

DRAFT GENERAL BUDGET OF THE EUROPEAN UNION

Working Document Part IX

#EUBudget

2027
FINANCIAL
YEAR

Funding to international organisations

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DRAFT GENERAL BUDGET
of the European Union
for the financial year 2027

Working Document
Part IX

**Draft General Budget
of the European Union
for the Financial Year 2027**

**Working document Part IX
Funding International Organisations**

Draft Budget Working Documents

The 2027 Draft Budget is accompanied by twelve ‘Working Documents’, as follows:

Part I: Programme Performance Statements of operational expenditure

Working Document I contains, pursuant to Article 41(3)(h) of the Financial Regulation, the Programme Performance Statements, which provide for each spending programme comprehensive information on the financial implementation and progress in achieving the programme objectives as of the end 2025.

Part II: Human Resources of the EU institutions and executive agencies

Working Document II presents information on the human resources of the EU institutions and executive agencies, and in particular for the Commission, both for the establishment plans and for external personnel and across all headings of the multiannual financial framework. Moreover, pursuant to Article 41(3)(b) of the Financial Regulation, it provides a summary table for the period 2025 – 2027 which shows the number of full-time equivalents for each category of staff and the related appropriations for all institutions and bodies referred to in Article 70 of the Financial Regulation.

Part III: Bodies set up by the European Union having legal personality

Working Document III presents detailed information relating to all decentralised agencies and Joint Undertakings, with a transparent presentation of revenue, expenditure and staff levels of various Union bodies, pursuant to Article 41(3)(c) of the Financial Regulation.

Part IV: Pilot projects and preparatory actions

Working Document IV presents information on all pilot projects and preparatory actions which have budget appropriations (commitments and/or payments) in the 2027 Draft Budget, pursuant to Article 41(3)(f) of the Financial Regulation.

Part V: Budget implementation and assigned revenue

Working Document V presents the budget implementation forecast for 2026, information on assigned revenue (implementation in 2025 and estimation for 2027) and a progress report on outstanding commitments (RAL) pursuant to Article 41(3)(d) of the Financial Regulation.

Part VI: Commission expenditure under the administrative heading of the multiannual financial framework

Working Document VI encompasses administrative expenditure to be implemented by the Commission under the administrative heading of the multiannual financial framework (heading 7) in accordance with Article 317 of the Treaty on the Functioning of the European Union, as well as the budgets of the Offices (OP, OLAF, EPSO, OIB, OIL and PMO), pursuant to Article 41(3)(e) of the Financial Regulation.

Part VII: Commission buildings

Working Document VII presents information on buildings under Section III - Commission, pursuant to Article 272(1) of the Financial Regulation.

Part VIII: Expenditure related to the external action of the European Union

Working Document VIII presents information on human resources and expenditure related to the external action of the European Union, pursuant to Article 41(9) and (10) of the Financial Regulation.

Part IX: Funding to international organisations

Working Document IX presents funding provided to international organisations, across all MFF headings, pursuant to Article 41(3)(g) of the Financial Regulation.

Part X: Financial Instruments

Working Document X presents the use made of financial instruments, pursuant to Article 41(4) of the Financial Regulation.

Part XI: Budgetary Guarantees, Common Provisioning Fund and Contingent Liabilities

Working Document XI presents the implementation of Budgetary Guarantees, the Common Provisioning Fund and the assessment of the sustainability of the contingent liabilities arising from budgetary guarantees and financial assistance pursuant to Article 41(5) of the Financial Regulation.

Part XII: Payment schedules

Working Document XII presents summary statements of the schedule of payments due in subsequent years to meet budgetary commitments entered into in previous years, pursuant to Article 41(3)(i) of the Financial Regulation.

**EU funded activities implemented through international organisations
(Article 41 (3) (g) of the Financial Regulation)**

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1. Introduction

This working document accompanies the Draft Budget 2027. Its purpose is to provide information on funding made available to international organisations during the reporting year 2025, and to present the reasons why it was more efficient for the Union to implement projects through international organisations rather than to act directly.

2. Definition of International Organisation

Article 62(1) (c) (ii) of the Financial Regulation¹ lays down the definition of international organisations. Based on these texts the Commission's definition of an international organisation includes:

- international public sector organisations set up by intergovernmental agreements, and specialised agencies set up by such organisations;
- the International Committee of the Red Cross;
- the International Federation of National Red Cross and Red Crescent Societies;
- other non-profit organisations assimilated to international organisations by a Commission decision.

3. Overview of EU Budget implementation through international organisations

In accordance with article 41(3) (g) of the Financial Regulation, the Commission should attach to the draft budget a working document showing funding to international organisations, which should contain:

- a summary of all contributions, with a breakdown per Union programme or fund and per international organisation;
- a statement of reasons explaining why it was more efficient for the Union to fund those international organisations rather than to act directly.

The pie charts in the sections below show the amount of all commitments concluded with international organisations during 2025. The total amount of these commitments made in 2025 from the EU budget was EUR 6.5 billion².

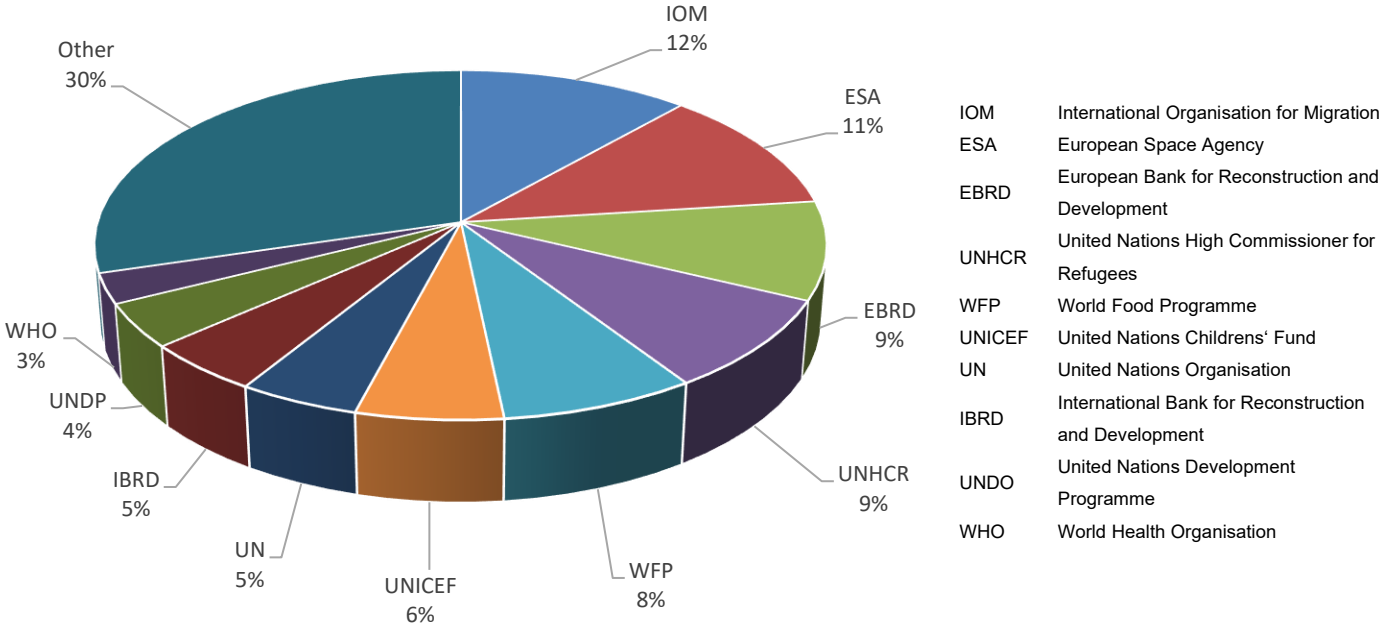
¹ Regulation (EU, Euratom) 2024/2509

² The EU contribution to International Organisations includes all commitments registered in the budgetary accounts during the reporting year. This includes not only the commitments made from the approved budget 2025, but also the ones following global commitments from previous years.

3.1. International organisations to which commitments were made

The pie chart³ below presents the commitments broken down by international organisation. The EU budget provided a total of EUR 4.6 billion to the ‘top ten’ international organisation to implement EU policies, accounting for 70% of all commitments to international organisations in 2025. The organisation with the largest share of funding was the International Organisation for Migration, accounting for 12% of commitments made.

Commitments to International Organisations in 2025



³ International organisations under the section ‘Other’ in the pie chart are displayed in Annex (Tables) I. EU Budget commitments to international organisations.

3.2. Reasons for implementing EU funded activities through international organisations

The EU implemented activities through international organisations to enhance the efficiency, legitimacy, and global reach of its policies, as well as to promote a rules-based international order. By leveraging specific expertise, networks, and on-the-ground presence of international organisations, the EU addresses complex global challenges. International organisations funded by the EU bring strong technical and thematic expertise and proven implementation capacity, ensuring sustainability, transparency and alignment with the Sustainable Development Goals. Working through these partnerships allows the EU to leverage additional resources, coordinate more effectively with other donors and reduce fragmentation on the ground.

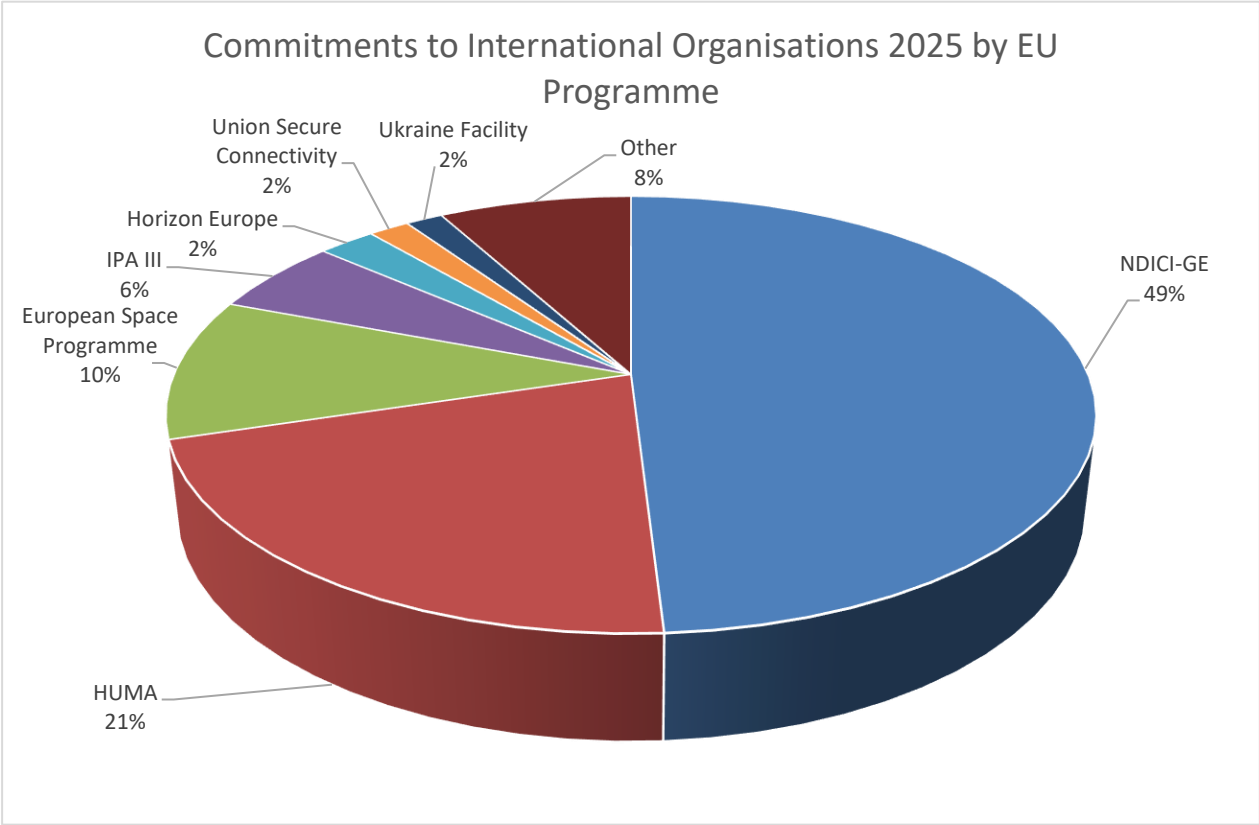
For organisations of the United Nations and the Red Cross families specifically, their singular capacities, privileges and access are crucial for the effective delivery of humanitarian aid. Moreover, UNHCR and IOM have long-standing experience in refugee protection, displacement, and migration management, including implementation of large-scale cash assistance support, return and reintegration programmes, with strong operational presence.

A more detailed list of reasons of funding to international organisations is provided below:

- Specific technical and thematic expertise
- Capacity for humanitarian aid
- Global reach
- Knowledge and experience in the country/region
- Presence on the ground
- Logistical and management capacities
- Continuation of an existing programme

3.3. EU Programmes and Actions contracting with international organisations

The pie chart below presents the share of commitments implemented with international organisations per instrument / Union programme. The two instruments committing most funds to international organisations in 2025 were both under Heading 6 of the budget: NDICI – Global Europe (49%) and Humanitarian Aid (21%). Outside of Heading 6, the European Space Programme presents the biggest share (10%) in terms of commitments implemented through international organisations.



Annex (Tables)

I. EU Budget commitments to international organisations

	International organisation	2025 commitments (EUR)	%
1	International Organisation for Migration	751.058.138	11.6%
2	European Space Agency	742.121.933	11.4%
3	European Bank for Reconstruction and Development	588.847.093	9.1%
4	United Nations High Commissioner for Refugees	555.195.040	8.6%
5	World Food Programme	496.817.138	7.7%
6	United Nations Childrens' Fund	373.494.394	5.8%
7	United Nations	306.920.985	4.7%
8	International Bank for Reconstruction and Development	303.786.558	4.7%
9	United Nations Development Programme	264.523.216	4.1%
10	World Health Organisation	180.512.519	2.8%
11	International Committee of the Red Cross	158.100.000	
12	European Organisation for the Exploitation of Meteorological Satellites	121.715.298	
13	The International Centre for Migration Policy Development	113.000.000	
14	United Nations Relief and Works Agency for Palestine Refugees in the Near East	112.200.000	
15	The Global Fund to Fight AIDS, Tuberculosis and Malaria	104.555.572	
16	United Nations Office for Project Service	90.498.584	
17	European Centre for Medium-Range Weather Forecasts	90.454.824	
18	United Nations Industrial Development Organisation	78.500.000	
19	Food and Agriculture Organisation	71.236.655	
20	Organisation for Economic Co-operation and Development	55.723.943	
21	United Nations Office for the Coordination of Humanitarian Affairs	48.300.000	
22	United Nations Entity for Gender Equality and the Empowerment of Women	47.556.806	
23	International Federation of Red Cross and Red Crescent Societies (IFRC)	47.198.526	
24	International Fund for Agricultural Development	44.256.894	
25	European Organisation for the Safety of Air Navigation	43.453.887	
26	European University Institute	39.544.321	
27	Nordic Environment Finance Corporation	34.443.400	
28	United Nations Environment Programme	33.445.928	
29	International Labour Organization (ILO)	33.030.000	

30	Global Green Growth Institute	32.306.454
31	KfW	30.000.000
32	Council of Europe	29.189.071
33	International Institute for Democracy and Electoral Assistance	27.833.908
34	European Forest Institute	24.400.000
35	Science and Technology Centre in Ukraine	24.000.000
36	Centre for International Forest Research	22.500.000
37	United Nations Educational, Scientific and Cultural Organisation	22.156.310
38	Pacific Islands Forum Secretariat	18.614.000
39	United Nations Capital Development Fund	16.922.400
40	European Molecular Biology Laboratory	16.418.474
41	Council of Europe Development Bank	16.278.000
42	United Nations Population Fund	15.800.000
43	Asian Development Bank	15.000.000
44	Organisation of American States	14.649.958
45	Southern African Development Community (SADC) Secretariat	12.000.000
46	International Maritime Organisation	11.000.000
47	United Nations Human Settlements Programme	10.500.000
48	French Development Agency	10.418.279
49	International Finance Corporation	10.000.000
50	Inter-American Development Bank	9.763.000
51	Energy Community Secretariat	9.358.195
52	General Secretariat of the West African Power Pool	8.707.773
53	International Criminal Court	8.000.000
54	Central European Free Trade Agreement (CEFTA)	7.000.000
55	Caribbean Development Bank	6.500.000
56	Pan-American Health Organisation	5.825.000
57	Permanent Interstate Committee for drought control in the Sahel	5.500.000
58	International Centre for Advanced Mediterranean Agronomic Studies	5.434.500
59	International Fertilizer Development Centre (IFDC)	4.999.724
60	International Science and Technology Centre	4.888.733
61	World Meteorological Organisation	4.850.000
62	International Development Law Organisation	4.350.000
63	European Organisation for Nuclear Research,	4.188.331

64	Organisation of Ibero-American States	4.101.349
65	United Nations Office on Drugs and Crime	4.000.000
66	Italo-Latin American International Organisation	4.000.000
67	Sub-Regional Fisheries Commission	4.000.000
68	International Olive Council	3.934.986
69	United Nations Institute for Disarmament Research	3.670.312
70	United Nations Economic Commission for Europe	3.150.000
71	International Agency for Research on Cancer	2.920.000
72	International Commission for the Conservation of Atlantic Tunas	2.850.813
73	Asian Forest Organisation	2.600.000
74	Organisation for Security and Co-operation in Europe	2.500.000
75	Permanent Secretariat of the Transport Community	2.496.960
76	International Monetary Fund	2.492.000
77	World Organisation for Animal Health	2.475.000
78	Office of the High Representative	2.435.161
79	Organisation for the Prohibition of Chemical Weapons	2.249.666
80	United Nations Conference on Trade and Development	2.080.000
81	Pacific Regional Environment Programme	2.040.000
82	Development Bank of Latin America and the Caribbean	2.020.000
83	International Commission on Missing Persons	2.020.000
84	Centre Régional AGRHYMET	2.000.000
85	Fisheries Committee for the West Central Gulf of Guinea	2.000.000
86	Environnement et Développement du Tiers-Monde	1.999.750
87	Inter-American Institute for Cooperation on Agriculture	1.999.396
88	African Union Development Agency	1.925.000
89	International Iberian Nanotechnology Laboratory	1.921.136
90	World Trade Organisation	1.075.000
91	Arms Trade Treaty	981.533
92	World Customs Organization	951.336
93	United Nations Framework Convention on Climate Change	907.484
94	Inter-American Tropical Tuna Commission	883.243
95	International Energy Agency	821.016
96	International Civil Aviation Organisation	722.428
97	International Criminal Police Organisation	650.000
98	North-East Atlantic Fisheries Commission	619.465

99	International Atomic Energy Agency	614.000	
100	European Centre for Social Welfare Policy and Research	568.795	
101	International Training Centre of the International Labour Organisation	554.976	
102	International Sugar Organisation	540.000	
103	International Renewable Energy Agency	540.000	
104	Hague Conference on Private International Law	475.247	
105	Western and Central Pacific Fisheries Commission	379.715	
106	International Grains Council	376.602	
107	East Mediterranean Gas Forum	300.000	
108	International Union for the Protection of New Varieties of Plants	285.112	
109	Commission for the Conservation of Southern Bluefin Tuna	204.640	
110	North Atlantic Salmon Conservation Organisation	186.175	
111	Northwest Atlantic Fisheries Organisation	174.206	
112	European Organisation for Astronomical Research in the Southern Hemisphere	141.488	
113	International Organisation of Vine and Wine	140.000	
114	Southern Indian Ocean Fisheries Agreement	129.408	
115	South Pacific Regional Fisheries Management Organisation	112.877	
116	International Tribunal for the Law of the Sea	103.303	
117	International Communication Union	102.174	
118	International Union for Conservation of Nature	100.000	
129	Latin American Faculty of Social Sciences	100.000	
120	International Seabed Authority	96.126	
121	Convention on the Conservation of Antarctic Marine Living Resources	93.197	
122	South-East Atlantic Fisheries Organisation	38.232	
123	IAE Bioenergy	21.906	
124	International Centre for Genetic Engineering and Biotechnology	15.158	
125	International Standard Serial Number International Centre	9.829	
126	European Patent Organisation	3.905	
127	Permanent Court of Arbitration	949	
	Total	6.483.744.810	100.00%

II. EU Programmes and Actions contracting with international organisations

	Programmes	2025 commitments	%
1	Neighbourhood, Development and International Cooperation Instrument - Global Europe (NDICI - Global Europe)	3.180.888.013	49.1%
2	Humanitarian Aid (HUMA)	1.376.040.779	21.2%
3	European Space Programme	680.142.314	10.5%
4	Pre-Accession Assistance (IPA III)	362.524.317	5.6%
5	Horizon Europe	154.667.755	2.4%
6	Union Secure Connectivity	110.000.000	1.7%
7	Ukraine Facility	100.187.760	1.5%
8	Other actions	80.916.261	
9	Nuclear decommissioning (Lithuania)	74.591.700	
10	European Instrument for International Nuclear Safety Cooperation (INSC)	49.142.000	
11	EU4Health	49.092.279	
12	Connecting Europe Facility (CEF) - Transport	38.405.043	
13	European Recovery and Resilience Facility (incl. Technical Support Instrument)	30.390.017	
14	Erasmus+	24.972.360	
15	Digital Europe Programme	24.406.899	
16	Asylum, Migration and Integration Fund	21.934.015	
17	European Maritime, Fisheries and Aquaculture Fund (EMFAF)	13.758.358	
18	Employment and Social Innovation	13.686.226	
19	Common Foreign and Security Policy (CFSP)	12.539.393	
20	Single Market Programme (incl. SMEs)	10.893.231	
21	European Regional Development Fund (ERDF)	10.336.026	
22	Support to the Turkish-Cypriot Community	9.100.000	
23	Nuclear Safety and decommissioning (incl. For Bulgaria and Slovakia)	8.891.700	
24	Pilot projects and preparatory actions	7.909.636	
25	Programme for Environment and Climate Action (LIFE)	7.004.644	
26	Sustainable Fisheries Partnership Agreements (SFPA) and Regional Fisheries Management Organisations (RFMO)	6.395.528	
27	Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	5.899.519	
28	InvestEU Fund	5.000.000	
29	Internal Security Fund (ISF)	4.400.000	

30	Creative Europe	1.849.404	
31	Union Civil Protection Mechanism (RescEU)	1.700.000	
32	Other administrative expenditure	1.648.727	
33	Cohesion Fund (CF)	1.201.717	
34	European Social Fund Plus (ESF+)	950.000	
35	Justice	925.247	
36	Rights and Values	571.272	
37	Studies and investigations	500.000	
38	Euratom Research and Training Programme	156.959	
39	Remuneration external staff	52.000	
40	Meetings, committees, conference	35.768	
41	Training costs	15.494	
42	European Agricultural Guarantee Fund (EAGF)	12.019	
43	Publications	9.829	
44	Cooperation in the field of customs (Customs)	600	
	Total	6.483.744.810	100.00%

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