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# DRAFT GENERAL BUDGET OF THE EUROPEAN UNION

Working Document Part IX

financial year 2022

Funding to international organisations

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#EUBUDGET

Budget



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# DRAFT GENERAL BUDGET of the European Union for the financial year 2022

Working Document Part IX

## Draft General Budget of the European Union for the Financial Year 2022

Working Document Part IX
Funding to international organisations

#### **Draft Budget Working Documents**

The 2022 Draft Budget is accompanied by thirteen 'Working Documents', as follows:

#### Part I: Programme Statements of operational expenditure

Working Document I contains, pursuant to Article 41(3)(h) of the Financial Regulation, Programme Statements, which are presenting the 2021-2027 programmes and their performance framework, and provide details on the resources dedicated to each spending Programme for the period 2014-2020.

#### Part II: Human Resources of the EU institutions and executive agencies

Working Document II presents information on the human resources of the EU institutions and executive agencies, and in particular for the Commission, both for the establishment plans and for external personnel and across all headings of the multiannual financial framework. Moreover, pursuant to Article 41(3)(b) of the Financial Regulation, it provides a summary table for the period 2019 – 2022 which shows the number of full-time equivalents for each category of staff and the related appropriations for all institutions and bodies referred to in Article 70 of the Financial Regulation.

#### Part III: Bodies set up by the European Union having legal personality

Working Document III presents detailed information relating to all decentralised agencies and Joint Undertakings, with a transparent presentation of revenue, expenditure and staff levels of various Union bodies, pursuant to Article 41(3)(c) of the Financial Regulation.

#### Part IV: Pilot projects and preparatory actions

Working Document IV presents information on all pilot projects and preparatory actions which have budget appropriations (commitments and/or payments) in the 2022 Draft Budget, pursuant to Article 41(3)(f) of the Financial Regulation.

#### Part V: Budget implementation and assigned revenue

Working Document V presents the budget implementation forecast for 2021, information on assigned revenue (implementation in 2020 and estimation for 2022), and a progress report on outstanding commitments (RAL) and managing potentially abnormal RAL (PAR) for 2020, pursuant to Article 41(3)(d) of the Financial Regulation.

## Part VI: Commission expenditure under the administrative heading of the multiannual financial framework

Working Document VI encompasses administrative expenditure to be implemented by the Commission under the administrative heading of the multiannual financial framework (heading 7) in accordance with Article 317 of the Treaty on the Functioning of the European Union, as well as the budgets of the Offices (OP, OLAF, EPSO, OIB, OIL and PMO), pursuant to Article 41(3)(e) of the Financial Regulation.

#### Part VII: Commission buildings

Working Document VII presents information on buildings under Section III - Commission, pursuant to Article 266(1) of the Financial Regulation.

#### Part VIII: Expenditure related to the external action of the European Union

Working Document VIII presents information on human resources and expenditure related to the external action of the European Union, pursuant to Article 41(10) and (11) of the Financial Regulation.

#### Part IX: Funding to international organisations

Working Document IX presents funding provided to international organisations, across all MFF headings, pursuant to Article 41(3)(g) of the Financial Regulation.

#### Part X: Financial Instruments

Working Document X presents the use made of financial instruments, pursuant to Article 41(4) of the Financial Regulation.

#### Part XI: Budgetary Guarantees, Common Provisioning Fund and Contingent Liabilities

Working Document XII presents the implementation of Budgetary Guarantees, the Common Provisioning Fund and the assessment of the sustainability of the contingent liabilities arising from budgetary guarantees and financial assistance pursuant to Article 41(5) of the Financial Regulation.

#### Part XII: EU Trust funds

Working Document XII presents the activities supported by EU Trust Funds, their implementation and performance, pursuant to Article 41(6) of the Financial Regulation.

#### **Part XIII: Payment schedules**

Working Document XIII presents summary statements of the schedule of payments due in subsequent years to meet budgetary commitments entered into in previous years, pursuant to Article 41(3)(i) of the Financial Regulation.

# EU funded activities implemented through international organisations (Article 41 (3) (g) of the Financial Regulation)

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#### 1. Introduction

This working document accompanies the Draft Budget 2022. Its purpose is to provide information on funding made available to international organisations during the reporting year 2020, and to present the reasons why it was more efficient for the Union to implement projects through international organisations rather than to act directly.

#### 2. Definition of International Organisation

Article 62(1) (c) (ii) of the Financial Regulation<sup>1</sup> lays down the definition of international organisations. Based on these texts the Commission's definition of an international organisation includes:

- international public-sector organisations set up by intergovernmental agreements, and specialised agencies set up by such organisations;
- the International Committee of the Red Cross;
- the International Federation of National Red Cross and Red Crescent Societies;
- other non-profit organisations assimilated to international organisations by a Commission decision.

# 3. Overview of EU Budget implementation through international organisations

In accordance with article 41(3) (g) of the Financial Regulation, the Commission should attach to the draft budget a working document showing funding to international organisations, which should contain:

- a summary of all contributions, with a breakdown per Union programme or fund and per international organisation,
- a statement of reasons explaining why it was more efficient for the Union to fund those international organisations rather than to act directly.

The pie charts in the sections below show the amount of all commitments concluded with international organisations during 2020. The total amount of these commitments made in 2020 from the EU budget was EUR 6,3 billion<sup>2</sup>.

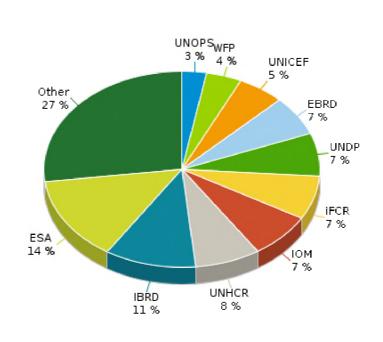
OJ L 193, 30.07.2018, p. 1

The EU contribution to International Organisations includes all commitments registered in the budgetary accounts during the reporting year. This includes not only the commitments made from the approved budget 2020, but also the ones following global commitments from previous years.

#### 3.1. International organisations to which commitments were made

The pie chart<sup>3</sup> below presents the commitments broken down by international organisation. The 'top ten' were together provided with EUR 4,6 billion to implement EU policies, accounting for 73 % of all commitments to international organisations in 2020. The organisation receiving more than any other recipient was the European Space Agency, accounting for 14 % of the commitments, in order to implement the European Geostationary Navigation Overlay Service (EGNOS), Galileo and Copernicus.





European Bank for **EBRD** Reconstruction and Development **ESA** European Space Agency International Bank for IBRD Reconstruction and Development International Federation of IFCR. Red Cross and Red Crescent International Organization for IOM Migration United Nations Development UNDP Programme United Nations High UNHCR Commissioner for Refugees United Nations Children's UNICEF Fund United Nations Office for UNOPS Project Services WEP World Food Programme

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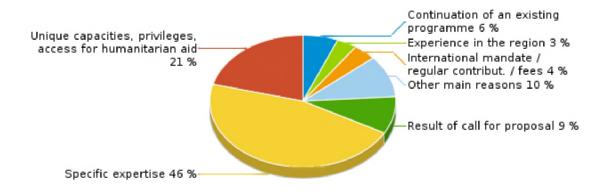
International organisations under the section 'Other' in the pie chart is displayed in Annex (Tables) I EU Budget commitments to international organisations.

#### 3.2. Reasons for implementing EU funded activities through international organisations

The pie chart below presents, by order of magnitude, the main reasons why it was more efficient to implement through international organisations than to act directly.

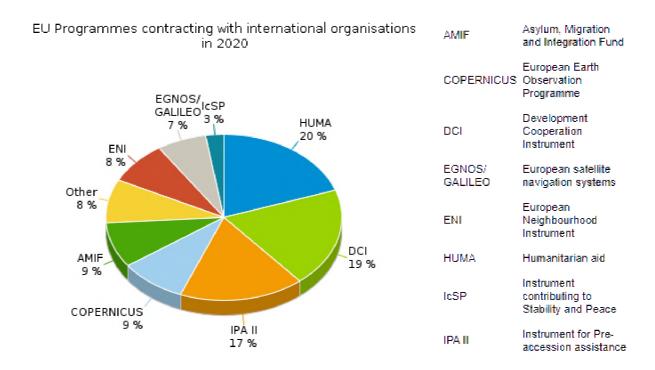
The most common reason for choosing to implement projects through an international organisation is for the organisation's specific expertise (46 % of funding), for example, for a unique capacity to deliver space related services for the EGNOS, Galileo and Copernicus programmes. In addition, 21 % of funding went to international organisations, notably to the United Nations and Red Cross families, United Nations Children's Fund and World Food Programme due to their unique capacities, privileges and access, notably for the effective delivery of humanitarian aid.





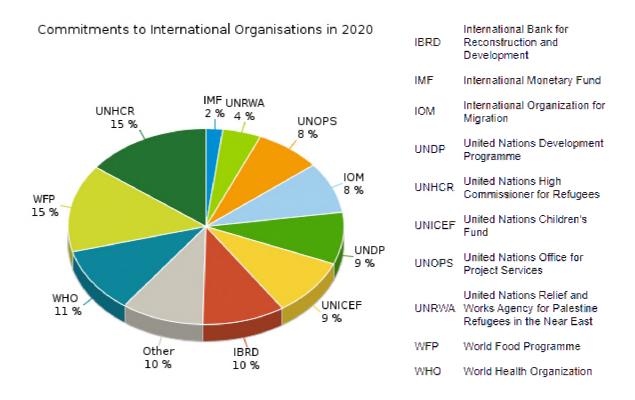
#### 3.3. EU Programmes contracting with international organisations

The pie chart below presents the commitments by Union programme. The three programmes committing most funds to international organisations in 2020 were Humanitarian Aid (20 %), Development Cooperation Instrument (19 %) and Instrument for Pre-accession assistance (17 %).



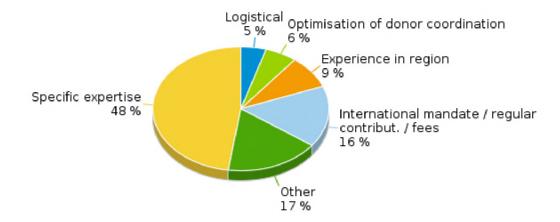
# 4. Overview of EU Trust Funds contracting with international organisations

In addition to the funding described in the earlier sections, the EU Trust Funds have also provided funding to international organisations. The EU Budget, the European Development Fund, EU Member States and other donors together fund the EU Trust Funds. The pie chart below covers the year 2020, indicating that the top three receiving international organisations were the United Nations High Commissioner of Refugees (15 %), World Food Programme (15 %) and the World Health Organization (11 %).



The second pie chart shows that the three main reasons for implementing the EU Trust Funds' activities through international organisations were related to the organisations' specific expertise (48 %), to contributions agreements linked to international mandates (16 %) and to experience in the country or region (9 %).

Main reasons for implementing EU-funded activities through international organisations in 2020



### Annex (Tables)

## I. EU Budget commitments to international organisations

European Space Agency		International organisation	2020 commitments (EUR)	%
3 United Nations High Commissioner for Refugees	1	European Space Agency	870 676 868	13.89 %
4         International Organization for Migration         465 925 119         7.43 %           5         International Federation of Red Cross and Red Crescent         450 666 284         7.19 %           6         United Nations Development Programme         444 757 399         7.09 %           7         European Bank for Reconstruction and Development         410 076 682         6.54 %           8         United Nations Children's Fund         343 097 655         5.47 %           9         World Food Programme         259 504 709         4.14 %           10         United Nations Office for Project Services         181 046 537         2.89 %           11         World Health Organization         146 637         2.89 %           12         Organisation for Joint Armament Co-Operation         137 000 000         13 The Food and Agriculture Organization of the United Nations         133 730 731           14         International Committee of the Red Cross and Red Crescent         112 030 954         112 030 954           15         United Nations Relief and Works Agency for Palestine Refugees in the Near East         95 099 741         15 03 99 741           16         Council of Europe Development Bank         91 80 000         90 9741         16 000           17         Organisation for Economic Co-Operation and Development	2	International Bank for Reconstruction and Development	669 050 911	10.67 %
5         International Federation of Red Cross and Red Crescent         450 666 284         7.19 %           6         United Nations Development Programme         444 787 399         7.09 %           7         European Bank for Reconstruction and Development         410 076 682         6.54 %           8         United Nations Children's Fund         343 097 685         5.47 %           9         World Food Programme         259 504 709         4.14 %           10         United Nations Office for Project Services         181 046 537         2.89 %           11         World Food Programme         259 504 709         4.14 %           10         United Nations Office for Project Services         181 046 537         2.89 %           11         World Food Programme         259 504 709         4.14 %           12         Organisation for Joint Armament Co-Operation         137 000 000           13         The Food and Agriculture Organization of the United Nations         133 730 731           14         International Committee of the Red Cross and Red Crescent         112 030 954           15         United Nations Relief and Works Agency for Palestine Refugees in the Near East Bates         25 099 741           16         Council of Europe Development Bank         91 800 000           17	3	United Nations High Commissioner for Refugees	480 012 950	7.66 %
6         United Nations Development Programme         444 757 399         7.09 %           7         European Bank for Reconstruction and Development         410 076 882         6.54 %           8         United Nations Children's Fund         343 097 655         5.47 %           9         World Food Programme         259 504 709         4.14 %           10         United Nations Office for Project Services         181 046 537         2.89 %           11         World Health Organization         146 044 292         2.89 %           12         Organisation for Joint Armament Co-Operation         137 000 000         137 000 000           13         The Food and Agriculture Organization of the United Nations         133 730 731         14         International Committee of the Red Cross and Red Crescent         112 030 954           15         United Nations Relief and Works Agency for Palestine Refugees in the Near East         95 099 741         15           16         Council of Europe Development Bank         91 800 000         17         2600 165           18         European Organisation for the Exploitation of Meteorological Satellites         72 994 657         294 657           18         European Centre for Medium-Range Weather Forecasts         72 202 273         20         147 450 000           21         Unite	4	International Organization for Migration	465 925 119	7.43 %
7         European Bank for Reconstruction and Development         410 076 882         6.54 %           8         United Nations Children's Fund         343 097 655         5.47 %           9         World Food Programme         259 504 709         4.14 %           10         United Nations Office for Project Services         181 046 537         2.89 %           11         World Health Organization         146 044 292           12         Organisation for Joint Armament Co-Operation         137 000 000           13         The Food and Agriculture Organization of the United Nations         133 730 731           14         International Committee of the Red Cross and Red Crescent         112 030 954           15         United Nations Relief and Works Agency for Palestine Refugees in the Near East         95 099 741           16         Council of Europe Development Bank         91 800 000           17         Organisation for Economic Co-Operation and Development         75 600 165           18         European Centre for Medium-Range Weather Forecasts         72 209 273           19         European Centre for Medium-Range Weather Forecasts         72 200 273           20         International Trade Centre         47 450 000           21         United Nations Organisation         45 406 171           22<	5	International Federation of Red Cross and Red Crescent	450 666 284	7.19 %
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40 United Nations Environment Programme 12 072 587 41 International Atomic Energy Agency 11 631 827	38	United Nations High Commissioner for Human Rights	12 994 168	
41 International Atomic Energy Agency 11 631 827	39	World Meteorological Organization	12 223 018	
	40	United Nations Environment Programme	12 072 587	
42 Inter-American Development Bank 10 600 000	41	International Atomic Energy Agency	11 631 827	
	42	Inter-American Development Bank	10 600 000	

	International organisation	2020 commitments (EUR)	%
43	United Nations Office for the Coordination of Humanitarian Affairs	9 645 938	
44	European Forest Institute	9 500 000	
45	Organization for Security and Co-operation in Europe	8 996 885	
46	International Iberian Nanotechnology Laboratory	7 712 988	
47	Organización de Estados Iberoamericanos para la Educación, la Ciencia y la Cultura	7 575 000	
48	Nordic Environment Finance Corporation	7 050 000	
49	The Preparatory Commission for the Comprehensive Nuclear-Test-Ban Treaty	6 165 581	
50	Energy Community	6 068 179	
51	Commonwealth Agricultural Bureaux International	6 000 000	
52	Center for International Forestry Research	5 997 666	
53	European Organization for Nuclear Research	5 316 940	
54	Organisation of Eastern Caribbean States	5 000 000	
55	International Commission on Missing People	4 750 000	
56	International Commission for the Conservation of Atlantic Tunas	4 189 730	
57	World Trade Organization	4 000 000	
58	International Energy Agency	3 700 000	
59	World Organisation for Animal Health Organisation	3 648 000	
60	International Olive Oil Council	3 514 678	
61	Global Green Growth Institute	3 014 747	
62	United Nations Mechanism for International Criminal Tribunals	3 000 000	
63	United Nations Office at Geneva	3 000 000	
64	International Monetary Fund	2 937 144	
65	Pan American Health Organization	2 887 000	
66	Office of the High Representative	2 751 799	
67	The International Institute for Democracy and Electoral Assistance	2 641 438	
68	CGIAR System Organization	2 500 000	
69	International Center for Living Aquatic Resoruces Management	2 500 000	
70	Permanent Secretariat of the Transport Community	2 400 000	
71	Economic Commission for Latin America and the Caribbean	2 250 000	
72	The Baltic Marine Environment Protection Commission	2 019 134	
73	United Nations Economic Commission for Europe	2 000 000	
74	Secretariat of the Northern Dimension Partnership in Public Health and Social Well-Being	1 850 000	
75	Inter-American Tropical Tuna Commission	1 711 163	
76	The Council of the Baltic Sea State Secret	1 687 457	
77	Global Biodiversity Information Facility	1 600 000	
78	International Criminal Police Organization	1 500 000	
79	United Nations Interregional Crime and Justice Research Institute	1 500 000	
80	Regional Cooperation Council	1 450 000	
81	European Centre for Social Welfare Policy and Research	1 273 947	
82	World Customs Organization	1 131 252	
83	EU-LAC International Foundation	1 000 000	
84	Global Water Partnership Organisation	1 000 000	
85	International Criminal Court	1 000 000	
86	Centro Internacional de Investigación del Fenómeno El Niño	844 920	
87	North-East Atlantic Fisheries Commission	830 878	
88	United Nations Framework Convention on Climate Change	757 931	

	International organisation	2020 commitments (EUR)	%
89	Western and Central Pacific Fisheries Commission	752 600	
90	Preparatory Commission for the International Renewable Energy Agency	500 000	
91	UN Office for Disaster Risk Reduction	500 000	
92	International Civil Aviation Organization	441 124	
93	North Atlantic Salmon Conservation Organisation	427 196	
94	International Sugar Organization	423 035	
95	United Nations for Training and Research	414 948	
96	Northwest Atlantic Fisheries Organization	408 938	
97	Black Sea Economic Cooperation	400 000	
98	International Grains Council	306 397	
99	Inter-Parliamentary Union	300 000	
100	European Audiovisual Observatory	276 733	
101	International Union for the Protection of New Varieties of Plants	250 893	
102	European and Mediterranean Plan Protection Organization	250 000	
103	International Development Law Organization	230 000	
104	European Patent Organisation	226 498	
105	South Pacific Regional Fisheries Management Organisation	205 916	
106	Organisation Internationale de la Vigne et Vin	140 000	
107	Science and Technology Center in Ukraine	125 715	
108	United Nations Office for Outer Space Affairs	100 000	
109	European Organisation for the Safety of Air Navigation	99 889	
110	Centro para la Promoción de la Micro y Pequeña Empresa en Centroamérica	96 934	
111	International Tribunal for the Law of the Sea	92 500	
112	International Seabed Authority	90 670	
113	International Telecommunication Union	90 000	
114	Commission for the Conservation of Antarctic Marine Living Resources	78 407	
115	Commission for the Conservation of Southern Bluefin Tuna	67 380	
116	International Agency for Research on Cancer	60 000	
117	South East Atlantic Fisheries Organ	38 372	
118	Hague Conference on Private International Law	37 000	
119	International Training Centre of the ILO	14 950	
120	IEA Bioenergy	13 681	
121	International Centre for the Registration of Serial Publications	8 820	
	Total	6 269 639 237	100.00 %

# II. Reasons for implementing EU-funded activities through international organisations

	Main reasons for implementing EU-funded activities through international organisations	2020 commitments (EUR)	%
1	Specific expertise	2 889 816 019	46.10 %
2	Organisations of the United Nations and Red Cross families have singular capacities, privileges and access for effective delivering of humanitarian aid and are recognised by the EU's framework agreements	1 309 663 582	20.89 %
3	Result of call for proposal	570 724 335	9.10 %
4	Continuation of an existing programme	384 481 956	6.13 %
5	International mandate/regular contribution/membership or similar fees	252 894 039	4.03 %
6	Experience in the country/region	218 829 535	3.49 %
7	Optimisation of donor coordination	204 358 637	3.26 %
8	Logistical and management capacities	156 984 271	2.50 %
9	Presence in the country/region	47 541 136	0.76 %
10	Absence of alternatives	34 443 064	0.55 %
11	Neutrality/security reasons	6 838 790	0.11 %
12	Other	193 063 873	3.08 %
	Total	6 269 639 237	100.00 %

## III. EU Programmes contracting with international organisations

Programmes	2020 commitments (EUR)	%
1 Humanitarian aid	1 233 791 099	19.68 %
2 Development Cooperation Instrument (DCI)	1 205 190 864	19.22 %
3 Instrument for Pre-accession assistance (IPA II)	1 071 323 739	17.09 %
4 European Earth Observation Programme (Copernicus)	572 643 733	9.13 %
5 Asylum, Migration and Integration Fund (AMF)	551 843 229	8.80 %
6 European Neighbourhood Instrument (ENI)	520 317 207	8.30 %
7 European satellite navigation systems (EGNOS and Galileo)	424 875 095	6.78 %
8 Instrument contributing to Stability and Peace (IcSP)	156 945 342	2.50 %
9 European Defence Industrial Development Programme	137 000 000	2.19 %
10 Horizon 2020	91 430 439	1.45 %
11 Nuclear Safety and Decommissioning	46 268 000	
12 Instrument for Emergency Support within the Union (IES)	35 466 284	
13 Technical assistance	33 071 260	
14 Common Foreign and Security Policy (CFSP)	31 498 980	
15 European Instrument for Democracy and Human Rights (EIDHR)	21 837 455	
16 Education, Training and Sport (Erasmus+)	21 124 695	
17 Other actions and programmes	18 294 482	
18 Pilot projects and preparatory actions	17 700 000	
19 European Maritime and Fisheries Fund (EMFF)	13 893 417	
20 European Agricultural Fund for Rural Development (EAFRD)	12 664 000	
Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	8 845 235	
22 Health	8 230 000	
23 Partnership Instrument (PI)	7 911 709	
24 Food and feed	5 783 000	
25 Employment and Social Innovation (EaSI)	5 705 625	
Sustainable Fisheries Partnership Agreements (SFPAs) and compulsory contributions to Regional Fisheries Management Organisations (RFMOs) and to other international organisations	5 450 875	
27 Information and Communications Technology (ICT)	3 518 733	
28 Commission administrative expenditure	1 766 460	
29 Rights, Equality and Citizenship	1 687 457	
30 Creative Europe	1 323 933	
31 Environment and climate action (LIFE)	949 889	
European Agricultural Guarantee Fund (EAGF) - Market related expenditure and direct payments	600 000	
33 Union Civil protection Mechanism	500 000	
34 Euratom Research and Training Programme	150 000	
35 Justice		
	37 000	

## IV. EU Trust Funds contracting with international organisations

	International organisation	2020 commitments (EUR)	%
_1	United Nations High Commissioner for Refugees	140 964 048	14.68 %
2	World Food Programme	139 208 036	14.50 %
3	World Health Organization	103 354 702	10.77 %
4	International Bank for Reconstruction and Development	92 900 000	9.68 %
5	United Nations Children's Fund	90 560 959	9.43 %
6	United Nations Development Programme	82 250 000	8.57 %
7	International Organization for Migration	81 058 889	8.44 %
8	United Nations Office for Project Services	74 300 000	7.74 %
9	United Nations Relief and Works Agency for Palestine Refugees in the Near East	43 200 000	4.50 %
10	International Monetary Fund	19 000 000	1.98 %
11	International Trade Centre	18 125 000	
12	International Labour Organization	15 800 000	
13	The Food and Agriculture Organization of the United Nations	14 700 000	
14	United Nations Human Settlements Programme	10 000 000	
15	United Nations High Commissioner for Human Rights	9 630 000	
16	United Nations Population Fund	6 000 000	
17	United Nations Office at Geneva	4 950 000	
18	International Finance Corporation	4 850 000	
19	United Nations Organisation	2 886 532	
20	Intergovernmental Authority on Development	2 752 312	
21	Organisation Internationale de la Francophonie	2 000 000	
22	African Development Bank	1 000 000	
23	United Nations Entity for Gender Equality and the Empowerment of Women	529 078	
	Total	960 019 555	100.00 %

# V. Reasons for implementing EU Trust Funds activities through international organisations

	Main reasons for implementing EU-funded activities through international organisations	2020 commitments (EUR)	%
1	Specific expertise	457 895 572	47.70 %
2	International mandate/regular contribution/membership or similar fees	153 152 979	15.95 %
3	Experience in the country/region	82 633 962	8.61 %
4	Optimisation of donor coordination	56 300 000	5.86 %
5	Logistical and management capacities	44 500 000	4.64 %
6	Presence in the country/region	16 000 000	1.67 %
7	Organisations of the United Nations and Red Cross families have singular capacities, privileges and access for effective delivering of humanitarian aid and are recognised by the EU's framework agreements	14 000 000	1.46 %
8	Continuation of an existing programme	13 752 000	1.43 %
9	Neutrality/security reasons	3 000 000	0.31 %
10	Other	118 785 041	12.37 %
	Total	960 019 555	100.00 %

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<a href="https://ec.europa.eu/trustfund-syria-region/index\_en">https://ec.europa.eu/trustfundforafrica/index\_en</a>
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