wholly implemented.

Heading 5 (Administration). Heading 5 contains primarily non-differentiated appropriations (where commitment and payment appropriations are equal) and the bulk of the amount relates to salaries and pensions. Implementation reached 99,0 % of the voted budget. An under-implementation of EUR 61,7 million was recorded in 2020. It is attributable to the exceptional circumstances prevailing in relation to the COVID-19 pandemic which had a direct impact on the number of missions, meetings, traineeships and recruitments which were possible.

As regards the **special instruments**, they are only mobilised in crises or unforeseen circumstances and therefore full implementation is not an objective as such. In 2020, the Emergency Aid Reserve was fully mobilised and transferred to the Humanitarian Aid programme in heading 4, Global Europe. The European Union Solidarity Fund (EUSF), with

³ Regulation (EU) 2020/558 of the European Parliament and of the Council of 23 April 2020 amending Regulations (EU) No 1301/2013 and (EU) No 1303/2013 as regards specific measures to provide exceptional flexibility for the use of the European Structural and Investments Funds in response to the COVID-19 outbreak.

⁴ Joint communication to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions “Communication on the Global EU response to COVID-19” (JOIN(2020)11, 8.4.2020).

its extended scope to cover also major public health emergencies⁵, was mobilised twice by means of Amending Budgets No 4/2020 and No 8/2020 which allow to enter into the budget an amount of EUR 1,0 billion in commitment and payment appropriations. Finally, the European Globalisation Adjustment Fund (EGF) was mobilised once for the amount of EUR 2,1 million in commitment appropriations following an application from Spain - for shipbuilding ancillary sectors in Galicia. The amounts not implemented at the end of the year correspond to EUR 177,1 million in commitment appropriations and EUR 0,2 million in payment appropriations for the operational technical assistance of the European Globalisation Adjustment fund.

2.3. Adjustments of appropriations

The implementation of the 2020 EU budget was impacted by the COVID-19 pandemic and the need to take resolute actions to reinforce EU public health sectors and mitigate the socio-economic impact in the European Union as well as to provide assistance to third countries. In the face of the unprecedented needs and urgencies, the Commission proposed a series of legislative amendments and mobilised the EU budget. In order to maximise the EU budget support, all remaining available flexibilities authorised in the multiannual financial framework 2014-2020 such as mobilisation of the Contingency Margins, Flexibility Instrument or full use of the Emergency Aid Reserve, have been used. In addition, the Commission carefully monitored the implementation of the programmes across all headings in order to reprogram certain programmes or to allow to transfer appropriations from the budget lines with identified surpluses to the areas where additional needs had been identified.

The tables below shows the 2020 adjustments of commitment and payment appropriations.

Table 3: 2020 Budget Implementation – adjustments of commitment appropriations

In EUR million

MFF headings		Adjustments of 2020 commitment appropriations			
		Amending budgets	Autonomous transfers	Budget Authority transfers	Total impact
1a	Competitiveness for growth and jobs	-12,2	0,0	0,0	-12,2
1b	Economic, social and territorial cohesion	0,0	0,0	0,0	0,0
2	Sustainable growth: natural resources	48,7	0,0	0,0	48,7
3	Security and citizenship	3 423,3	0,0	0,0	3 423,3
4	Global Europe	730,0	0,0	404,1	1 134,1
5	Administration	0,0	0,0	0,0	0,0
9	Special instruments	1 007,1	0,0	-404,1	603,0
Total		5 196,8	0,0	0,0	5 196,8

⁵ Regulation (EU) 2020/461 of the European Parliament and the Council, amending the EUSF Regulation (EC) 2012/2002.

Table 4: 2020 Budget Implementation – adjustments of payment appropriations*In EUR million*

MFF headings	Adjustments of 2020 payment appropriations					
	Amending budgets	Autonomous transf.	Budget Authority transfers			Total impact
			End-of-year transf.	Global transfer	Other BA transfers	
1a Competitiveness for growth and jobs	84,7	-285,5	-47,5	-306,6	0,0	-554,9
1b Economic, social and territorial cohesion	5 200,0	232,1	47,5	-0,1	0,0	5 479,4
2 Sustainable growth: natural resources	798,7	1,1	32,8	34,5	0,0	867,0
3 Security and citizenship	2 683,3	-4,5	-12,2	-59,3	0,0	2 607,3
4 Global Europe	769,0	8,1	-20,6	342,0	358,5	1 457,0
5 Administration	0,0	0,0	0,0	-0,7	0,0	-0,7
9 Special instruments	1 007,1	48,7	0,0	-9,7	-358,5	687,7
Total	10 542,7	0,0	0,0	0,0	0,0	10 542,7

The Commission proposed ten Draft Amending Budgets in 2020. One (DAB 6) was not adopted, 2 were revenue driven (DAB 3 and 7) and 7 amended the expenditure side of the 2020 EU budget. The initial budget of EUR 164,5 billion in commitment appropriations was reinforced by EUR 5,2 billion, and the initial budget of EUR 149,3 billion in payment appropriations was reinforced by EUR 10,5 billion as follows:

Amending Budget (AB) No 1/2020 entered EUR 115,0 million into the budget to provide an urgent response to the COVID-19 outbreak (reinforcement of the Union Civil Protection mechanism/rescEU to support Member States in purchasing some of the needed equipment and to finance repatriation flights). It also provided a reinforcement of EUR 350,0 million in response to increased migration pressures in Greece and EUR 100,0 million to support post-earthquake reconstruction in Albania. Other minor adjustments were also adopted for the European Centre for Disease Prevention and Control, the European Public Prosecutor's Office, the European Court of Auditors and the Ombudsman. Overall, the reinforcements proposed in this AB amounted to EUR 567,4 million in commitment appropriations and EUR 77,4 million in payment appropriations.

The purpose of **Amending Budget (AB) No 2** for the year 2020 was to provide EUR 3,0 billion in commitment appropriations and EUR 1,5 billion in payment appropriations under heading 3 Security and Citizenship to finance the provision of emergency support within the Union through the **Emergency Support Instrument**, which was re-activated to help tackle the consequences of the COVID-19 outbreak (allowing to finance in particular the advance purchase agreements for the vaccines) and to further reinforce the **Union Civil Protection Mechanism/rescEU** to allow wider stock-piling and coordination of essential resource distribution across Europe.

Amending Budget (AB) No 4/2020 entered into the budget the necessary appropriations for the EU Solidarity Fund (EUR 272,5 million), both in commitments and payments, to provide assistance to Portugal, Spain, Italy and Austria following natural disasters that took place in these Member States in the course of 2019.

The purpose of **Amending Budget (AB) No 5** for the year 2020 was to continue providing support to refugees and host communities in response to the Syria crisis. This AB allowed to enter into the budget EUR 100,0 million in commitment and payment appropriations as support to refugees and host communities in Jordan and Lebanon and EUR 485,0 million in commitment appropriations and EUR 68,0 million in payment appropriations to ensure the continuation of urgent humanitarian support to refugees in Turkey.

Amending Budget (AB) No 6/2020 (proposed as DAB No 8/2020) provided EUR 6,2 billion in payment appropriations to incorporate (i) additional needs for payment appropriations for the Emergency Support Instrument (ESI) to finance the COVID-19 vaccines strategy and (ii) the additional payment needs for cohesion following the adoption of the Corona Response Investment Initiative Plus (CRII+)⁶.

Amending Budget (AB) No 8/2020 (proposed as DAB No 9/2020) entered into the budget EUR 734,6 million for the EU Solidarity Fund, both in commitments and payments, to provide assistance to Croatia, Poland following natural disasters that took place in these Member States in 2020 as well as advances to seven Member States (Croatia, Germany, Greece, Hungary, Ireland, Portugal and Spain) in response to the major public health emergency caused by the COVID-19 pandemic in early 2020.

The last **Amending Budget (AB) No 9** (proposed as DAB No 10/2020) for the year 2020 adopted on 15 December 2020 increased the level of payment appropriations by EUR 1,6 billion for headings 1a 'Competitiveness for Growth and Jobs', 1b 'Economic, Social and Territorial Cohesion', 2 'Sustainable Growth – Natural Resources' and 4 'Global Europe' in line with the updated forecast and after having taken into account the redeployments proposed in the "Global Transfer" (DEC 16/2020). The increase of commitment appropriations in heading 2 was slightly rebalanced by savings in agencies under heading 1a, resulting in an overall increase in commitments of EUR 36,4 million.

In 2020, there were two transfers to rebalance payment appropriations across headings and programmes: the "Global Transfer" adopted in October 2020 and the "End-of-year Transfer" adopted in January 2021, but implemented in December 2020. Like all transfers, these are zero-sum operations whereby reinforcements are only possible if appropriations are made available from elsewhere. All appropriations transferred were implemented.

The **2020 Global Transfer** amounted to EUR 595,4 million, corresponding to some 0,39 % of the total authorised payments in the 2020 budget at the time of the transfer proposal. The amount was lower than in the four previous years⁷. In total, 101 budget lines were concerned (36 for reinforcement and 65 for reductions).

The Global Transfer identified expected shortages in payment appropriations in heading 2 (EUR 40,5 million) and 4 (EUR 356,0 million). Those additional needs could be covered by expected surpluses for certain programmes in sub-heading 1a for some actions under Horizon 2020 (- EUR 159,5 million), Euratom (- EUR 53,6 million), Nuclear decommissioning (- EUR 54,4 million), Completion of energy projects to aid economic

⁶ Regulation (EU) 2020/558 of the European Parliament and of the Council of 23 April 2020 amending Regulations (EU) No 1301/2013 and (EU) No 1303/2013 as regards specific measures to provide exceptional flexibility for the use of the European Structural and Investments Funds in response to the COVID-19 outbreak, OJ L 130, 24.4.2020, p. 1.

⁷ The 2019 Global Transfer amounted to EUR 1 077,6 million, which compares to EUR 952,7 million in 2018, EUR 682,0 million in 2017, EUR 855,9 million in 2016.

recovery (- EUR 27,0 million) and the Union Civil Protection Mechanism (- EUR 60,0 million) under heading 3.

In December 2020, the Commission used the so-called "End-of-year Transfer"⁸ to transfer the available amount of EUR 95,3 million to cover the outstanding needs for the European Agriculture Fund for Rural Development (EUR 47,0 million) and to reinforce further the European Social Fund and the European Regional Development Fund (EUR 48,3 million in total). The payment appropriations were made available from sub-heading 1a (EUR 47,5 million), heading 4 (EUR 20,6 million) and heading 3 (EUR 12,2 million).

In addition, there were 26 transfers approved by the Budgetary Authority. Those transfers were made within headings, except for the EUR 358,5 million transferred from the Emergency Aid Reserve to Humanitarian Aid in heading 4.

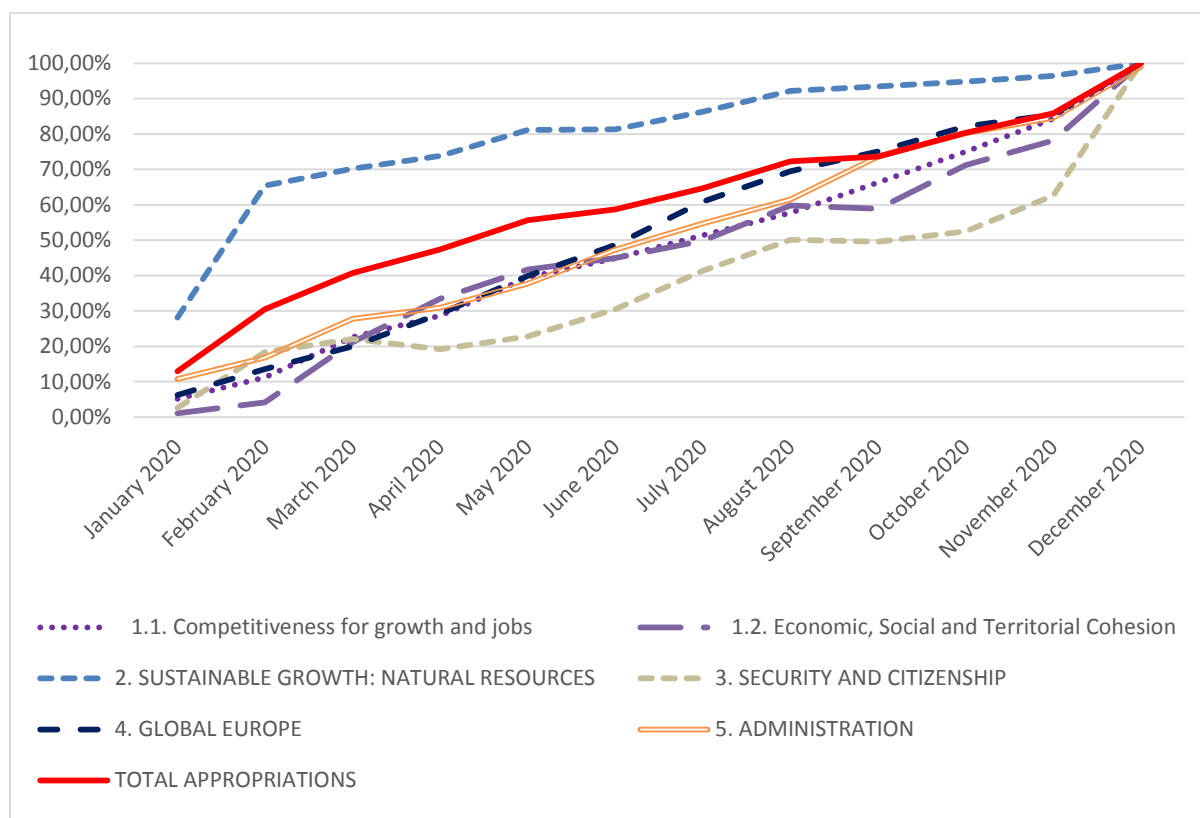
Autonomous transfers made during the year resulted in some movement of payment appropriations between headings. This concerned, inter alia, transfers from the Connecting Europe Facility (CEF-Transport) in sub-heading 1a to the contribution of the Cohesion Fund to the Connecting Europe Facility (CEF-Transport) in sub-heading 1b, transfers between heading 4 and sub-heading 1b under the European Neighbourhood Instrument cross-border cooperation lines, from the European Regional Development Fund to Financial support for encouraging the economic development of the Turkish Cypriot community or the transfer from the European Regional Development Fund to the European Union Solidarity Fund.

2.4. 2020 Evolution of payments

As the graph below shows, the implementation of payments started slowly at the beginning of the year reaching only 13,0 % of available appropriations at the end of January. In the subsequent months, the implementation advanced progressively reaching 40,7 % at the end of March, 58,7 % at the end of June, 73,7 % at the end of September. In the last quarter of the year implementation accelerated with the peak of payments (EUR 22,3 billion or 14 %) made in December.

⁸ The so-called "End-of-year Transfer" is intended to ensure that, insofar as possible, the outstanding invoices related to funds in shared management can be honoured, by making full use of available payment appropriations. The rules governing this transfer are set out in Article 31(2) of the Regulation (EU, EURATOM) No 2018/1046 of the European Parliament and of the Council on the financial rules applicable to the general budget of the European Union (OJ-L 193/30.07.2018).

Graph 1: 2020 payment evolution



The evolution of payments in headings 1a, 3 and 4 has no determined pattern. The implementation steadily advances with some peaks dictated by bigger payments.

The implementation of programmes under the sub-heading 1b Economic, social and territorial cohesion starts slowly in the first half of year with a visible acceleration in the months when the annual pre-financing is disbursed. In 2020, this peak happened in March-April, earlier than in previous years, as the annual pre-financing was paid anticipatively by the Commission as a measure to help Member States out in facing the COVID-19 outbreak. In 2020, the pre-financing amounted to EUR 10,0 billion, which corresponds to 3,0 % of the support from the cohesion policy funds for the whole programming period (excluding the performance reserve)⁹. In the rest of the year, the implementation progressed steadily with the peak of claims observed in December (*section 7 presents more information about cohesion policy implementation in 2020*).

The heading 2 execution profile, both for commitments and payments, is largely dominated by the pattern of its biggest fund, i.e. the European Agricultural Guarantee Fund (EAGF) which works mostly with non-differentiated appropriations. The fund execution is characterised by a strong concentration of payments in the first months of the year. By the end of March, 70,2 % of the available appropriations were consumed. Later in the year, the payment profile for heading 2 is mostly influenced by the reimbursement of the declarations for the second and third quarter for the European Agriculture Fund for Rural Development.

The implementation of heading 5 is evenly distributed throughout the year as this heading finances mostly salaries, pensions and rents.

⁹ Article 134 of Regulation (EU) No 1303/2013 of the European Parliament and the Council of 17 December 2013 (Common Provisions regulation).

3. IMPLEMENTATION OF APPROPRIATIONS CARRIED OVER FROM 2019 OR MADE AVAILABLE AGAIN IN 2020

Table 5: 2020 Budget implementation – commitment appropriations carried over from 2019 or made available again in 2020

In EUR million

MFF Headings		2020 COMMITMENTS - CARRYOVERS FROM 2019			
		Available appropriations	Implementation		Balance
		(a)	(b)	(c)=(b)/(a)	(d)=(a)-(b)
1a	Competitiveness for growth and jobs	2,8	2,8	100,0%	0,0
1b	Economic, social and territorial cohesion	517,5	517,5	100,0%	0,0
2	Sustainable growth: Natural resources	466,8	462,5	99,1%	4,3
3	Security and Citizenship	0,0	0,0	-	0,0
4	Global Europe	46,8	46,8	100,0%	0,0
5	Administration (Commission)	0,0	0,0	-	0,0
Total appropriations under headings (excluding other institutions)		1 034,0	1 029,7	99,6%	4,3
Other special instruments		48,7	48,7	100,0%	0,0
Total appropriations (excluding other institutions)		1 082,7	1 078,4	99,6%	4,3

The total amount of commitment appropriations carried-over from 2019 or made available again in 2020 was EUR 1 082,7 million, originating mainly from sub-heading 1b (EUR 517,5 million, mostly commitments made available again in 2020 in the framework of the performance reserve allocation) and heading 2 (EUR 466,8 million). 99,6 % of commitment appropriations was implemented leaving EUR 4,3 million not implemented.

Table 6: 2020 Budget implementation – payment appropriations carried over from 2019

In EUR million

MFF Headings		2020 PAYMENTS – CARRYOVERS FROM 2019			
		Available appropriations	Implementation		Balance
		(a)	(b)	(c)=(b)/(a)	(d)=(a)-(b)
1a	Competitiveness for growth and jobs	138,6	118,0	85,1%	20,7
1b	Economic, social and territorial cohesion	12,8	10,6	82,9%	2,2
2	Sustainable growth: Natural resources	676,8	670,5	99,1%	6,3
3	Security and Citizenship	8,9	7,0	79,0%	1,9
4	Global Europe	38,5	34,8	90,4%	3,7
5	Administration (Commission)	328,7	308,0	93,7%	20,8
Total appropriations under headings (excluding other institutions)		1 204,3	1 148,8	95,4%	55,5
Other special instruments		0,5	0,4	76,3%	0,1
Total appropriations (excluding other institutions)		1 204,8	1 149,2	95,4%	55,6

The total amount of payment appropriations carried-over from 2019 was EUR 1 204,8 million. 95,4 % payment appropriations was implemented, EUR 55,6 million was not implemented.

56,2 % (EUR 676,8 million) of the appropriations carried over from 2019 to 2020 concern the EAGF appropriations under shared management, out of which EUR 466,8 million related to the agricultural crises reserve that had not been called on during 2019 and was carried over by the Commission Decision¹⁰ to the following financial year (within the limit of 2% of the initial appropriations or the amount of the adjustment of direct payments for financial discipline¹¹) and EUR 210,0 million was automatically carried over.

The remaining carried-over amount corresponds mainly to administrative expenditure (EUR 539,7 million, of which EUR 328,7 million under heading 5). As illustrated in table 7, the under-implementation mostly relates to administrative expenditure, of which EUR 20,8 million under heading 5.

Table 7: 2020 Budget implementation – payment appropriations carried over from 2019 by type

In EUR million

MFF Programme	Payment appropriations carried over from 2019			
	Available appropriations	Implementation		Balance
		Amount	%	
(a)	(b)	(c)=(b)/(a)	(d)=(a)-(b)	
1. SMART AND INCLUSIVE GROWTH	151,4	128,6	84,9%	22,9
1a. Competitiveness for growth and jobs	138,6	118,0	85,1%	20,7
<i>Of which administrative support lines</i>	<i>138,6</i>	<i>118,0</i>	<i>85,1%</i>	<i>20,7</i>
1b. Economic, social and territorial cohesion	12,8	10,6	82,9%	2,2
<i>Of which administrative support lines</i>	<i>12,8</i>	<i>10,6</i>	<i>82,9%</i>	<i>2,2</i>
2. SUSTAINABLE GROWTH: NATURAL RESOURCES	676,8	670,5	99,1%	6,3
<i>Of which administrative support lines</i>	<i>11,7</i>	<i>10,7</i>	<i>90,9%</i>	<i>1,1</i>
2.0.10 European Agricultural Guarantee Fund (EAGF) - Market related expenditure and direct payments	669,7	663,8	99,1%	5,9
3. SECURITY AND CITIZENSHIP	8,9	7,0	79,0%	1,9
<i>Of which administrative support lines</i>	<i>8,9</i>	<i>7,0</i>	<i>79,0%</i>	<i>1,9</i>
4. GLOBAL EUROPE	38,5	34,8	90,4%	3,7
<i>Of which administrative support lines</i>	<i>38,5</i>	<i>34,8</i>	<i>90,4%</i>	<i>3,7</i>
5. ADMINISTRATION	328,7	308,0	93,7%	20,8
<i>Of which administrative support lines</i>	<i>328,4</i>	<i>307,7</i>	<i>93,7%</i>	<i>20,8</i>
5.1.23 European schools	0,4	0,4	97,8%	0,0
5.2.3PPPA Pilot projects and preparatory actions	0,4	0,4	100,0%	0,0
5.2.3X Commission administrative expenditure	327,8	307,1	93,7%	20,7
9. SPECIAL INSTRUMENTS	0,5	0,4	76,3%	0,1
<i>Of which administrative support lines</i>	<i>0,5</i>	<i>0,4</i>	<i>76,3%</i>	<i>0,1</i>
Total	1204,8	1149,2	95,4%	55,6
<i>Total non-differentiated appropriations</i>	<i>1204,4</i>	<i>1148,7</i>	<i>95,4%</i>	<i>55,6</i>
<i>Total differentiated appropriations</i>	<i>0,4</i>	<i>0,4</i>	<i>100,0%</i>	<i>0,0</i>

¹⁰ C(2020)874 final.

¹¹ Based on point (d) of the first subparagraph of Article 12(2) of Regulation (EU, Euratom) No 2018/1046 and Article 26 of Regulation (EU) No 1306/2013.

4. IMPLEMENTATION OF ASSIGNED REVENUE

The following table shows the level of the assigned revenue available in 2020 and its implementation.

Table 8: 2020 Budget implementation – Assigned revenue by heading

In EUR million

MFF Headings	2020 COMMITMENTS – ASSIGNED REVENUE			2020 PAYMENTS – ASSIGNED REVENUE		
	Available appropriations	Implementation		Available appropriations	Implementation	
	(a)	(b)	(c)= (b)/(a)	(a)	(b)	(c)= (b)/(a)
1a Competitiveness for growth and jobs	5 012,1	4 057,8	81,0%	6 834,7	2 351,8	34,4%
1b Economic, social and territorial cohesion	1 418,7	1 094,5	77,2%	4 069,5	3 964,1	97,4%
2 Sustainable growth: Natural resources	2 307,5	886,1	38,4%	1 999,2	1 661,7	83,1%
3 Security and Citizenship	999,7	550,1	55,0%	1 029,7	429,7	41,7%
4 Global Europe	843,1	554,6	65,8%	1 503,4	1 049,0	69,8%
5 Administration (Commission)	395,0	245,1	62,1%	395,9	202,0	51,0%
Special instruments	21,0	0,0	0,0%	21,0	2,1	9,8%
Innovation Fund	1 336,8	4,8	0,4%	1 336,8	1,0	0,1%
Total	12 333,9	7 393,1	59,9%	17 190,2	9 661,2	56,2%

In 2020 the amount of available assigned revenue in commitment appropriations was EUR 12 333,9 million (- 29,1 % compared to 2019) and EUR 17 190,2 million for payment appropriations (- 13,9 % compared to 2019). 40 % of the available assigned revenue in commitments and in payments was in sub-heading 1a, Competitiveness for growth and jobs.

Overall, the implementation in 2020 of commitment appropriations resulting from assigned revenue reached 59,9 %, which is lower than the results of 2019 (73,6 %). The implementation of the payment appropriations reached 56,2 %, which is comparable to the implementation of 2019 (54,8 %).

Table 9: 2020 Budget Implementation – Assigned revenue, by source

In EUR million

Source of funding	2020 COMMITMENTS			2020 PAYMENTS		
	Available appropriations	Implementation		Available appropriations	Implementation	
	(a)	(b)	(c)=(b)/(a)	(d)	(e)	(f)=(e)/(d)
Recoveries	4 897,8	2 700,1	55,1%	7 346,8	6 265,3	85,3%
- <i>European Agricultural Guarantee Fund (EAGF)</i>	929,1	873,4	94,0%	929,1	873,4	94,0%
- <i>Other recoveries</i>	3 968,7	1 826,7	46,0%	6 417,7	5 391,9	84,0%
Reimbursement of advances	1 059,8	1 059,8	100,0%	1 058,5	954,3	90,2%
European Free Trade Association (EFTA)	493,5	493,0	99,9%	432,4	429,8	99,4%
Candidate countries contribution	42,0	20,6	49,2%	66,3	28,2	42,5%
JRC competitive income	524,2	83,6	16,0%	436,9	72,4	16,6%
Other earmarked revenue (Third Party)	5 239,2	2 991,7	57,1%	7 243,2	1 435,2	19,8%
Facility for Refugees in Turkey	17,1	4,0	23,3%	556,5	435,5	78,3%
Coal and Steel income	60,3	40,3	66,7%	49,6	40,5	81,6%
Total	12 334	7 393	59,9%	17 190	9 661	56,2%

As indicated in the table 9 above, the main source of assigned revenue in both commitment and payment appropriations was the third party earmarked revenue resulting from the participation of third countries in a variety of Union programmes. The amount of assigned revenue available under this category reached EUR 5,2 billion in commitment appropriations and EUR 7,2 billion in payment appropriations. Usually, these external assigned revenues are not limited in time and can be committed and paid over a number of years. Other major source of assigned revenue are the recoveries (EUR 4,9 billion in commitments and EUR 7,3 billion in payments).

The amounts of other earmarked revenue available in 2020, includes EUR 750,0 million provided by Member States as a contribution to the Emergency Support Instrument (ESI). At the time of the ESI activation¹² to address the special needs of the COVID-19 outbreak, all the availabilities under the 2014-2020 multiannual financial framework had been exhausted, which made it impossible to further top-up the ESI from the EU budget. These voluntary contributions from Member States were necessary to increase the portfolio of available vaccines that could be commissioned through advanced purchase agreements.

In 2020 for the first time, the revenue related to the Innovation Fund was entered into the EU budget as other earmarked revenue. The Innovation Fund was established by Article 10a(8) of Directive 2003/87/EC (“ETS Directive”) to support large-scale demonstration of clean and innovative technologies: energy intensive industries, production of innovative renewable energy, environmentally safe capture, utilisation and storage of carbon dioxide, and energy storage. The Innovation Fund is funded with revenue from the auctioning of emission allowances, which are channelled through the EU Budget in the form of external assigned

¹² Council Regulation (EU) 2020/521 of 14 April 2020 activating the emergency support under Regulation (EU) 2016/369, and amending its provisions taking into account the COVID- 19 outbreak.

revenue. The overall size of the Innovation Fund will be determined by the proceeds of up to 450 million of allowances to emit one tonne of carbon dioxide equivalent during a specific period in accordance with the ETS Directive. In 2020, EUR 1,3 billion was available in commitments and payments. The implementation in commitments and in payments represents mostly administrative costs of the Innovation and Network Executive Agency (INEA), which implements this Fund as well as the costs of evaluation of proposals..

The observed decrease of the level of the assigned revenue available in 2020 as compared to previous years was dictated by the decision to relinquish for 2020 the obligation to request refunding of unspent pre-financing for the cohesion policy programmes until programme closure following the adoption on 13 March 2020 of the Coronavirus Response Investment Initiative. Therefore, no assigned revenue was generated in 2020 from the annual clearance of the 2019 accounts. An amount of EUR 1,0 billion of assigned revenue generated in 2019 for the clearance of the 2018 accounts was only cashed in 2020. 90% of this amount was used in 2020 while 10% was carried-over to 2021 and consumed in the first weeks of the year.

Finally, the contributions made by Member States to the Facility for Refugees in Turkey (FRT), included in the Union's budget in 2020 as external assigned revenue, amounted to EUR 17,1 million in operational¹³ commitment appropriations carried over from the previous year, whereas EUR 556,5 million was made available in payment appropriations (paid by Member States in 2020 as well as carried over from the previous year).

A complete analysis of the implementation of assigned revenue in 2020 will be presented in the Working document part V of the 2022 Draft General Budget of the European Commission for the financial year 2022: *Budget Implementation and assigned revenue* and the Annual accounts.

¹³ The amounts indicated for the FRT in this report include only operational appropriations. The minor amounts of external assigned revenue allocated to administrative expenditure under the Facility are included under 'Other earmarked Revenues', which explains the small differences compared to the monthly report on the Facility, available at <https://myintracomm.ec.europa.eu/budgweb/EN/rep/finrep/budg-report/Pages/financial-reports.aspx>.

5. EVOLUTION OF OUTSTANDING COMMITMENTS (RAL)

The outstanding commitments (“reste à liquider” or RAL) are the sum of commitments for which payments have not yet been made.

The table below presents the evolution of the RAL in the years 2013-2020.

Table 10: RAL 2013-2020

In EUR million

MFF HEADING	RAL							
	End 2013	End 2014	End 2015	End 2016	End 2017	End 2018	End 2019	End 2020
1a Competitiveness for growth and jobs	29 657	33 532	34 455	35 622	35 576	37 006	40 298	44 598
1b Economic, social and territorial cohesion	137 105	109 477	126 372	139 316	161 260	169 985	180 329	180 170
2 Sustainable growth: Natural Resources	27 978	19 382	28 191	33 947	37 883	40 037	40 874	40 982
3 Security and Citizenship	3 092	2 582	3 137	4 167	5 194	5 834	6 183	7 433
4 Global Europe	23 285	23 846	24 673	24 974	26 478	27 352	29 154	29 020
5 Administration	335	313	295	301	359	374	342	364
9 Other special instruments	401	0	1	0	0	0	1	0
O Innovation Fund	-	-	-	-	-	-	-	4
Total	221 853	189 132	217 123	238 328	266 751	280 589	297 181	302 570

In 2020, the total of outstanding commitments reached EUR 302,6 billion. An increase was expected, given the difference between budgeted commitment and payment appropriations (EUR 9,8 billion) in the final adopted budget. The final increase was however lower, reaching EUR 5,4 billion as a result of the combined effect of:

- the difference in actual implementation (before carry-over) of commitment and payment appropriations originating from all types of sources, i.e. voted, carried-over from 2018 and assigned revenue (+EUR 8,2 billion) and;
- the level of decommitments validated during 2020 (-EUR 2,8 billion).

Outstanding commitments corresponded to 2.7 years of differentiated commitment appropriations at the end of 2020.

The outstanding commitments of the MFF 2014-2020 programming period represent 98 % of the total amount. The outstanding commitments of the previous programming periods, i.e. before 2014, decreased in 2020 from EUR 7,2 billion to EUR 4,8 billion. Consequently, previous programmes only played a marginal role in the consumption of the 2020 appropriations.

In the 2021 budget, the payment appropriations are EUR 1,8 billion higher than the commitment appropriations. Therefore, the level of RAL is expected to slightly decrease.

This is also thanks to the acceleration of payments in relation to the COVID-19 response initiatives proposed in 2020.

The evolution of 2020 outstanding commitments is shown in the table 11 below.

Table 11: Evolution of 2020 RAL

In EUR million

MFF Heading	Commitm. carried forward from 2019	Payments on commitm. outstanding at the end of previous year	Commitments 2020	Payments on 2020 commitments	Decommitments 2020	Cancellation of commitm. which cannot be carried-over	Total commitm. outstanding at end of 2020	Evolution %
1a Competitiveness for growth and jobs	40 300	14 384	29 315	9 673	954	5	44 598	11,2%
1b Economic, social and territorial cohesion	180 327	57 289	60 248	2 195	921	0	180 170	-0,1%
2 Sustainable growth: natural resources	40 876	15 695	60 823	44 900	122	0	40 982	0,3%
3 Security and citizenship	6 183	2 225	7 702	4 108	119	0	7 433	20,2%
4 Global Europe	29 154	7 862	11 950	3 550	672	1	29 020	-0,4%
5 Administration	342	317	6 229	5 869	22	0	364	6,3%
Subtotal	297 183	97 773	176 268	70 294	2 811	7	302 566	1,9%
9 Special instruments	1	0	1 108	1 108	0	0	0	-81,6%
O Innovation Fund	0	0	5	1	0	0	4	–
Total	297 183	97 773	177 381	71 403	2 811	7	302 570	1,9%

The table below presents the evolution of the decommitments made in the years 2014-2020. These are mainly related to completion lines and the closure of previous MFF programmes.

Table 12: Decommitments 2014-2020*In EUR million*

MFF Headings	Decommitments						
	2014	2015	2016	2017	2018	2019	2020
1a Competitiveness for growth and jobs	812,0	1180,7	702,8	1324,1	935,3	738,0	953,5
1b Economic, social and territorial cohesion	1229,4	1143,5	652,5	3015,3	391,8	622,2	921,0
2 Sustainable growth: Natural resources	275,5	500,2	1378,2	180,4	359,8	252,7	122,4
3 Security and Citizenship	306,4	252,4	228,0	231,3	106,9	268,6	119,4
4 Global Europe	721,9	685,8	700,0	517,8	668,0	1199,7	672,3
5 Administration (Commission)	26,8	30,2	23,6	22,2	26,1	27,9	22,3
Total	3371,8	3792,8	3685,1	5291,2	2487,8	3109,2	2810,9
Special instruments	0,0	0,1	0,1	0,0	0,1	0,1	0,1
Total	3371,9	3792,9	3685,2	5291,2	2487,9	3109,3	2811,1

The total of decommitments for 2020 amounts to EUR 2,8 billion with the highest amount of decommitments observed in sub-headings 1a and 1b (EUR 953,5 million and EUR 921,0 million).

Out of EUR 921,0 million of decommitments made in 2020 under sub-heading 1b, EUR 408 million stem from the reallocation of performance reserve between funds / categories of regions / programmes. These decommitments are of a technical nature and they do not represent a loss of funds, as the amounts were made available again for the performing priorities and were consumed in 2020. As for the balance of EUR 513 million of decommitments made under sub-heading 1b, 35 % relate to the 2014-2020 programmes, 64 % are linked to the 2007-2013 period and 1 % to the pre-2007 programmes.

At the end of the year, research decommitments corresponding to the scope of Article 15.3 of the Financial Regulation reached EUR 635,2 million. This amount consists of EUR 231,61 million decommitments for pre-2014 programmes (36,5 %) and EUR 403,6 million for MFF 2014-2020 programmes (~ 63,5 %) of which EUR 388,0 million for the operational lines and EUR 15,3 million for administrative lines.

6. INTERESTS FOR LATE PAYMENTS

The following table shows the interests for late payments paid by end of 2020 in comparison with the previous years.

Table 13: Late interest paid in 2015 – 2020

MFF headings	2015	2016	2017	2018	2019	2020
1a Competitiveness for growth and jobs	865 303	71 408	90 069	63 633	50 762	50 788
1b Economic, social and territorial cohesion	0	15 538	1 734	1 563	2 267	980
2 Sustainable growth: Natural Resources	21 266	11 488	11 017	28 763	10 003	15 446
3 Security and Citizenship	7 533	42 121	27 211	47 341	31 010	31 959
4 Global Europe	1 314 775	444 823	667 103	240 198	265 473	154 349
Other (Administration)	11 412	30 965	27 287	3 970	21 138	68 575
Total	2 220 288	616 343	824 421	385 468	380 653	322 097

In 2020, the interests for late payments amounted to EUR 322 097, the lowest amount recorded in the MFF 2014-2020.

As in previous years, the highest share of all interest paid was concentrated in heading 4 (47,9 %) but it was also the lowest amount in the last 7 years. The projects and programmes under this heading are implemented via diverse modalities and in a context of crisis which often has an impact on the normal execution of contracts and leads to delays in the treatment of the reporting and consequently in payments.

7. IMPLEMENTATION OF COHESION POLICY

The total level of payments executed in 2020 under the Cohesion policy amount to EUR 57,8 billion, an increase of 10 % on 2019. This result was achieved in a particular context of a global health, social and economic crisis caused by the COVID-19 pandemic. Cohesion policy played an important role in supporting Member States to respond to the crisis, by providing additional liquidity via the Coronavirus Response Investment Initiative (CRII) and unprecedented flexibility and financial resources via the Coronavirus Response Investment Initiative Plus (CRII+).

For the fourth year in a row, the voted budget was fully implemented, including a significant reinforcement of EUR 5,1 billion for the 100% EU co-financing under the CRII+. In addition, the majority of the assigned revenue available was also consumed.

7.1. 2014-2020 programming period¹⁴

In 2020, the financial implementation of the Cohesion policy programmes has continued at cruising speed even in the context of the COVID-19 pandemic thanks to the sufficient pipeline of projects and the measures taken by the Commission to support Member States to face the challenges of the economic crisis.

The 2014-2020 programmes absorbed in total EUR 57,1 billion. The payments covered the 2020 instalment of the annual pre-financing as well as a significantly increased level of interim payments. The increase stems from the flexibilities offered by the CRII+, and notably the temporary possibility for Member States to request 100 % EU co-financing for the payment claims of the Cohesion policy programmes. The 2020 voted budget of EUR 48,8 billion was therefore reinforced by EUR 5,1 billion through AB 6/2020. The totality of the voted budget in 2020 was consumed with part of it being used for closure payments under the 2007-2013 programmes (EUR 0,4 billion).

In addition, the assigned revenue carried-over from 2019 (EUR 2,6 billion) was also fully implemented. Following the adoption of the CRII in 2020, Member States were allowed to keep the 2019 annual pre-financing which remained unspent at the end of the previous accounting year. Therefore, no assigned revenue was generated in 2020 from the annual clearance of the accounts for accounting year 2018-2019. However, an amount of EUR 1,0 billion of assigned revenue was cashed in 2020 as a result of the clearance of the accounts for accounting year 2017-2018. The Cohesion policy programmes were able to absorb 90% of it, meaning that only a residual amount of EUR 0,1 billion of assigned revenue was carried over to 2021 and consumed at the beginning of the year to reimburse payment applications received after the 26 December 2020.

As usual, most of the payment claims were submitted towards the end of the year. 45 % of the total 2020 claims came in by 30 September, and 55 % in the last three months of the year, of which 36 % in December alone. The acceleration of payments due to the CRII and CRII+ more than compensated the impact of the slow-down in implementation on the ground due to the lockdown measures imposed in many Member States.

¹⁴ For the 2014-2020 period, the figures indicated for Cohesion policy include also the Fund for European Aid to the Most Deprived (FEAD).

In line with historical trends, some payment applications arrived too late (after 26 December) and, together with payment applications which needed further analysis or were suspended, constituted a ‘normal backlog’ of EUR 7,7 billion. The 2020 backlog is higher than 2019 both in nominal terms and in terms of percentage from the total claims. The normal backlog at the end of 2020 was paid within the regulatory deadline of 60 days in 2021.

7.2. Accuracy of Member States’ payment forecasts for 2020

The total amount of the Member States’ forecasts for 2020 varied considerably since the first submission in relation to that year¹⁵. It decreased between July 2019 (EUR 53,5 billion) and January 2020 (EUR 51,5 billion) and then increased significantly in July 2020 (EUR 57,0 billion) due to the CRII+ effect which could be integrated into the forecasts only in this last submission for 2020.

Despite the exceptional context, the Member States’ aggregate forecast accuracy has improved further in 2020. Despite some significant variations at the level of individual Member States, the aggregate forecast deviation from the actual claims went down from -6 % in 2018 to -5 % in 2019 to +1 % in 2020.

The table below shows the evolution of the deviations per Member State (total amount of claims submitted in the reference year compared to the July forecast of the same year) between 2016 and 2020 for the Cohesion policy funds. Member States are ranked on the basis of the result for 2020, from the smallest to the biggest deviation of the forecast from the actual claims:

Table 14: Deviations from actual claims broken down by MS

Member State	2016	2017	2018	2019	2020
HR	-93%	10%	-10%	-4%	-1%
LU	-39%	9%	-19%	-21%	1%
CZ	-26%	-5%	9%	-3%	2%
LT	-14%	-18%	20%	-28%	2%
UK	-83%	-53%	3%	-18%	-2%
FR	-80%	-6%	-1%	1%	3%
DE	-54%	-32%	-13%	0%	-4%
EL	-34%	-45%	-48%	-18%	-4%
SI	-63%	-60%	-15%	23%	5%
FI	-13%	-5%	-11%	-21%	-6%
PL	1%	-3%	6%	7%	7%
AT	-92%	39%	-15%	13%	-7%
EE	-18%	-20%	1%	-2%	8%
PT	-40%	-11%	-5%	-7%	-9%
NL	-100%	5%	-1%	-24%	-9%

¹⁵ Member States have a regulatory obligation (Article 112(3) CPR) to submit twice per year forecasts of the amount for which they expect to send payment applications for the current (N) and the subsequent (N+1) financial years for the Cohesion policy funds (ERDF, CF, ESF/YEI). Forecasts regarding FEAD are submitted on a voluntary basis.

ES	-75%	-51%	-34%	-11%	-11%
IT	-80%	-21%	-8%	-6%	12%
SK	-27%	-19%	4%	-13%	-12%
C-B	-77%	-39%	-17%	-17%	-13%
HU	-81%	-3%	22%	-22%	16%
SE	-39%	6%	3%	-18%	20%
BE	-62%	-17%	12%	-4%	-21%
RO	-98%	-15%	-1%	8%	23%
BG	-27%	-12%	-13%	-15%	-25%
LV	-28%	-27%	16%	31%	30%
DK	-90%	-1%	-9%	-22%	31%
MT	-31%	3%	-54%	-29%	-42%
IE	-100%	-84%	-18%	11%	-47%
CY	-76%	-23%	-2%	-18%	-56%
EU-28	-48%	-20%	-6%	-5%	1%

In 2020, for the first time in the 2014-2020 period, the overall forecast was lower than the total amount of claims sent, albeit by just EUR 800 million. Nevertheless, the forecasts of the majority of Member States continued to be too optimistic. However, the underestimated ones, while being a minority, represent an amount which compensated for the overestimation.

Although in relative terms the deviation for most of the Member States was higher than the EU-28 average of 1 %, the latter remains low mainly thanks to the significant improvement (EL, UK) or stability (CZ, FR, DE, PL) observed in the accuracy of the Member States with large envelopes.

In nominal terms, a substantial overestimation of the forecasts for ES, PT, BG, SK (in total, claims for EUR 1,4 billion less than forecast) is observed. This is largely compensated by the underestimated forecasts for PL, IT, RO and HU (the claims submitted by these five Member States exceed their forecasts by a total of EUR 2,6 billion).

7.3. January submission of Member States' payment forecasts for 2021¹⁶

The following table shows the evolution of the Member States' forecasts for the interim claims to be paid in 2021.

Table 15: Evolution of the Member States' forecast for 2021

2014-2020 programmes	Cohesion policy Payment forecast for 2021		
	January 2020 submission	July 2020 submission	January 2021 submission
Gross Forecast as submitted by MS	56,1	62,5	62,8
Forecast adjusted by 10% retention	50,5	56,3	56,5

According to the latest forecast for 2021, Member States expect to submit EUR 62,8 billion in claims which would lead to EUR 56,5 billion disbursed in payments, after applying the regulatory 10 % retention. With respect to their previous forecasts, they have increased their

¹⁶ Data as at 10 February 2021

estimates by EUR 6,7 billion as compared to January 2020, however a direct comparison is not appropriate since the January 2020 forecasts were submitted before the COVID-19 outbreak and the subsequent Commission proposal for the CRII+. The latest forecast for 2021 increases also compared to July 2020, albeit by just EUR 0,3 billion (or 0,5 %). This is in line with the improved forecast accuracy, the cruising speed of programme implementation and the effect of the programmes which so far have opted for 100% co-financing for the accounting year ending on 30 June 2021.

Annex 2 provides details on the difference between the last two forecasts for 2021 per Member State.

7.4. Implications of Member States' forecasts for Budget 2021

The current Member States' expectations in terms of payment applications to be sent in 2021 exceed the budget available for interim payments.

Table 16: Comparison between available payment appropriations and payment needs

In EUR billion

2014-2020 programmes	Availabilities 2021			Needs 2021			(g)=(c)-(f) Maximum potential end-2021 backlog
	(a) Budget 2021 for Interim payments	(b) Estimated Assigned revenue*	(c)=(a)+(b) 2021 available appropriations for Interim payments	(d) Capped forecasts 2021**	(e) End-2020 backlog	(f)=(d)+(e) Total max. interim payment needs in 2021	
Cohesion policy	50,2	5,5	55,7	56,5	7,7	64,2	-8,5

* EUR 0,1 billion carried over automatically from 2020 and EUR 5,4 billion generated in 2021

** The amount has been adjusted to take into account the 10% retention set in Art. 130 of Regulation (EU) 1303/2013

At this stage of the year, the Commission considers that two factors may reduce the gap between needs and availabilities:

- previous experience shows that the overall forecast for the current year decreases between January and July, so a reduction in the estimated needs could be expected in the course of 2021;
- a certain number of payment applications are submitted too late in December to be paid in the same year and a residual “normal” backlog is recurrent. Given that the Member States forecast to submit more than 25% of the payment applications in November and December, a normal backlog seems likely to be registered also at the end of 2021.

The outlook will be reassessed in the Autumn Information Note of the AMFBI on the basis of the summer forecasts, which are due by 31 July 2021, and the state-of-play of budget implementation in September. The Commission will monitor the progress in implementation, adjust its expectations to the actual needs of the programmes and alert the European Parliament and the Council in case of trends leading to a different scenario than the one outlined by the information currently available, including a possible need for reinforcement in the second half of the year.

The Commission will also monitor the implementation of the CRII+ and specifically the possibility to request 100 % EU co-financing, which is open to all programmes until 30 June

2021. A significant amount of EUR 6,1 billion is included in the 2021 budget for this measure and will represent, together with the payment of the annual pre-financing, the bulk of the implementation of payment appropriations in the first half of 2021.

7.5. Use of the CRII / CRII+

The CRII and CRII+ proposed by the Commission and swiftly adopted by the European Parliament and the Council of the EU in March-April 2020 mobilised the cohesion policy to face the crisis caused by the COVID-19 pandemic. The following achievements should be highlighted¹⁷:

- The Commission relinquished for 2020 the obligation to request reimbursement of the 2019 pre-financing and as a result it provided the Member States with EUR 7,6 billion of additional liquidity to accelerate expenditure related to the COVID-19 outbreak.
- 166 cohesion policy programmes have opted so far for 100 % EU co-financing (representing about 60% of the cohesion policy envelope). In 2020, this resulted in EUR 6,2 billion of additional amounts included in payment claims stemming from these programmes. A further EUR 6,1 billion is included in the 2021 budget for this measure.
- More than EUR 20 billion has been mobilised by cohesion programmes to finance activities aiming to face the crisis (health, business support, direct support to people).
- EUR 5,5 billion has been transferred between cohesion policy funds and between categories of regions as part of the flexibilities offered by the CRII/CRII+.

¹⁷ Data as at 31 December 2020

ANNEX 1: 2020 IMPLEMENTATION - COMMITMENTS AND PAYMENTS

Excluding Assigned Revenues
by heading of Multiannual Financial Framework
Provisional Data

In EUR million

MFF Programme	2020 COMMITMENTS - voted appropriations						2020 PAYMENTS - voted appropriations					
	Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
		Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)
1. SMART AND INCLUSIVE GROWTH	83 918,4	83 890,3	21,7	83 912,0	100,0%	6,4	77 278,4	77 096,7	161,0	77 257,7	100,0%	20,7
1a. Competitiveness for growth and jobs	25 272,6	25 254,1	13,5	25 267,7	100,0%	4,9	21 753,2	21 587,5	146,4	21 733,9	99,9%	19,3
1.1.10 European Fund for Strategic Investments (EFSI)	172,9	172,8	0,0	172,8	100,0%	0,1	1 102,7	1 102,7	0,0	1 102,7	100,0%	0,0
1.1.11 European satellite navigation systems (EGNOS and Galileo)	1 207,0	1 207,0	0,0	1 207,0	100,0%	0,0	972,7	971,2	1,5	972,7	100,0%	0,0
1.1.12 International Thermonuclear Experimental Reactor (ITER)	366,9	366,9	0,0	366,9	100,0%	0,0	638,3	637,5	0,8	638,3	100,0%	0,0
1.1.13 European Earth Observation Programme (Copernicus)	646,9	646,9	0,0	646,9	100,0%	0,0	553,0	551,1	1,9	553,0	100,0%	0,0
1.1.14 European Solidarity Corps (ESC)	166,1	166,1	0,0	166,1	100,0%	0,0	126,5	124,6	1,9	126,5	100,0%	0,0
1.1.15 European Defense Industrial Development Programme	255,0	255,0	0,0	255,0	100,0%	0,0	176,6	176,4	0,3	176,6	100,0%	0,0
1.1.2 Nuclear Safety and Decommissioning	146,8	146,8	0,0	146,8	100,0%	0,0	117,0	116,9	0,0	116,9	99,9%	0,1
1.1.31 Horizon 2020	13 485,9	13 485,3	0,0	13 485,3	100,0%	0,6	11 615,2	11 523,7	83,4	11 607,1	99,9%	8,1

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In EUR million

MFF Programme		2020 COMMITMENTS - voted appropriations						2020 PAYMENTS - voted appropriations					
		Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
			Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
		(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)
1.1.32	Euratom Research and Training Programme	397,7	385,8	11,9	397,6	100,0%	0,0	345,7	301,7	43,0	344,7	99,7%	0,9
1.1.4	Competitiveness of enterprises and small and medium-sized enterprises (COSME)	418,1	418,1	0,0	418,1	100,0%	0,0	487,6	485,8	1,8	487,6	100,0%	0,0
1.1.5	Education, Training and Sport (Erasmus+)	2 885,4	2 885,3	0,0	2 885,3	100,0%	0,0	2 748,5	2 741,6	6,8	2 748,4	100,0%	0,1
1.1.6	Employment and Social Innovation (EaSI)	117,1	115,8	0,0	115,8	98,9%	1,3	98,6	96,2	1,2	97,4	98,8%	1,2
1.1.7	Customs, Fiscalis and Anti-Fraud	133,2	133,0	0,0	133,0	99,9%	0,2	144,6	142,8	0,2	143,0	98,9%	1,6
1.1.81	Connecting Europe Facility (CEF) - Energy	1 281,0	1 281,0	0,0	1 281,0	100,0%	0,1	390,2	388,9	1,1	390,0	99,9%	0,2
1.1.82	Connecting Europe Facility (CEF) - Transport	2 579,9	2 579,9	0,0	2 579,9	100,0%	0,0	1 225,2	1 223,9	1,0	1 224,9	100,0%	0,3
1.1.83	Connecting Europe Facility (CEF) - Information and Communications Technology (ICT)	210,1	210,0	0,0	210,0	99,9%	0,1	240,4	239,8	0,6	240,4	100,0%	0,0
1.1.9	European Energy Programme for Recovery (EEPR)	0,0	0,0	0,0	0,0		0,0	30,8	29,7	0,0	29,7	96,4%	1,1

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In EUR million

MFF Programme		2020 COMMITMENTS - voted appropriations						2020 PAYMENTS - voted appropriations					
		Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
			Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
		(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)
1.1.DAG	Decentralised agencies	386,4	385,5	0,6	386,1	99,9%	0,3	377,0	376,5	0,0	376,5	99,9%	0,5
1.1.OTH	Other actions and programmes	195,6	195,0	0,0	195,0	99,7%	0,6	175,4	172,4	0,8	173,2	98,8%	2,2
1.1.PPPA	Pilot projects and preparatory actions	84,7	83,3	1,0	84,3	99,5%	0,4	65,1	63,9	0,3	64,1	98,5%	1,0
1.1.SPEC	Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	135,8	134,7	0,0	134,7	99,1%	1,2	122,2	120,2	0,0	120,2	98,4%	2,0
1b. Economic, social and territorial cohesion		58 645,8	58 636,1	8,2	58 644,3	100,0%	1,5	55 525,2	55 509,2	14,6	55 523,8	100,0%	1,4
1.2.11	Regional convergence (Less developed regions)	28 758,1	28 758,1	0,0	28 758,1	100,0%	0,0	28 361,7	28 361,7	0,0	28 361,7	100,0%	0,0
1.2.12	Transition regions	6 047,1	6 047,1	0,0	6 047,1	100,0%	0,0	4 980,9	4 980,9	0,0	4 980,9	100,0%	0,0
1.2.13	Competitiveness (More developed regions)	10 579,7	10 571,5	8,2	10 579,7	100,0%	0,0	8 696,6	8 696,6	0,0	8 696,6	100,0%	0,0
1.2.14	Outermost and sparsely populated regions	235,6	235,6	0,0	235,6	100,0%	0,0	300,0	300,0	0,0	300,0	100,0%	0,0
1.2.15	Cohesion fund	8 237,3	8 237,3	0,0	8 237,3	100,0%	0,0	8 888,9	8 888,9	0,0	8 888,9	100,0%	0,0

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MFF Programme		2020 COMMITMENTS - voted appropriations						2020 PAYMENTS - voted appropriations					
		Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
			Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
		(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)
1.2.2	European territorial cooperation	2 012,4	2 012,4	0,0	2 012,4	100,0%	0,0	1 515,5	1 515,5	0,0	1 515,5	100,0%	0,0
1.2.31	Technical assistance	279,3	278,1	0,0	278,1	99,6%	1,3	217,3	201,6	14,5	216,1	99,4%	1,2
1.2.4	European Aid to the Most Deprived (FEAD)	579,0	578,8	0,0	578,8	100,0%	0,2	519,6	519,4	0,1	519,5	100,0%	0,1
1.2.5	Youth Employment initiative (specific top-up allocation)	131,1	131,1	0,0	131,1	100,0%	0,0	539,0	539,0	0,0	539,0	100,0%	0,0
1.2.6	Contribution to the Connecting Europe Facility (CEF)	1 780,6	1 780,6	0,0	1 780,6	100,0%	0,0	1 501,8	1 501,8	0,0	1 501,8	100,0%	0,0
1.2.PPPA	Pilot projects and preparatory actions	5,6	5,6	0,0	5,6	100,0%	0,0	3,8	3,8	0,0	3,8	98,7%	0,0
2. Sustainable growth: natural resources		59 955,7	59 474,8	475,0	59 949,8	100,0%	5,9	58 771,5	58 263,3	498,9	58 762,3	100,0%	9,3
2.0.10	European Agricultural Guarantee Fund (EAGF) - Market related expenditure and direct payments	43 458,8	42 978,9	475,0	43 453,9	100,0%	4,9	43 419,0	42 918,6	492,5	43 411,1	100,0%	7,9
2.0.20	European Agricultural Fund for Rural Development (EAFRD)	14 708,7	14 708,2	0,0	14 708,2	100,0%	0,5	13 940,4	13 937,7	1,6	13 939,3	100,0%	1,1

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MFF Programme		2020 COMMITMENTS - voted appropriations						2020 PAYMENTS - voted appropriations					
		Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
			Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
		(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	(f)=(a)-(d)	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	(f)=(a)-(d)
2.0.31	European Maritime and Fisheries Fund (EMFF) Sustainable Fisheries Partnership Agreements (SFPAs) and compulsory contributions to Regional Fisheries Management Organisations (RFMOs) and to other international organisations	960,3	960,0	0,0	960,0	100,0%	0,2	761,7	760,4	1,2	761,6	100,0%	0,1
2.0.32	Environment and climate action (LIFE)	148,0	148,0	0,0	148,0	100,0%	0,0	144,4	144,4	0,0	144,4	100,0%	0,0
2.0.4	Decentralised agencies	589,6	589,6	0,0	589,6	100,0%	0,0	429,1	425,5	3,6	429,1	100,0%	0,0
2.0.DAG	Pilot projects and preparatory actions	67,9	67,9	0,0	67,9	100,0%	0,0	67,9	67,9	0,0	67,9	100,0%	0,0
2.0.PPPA		22,5	22,2	0,0	22,2	98,8%	0,3	9,0	8,9	0,0	8,9	98,9%	0,1
3. Security and citizenship		7 152,4	7 151,8	0,0	7 151,8	100,0%	0,5	6 292,5	5 896,1	391,4	6 287,5	99,9%	5,0
3.0.1	Asylum, Migration and Integration Fund (AMF)	1 389,4	1 389,4	0,0	1 389,4	100,0%	0,0	1 123,4	1 121,1	2,2	1 123,3	100,0%	0,1
3.0.10	Consumer	29,7	29,7	0,0	29,7	99,9%	0,0	29,5	28,8	0,6	29,5	99,8%	0,1
3.0.11	Creative Europe	252,4	252,4	0,0	252,4	100,0%	0,0	199,9	197,5	2,1	199,6	99,9%	0,3

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		Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
			Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
		(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)
3.0.12	Instrument for Emergency Support within the Union (ESI)	2 700,0	2 700,0	0,0	2 700,0	100,0%	0,0	2 610,0	2 231,2	378,8	2 610,0	100,0%	0,0
3.0.2	Internal Security Fund	528,4	528,4	0,0	528,4	100,0%	0,0	453,7	451,5	2,0	453,4	99,9%	0,3
3.0.4	Justice	46,5	46,5	0,0	46,5	100,0%	0,0	53,5	51,3	0,4	51,7	96,5%	1,9
3.0.5	Rights, Equality and Citizenship	70,0	69,9	0,0	69,9	99,9%	0,1	77,4	75,2	0,6	75,8	97,9%	1,6
3.0.6	Union Civil protection Mechanism	511,2	511,1	0,0	511,1	100,0%	0,1	194,3	194,3	0,0	194,3	100,0%	0,0
3.0.7	Europe for Citizens	37,6	37,6	0,0	37,6	100,0%	0,0	25,3	25,2	0,1	25,3	99,9%	0,0
3.0.8	Food and feed	247,3	247,2	0,0	247,2	100,0%	0,1	233,4	232,3	1,0	233,3	100,0%	0,1
3.0.9	Health	72,7	72,4	0,0	72,4	99,7%	0,2	61,1	59,5	0,9	60,4	98,8%	0,7
3.0.DAG	Decentralised agencies	1 139,0	1 139,0	0,0	1 139,0	100,0%	0,0	1 128,0	1 126,1	2,0	1 128,0	100,0%	0,0
3.0.PPPA	Pilot projects and preparatory actions	22,5	22,5	0,0	22,5	99,9%	0,0	11,2	11,2	0,0	11,2	100,0%	0,0
3.0.SPEC	Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	105,8	105,8	0,0	105,8	100,0%	0,0	91,8	91,0	0,8	91,8	100,0%	0,0

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MFF Programme	2020 COMMITMENTS - voted appropriations						2020 PAYMENTS - voted appropriations					
	Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
		Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)
4. Global Europe	11 350,1	11 348,6	0,0	11 348,6	100,0%	1,4	10 386,0	10 328,1	53,9	10 382,0	100,0%	4,0
4.0.1 Instrument for Pre-accession assistance (IPA II)	1 609,3	1 608,6	0,0	1 608,6	100,0%	0,7	1 695,9	1 688,3	6,8	1 695,2	100,0%	0,7
4.0.10 Macro-financial Assistance (MFA)	0,3	0,3	0,0	0,3	94,8%	0,0	15,3	15,3	0,0	15,3	100,0%	0,0
4.0.11 Guarantee Fund for External Actions	233,4	233,4	0,0	233,4	100,0%	0,0	233,4	233,4	0,0	233,4	100,0%	0,0
4.0.12 Union Civil Protection Mechanism	84,6	84,6	0,0	84,6	100,0%	0,0	37,2	20,6	16,6	37,2	100,0%	0,0
4.0.13 EU Aid Volunteers initiative (EUAV)	3,7	3,7	0,0	3,7	100,0%	0,0	4,7	4,7	0,0	4,7	100,0%	0,0
4.0.14 European Fund for Sustainable Development (EFSD)	25,0	25,0	0,0	25,0	100,0%	0,0	25,0	25,0	0,0	25,0	100,0%	0,0
4.0.2 European Neighbourhood Instrument (ENI)	2 845,3	2 845,1	0,0	2 845,1	100,0%	0,2	2 605,5	2 600,3	5,0	2 605,2	100,0%	0,2
4.0.3 Development Cooperation Instrument (DCI)	3 205,7	3 205,6	0,0	3 205,6	100,0%	0,1	2 965,0	2 953,9	10,9	2 964,8	100,0%	0,2
4.0.4 Partnership Instrument (PI)	164,3	164,3	0,0	164,3	100,0%	0,0	131,4	129,7	0,5	130,2	99,1%	1,2
4.0.5 European Instrument for Democracy and Human Rights (EIDHR)	172,2	172,2	0,0	172,2	100,0%	0,0	150,9	146,7	4,2	150,9	100,0%	0,0

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		Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
			Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
		(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)
4.0.6	Instrument contributing to Stability and Peace (IcSP)	408,4	408,4	0,0	408,4	100,0%	0,0	379,5	375,8	3,7	379,5	100,0%	0,0
4.0.7	Humanitarian aid	2 038,1	2 038,1	0,0	2 038,1	100,0%	0,0	1 614,1	1 608,9	5,3	1 614,1	100,0%	0,0
4.0.8	Common Foreign and Security Policy (CFSP)	335,9	335,9	0,0	335,9	100,0%	0,0	333,8	333,5	0,4	333,8	100,0%	0,0
4.0.9	Instrument for Nuclear Safety Cooperation (INSC)	32,9	32,9	0,0	32,9	100,0%	0,0	15,6	14,7	0,6	15,3	97,9%	0,3
4.0.DAG	Decentralised agencies	20,9	20,9	0,0	20,9	100,0%	0,0	20,4	20,4	0,0	20,4	100,0%	0,0
4.0.OTH	Other actions and programmes	82,5	82,2	0,0	82,2	99,5%	0,4	87,1	86,8	0,0	86,8	99,7%	0,3
4.0.PPPA	Pilot projects and preparatory actions	0,0	0,0	0,0	0,0		0,0	3,2	2,8	0,0	2,8	87,9%	0,4
4.0.SPEC	Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	87,5	87,5	0,0	87,5	100,0%	0,0	68,2	67,4	0,0	67,4	98,9%	0,8
5. Administration		6 046,0	5 984,3	0,0	5 984,3	99,0%	61,7	6 048,3	5 675,7	310,9	5 986,6	99,0%	61,7
5.1.1	Pensions	2 104,1	2 095,6	0,0	2 095,6	99,6%	8,4	2 104,1	2 095,6	0,0	2 095,6	99,6%	8,4

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	Available appropriations	Implementation				Balance after carry-over	Available appropriations	Implementation				Balance after carry-over
		Before carry-over	Carry-over to 2021	After carry-over	%			Before carry-over	Carry-over to 2021	After carry-over	%	
	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)	(a)	(b)	(c)	(d)= (b)+(c)	(e)= (d)/(a)	(f)= (a)-(d)
5.1.23 European schools	183,4	183,4	0,0	183,4	100,0%	0,0	183,4	183,3	0,1	183,4	100,0%	0,0
5.2.3PPPA Pilot projects and preparatory actions	0,0	0,0	0,0	0,0		0,0	3,4	3,4	0,0	3,4	99,9%	0,0
5.2.3X Commission administrative expenditure	3 758,6	3 705,3	0,0	3 705,3	98,6%	53,3	3 757,4	3 393,4	310,8	3 704,2	98,6%	53,3
9. Special Instruments	1 236,4	1 059,2	0,0	1 059,2	85,7%	177,1	1 106,2	1 105,8	0,1	1 105,9	100,0%	0,2
9.0.2 European Globalisation Adjustment Fund (EGF)	179,3	2,2	0,0	2,2	1,2%	177,1	0,3	0,0	0,1	0,1	28,9%	0,2
9.0.3 European Union Solidarity Fund (EUSF)	1 057,1	1 057,1	0,0	1 057,1	100,0%	0,0	1 105,8	1 105,8	0,0	1 105,8	100,0%	0,0
Total	169 658,9	168 909,1	496,8	169 405,8	99,9%	253,0	159 882,8	158 365,7	1 416,2	159 781,9	99,9%	101,0

**ANNEX 2: SUB-HEADING 1B: LATEST MEMBER STATES' FORECASTS
(JANUARY 2021)¹⁸**

The table below sets out the evolution of the payment forecasts submitted by the Member States for 2021, comparing the submissions made in July 2020 and January 2021. The figures include ERDF, CF, ESF/YEI and FEAD.

The total amount remains stable between the two submissions. This is normal as at the end of the programming period the forecasts tend to be more reliable.

Table 17: Member States' forecasts for 2021

2014-2020 programmes		Gross Forecasts for year 2021		
		July 2020 submission	January 2021 submission	Difference
AT	Austria	0.19	0.24	0.06
BE	Belgium	0.32	0.33	0.01
BG	Bulgaria	1.18	1.19	0.00
CY	Cyprus	0.15	0.23	0.08
CZ	Czech Republic	3.24	3.69	0.45
DE	Germany	2.86	2.79	-0.08
DK	Denmark	0.06	0.07	0.01
EE	Estonia	0.62	0.52	-0.10
GR	Greece	3.61	3.02	-0.59
ES	Spain	7.26	7.10	-0.16
FI	Finland	0.22	0.23	0.01
FR	France	2.62	2.11	-0.51
HR	Croatia	1.27	1.37	0.10
HU	Hungary	3.07	2.93	-0.15
IE	Ireland	0.24	0.39	0.16
IT	Italy	5.64	8.22	2.59
LT	Lithuania	1.09	1.40	0.31
LU	Luxemburg	0.01	0.01	0.00
LV	Latvia	0.60	0.54	-0.06
MT	Malta	0.10	0.18	0.08
NL	Netherlands	0.16	0.16	0.00
PL	Poland	13.05	12.13	-0.91
PT	Portugal	3.84	3.69	-0.14
RO	Romania	4.18	3.17	-1.01
SE	Sweden	0.21	0.16	-0.04
SI	Slovenia	0.65	0.76	0.11
SK	Slovakia	2.42	2.34	-0.07
UK	United Kingdom	1.78	1.93	0.15
TC	Territorial Cooperation	1.90	1.87	-0.03
TOTAL		62.51	62.78	0.26

¹⁸ Data as at 10 February 2021

The table below shows the Member States' forecasts submitted in January 2021 for the payment applications expected under Cohesion policy in 2022. The very first estimations for 2022 show a decrease of almost 16 % on 2021, mostly linked to the end of the CRII+ effect of the 100% co-financing in 2021 and the natural evolution of claims in the 9th year of programme implementation.

Like for 2021, the amounts for 2022 refer to the payment needs of the 2014-2020 programmes only.

Table 18: Member States' forecasts for 2022

2014-2020 programmes		Gross Forecasts for year 2022
		January 2021 submission
AT	Austria	0.19
BE	Belgium	0.34
BG	Bulgaria	1.19
CY	Cyprus	0.08
CZ	Czech Republic	3.33
DE	Germany	2.77
DK	Denmark	0.05
EE	Estonia	0.62
EL	Greece	2.46
ES	Spain	2.51
FI	Finland	0.23
FR	France	2.59
HR	Croatia	1.92
HU	Hungary	2.65
IE	Ireland	0.02
IT	Italy	4.33
LT	Lithuania	0.88
LU	Luxemburg	0.01
LV	Latvia	0.55
MT	Malta	0.12
NL	Netherlands	0.14
PL	Poland	11.56
PT	Portugal	3.28
RO	Romania	4.51
SE	Sweden	0.24
SI	Slovenia	0.55
SK	Slovakia	2.50
UK	United Kingdom	1.70
TC	Territorial Cooperation	1.59
TOTAL		52.89