

Active Monitoring and Forecast of Budget Implementation – 2018 Information Note

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1. SUMMARY

The implementation of the 2018 budget can be considered satisfactory with only minor adjustments made throughout the year. After amounts carried over, the implementation reached 99,9 % of commitment appropriations and 99,8 % of payment appropriations.

Following a very slow pace of commitment and payment appropriations in the first three years of implementation, the financial implementation of the European Structural and Investment (ESI) Funds has improved since 2017. 2018 is the second year in a row when the totality of the voted budget and the majority of the assigned revenues were consumed but it is the first year when this was achieved without a need to adjust the level of available appropriations in an amending budget.

Outstanding commitments (RAL, commitments made and not yet paid for) stood at EUR 280,2 billion at the end of 2018. The RAL increased by EUR 13,5 billion in comparison with the end of 2017 as expected, given the difference between commitments and payments in the adopted budget.

In 2018, a further decrease of the level of late interests paid has been observed (by 53 % compared to 2017).

2. IMPLEMENTATION OF THE BUDGET 2018

2.1. Implementation at the end of December 2018

The following tables show the implementation of commitments and payments¹ by heading at the end of December and the amounts carried over from 2018 to 2019.

Table 1: 2018 Budget Implementation

In EUR million

MFF Headings	2018 COMMITMENTS - VOTED APPROPRIATIONS					
	Available Appropriations	Implementation				Balance
		Before carry-over	Carry-over	After carry-over	%	After carry-over
	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	
1a Competitiveness for growth and jobs	21 999,6	21 988,4	0,2	21 988,7	99,95%	10,9
1b Economic, social and territorial cohesion	55 532,2	55 525,1	0,0	55 525,1	99,99%	7,1
2 Sustainable growth: Natural resources	59 239,3	58 774,1	459,5	59 233,6	99,99%	5,7
3 Security and Citizenship	3 492,5	3 490,8	0,0	3 490,8	99,95%	1,7
4 Global Europe	10 379,3	10 377,1	0,0	10 377,1	99,98%	2,3
5 Administration (Commission)	5 650,4	5 606,0	0,9	5 606,9	99,23%	43,4
Total appropriations under headings (excluding other institutions)	156 293,3	155 761,6	460,6	156 222,3	99,95%	71,1
Other special instruments	388,0	179,9	63,9	243,7	62,81%	144,3
Total appropriations (excluding other institutions)	156 681,4	155 941,49	524,5	156 466,0	99,86%	215,4
Other institutions	4 015,1					
Total appropriations	160 696,5					

¹ The amounts carried over or reconstituted from the 2017 budget and the amount in the reserves are included whereas assigned revenue is excluded.

In EUR million

MFF Headings		2018 PAYMENTS - VOTED APPROPRIATIONS					Balance After carry-over
		Available Appropriations	Implementation				
			Before carry-over	Carry-over	After carry-over	%	
			(a)	(b)	(c)	(d)=(b)+(c)	
1a	Competitiveness for growth and jobs	20 154,6	19 993,2	120,4	20 113,7	99,80%	40,9
1b	Economic, social and territorial cohesion	46 577,9	46 546,7	12,8	46 559,5	99,96%	18,5
2	Sustainable growth: Natural resources	56 241,0	55 576,0	652,1	56 228,1	99,98%	12,9
3	Security and Citizenship	3 013,1	2 979,5	8,7	2 988,2	99,17%	24,9
4	Global Europe	8 812,9	8 711,3	65,0	8 776,3	99,58%	36,7
5	Administration (Commission)	5 651,4	5 295,6	311,9	5 607,4	99,22%	44,0
Total appropriations under headings (excluding other institutions)		140 451,0	139 102,4	1 170,7	140 273,1	99,87%	177,9
Other special instruments		301,8	157,2	0,2	157,4	52,17%	144,4
Total appropriations (excluding other institutions)		140 752,8	139 259,6	1 170,9	140 430,6	99,77%	322,2
Other institutions		4 015,1					
Total appropriations		144 767,9					

The implemented commitment appropriations amounted to EUR 155,8 billion (99,66 % of available appropriations not including special instruments, nor other institutions). Taking into account the carry-over of appropriations from 2018 to 2019, implementation reached 99,95 % leaving EUR 71,1 million not implemented.

The implemented payment appropriations amounted to EUR 139,1 billion (99,04% of available appropriations, excluding special instruments and other institutions). After the carry-over of appropriations to 2019, the implementation rate reached 99,87 % leaving EUR 177,9 million not implemented.

As regards the special instruments, full implementation is not an objective as they are only mobilised in crises or unforeseen circumstances. The amounts not implemented at the end of the year correspond to EUR 144,3 million in commitment appropriations for the European Globalisation Adjustment fund, and EUR 144,4 million in payment appropriations (EUR 119,6 million for the Emergency Aid Reserve and EUR 24,7 million for the European Union Solidarity Fund). The unspent commitment appropriations for the Emergency Aid reserve (EUR 34,1 million) and the European Union Solidarity Fund (EUR 29,7 million) were carried over automatically based on Art. 12(4)(a) of the Financial Regulation.

A detailed table showing the 2018 Budget implementation per programme both for commitments and payments is provided in Annex 1.

2.2. General comments by heading

Sub-heading 1a (Competitiveness for growth and jobs). The implementation level was close to 100 % for commitments and reached 99,80 % for payments. Payments in this sub-heading had been adjusted during the year with redeployments carried out in the Global Transfer exercise. The provisioning line of the EFSI Guarantee Fund, ITER, Galileo, Erasmus+ and Nuclear Safety and Decommissioning were reinforced whereas some Horizon 2020 budget lines were decreased due to the postponement of some payments to early 2019.

Sub-heading 1b (Economic, social and territorial cohesion). After a very slow start in the first three years of implementation, the financial implementation of the European Structural and Investment (ESI) Funds has improved since 2017. 2018 is the second year in a row when the totality of the voted budget (implementation of the commitment appropriations at 100 % and payment appropriations at 99,96 %) and the majority of the assigned revenues were consumed. Only EUR 18 million in payment appropriations were left unused. The majority of the assigned revenue generated by the annual examination and the acceptance of accounts was also consumed (EUR 6,7 billion or 84 % of the assigned revenue), a balance of EUR 1,3 billion was carried over to 2019. *For more detailed information regarding the implementation of sub-heading 1b see section 7.*

Heading 2 (Sustainable growth: Natural Resources). Implementation for both commitments and payments after carry-over was recorded in 2018 at 99,99% and 99,98% of the voted appropriations. The European Agricultural Fund for Rural Development was reinforced by EUR 214 million in the Global and End-of-year Transfers.

Heading 3 (Security and Citizenship). Heading 3 commitment appropriations were fully implemented and the implementation of the payment appropriations reached 99,17% with EUR 24,9 million of under-implementation spread in small amounts across most of the programmes.

Heading 4 (Global Europe). Both commitment and payment appropriations were almost fully implemented (99,98 and 99,58% respectively). This good result, however, was only possible after the adjustments done during the year. As already mentioned in the 2018 AMFBI Summer and Autumn notes, the Instrument for Pre-accession Assistance and European Neighbourhood Instrument as well as Macro-financial Assistance experienced delays in the fulfilment of agreed criteria for the disbursement of budget support tranches and a slower implementation in Turkey. The adjustments leading to the decrease of the payment appropriations were done in the Global Transfer (- EUR 313,4 million) and in the End-of-year Transfer (- EUR 60,0 million).

Heading 5 (Administration). Heading 5 contains primarily non-differentiated appropriations (where commitment and payment appropriations are equal) and the bulk of the amount relates to salaries and pensions. Implementation reached 99,22% of the voted budget. An under-implementation of EUR 44 million was recorded in 2018. It is mainly attributable to the lower-than-planned salary and pension automatic adjustment which was confirmed too late in the year to be included in an amending budget.

2.3. Adjustments of payment appropriations

In 2018, there were two transfers to rebalance payment appropriations: the "Global Transfer" adopted in October 2018 and the "End-of-year Transfer" adopted in January 2019, but

implemented in December 2018. Like all transfers, these are zero-sum operations whereby reinforcements are only possible if appropriations are made available from elsewhere.

The 2018 Global Transfer amounted to EUR 952,7 million in payment appropriations. In total, 133 budget lines were concerned (27 for reinforcement and 106 for reductions). The most significant reductions were executed in sub-heading 1a (- EUR 408,1 million) and heading 4 (- EUR 350,4 million). The programmes that required reinforcement were mostly concentrated in sub-heading 1a: + EUR 150,0 million for the Provisioning of the EFSI guarantee fund; + EUR 148,0 million for the Construction, operation and exploitation of the ITER facilities; + EUR 140,6 million for Developing and providing global satellite-based radio navigation infrastructures and services (Galileo), + EUR 70,0 million for the Erasmus+ programme, + EUR 44,5 million for Nuclear Safety and Decommissioning. In heading 2, + EUR 150,0 million was proposed for the European Agricultural Fund for Rural Development (EAFRD) operational programmes 2014-2020. In heading 3, the Asylum, Migration and Integration Fund (AMIF) was reinforced by EUR 100,0 million .

In December 2018, the Commission used the possibility given by the so-called "End-of-year Transfer"² to request the reinforcement of EUR 64,0 million to cover outstanding needs for Rural Development programmes of the period 2014-2020 and reimburse Member States for payments already undertaken in shared management. The payment appropriations were drawn from heading 4 (mainly from the Completion of former pre-accession assistance (prior to 2014) and the completion of actions in the area of European Neighbourhood Policy and relations with Russia (prior to 2014).

Other Budget Authority transfers did not result in shifts across headings, except for the EUR 225,0 million transfers from the Emergency Aid Reserve to heading 4.

Autonomous transfers made during the year resulted in some movement of payment appropriations between headings. This concerned mainly transfers from the Connecting Europe Facility (CEF-Transport) in sub-heading 1a to the contribution of the Cohesion Fund to the Connecting Europe Facility (CEF-Transport) in sub-heading 1b and appropriations from the European Neighbourhood Instrument (ENI) sub-heading 1b cross-border cooperation lines transferred to the ENI in heading 4.

² The so-called "End-of-year Transfer" is intended to ensure that, insofar as possible, the outstanding invoices related to funds in shared management can be honoured, by making full use of available payment appropriations. The rules governing this transfer are set out in Article 31(2) of the Regulation (EU, EURATOM) No 2018/1046 of the European Parliament and of the Council on the financial rules applicable to the general budget of the European Union (OJ-L 193/30.07.2018).

Table 2: Transfers of payment appropriations*In EUR million*

MFF headings		2018 TRANSFERS OF PAYMENT APPROPRIATIONS				
		Global Transfer	End of Year Transfer	Other Budget Authority Transfers	Autonomous Transfers	Total
1a	Competitiveness for growth and jobs	161,3	0,0	0,0	-102,0	59,3
1b	Economic, social and territorial cohesion	2,1	0,0	0,0	48,5	50,6
2	Sustainable growth: Natural resources	139,0	60,0	0,0	1,0	200,0
3	Security and Citizenship	31,1	0,0	0,0	1,3	32,4
4	Global Europe	-313,4	-60,0	225,0	55,3	-93,1
5	Administration (Commission)	-0,7	0,0	0,0	1,0	0,2
Total appropriations under headings		19,4	0,0	225,0	5,0	249,4
Other special instruments		-19,4	0,0	-225,0	-5,0	-249,4
Total appropriations		0,0	0,0	0,0	0,0	0,0

In 2018, the Commission did not present any significant adjustments via amending budgets. The only adjustments were proposed in Amending Budget No 6 where the level of payment appropriations (and also commitment appropriations) was adjusted in order to align it more closely to the estimates of needs in conjunction with the Global Transfer (DEC 22/2018).

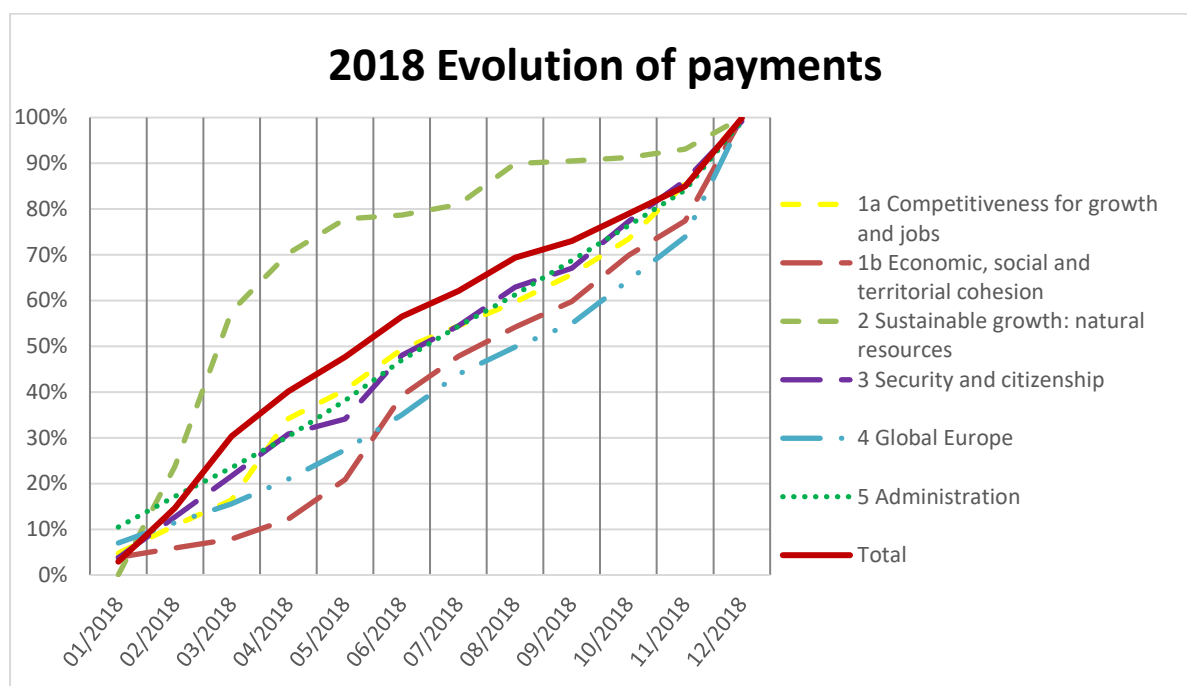
The reduction in the level of commitment and payment appropriations requested in this Amending Budget (EUR 48,7 million and EUR 44,7 million, respectively) only concerned headings 1a (a transfer of EUR 1,9 million for the European Chemicals Agency between Headings 1a and 2 (mainly related to the update of needs for Sustainable fisheries agreements)).

Table 3: Amendments of payment appropriations*In EUR million*

MFF headings		2018 AMENDMENTS OF PAYMENT APPROPRIATIONS			
		AB 1	AB 3	AB 6	Total
1a	Competitiveness for growth and jobs	0,0	0,0	-1,9	-1,9
1b	Economic, social and territorial cohesion	0,0	0,0	0,0	0,0
2	Sustainable growth: Natural resources	0,0	0,0	-42,8	-42,8
3	Security and Citizenship	0,0	0,0	0,0	0,0
4	Global Europe	0,0	0,0	0,0	0,0
5	Administration (Commission)	0,0	0,0	0,0	0,0
Total appropriations under headings		0,0	0,0	-44,7	-44,7
Other special instruments		97,6	34,0	0,0	131,6
Total appropriations		97,6	34,0	-44,7	86,9

2.4. 2018 Evolution of payments

The graph below presents the evolution of the payment appropriations during the year 2018.



As the graph shows, the implementation of payments started slowly at the beginning of the year reaching only 3 % of available appropriations at the end of January. In the subsequent months, the implementation advanced progressively reaching 30 % at the end of March, 57 % at the end of June, 73 % at the end of September. In the last quarter of the year implementation accelerated with the peak of payments made in December.

The evolution of payments in heading 1a, 3 and 4 has no determined pattern. The implementation steadily advances with some peaks dictated by bigger payments.

The implementation of programmes under the Economic, social and territorial cohesion sub-heading starts slowly in the first months of year with a visible acceleration in May-June influenced by the deadline for the pre-financing payments set at the end of June. In 2018, the pre-financing amounted to EUR 9,1 billion which is set by the Common Provisions Regulation³ at 2,75% in 2019 of the total main allocations for the whole programming period for the ESI funds (excluding the performance reserve). In the rest of the year, the implementation progressed with the peak of claims observed in December (section 7 presents more information about cohesion policy implementation in 2018).

The heading 2 execution profile, both for commitments and payments, is largely dominated by the pattern of its biggest fund, i.e. the European Agricultural Guarantee Fund (EAGF) which works mostly with non-differentiated appropriations. The fund execution is characterised by a strong concentration of payments in the first months of the year. This is because the EAGF is designed for direct payments to farmers and many Member States

³ Article 134 of Regulation (EU) No 1303/2013 of the European Parliament and the Council of 17 December 2013

request advance payments. Following some transitional implementation problems in 2016 and 2017 after the last reform of the different direct payment schemes, the EAGF implementation in 2018 was largely back to normal. By the end of May, almost 80 % of the available appropriations were already consumed. Later in the year, the payment profile for heading 2 is mostly influenced by the reimbursement of the declarations for the second and third quarter for the EAFRD, which is the second most important fund under heading 2.

The implementation of heading 5 is evenly distributed throughout the year as this heading finances mostly salaries, pensions and rents.

3. IMPLEMENTATION OF APPROPRIATIONS CARRIED OVER FROM 2017

Table 4: 2018 Budget implementation – Appropriations carried over from 2017 by heading

In EUR million

MFF Headings		2018 COMMITMENTS CARRYOVERS FROM 2017			
		Available appropriations	Implementation		Balance
		(a)	(b)	(c)=(b)/(a)	(d)=(b)-(a)
1a	Competitiveness for growth and jobs	4,1	4,0	100,00%	0,0
1b	Economic, social and territorial cohesion	119,4	110,3	92,41%	-9,1
2	Sustainable growth: Natural resources	450,5	441,7	98,04%	-8,8
3	Security and Citizenship	246,6	246,6	100,00%	0,0
4	Global Europe	63,6	63,6	100,00%	0,0
5	Administration (Commission)	0,0	0,0	-	0,0
Total appropriations under headings (excluding other institutions)		884,1	866,3	97,98%	-17,9
Other special instruments		0,0	0,0	-	0,0
Total appropriations (excluding other institutions)		884,1	866,3	97,98%	-17,9

In EUR million

MFF Headings		2018 PAYMENTS CARRYOVERS FROM 2017			
		Available appropriations	Implementation		Balance
		(a)	(b)	(c)=(b)/(a)	(d)=(b)-(a)
1a	Competitiveness for growth and jobs	108,0	97,0	89,86%	-10,9
1b	Economic, social and territorial cohesion	12,5	9,7	77,57%	-2,8
2	Sustainable growth: Natural resources	663,1	643,3	97,01%	-19,8
3	Security and Citizenship	15,9	11,4	71,74%	-4,5
4	Global Europe	315,3	310,2	98,37%	-5,1
5	Administration (Commission)	347,3	322,5	92,86%	-24,8
Total appropriations under headings (excluding other institutions)		1 462,1	1 394,1	95,35%	-68,0
Other special instruments		0,2	0,2	70,09%	-0,1
Total appropriations (excluding other institutions)		1 462,3	1 394,3	95,34%	-68,1

The implementation rate of commitment appropriations carried-over from 2017 reached 97,98 %. Out of the EUR 884,1 million of commitment appropriations carried-over from 2017, only EUR 17,9 million were not implemented.

The total amount of payment appropriations carried-over from 2017 was EUR 1 462,1 million, originating mainly from heading 2 (EUR 663,1 million). The implementation rate reached 95,35 %, leaving an amount of EUR 68,0 million not implemented.

44,55 % of the appropriations carried over from 2017 to 2018 concern EAGF appropriations under shared management which might be carried over to the following financial year,

respecting the limit of 2% of the initial appropriations or the amount of the adjustment of direct payments for financial discipline⁴.

Table 5: 2018 Budget implementation – Payments carried over from 2017, by programme

MFF Headings / programmes	2018 PAYMENTS - CARRYOVERS FROM 2017			
	Available appropriations	Implementation		Balance
	(a)	(b)	(c)=(b)/(a)	(d)=(b)-(a)
1. SMART AND INCLUSIVE GROWTH	120,5	106,7	88,59%	-13,8
1a Competitiveness for growth and jobs	108,0	97,0	89,86%	-10,9
<i>Administrative support lines</i>	<i>108,0</i>	<i>97,0</i>	<i>89,86%</i>	<i>-10,9</i>
1b Economic, social and territorial cohesion	12,5	9,7	77,57%	-2,8
<i>Administrative support lines</i>	<i>12,5</i>	<i>9,7</i>	<i>77,57%</i>	<i>-2,8</i>
2. SUSTAINABLE GROWTH: NATURAL RESOURCES	663,1	643,3	97,01%	-19,8
<i>Administrative support lines</i>	<i>11,7</i>	<i>11,2</i>	<i>95,70%</i>	<i>-0,5</i>
2.0.10 European Agricultural Guarantee Fund (EAGF) — Market related expenditure and direct payments	651,4	632,1	97,04%	-19,3
3. SECURITY AND CITIZENSHIP	15,9	11,4	71,74%	-4,5
<i>Administrative support lines</i>	<i>11,1</i>	<i>9,4</i>	<i>84,64%</i>	<i>-1,7</i>
3.0.6 Union Civil protection Mechanism	4,6	1,9	40,19%	-2,8
3.0.7 Europe for Citizens	0,2	0,2	86,43%	0,0
4. GLOBAL EUROPE	315,3	310,2	98,37%	-5,1
<i>Administrative support lines</i>	<i>38,2</i>	<i>33,3</i>	<i>87,37%</i>	<i>-4,8</i>
4.0.12 Union Civil Protection Mechanism	1,8	1,6	86,88%	-0,2
4.0.13 EU Aid Volunteers initiative (EUAV)	0,4	0,3	76,09%	-0,1
4.0.14 European Fund for Sustainable Development (EFSD)	275,0	275,0	100,00%	0,0
5. ADMINISTRATION	347,3	322,5	92,86%	-24,8
5.1.2 European schools	0,3	0,3	100,00%	0,0
5.2.3X Commission administrative expenditure	346,1	321,7	92,94%	-24,5
5.2.3PPP A Pilot projects and preparatory actions	0,9	0,5	61,43%	-0,3
TOTAL APPROPRIATIONS UNDER HEADINGS (excluding other institutions)	1 462,1	1 394,1	95,35%	-68,0
OTHER SPECIAL INSTRUMENTS	0,2	0,2	70,09%	-0,1
<i>Administrative support lines</i>	<i>0,2</i>	<i>0,2</i>	<i>70,09%</i>	<i>-0,1</i>
TOTAL APPROPRIATIONS (excluding other institutions)	1 462,3	1 394,3	95,34%	-68,1
<i>Total administrative expenditure</i>	<i>529,0</i>	<i>483,3</i>	<i>91,36%</i>	<i>-45,7</i>
<i>Total operational expenditure</i>	<i>933,4</i>	<i>911,1</i>	<i>97,61%</i>	<i>-22,3</i>

⁴ Based on point (d) of the first subparagraph of Article 12(2) of Regulation (EU, Euratom) No 2018/1046 and Article 26 of Regulation (EU) No 1306/2013.

Payment appropriations carried-over from 2017 to 2018 may be split between non-administrative expenditure (EUR 933,4 million) and administrative expenditure (EUR 529,0 million, of which EUR 347,3 million under heading 5).

The under-implementation mostly relates to administrative expenditure, of which EUR 24,8 million under heading 5.

4. IMPLEMENTATION OF ASSIGNED REVENUE

Table 6: 2018 Budget implementation – Assigned revenue by heading

In EUR million

MFF Headings	2018 COMMITMENTS - ASSIGNED REVENUE			2018 PAYMENTS – ASSIGNED REVENUE		
	Available appropriations	Implementation		Available appropriations	Implementation	
	(a)	(b)	(c)=(b)/(a)	(a)	(b)	(c)=(b)/(a)
1a Competitiveness for growth and jobs	3 860,8	1 780,3	46,11%	4 810,6	1 317,8	27,39%
1b Economic, social and territorial cohesion	8 133,3	7 949,2	97,74%	9 253,2	7 911,9	85,51%
2 Sustainable growth: Natural resources	2 729,3	1 344,1	49,25%	2 744,3	1 826,5	66,56%
3 Security and Citizenship	276,0	117,8	42,70%	275,6	116,8	42,39%
4 Global Europe	1 004,6	621,1	61,83%	1 659,3	497,8	30,00%
5 Administration (Commission)	392,8	238,5	60,73%	393,7	185,6	47,16%
Total appropriations under headings (excluding other institutions)	16 396,9	12 051,0	73,50%	19 136,7	11 856,6	61,96%
Other special instruments	40,6	0,0	0,00%	38,1	22,4	58,94%
Total appropriations (excluding other institutions)	16 437,4	12 051,0	73,31%	19 174,8	11 879,0	61,95%

In 2018, the amount of available assigned revenue in commitment appropriations was EUR 16 396,9 million (+ 4 % compared to 2017) and EUR 19 136,7 million for payment appropriations (+ 12 % compared to 2017). Almost 50 % of the available assigned revenue in commitments and 48 % in payments were in sub-heading 1b.

Overall, the implementation in 2018 of commitment appropriations resulting from assigned revenue reached 73,50 % and for payment appropriations 61,96 % and is comparable to the results of 2017 (73,6 % and 63,0 %, respectively).

The main source of assigned revenue in both commitment and payment appropriations was the reimbursements from Member States of the annual pre-financing amounts as indicated in the table 7 below (EUR 8 136,8 million, mostly in sub-heading 1b). According to the annual examination and acceptance of accounts procedure, which was applied for the first time in 2017, the portion of annual pre-financing amounts not cleared by corresponding payment applications submitted within 12 months are recovered by the Commission. The amount of assigned revenue generated reached EUR 8,1 billion in 2018; it was almost fully implemented in commitment appropriations (98,95 %) and for a large part in payment appropriations (84,61 %). Other major sources of assigned revenue are the recoveries under the European Agriculture Guarantee Fund (EAGF) and from other expenditure under heading 2, recoveries carried over from 2017 and other third party earmarked revenue. Finally, the contributions made by Member States for the Facility for Refugees in Turkey (FRT), included in the Union's budget in 2018 as external assigned revenue (amounts carried over from 2017), amounted to EUR 4,6 million in commitment appropriations (see also the footnote under the table 7 below) and EUR 562,7 million in payment appropriations. The

small amount of external assigned revenue committed under the Facility for Refugees in Turkey in 2018 concern technical assistance which, in line with the Financial Regulation may be committed beyond 2017 (which was the deadline for commitments for the first tranche of the FRT). The unused appropriations are automatically carried over for use in 2019.

Table 7: 2018 Budget Implementation – Assigned revenue, by source

In EUR million

SOURCE	2018 COMMITMENTS			2018 PAYMENTS		
	Available appropriations	Implementation		Available appropriations	Implementation	
	(a)	(b)	(c)=(b)/(a)	(d)	(e)	(f)=(e)/(d)
Recoveries of 2018	2 578,6	907,5	35,19%	2 578,6	917,2	35,57%
••• <i>EAGF</i>	997,4	548,5	55,00%	997,4	538,5	53,99%
••• <i>Other</i>	1 581,2	359,0	22,70%	1 581,2	378,8	23,95%
Recoveries carried over from 2017	1 789,0	1 268,5	70,91%	2 862,8	2 841,0	99,24%
••• <i>EAGF</i>	603,3	603,3	100,00%	603,3	603,3	100,00%
••• <i>Other</i>	1 185,7	665,2	56,10%	2 259,5	2 237,7	99,04%
Reimbursement of prefinancings	8 136,8	8 051,7	98,95%	8 136,8	6 884,3	84,61%
EFTA members part of EEA	384,7	384,5	99,94%	369,8	367,7	99,43%
Candidate Countries' Contributions	34,1	8,3	24,39%	68,3	7,0	10,21%
JRC Competitive Income	504,7	99,2	19,65%	431,2	87,2	20,21%
Other Earmarked Revenues (Third Party)	2 959,3	1 287,2	43,50%	4 112,2	577,3	14,04%
Coal and Steel Income	45,7	39,7	86,69%	52,4	44,1	84,09%
Facility for Refugees in Turkey (FRT) (bilateral contribution from MS) ⁵	4,6	4,5	98,10%	562,7	153,2	27,24%
Total	16 437,4	12 051,0	73,31%	19 174,8	11 879,0	61,95%

⁵ The amounts indicated for the FRT in this report include only operational appropriations. The minor amounts of external assigned revenue allocated to administrative expenditure under the Facility are included under 'Other earmarked Revenues', which explains the small differences compared to the monthly report on the Facility, available at <https://myintracomm.ec.europa.eu/budgweb/EN/rep/finrep/budg-report/Pages/financial-reports.aspx>

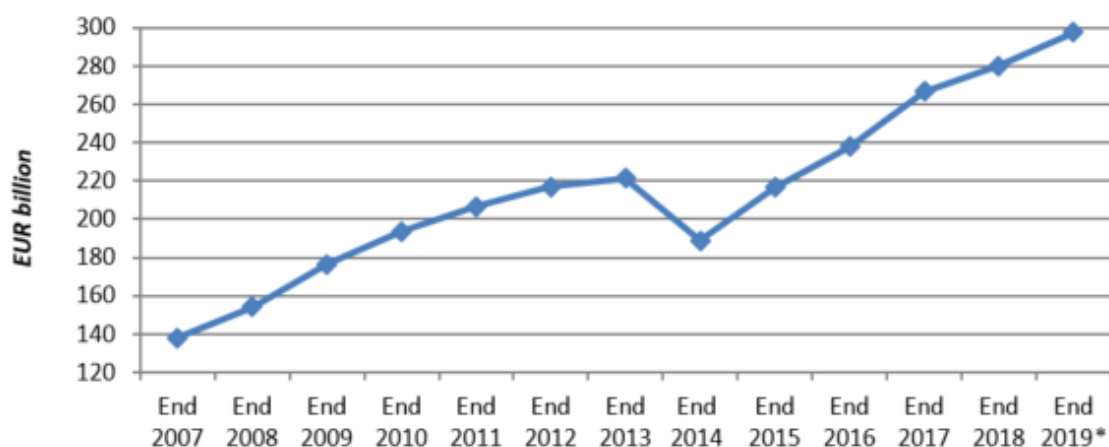
5. EVOLUTION OF RAL

Table 8: RAL 2013-2018

In EUR million

MFF HEADING	RAL					
	End 2013	End 2014	End 2015	End 2016	End 2017	End 2018
1a Competitiveness for growth and jobs	29.629	33.546	34.428	35.622	35.930	37.010
1b Economic, social and territorial cohesion	137.063	109.479	126.374	139.316	161.262	169.985
2 Sustainable growth: Natural Resources	28.428	19.382	28.190	33.947	37.882	40.036
3 Security and Citizenship	3.077	2.581	3.137	4.167	5.204	5.834
4 Global Europe	23.313	23.841	24.613	24.974	26.478	27.364
Total	221.510	188.830	216.742	238.026	266.756	280.229

Total RAL



*estimated assuming full implementation of commitments and payments proposed in Budget 2018, and there are no decommitments

In 2018, the RAL reached EUR 280,2 billion. An increase was expected, given the difference between budgeted commitment and payment appropriations (EUR 15,3 billion) in the adopted budget. The final increase was however slightly lower, reaching EUR 13,5 billion, as a result of the combined effect of:

- the additional commitment appropriations from Amending Budget 3 (+EUR 0,5 billion linked to the extension of the Facility for Refugees in Turkey),
- the difference in actual implementation (before carry-over) of commitment and payment appropriations originating from all types of sources, i.e. voted, carried-over from 2017 and assigned revenue (+EUR 0,1 billion) and,
- the level of decommitments validated during 2018 (-EUR 2,7 billion).

The table below presents the evolution of the decommitments made in the years 2014-2018. These are mainly related to completion lines and the closure of previous MFF programmes.

Table 9: Decommitments 2014-2018

In EUR million

MFF Headings	2014	2015	2016	2017	2018
1a Competitiveness for growth and jobs	812,0	1 180,7	702,8	1 324,1	938,4
1b Economic, social and territorial cohesion	1 229,4	1 143,5	652,5	3 015,3	403,1
2 Sustainable growth: Natural resources	275,5	500,2	1 378,2	180,4	553,5
3 Security and Citizenship	306,4	252,4	228,0	231,3	106,9
4 Global Europe	721,9	685,8	700,0	517,8	713,9
5 Administration (Commission)	26,8	30,2	23,6	22,2	26,1
Total appropriations under headings (excluding other institutions)	3 371,8	3 792,8	3 685,1	5 291,2	2 741,9
Other special instruments	0,0	0,1	0,1	0,0	0,1
Total appropriations (excluding other institutions)	3 371,9	3 792,9	3 685,2	5 291,2	2 742,0

The total of decommitments for 2018 amounts to EUR 2,7 billion⁶ which is the lowest amount of the decommitments since the beginning of the current MFF (the highest amount was in 2017 with EUR 5,3 billion). This is due to the fact that in previous years, a high number of projects under the previous MFF programmes were reaching their final stage. For example in 2017 for the decommitments made in sub-heading 1b, only a marginal amount of around EUR 3 million can be attributed to 2014-2020 commitments (decommitments for pilot projects/preparatory actions and some technical assistance). The remaining amount of decommitments was linked to 2017-2013 MFF programmes (EUR 2 760 million) and the programmes under prior to 2007 financial perspective (EUR 250 million). In 2018, the level of decommitments on the previous MFF programmes was reduced to EUR 313 million (EUR 291 million for 2007-13, EUR 22 million for programmes prior to 2007) while the first decommitments related to 2014-2020 programmes were made (EUR 90 million). The share of the decommitments linked to the 2007-2013 programmes under sub-heading 1a was at 84 % in 2017 and at 73 % in 2018. Under Heading 4 over 83% of the total decommitments in 2017 and nearly 67 % in 2018 related to old commitments made before 2014.

At the end of the year, EUR 280,7 million of research decommitments were made (corresponding to the scope of Article 15.3 of the Financial Regulation). This figure is considerably lower than EUR 413 million of 2017. The amount of decommitments consists of EUR 189 million decommitments for programmes from the previous MFF (~ 67 %) and EUR 92 million for current MFF programmes (~ 33 %).

⁶ The amount of decommitments include EUR 36,6 million of cancelled commitments and EUR 5,0 million of the commitments that could not be carried forward to 2019.

In 2019, the RAL is expected to continue the increasing trend due to the gap between budgeted commitment and payment appropriations (of EUR 17,4 billion).

6. INTERESTS FOR LATE PAYMENTS

The following table shows the interests for late payments paid by end of 2018 in comparison with the previous years.

Table 10: Late interest paid in 2015, 2016, 2017 and 2018

In EUR

MFF headings	2015	2016	2017	2018
1a Competitiveness for growth and jobs	865.303	71.408	90.069	63.633
1b Economic, social and territorial cohesion	0	15.538	1.734	1.563
2 Sustainable growth: Natural Resources	21.266	11.488	11.017	28.763
3 Security and Citizenship	7.533	42.121	27.211	47.341
4 Global Europe	1.314.775	444.823	667.103	240.198
Other	11.412	30.965	27.287	3.970
Total	2.220.288	616.343	824.421	385.468

As compared to the previous years, we can observe a steady decline in the amount of interests paid. In 2018 they amounted to EUR 385 468 and were 53 % lower than in 2017 and almost 83 % lower than in 2015. This is a result of sufficient payment appropriations as well as reinforced procedures put in place to in order to detect and minimize cases leading to the payment of the late interest.

As in previous years, the highest share of all interest paid was concentrated in heading 4 (62,3 %). However the level of interest for late payment decreased remarkably for that heading as compared to 2015 (by 81,7 %) and to 2017 (by 64 %). The projects and programmes under this heading are implemented via diverse modalities and in a context of crisis which often has an impact on the normal execution of contracts and leads to delays in the treatment of the reporting and consequently in payments.

7. COHESION POLICY

State of play at end 2018

2018 is the second year in a row when the totality of the voted budget for sub-heading 1b and the majority of the assigned revenue generated by the annual examination and acceptance of accounts procedure were consumed. This confirmed the Commission's assumption for the 2018 budget that financial implementation would further progress towards reaching cruising speed. Contrary to previous years, in 2018 the budget of sub-heading 1b did not need to be adjusted through an amending budget.

Closure of old programmes (2007-2013, 2000-2006, prior to 2000)

A total of EUR 6,8 billion was paid in 2018 for the closure of old programmes. The majority of it, or EUR 6,7 billion, went to the 2007-2013 cohesion policy programmes (ERDF, CF and ESF). The voted budget for the 2007-2013 lines (EUR 5,5 billion) had to be reinforced in December in order to accommodate the increased payment needs for the ERDF 2007-2013 programmes.

The closure of the 2007-2013 programmes is progressing at a faster pace than was observed for the previous programming periods. As a consequence, the RAL has decreased from EUR 11,7 billion at the end of 2017 to EUR 4,7 billion at the end of 2018, which represents a reduction of EUR 7,0 billion or 60%. The Member States with the highest RAL in nominal terms are Italy (EUR 1,8 billion), Romania (EUR 0,6 billion) and Hungary (EUR 0,5 billion). A total of EUR 3 billion of decommitments at closure have been made so far, of which EUR 2,8 billion in 2017 and EUR 0,3 billion in 2018.

2014-2020 programmes

99,96 % of the voted budget of the 2014-2020 programmes under sub-heading 1b was consumed in 2018. In addition to this, 84 % (or EUR 6,7 billion) of the assigned revenue generated by the annual examination and acceptance of accounts in 2018 was consumed in the same year. The remaining amount of EUR 1,3 billion was carried forward automatically to 2019.

After a slow progression in terms of claims submission from the Member States until the end of November 2018, payment applications for a total of EUR 19,8 billion for sub-heading 1b were received in the month of December 2018 representing 44 % of the total 2018 amount. The Commission reimbursed as much as possible of the incoming claims in December and EUR 13 billion could be paid which left only a "normal" backlog of EUR 5,3 billion of payable claims at the end of 2018. This normal backlog consists of payment applications either received as from 27 December (EUR 3,6 billion), which is too late to be paid within the same year, or payment applications which needed further analysis or for which payments were under interruption and/or suspension (EUR 1,7 billion). The payable applications of the normal backlog were reimbursed within the regulatory deadline of 60 days, at the beginning of 2019.

7.1. Member States' payment forecasts accuracy for 2018

The Member States have a regulatory obligation⁷ to submit twice per year forecasts (in January and July) of the amount for which they expect to send payment applications for the current and subsequent financial years.

The table below provides an overview of the Member States' forecasts submitted in relation to 2018 and their accuracy compared to actual implementation:

Table 11: MS forecasts for 2018 – forecast deviations from actual implementation (expressed in percentage terms)

<i>In EUR billion</i>	2018				Actual Claims 2018
Period 2014-2020	Jan-2017 submission	Jul-2017 submission	Jan-2018 submission	Jul-2018 submission	
Sub-heading 1b funds	54,1	56,8	48,1	47,3	44,5
Forecast deviations from actual implementation (expressed in percentage terms)	-18%	-22%	-8%	-6%	

Overall, the Member States forecasts continued to be optimistic however their accuracy has improved significantly compared to the previous years. The forecast deviations from actual implementation for sub-heading 1b went down from -48 % in 2016 to only -6 % in 2018.

The table below shows the evolution of the deviations from actual implementation (total amount of claims submitted in the reference year compared to the July forecast of the same year) between 2016 and 2018:

Table 12: Deviations from actual implementation broken down by MS

Sub-heading 1b funds (ERDF, CF, ESF/YEI, FEAD)
Claims received vs July MS Forecast

Member State	2016	2017	2018
Estonia	-18%	-20%	1%
Romania	-98%	-15%	-1%
France	-80%	-6%	-1%
Netherlands	-100%	5%	-1%
Cyprus	-76%	-23%	-2%
Sweden	-39%	6%	3%
United Kingdom	-83%	-53%	3%
Slovakia	-27%	-19%	4%
Portugal	-40%	-11%	-5%
Poland	1%	-3%	6%

⁷ Article 112 (3) of Common Provisions Regulation (EU) 1303/2013 covering the programming period 2014-2020 for the following sub-heading 1b funds: ERDF, CF, ESF. Forecasts regarding FEAD are submitted on a voluntary basis.

Italy	-80%	-21%	-8%
Czech Republic	-26%	-5%	9%
Denmark	-90%	-1%	-9%
Croatia	-93%	10%	-10%
Finland	-13%	-5%	-11%
Belgium	-62%	-17%	12%
Germany	-54%	-32%	-13%
Bulgaria	-27%	-12%	-13%
Austria	-92%	39%	-15%
Slovenia	-63%	-60%	-15%
Latvia	-28%	-27%	16%
Cross-Border	-77%	-39%	-17%
Ireland	-100%	-84%	-18%
Luxembourg	-39%	9%	-19%
Lithuania	-14%	-18%	20%
Hungary	-81%	-3%	22%
Spain	-75%	-51%	-34%
Greece	-34%	-45%	-48%
Malta	-31%	3%	-54%
EU-28	-48%	-20%	-6%

In nominal terms, payment claims for EUR 44,5 billion were received in 2018 vs. EUR 47,3 billion forecast in July 2018 (a difference of EUR -2,9 billion).

Again in nominal terms, we observe significant overestimation of the forecasts for ES, EL, IT and DE (in total, EUR 4 billion less than forecast). This is partly compensated by the underestimated forecasts for HU and PL (the claims submitted by these two Member States exceeded their forecasts by a total of EUR 1,2 billion).

7.2. January submission of Member States' payment forecasts for 2019⁸

The following table shows the evolution of the Member States' forecast for the interim claims to be paid in 2019.

Table 13: The evolution of the Member States' forecast for the interim claims to be paid in 2019

<i>In EUR billion</i>	Sub-heading 1b		
	Payment forecast for 2019		
Period 2014-2020	January 2018 submission	July 2018 submission	January 2019 submission*
Gross Forecast (as submitted by MS)	51,9	50,1	47,3
Forecast adjusted by 10% retention	46,7	45,1	42,6

*Data as at 04/02/2019

⁸ Data as at 04/02/2019.

Member States expect to submit EUR 47,3 billion in claims which would lead to EUR 42,6 billion disbursed in payments. With respect to their previous forecasts, they have reduced their estimates by more than EUR 4,5 billion (or by 9 %), as compared to the January 2018 forecast, and by almost EUR 3 billion (or 6 %) as compared to the July 2018 forecast. Annex 2 provides details on the difference against the last forecast per Member State.

Member States currently forecast to submit around 33 % of their claims in the last two months of 2019, which confirms the trend of high year-end concentration.

7.3. Implications of Member States' forecasts for Budget 2019

The current Member States' expectations in terms of payment applications to be sent in 2019 exceed the budget available for interim payments.

Table 14: Comparison between available payment appropriations and payment needs

In EUR billion

Period 2014-2020	2019			Needs 2019			(g)=(c)-(f) Maximum potential end-2019 backlog
	(a) Budget 2019 for Interim payments	(b) Estimated Assigned revenue*	(c)=(a)+(b) 2019 available appropriations for Interim payments	(d) Capped forecasts 2018**	(e) End-2018 backlog	(f)=(d)+(e) Total payment needs in 2019	
H1b	33,2	7,7	40,9	42,6	5,3	47,9	-6,9

*Includes the assigned revenue carried forward automatically from 2018

**The amount has been adjusted to take into account the 10% retention set in Art. 130 of Regulation (EU) 1303/2013

Two important factors may reduce the gap between needs and availabilities:

- Although constantly improving, the Member States' forecasts have continued to be over-estimated. It is reasonable to expect that not all the forecast claims will materialise. Moreover, previous experience shows that Member States tend to decrease their expectations between January and July so further reduction in the estimated needs could be expected in the course of 2019.
- A certain number of payment applications are submitted too late in December to be paid in the same year and a residual "normal" backlog is recurrent. Given that the Member States forecast to submit around 33% of the payment applications in November and December, a normal backlog seems likely to be registered also at the end of 2019.

7.4. Conclusions

For the 2007-2013 programmes, the last significant payments will be made in 2019 and after this moment, the RAL will be mostly decommitted over the next few years. Given that some closures were advanced to 2018 (ERDF, CF), it is expected that the payment appropriations budgeted for the 2007-2013 programmes in 2019 will be sufficient to cover the needs.

As regards the 2014-2020 programmes, the financial implementation is expected to continue at cruising speed. The previously identified bottlenecks have been removed. Another

encouraging sign is the rate of project selection in the Member States. Based on the data reported by the Member States at the end of December 2018, the overall rate of project selection for the sub-heading 1b European Structural and Investment Funds has reached 75 %. The analysis of the first 2019 submission of the Member States' forecast indicates that the available payment appropriations for sub-heading 1b in 2019 would suffice to cover the needs. As usual, the outlook will have to be reassessed on the basis of the summer forecasts and updated information on project selection from Member States⁹. The Commission will monitor the progress in implementation, adjust its expectations to the actual needs of these programmes and alert the European Parliament and the Council in case of trends leading to a different scenario than the one outlined by the information currently available.

⁹ A new update is due by 31 July 2019.

ANNEX 1: 2018 IMPLEMENTATION - COMMITMENTS AND PAYMENTS**Excluding Assigned Revenues**

by heading of Multiannual Financial Framework

Provisional Data

Description	2018 COMMITMENTS						2018 PAYMENTS					
	Available Appropriations	Implementation				Balance	Available Appropriations	Implementation				Balance
		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over
	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	
1. SMART AND INCLUSIVE GROWTH	77 531,8	77 513,6	0,2	77 513,8	99,98%	18,0	66 732,5	66 539,9	133,2	66 673,1	99,91%	59,4
1.1 Competitiveness for growth and jobs	21 999,6	21 988,4	0,2	21 988,7	99,95%	10,9	20 154,6	19 993,2	120,4	20 113,7	99,80%	40,9
1.1.11 European satellite navigation systems (EGNOS and Galileo)	807,9	807,9	0,0	807,9	100,00%	0,0	910,0	907,7	2,3	910,0	100,00%	0,0
1.1.12 International Thermonuclear Experimental Reactor (ITER)	376,4	376,4	0,0	376,4	100,00%	0,0	648,6	648,0	0,6	648,6	100,00%	0,0
1.1.13 European Earth Observation Programme (Copernicus)	630,2	630,2	0,0	630,2	100,00%	0,0	560,6	558,9	1,8	560,6	100,00%	0,0
1.1.2 Nuclear Safety and Decommissioning	141,1	141,1	0,0	141,1	100,00%	0,0	196,1	196,1	0,0	196,1	100,00%	0,0
1.1.10 European Fund for Strategic Investments (EFSI)	2 038,3	2 038,3	0,0	2 038,3	100,00%	0,0	1 979,0	1 979,0	0,0	1 979,0	100,00%	0,0
1.1.31 Horizon 2020	11 217,2	11 214,4	0,0	11 214,4	99,98%	2,8	10 569,6	10 492,3	75,3	10 567,7	99,98%	1,9
1.1.32 Euratom Research and Training Programme	352,9	352,9	0,0	352,9	100,00%	0,0	291,3	272,5	18,7	291,3	100,00%	0,0
1.1.4 Competitiveness of enterprises and small and medium-sized enterprises (COSME)	354,2	354,2	0,0	354,2	100,00%	0,0	255,4	252,5	2,9	255,4	100,00%	0,0
1.1.5 Education, Training and Sport (Erasmus+)	2 314,5	2 314,5	0,0	2 314,5	100,00%	0,0	2 249,0	2 241,9	7,0	2 249,0	100,00%	0,0
1.1.6 Employment and Social Innovation (EaSI)	131,7	129,3	0,0	129,3	98,20%	2,4	117,0	115,1	0,8	115,9	99,05%	1,1
1.1.7 Customs, Fiscalis and Anti-Fraud	139,0	138,2	0,0	138,2	99,48%	0,7	124,1	117,9	0,2	118,1	95,14%	6,0

ANNEX 1: 2018 IMPLEMENTATION - COMMITMENTS AND PAYMENTS

Excluding Assigned Revenues

by heading of Multiannual Financial Framework

Provisional Data

Description	2018 COMMITMENTS						2018 PAYMENTS					
	Available Appropriations	Implementation				Balance After carry-over	Available Appropriations	Implementation				Balance After carry-over
		Before carry-over	Carry-over	After carry-over	%			Before carry-over	Carry-over	After carry-over	%	
	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		
1.1.81	680,5	680,3	0,0	680,3	99,98%	0,1	260,8	257,6	1,4	259,0	99,33%	1,7
1.1.82	1 897,9	1 897,6	0,0	1 897,6	99,99%	0,2	1 059,9	1 058,3	0,9	1 059,1	99,92%	0,8
1.1.83	169,6	169,6	0,0	169,6	100,00%	0,0	89,5	76,2	0,4	76,6	85,62%	12,9
1.1.9	0,0	0,0	0,0	0,0	-	0,0	157,7	150,3	0,0	150,3	95,28%	7,4
1.1.14	42,8	42,5	0,2	42,8	100,00%	0,0	33,2	26,0	7,2	33,2	100,00%	0,0
1.1.OTH	174,4	173,9	0,0	173,9	99,70%	0,5	171,7	169,3	0,9	170,2	99,08%	1,6
1.1.SPEC	128,6	125,2	0,0	125,2	97,41%	3,3	121,6	118,8	0,0	118,8	97,67%	2,8
1.1.PPPA	91,5	90,7	0,0	90,7	99,14%	0,8	52,3	47,9	0,0	47,9	91,57%	4,4
1.1.DAG	311,0	311,0	0,0	311,0	100,00%	0,0	307,2	307,0	0,0	307,0	99,94%	0,2
1.2 Economic, social and territorial cohesion	55 532,2	55 525,1	0,0	55 525,1	99,99%	7,1	46 577,9	46 546,7	12,8	46 559,5	99,96%	18,5
1.2.11	26 959,6	26 959,6	0,0	26 959,6	100,00%	0,0	24 136,7	24 136,7	0,0	24 136,7	100,00%	0,0
1.2.12	5 728,8	5 728,8	0,0	5 728,8	100,00%	0,0	3 435,4	3 435,4	0,0	3 435,4	100,00%	0,0

ANNEX 1: 2018 IMPLEMENTATION - COMMITMENTS AND PAYMENTS**Excluding Assigned Revenues**

by heading of Multiannual Financial Framework

Provisional Data

Description	2018 COMMITMENTS						2018 PAYMENTS					
	Available Appropriations	Implementation				Balance	Available Appropriations	Implementation				Balance
		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over
	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	
1.2.13	8 467,7	8 466,5	0,0	8 466,5	99,99%	1,2	7 373,4	7 373,4	0,0	7 373,4	100,00%	0,0
1.2.14	226,5	226,5	0,0	226,5	100,00%	0,0	257,2	257,2	0,0	257,2	100,00%	0,0
1.2.15	9 393,8	9 393,8	0,0	9 393,8	100,00%	0,0	8 183,9	8 183,9	0,0	8 183,9	100,00%	0,0
1.2.2	1 934,3	1 934,3	0,0	1 934,3	100,00%	0,0	1 074,4	1 074,4	0,0	1 074,4	100,00%	0,0
1.2.31	251,8	246,1	0,0	246,1	97,74%	5,7	201,6	185,4	12,6	198,0	98,24%	3,6
1.2.4	556,9	556,7	0,0	556,7	99,96%	0,2	361,4	347,0	0,2	347,2	96,07%	14,2
1.2.5	350,0	350,0	0,0	350,0	100,00%	0,0	820,0	820,0	0,0	820,0	100,00%	0,0
1.2.6	1 655,1	1 655,1	0,0	1 655,1	100,00%	0,0	725,3	724,8	0,0	724,8	99,92%	0,6
1.2.PPPA	7,7	7,7	0,0	7,7	99,73%	0,0	8,7	8,6	0,0	8,6	98,76%	0,1
2. SUSTAINABLE GROWTH: NATURAL RESOURCES	59 239,3	58 774,1	459,5	59 233,6	99,99%	5,7	56 241,0	55 576,0	652,1	56 228,1	99,98%	12,9
2.0.10	43 233,1	42 771,0	459,5	43 230,5	99,99%	2,6	43 179,8	42 532,6	645,2	43 177,7	100,00%	2,0
2.0.20	14 380,3	14 379,7	0,0	14 379,7	100,00%	0,6	12 065,6	12 055,4	2,1	12 057,5	99,93%	8,0
2.0.31	933,4	931,5	0,0	931,5	99,80%	1,9	507,2	506,2	0,9	507,1	99,99%	0,1

ANNEX 1: 2018 IMPLEMENTATION - COMMITMENTS AND PAYMENTS**Excluding Assigned Revenues**

by heading of Multiannual Financial Framework

Provisional Data

Description	2018 COMMITMENTS						2018 PAYMENTS					
	Available Appropriations	Implementation				Balance After carry-over	Available Appropriations	Implementation				Balance After carry-over
		Before carry-over	Carry-over	After carry-over	%			Before carry-over	Carry-over	After carry-over	%	
	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		
2.0.32 Sustainable Fisheries Partnership Agreements (SFPAs) and compulsory contributions to Regional Fisheries Management Organisations (RFMOs) and to other international organisations	94,5	94,3	0,0	94,3	99,76%	0,2	97,4	97,4	0,0	97,4	100,00%	0,0
2.0.4 Environment and climate action (LIFE)	522,8	522,5	0,0	522,5	99,94%	0,3	317,0	310,9	3,9	314,8	99,31%	2,2
2.0.OTH Other actions and measures Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	0,0	0,0	0,0	0,0	-	0,0	6,0	6,0	0,0	6,0	100,00%	0,0
2.0.SPEC Pilot projects and preparatory actions	0,0	0,0	0,0	0,0	-	0,0	0,0	0,0	0,0	0,0	-	0,0
2.0.PPPA Decentralised agencies	15,6	15,6	0,0	15,6	100,00%	0,0	8,4	7,9	0,0	7,9	93,28%	0,6
2.0.DAG	59,6	59,6	0,0	59,6	100,00%	0,0	59,6	59,6	0,0	59,6	100,00%	0,0
3. SECURITY AND CITIZENSHIP	3 492,5	3 490,8	0,0	3 490,8	99,95%	1,7	3 013,1	2 979,5	8,7	2 988,2	99,17%	24,9
3.0.1 Asylum, Migration and Integration Fund	747,9	747,3	0,0	747,3	99,92%	0,6	706,0	703,9	1,4	705,3	99,90%	0,7
3.0.2 Internal Security Fund	729,7	729,1	0,0	729,1	99,91%	0,6	433,0	423,5	1,3	424,9	98,11%	8,2
3.0.3 IT systems	9,8	9,7	0,0	9,7	99,84%	0,0	10,0	10,0	0,0	10,0	100,00%	0,0
3.0.4 Justice	47,1	47,0	0,0	47,0	99,59%	0,2	48,2	45,7	0,7	46,5	96,47%	1,7
3.0.5 Rights, Equality and Citizenship	63,4	63,2	0,0	63,2	99,74%	0,2	73,2	72,1	0,4	72,5	99,14%	0,6

ANNEX 1: 2018 IMPLEMENTATION - COMMITMENTS AND PAYMENTS**Excluding Assigned Revenues**

by heading of Multiannual Financial Framework

Provisional Data

Description	2018 COMMITMENTS						2018 PAYMENTS						
	Available Appropriations	Implementation				Balance	Available Appropriations	Implementation				Balance	
		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over	
	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		
3.0.6	Union Civil protection Mechanism	33,2	33,2	0,0	33,2	99,90%	0,0	34,3	31,0	0,0	31,0	90,55%	3,2
3.0.7	Europe for Citizens	27,6	27,6	0,0	27,6	100,00%	0,0	28,6	28,3	0,2	28,4	99,28%	0,2
3.0.8	Food and feed	279,4	279,4	0,0	279,4	100,00%	0,0	244,5	243,6	0,9	244,5	99,99%	0,0
3.0.9	Health	66,4	66,4	0,0	66,4	100,00%	0,0	59,9	59,1	0,9	59,9	100,00%	0,0
3.0.10	Consumer	28,0	28,0	0,0	28,0	100,00%	0,0	29,4	27,5	0,8	28,3	95,99%	1,2
3.0.11	Creative Europe	230,4	230,4	0,0	230,4	100,00%	0,0	197,0	195,5	1,3	196,9	99,94%	0,1
3.0.12	Instrument for Emergency Support within the Union (IES)	199,5	199,5	0,0	199,5	100,00%	0,0	233,0	226,2	0,1	226,3	97,11%	6,7
3.0.OTH	Other actions and programmes Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	0,0	0,0	0,0	0,0	-	0,0	0,0	0,0	0,0	0,0	-	0,0
3.0.SPEC	Pilot projects and preparatory actions	98,8	98,8	0,0	98,8	100,00%	0,0	93,3	91,9	0,6	92,6	99,27%	0,7
3.0.PPPA	Decentralised agencies	11,5	11,4	0,0	11,4	99,88%	0,0	12,7	11,3	0,0	11,3	89,31%	1,4
3.0.DAG		920,0	920,0	0,0	920,0	100,00%	0,0	810,0	809,8	0,0	809,8	99,98%	0,2
4. GLOBAL EUROPE		10 379,3	10 377,1	0,0	10 377,1	99,98%	2,3	8 812,9	8 711,3	65,0	8 776,3	99,58%	36,7
4.0.1	Instrument for Pre-accession assistance (IPA II)	2 041,4	2 040,5	0,0	2 040,5	99,96%	0,9	1 265,6	1 236,0	5,6	1 241,5	98,10%	24,1
4.0.2	European Neighbourhood Instrument (ENI)	2 478,4	2 478,0	0,0	2 478,0	99,99%	0,4	2 110,9	2 105,7	4,8	2 110,5	99,98%	0,3

ANNEX 1: 2018 IMPLEMENTATION - COMMITMENTS AND PAYMENTS**Excluding Assigned Revenues**

by heading of Multiannual Financial Framework

Provisional Data

Description	2018 COMMITMENTS						2018 PAYMENTS						
	Available Appropriations	Implementation				Balance	Available Appropriations	Implementation				Balance	
		Before carry-over	Carry-over	After carry-over	%	After carry-over		Before carry-over	Carry-over	After carry-over	%	After carry-over	
	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)		
4.0.3	Development Cooperation Instrument (DCI)	2 980,8	2 980,7	0,0	2 980,7	100,00%	0,1	2 656,7	2 640,6	16,0	2 656,6	100,00%	0,1
4.0.4	Partnership instrument for cooperation with third countries (PI)	144,9	144,8	0,0	144,8	99,96%	0,1	127,5	126,8	0,3	127,1	99,69%	0,4
4.0.5	European Instrument for Democracy and Human Rights (EIDHR)	188,1	188,0	0,0	188,0	99,93%	0,1	190,9	187,6	3,1	190,8	99,92%	0,2
4.0.6	Instrument contributing to Stability and Peace (IcSP)	369,5	369,4	0,0	369,4	99,98%	0,1	327,5	323,8	3,6	327,4	99,98%	0,1
4.0.7	Humanitarian aid (HUMA)	1 417,5	1 417,4	0,0	1 417,4	100,00%	0,1	1 443,2	1 437,5	5,6	1 443,0	99,99%	0,2
4.0.8	Common Foreign and Security Policy (CFSP)	348,0	347,9	0,0	347,9	99,98%	0,1	292,0	291,7	0,3	292,0	99,98%	0,1
4.0.9	Instrument for Nuclear Safety Cooperation (INSC)	33,0	32,9	0,0	32,9	99,94%	0,0	38,8	38,3	0,5	38,8	99,95%	0,0
4.0.10	Macro-financial Assistance (MFA)	10,6	10,3	0,0	10,3	97,34%	0,3	10,2	5,1	0,0	5,1	50,09%	5,1
4.0.11	Guarantee Fund for external actions (GF)	137,8	137,8	0,0	137,8	100,00%	0,0	137,8	137,8	0,0	137,8	100,00%	0,0
4.0.12	Union Civil Protection Mechanism	6,0	6,0	0,0	6,0	99,98%	0,0	10,7	6,4	0,0	6,4	59,34%	4,4
4.0.13	EU Aid Volunteers initiative (EUAV)	20,1	20,1	0,0	20,1	100,00%	0,0	16,1	16,0	0,0	16,0	99,63%	0,1
4.0.14	European Fund for Sustainable Development (EFSD)	25,0	25,0	0,0	25,0	100,00%	0,0	25,0	0,0	25,0	25,0	100,00%	0,0
4.0.OTH	Other actions and programmes	80,0	79,9	0,0	79,9	99,85%	0,1	69,6	69,4	0,1	69,6	99,96%	0,0

ANNEX 1: 2018 IMPLEMENTATION - COMMITMENTS AND PAYMENTS

Excluding Assigned Revenues

by heading of Multiannual Financial Framework

Provisional Data

Description	2018 COMMITMENTS						2018 PAYMENTS					
	Available Appropriations	Implementation				Balance After carry-over	Available Appropriations	Implementation				Balance After carry-over
		Before carry-over	Carry-over	After carry-over	%			Before carry-over	Carry-over	After carry-over	%	
(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)			
4.0.SPEC Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission	75,5	75,3	0,0	75,3	99,81%	0,1	61,4	60,3	0,0	60,3	98,30%	1,0
4.0.PPPA Pilot projects and preparatory actions	2,8	2,8	0,0	2,8	100,00%	0,0	8,9	8,3	0,0	8,3	92,53%	0,7
4.0.DAG Decentralised agencies	20,1	20,1	0,0	20,1	100,00%	0,0	20,1	20,1	0,0	20,1	100,00%	0,0
5. ADMINISTRATION	5 650,4	5 606,0	0,9	5 606,9	99,23%	43,4	5 651,4	5 295,6	311,9	5 607,4	99,22%	44,0
5.1.1 Pensions	1 892,7	1 877,3	0,0	1 877,3	99,18%	15,5	1 892,7	1 877,3	0,0	1 877,3	99,18%	15,5
5.1.2 European schools	183,4	177,5	0,0	177,5	96,78%	5,9	183,4	177,5	0,0	177,5	96,78%	5,9
5.2.3X Commission administrative expenditure	3 570,7	3 547,7	0,9	3 548,6	99,38%	22,1	3 571,6	3 238,7	310,7	3 549,4	99,38%	22,2
5.2.3PPPA Pilot projects and preparatory actions	3,5	3,5	0,0	3,5	100,00%	0,0	3,6	2,0	1,2	3,2	88,92%	0,4
5.2.3DAG Decentralised agencies	0,0	0,0	0,0	0,0	-	0,0	0,0	0,0	0,0	0,0	-	0,0
TOTAL APPROPRIATIONS UNDER HEADINGS (excluding other institutions)	156 293,3	155 761,6	460,6	156 222,3	99,95%	71,1	140 451,0	139 102,4	1 170,7	140 273,1	99,87%	177,85
OTHER SPECIAL INSTRUMENTS	388,0	179,9	63,9	243,7	62,81%	144,3	301,8	157,2	0,2	157,4	52,17%	144,4
Emergency Aid Reserve (EAR)	34,1	0,0	34,1	34,1	100,00%	0,0	119,6	0,0	0,0	0,0	0,00%	119,6
European Globalisation Adjustment Fund (EGF)	172,3	28,0	0,0	28,0	16,24%	144,3	5,6	5,3	0,2	5,6	99,22%	0,0
European Union Solidarity Fund (EUSF)	181,6	151,9	29,7	181,6	100,00%	0,0	176,6	151,9	0,0	151,9	85,99%	24,7
TOTAL APPROPRIATIONS (excluding other institutions)	156 681,4	155 941,5	524,5	156 466,0	99,86%	215,4	140 752,8	139 259,6	1 170,9	140 430,6	99,77%	322,2

ANNEX 1: 2018 IMPLEMENTATION - COMMITMENTS AND PAYMENTS**Excluding Assigned Revenues**

by heading of Multiannual Financial Framework

Provisional Data

Description	2018 COMMITMENTS					2018 PAYMENTS						
	Available Appropriations	Implementation				Balance After carry-over	Available Appropriations	Implementation				Balance After carry-over
		Before carry-over	Carry-over	After carry-over	%			Before carry-over	Carry-over	After carry-over	%	
(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)	(a)	(b)	(c)	(d)=(b)+(c)	(e)=(d)/(a)			
Other institutions	4 015,1					4 015,1						
TOTAL APPROPRIATIONS	160 696,5					144 767,9						

**ANNEX 2: SUB-HEADING 1B: LATEST FORECASTS FROM MEMBER STATES
(JANUARY 2019)**

The table below sets out the evolution of the payment forecasts submitted by the Member States for 2019¹⁰, comparing the submissions made by 31 July 2018 and 31 January 2019.

The figures include ERDF, CF, ESF/YEI and FEAD.

Member States' forecasts for 2019 (in EUR billion)

Period 2014-2020		Gross Forecasts for year 2019		
		July 2018 submission	January 2019 submission	Difference
AT	Austria	0.13	0.13	0.00
BE	Belgium	0.27	0.26	-0.01
BG	Bulgaria	1.07	1.00	-0.08
CY	Cyprus	0.13	0.10	-0.03
CZ	Czech Republic	2.87	3.14	0.27
DE	Germany	3.51	2.56	-0.95
DK	Denmark	0.10	0.07	-0.03
EE	Estonia	0.65	0.54	-0.11
ES	Spain	3.90	3.32	-0.58
FI	Finland	0.21	0.19	-0.02
FR	France	2.10	2.06	-0.03
GR	Greece	2.91	2.40	-0.51
HR	Croatia	1.02	0.97	-0.04
HU	Hungary	4.00	3.48	-0.52
IE	Ireland	0.13	0.30	0.17
IT	Italy	3.85	3.77	-0.08
LT	Lithuania	0.98	0.77	-0.21
LU	Luxemburg	0.02	0.01	-0.01
LV	Latvia	0.46	0.46	0.00
MT	Malta	0.09	0.10	0.01
NL	Netherlands	0.11	0.15	0.04
PL	Poland	10.94	11.03	0.09
PT	Portugal	3.18	3.05	-0.12
RO	Romania	2.20	2.12	-0.07
SE	Sweden	0.14	0.12	-0.03
SI	Slovenia	0.50	0.43	-0.07
SK	Slovakia	1.99	1.50	-0.49
UK	United Kingdom	1.10	1.53	0.43
TC	Territorial Cooperation	1.57	1.73	0.16
TOTAL		50.13	47.27	-2.86

¹⁰ Data as at 04/02/2019

The table below shows the Member States forecasts submitted by 31 January 2019, for the payment applications expected under the sub-heading 1b funds in 2019 and 2020.

Member States' forecasts for 2019 and 2020 (in EUR billion)

Period 2014-2020	Gross Forecasts	
	2019	2020
TOTAL Sub-heading 1b	47.3	52.9