

# DRAFT GENERAL BUDGET OF THE EUROPEAN UNION

Working Document Part IX

#EUBudget



Funding to international organisations

COM(2023) 300 - June 2023

Budget

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# DRAFT GENERAL BUDGET of the European Union for the financial year 2024

Working Document Part IX

# Draft General Budget of the European Union for the Financial Year 2024

Working document Part IX

**Funding International Organisations** 

COM(2023) 300 - June 2023

The 2024 Draft Budget is accompanied by twelve 'Working Documents', as follows:

# Part I: Programme Performance Statements of operational expenditure

Working Document I contains, pursuant to Article 41(3)(h) of the Financial Regulation, the Programme Performance Statements, which provide for each spending programme comprehensive information on the financial implementation and progress in achieving the programme objectives as of the end 2022.

# Part II: Human Resources of the EU institutions and executive agencies

Working Document II presents information on the human resources of the EU institutions and executive agencies, and in particular for the Commission, both for the establishment plans and for external personnel and across all headings of the multiannual financial framework. Moreover, pursuant to Article 41(3)(b) of the Financial Regulation, it provides a summary table for the period 2021 - 2024 which shows the number of full-time equivalents for each category of staff and the related appropriations for all institutions and bodies referred to in Article 70 of the Financial Regulation.

# Part III: Bodies set up by the European Union having legal personality

Working Document III presents detailed information relating to all decentralised agencies and Joint Undertakings, with a transparent presentation of revenue, expenditure and staff levels of various Union bodies, pursuant to Article 41(3)(c) of the Financial Regulation.

# Part IV: Pilot projects and preparatory actions

Working Document IV presents information on all pilot projects and preparatory actions which have budget appropriations (commitments and/or payments) in the 2024 Draft Budget, pursuant to Article 41(3)(f) of the Financial Regulation.

# Part V: Budget implementation and assigned revenue

Working Document V presents the budget implementation forecast for 2023, information on assigned revenue (implementation in 2022 and estimation for 2024) and a progress report on outstanding commitments (RAL) pursuant to Articles 41(3)(d) and 41(8) of the Financial Regulation.

# Part VI: Commission expenditure under the administrative heading of the multiannual financial framework

Working Document VI encompasses administrative expenditure to be implemented by the Commission under the administrative heading of the multiannual financial framework (heading 7) in accordance with Article 317 of the Treaty on the Functioning of the European Union, as well as the budgets of the Offices (OP, OLAF, EPSO, OIB, OIL and PMO), pursuant to Article 41(3)(e) of the Financial Regulation.

# Part VII: Commission buildings

Working Document VII presents information on buildings under Section III - Commission, pursuant to Article 266(1) of the Financial Regulation.

# Part VIII: Expenditure related to the external action of the European Union

Working Document VIII presents information on human resources and expenditure related to the external action of the European Union, pursuant to Article 41(10) and (11) of the Financial Regulation.

# Part IX: Funding to international organisations

Working Document IX presents funding provided to international organisations, across all MFF headings, pursuant to Article 41(3)(g) of the Financial Regulation.

# Part X: Financial Instruments

Working Document X presents the use made of financial instruments, pursuant to Article 41(4) of the Financial Regulation.

# Part XI: Budgetary Guarantees, Common Provisioning Fund and Contingent Liabilities

Working Document XI presents the implementation of Budgetary Guarantees, the Common Provisioning Fund and the assessment of the sustainability of the contingent liabilities arising from budgetary guarantees and financial assistance pursuant to Article 41(5) of the Financial Regulation.

# Part XII: Payment schedules

Working Document XII presents summary statements of the schedule of payments due in subsequent years to meet budgetary commitments entered into in previous years, pursuant to Article 41(3)(i) of the Financial Regulation.

# EU funded activities implemented through international organisations (Article 41 (3) (g) of the Financial Regulation)

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# 1. Introduction

This working document accompanies the Draft Budget 2024. Its purpose is to provide information on funding made available to international organisations during the reporting year 2022, and to present the reasons why it was more efficient for the Union to implement projects through international organisations rather than to act directly.

# 2. Definition of International Organisation

Article 62(1) (c) (ii) of the Financial Regulation<sup>1</sup> lays down the definition of international organisations. Based on these texts the Commission's definition of an international organisation includes:

- international public sector organisations set up by intergovernmental agreements, and specialised agencies set up by such organisations;
- the International Committee of the Red Cross;
- the International Federation of National Red Cross and Red Crescent Societies;
- other non-profit organisations assimilated to international organisations by a Commission decision.

# **3.** Overview of EU Budget implementation through international organisations

In accordance with article 41(3) (g) of the Financial Regulation, the Commission should attach to the draft budget a working document showing funding to international organisations, which should contain:

- a summary of all contributions, with a breakdown per Union programme or fund and per international organisation,
- a statement of reasons explaining why it was more efficient for the Union to fund those international organisations rather than to act directly.

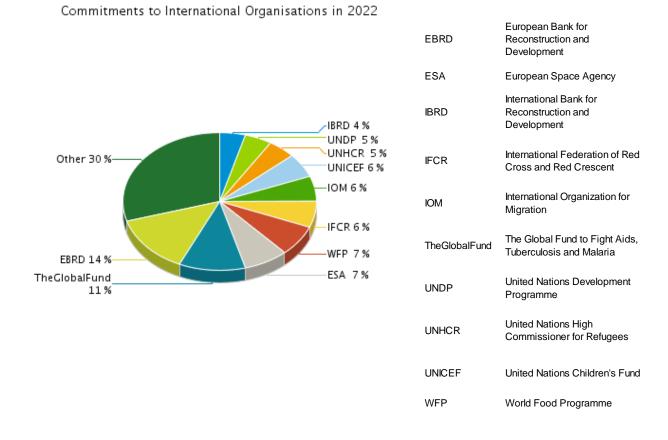
The pie charts in the sections below show the amount of all commitments concluded with international organisations during 2022. The total amount of these commitments made in 2022 from the EU budget was EUR 6,9 billion<sup>2</sup>.

<sup>&</sup>lt;sup>1</sup> OJ L 193, 30.07.2018, p. 1

<sup>&</sup>lt;sup>2</sup> The EU contribution to International Organisations includes all commitments registered in the budgetary accounts during the reporting year. This includes not only the commitments made from the approved budget 2022, but also the ones following global commitments from previous years.

# 3.1. International organisations to which commitments were made

The pie chart<sup>3</sup> below presents the commitments broken down by international organisation. The 'top ten' were together provided with EUR 4,8 billion to implement EU policies, accounting for 70 % of all commitments to international organisations in 2022. The organisation receiving more than any other recipient was the European Bank for Reconstruction and Development, accounting for 14% of the commitments in order to implement mainly the Instrument for Pre-Accession Assistance.

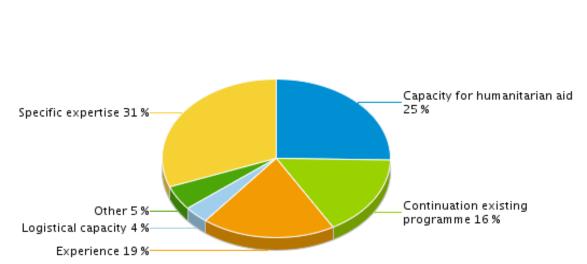


<sup>&</sup>lt;sup>3</sup> International organisations under the section 'Other' in the pie chart is displayed in Annex (Tables) I EU Budget commitments to international organisations.

# 3.2. Reasons for implementing EU funded activities through international organisations

The pie chart below presents, by order of magnitude, the main reasons why it was more efficient to implement through international organisations than to act directly.

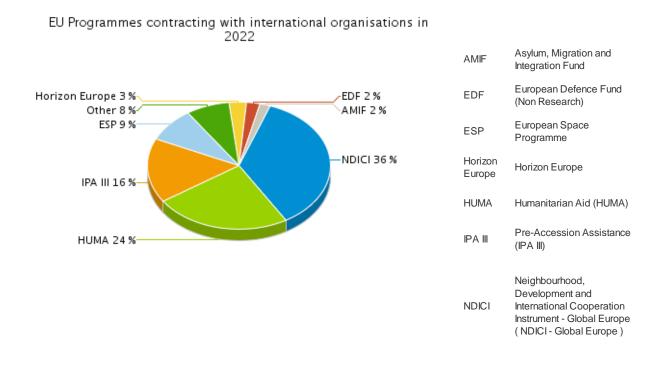
The most common reason for choosing to implement projects through an international organisation is the organisation's specific expertise (31% of funding), for example to deliver development aid for the Neighbourhood, Development and International Cooperation Instrument. In addition, 25% of the funding was channelled through relevant international organisations, notably Organisations of the United Nations and Red Cross families, on the basis of their established capacities, privileges and unique access, in particular for the effective delivery of humanitarian aid.



Main reasons for implementing EU-funded activities through international organisations in 2022

# **3.3. EU Programmes and Actions contracting with international organisations**

The pie chart below presents the commitments by instrument / Union programme. The three instruments committing most funds to international organisations in 2022 were the Neighbourhood, Development and International Cooperation Instrument (36%), Humanitarian Aid (24 %), and the Instrument for Pre-Accession Assistance (16%).



# Annex (Tables)

# I. EU Budget commitments to international organisations

|    | International organisation   | 2022<br>commitments<br>(EUR) | %       |
|----|--|------------------------------|---------|
| 1  | European Bank for Reconstruction and Development                               | 931 283 348                  | 13.58 % |
| 2  | The Global Fund to Fight Aids, Tuberculosis and Malaria                        | 760 421 601                  | 11.09 % |
| 3  | European Space Agency  | 509 768 432                  | 7.44 %  |
| 4  | World Food Programme   | 492 812 983                  | 7.19 %  |
| 5  | International Federation of Red Cross and Red Crescent                         | 421 800 000                  | 6.15 %  |
| 6  | International Organization for Migration                                       | 403 560 332                  | 5.89 %  |
| 7  | United Nations Children's Fund   | 386 705 631                  | 5.64 %  |
| 8  | United Nations High Commissioner for Refugees                                  | 315 492 785                  | 4.60 %  |
| 9  | United Nations Development Programme   | 310 441 210                  | 4.53 %  |
| 10 | International Bank for Reconstruction and Development                          | 293 707 606                  | 4.28 %  |
| 11 | Organisation for Joint Armament Cooperation                                    | 162 540 805                  |         |
| 12 | World Health Organization  | 151 850 083                  |         |
| 13 | International Committee of the Red Cross and Red Crescent                      | 138 000 000                  |         |
| 14 | European Organisation for the Exploitation of Meteorological Satellites        | 124 455 873                  |         |
| 15 | The Food and Agriculture Organization of the United Nations                    | 102 373 242                  |         |
| 16 | European Centre for Medium-Range Weather Forecasts                             | 101 404 530                  |         |
| 17 | United Nations Relief and Works Agency for Palestine Refugees in the Near East | 95 000 000                   |         |
| 18 | The International Centre for Migration Policy Development                      | 90 000 000                   |         |
| 19 | Organisation for Economic Co-Operation and Development                         | 80 708 768                   |         |
| 20 | Nordic Environment Finance Corporation   | 74 395 458                   |         |
| 21 | European Molecular Biology Laboratory  | 73 676 504                   |         |
| 22 | United Nations Population Fund   | 71 800 000                   |         |
| 23 | United Nations Office for Project Services                                     | 69 681 999                   |         |
| 24 | Council of Europe  | 67 273 995                   |         |
| 25 | United Nations Office on Drugs and Crime                                       | 61 100 000                   |         |
| 26 | European University Institute  | 39 605 690                   |         |
| 27 | International Labour Organization  | 36 813 333                   |         |
|    |  |                              |         |

|    | International organisation   | 2022<br>commitments<br>(EUR) | % |
|----|--|------------------------------|---|
| 28 | United Nations Entity for Gender Equality and the Empowerment of Women         | 35 151 000                   |   |
| 29 | United Nations Environment Programme   | 33 935 146                   |   |
| 30 | International Monetary Fund  | 21 963 213                   |   |
| 31 | United Nations Organisation  | 21 773 038                   |   |
| 32 | International Iberian Nanotechnology Laboratory                                | 21 044 887                   |   |
| 33 | United Nations High Commissioner for Human Rights                              | 19 900 000                   |   |
| 34 | Centre International de Hautes Etudes Agronomiques Mediterraneennes            | 18 423 006                   |   |
| 35 | United Nations Office for the Coordination of Humanitarian Affairs             | 17 700 000                   |   |
| 36 | The International Institute for Democracy and Electoral Assistance             | 17 189 000                   |   |
| 37 | European Organisation for the Safety of Air Navigation                         | 16 985 843                   |   |
| 38 | United Nations Industrial Development Organization                             | 16 647 950                   |   |
| 39 | European Forest Institute  | 15 330 692                   |   |
| 40 | United Nations Educational Scientific and Cultural Organization                | 15 118 953                   |   |
| 41 | International Agency for Research on Cancer                                    | 13 830 833                   |   |
| 42 | Energy Community   | 13 417 000                   |   |
| 43 | International Fund for Agricultural Development                                | 12 000 000                   |   |
| 44 | European Organization for Nuclear Research                                     | 11 725 184                   |   |
| 45 | Center for International Forestry Research                                     | 8 000 000                    |   |
| 46 | Center of Excellence in Finance  | 7 999 956                    |   |
| 47 | Preparatory Commission for the International Renewable Energy Agency           | 7 535 000                    |   |
| 48 | Organization for Security and Co-operation in Europe                           | 6 500 000                    |   |
| 49 | Science and Technology Center in Ukraine                                       | 6 441 430                    |   |
| 50 | Secretariat Du Groupe des Etats D'Afrique des Caraibes et Du Pacifique         | 6 079 968                    |   |
| 51 | Organization of American States  | 5 827 794                    |   |
| 52 | World Customs Organization   | 5 708 536                    |   |
| 53 | The Anna Lindh Euro Mediterranean Foundation for the Dialogue between Cultures | 5 000 000                    |   |
| 54 | United Nations Human Settlements Programme                                     | 5 000 000                    |   |
| 55 | Asian Development Bank   | 4 850 000                    |   |
| 56 | International Commission for the Conservation of Atlantic Tunas                | 4 687 868                    |   |

| 57   United Nations Capital Development Fund   4 500 000     58   International Organisation for the Development of Fisheries and Aquaculture in Europe   4 488 423     59   Regional School of Public Administration   4 350 000     60   International Science and Technology Center   4 300 000     61   United Nations Interregional Crime and Justice Research Institute   4 250 103     62   The Central European Free Trade Agreement Secretariat   4 000 000     63   International Criminal Police Organization   3 335 160     64   International Criminal Police Organization   3 307 473     66   International Olive Oll Concili   3 176 852     67   Intera-American Development Bank   3 000 000     68   Intergovernmental Authority on Development   3 000 000     70   Indian Ocean Commission   2 997 000     71   The International Criminal Router   2 500 000     72   Permanent Secretariat of the Transport Community   2 568 959     73   Global Green Growth Institute   2 500 000     74   Italo Tatin American Institute   2 130 000     75   Office of the High Represenatitye   2 131 691 <th></th> <th>International organisation</th> <th>2022<br/>commitments<br/>(EUR)</th> <th>%</th>  |    | International organisation  | 2022<br>commitments<br>(EUR) | % |
|---|----|---|------------------------------|---|
| 59Regional School of Public Administration4 350 00060International Science and Technology Center4 300 00061United Nations Interregional Crime and Justice Research Institute4 250 10362The Central European Free Trade Agreement Secretariat4 000 00063International Trade Centre3 850 00064International Criminal Police Organization3 335 16065Central European Initiative3 307 47366International Olive Oil Council3 176 85267Inter-American Development Bank3 000 00068Intergovernmental Authority on Development3 000 00069International Criminal Coart3 000 00070Indian Ocean Commission2 997 00071The Intermational Commission on Missing Persons2 800 00072Pertmanent Scoretariat of the Transport Community2 568 95973Global Green Growth Institute2 500 00074talo Latin American Institute2 500 00075Office of the High Representative2 413 32876Council of Europe Development Bank2 300 00077European Organisation for Latin America and the Caribbean2 000 00078United Nations Conference on Trade and Development2 000 00079United Nations Conference on Trade and Development2 000 00079United Nations Office at Geneva2 000 00080United Nations Office at Geneva2 000 00081EU LAC International Foundation1 500 0  | 57 | United Nations Capital Development Fund   | 4 500 000                    |   |
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| 79United Nations Economic Commission for Latin America and the Caribbean2 000 00080United Nations Office at Geneva2 000 00081EU LAC International Foundation1 500 00082Secretariat of the Pacific Community1 500 00083United Nations Institute for Disarmament Research1 215 77484World Meteorological Organization1 200 000  | 77 | European Organisation for Astronomical Research in the Southern Hemisphere            | 2 131 691                    |   |
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| 81EU LAC International Foundation1 500 00082Secretariat of the Pacific Community1 500 00083United Nations Institute for Disarmament Research1 215 77484World Meteorological Organization1 200 000   | 79 | United Nations Economic Commission for Latin America and the Caribbean                | 2 000 000                    |   |
| 82Secretariat of the Pacific Community1 500 00083United Nations Institute for Disarmament Research1 215 77484World Meteorological Organization1 200 000   | 80 | United Nations Office at Geneva   | 2 000 000                    |   |
| 83United Nations Institute for Disarmament Research1 215 77484World Meteorological Organization1 200 000  | 81 | EU LAC International Foundation   | 1 500 000                    |   |
| 84World Meteorological Organization1 200 000  | 82 | Secretariat of the Pacific Community  | 1 500 000                    |   |
|   | 83 | United Nations Institute for Disarmament Research                                     | 1 215 774                    |   |
| 85The Council of the Baltic Sea State Secretariat1 132 932  | 84 | World Meteorological Organization   | 1 200 000                    |   |
|   | 85 | The Council of the Baltic Sea State Secretariat                                       | 1 132 932                    |   |

|     | International organisation  | 2022<br>commitments<br>(EUR) | % |
|-----|---|------------------------------|---|
| 86  | Pan American Health Organization                                      | 1 000 000                    |   |
| 87  | United Nations Framework Convention on Climate Change                 | 786 236                      |   |
| 88  | The East Mediterranean Gas Forum                                      | 736 920                      |   |
| 89  | North-East Atlantic Fisheries Commission                              | 703 159                      |   |
| 90  | East African Community  | 600 000                      |   |
| 91  | International Seabed Authority  | 592 528                      |   |
| 92  | Western and Central Pacific Fisheries Commission                      | 545 744                      |   |
| 93  | World Trade Organization  | 500 000                      |   |
| 94  | Hague Conference on Private International Law                         | 479 776                      |   |
| 95  | International Civil Aviation Organization                             | 468 554                      |   |
| 96  | European Centre for Social Welfare Policy and Research                | 433 153                      |   |
| 97  | Inter-American Tropical Tuna Commission                               | 422 750                      |   |
| 98  | International Sugar Organization                                      | 418 624                      |   |
| 99  | Corte Interamericana de Derechos Humanos                              | 400 000                      |   |
| 100 | Southern Indian Ocean Fisheries Agreement                             | 338 141                      |   |
| 101 | International Grains Council  | 327 769                      |   |
| 102 | Northwest Atlantic Fisheries Organization                             | 306 458                      |   |
| 103 | Commission for the Conservation of Antarctic Marine Living Resources  | 285 936                      |   |
| 104 | Executive Committee of the International Fund for Saving the Aral Sea | 285 000                      |   |
| 105 | International Union for the Protection of New Varieties of Plants     | 270 000                      |   |
| 106 | South Pacific Regional Fisheries Management Organisation              | 263 584                      |   |
| 107 | International Development Law Organization                            | 199 453                      |   |
| 108 | European Patent Organisation  | 162 191                      |   |
| 109 | North Atlantic Salmon Conservation Organisation                       | 160 079                      |   |
| 110 | Energy Charter  | 150 000                      |   |
| 111 | United Nations Economic Commission for Europe                         | 150 000                      |   |
| 112 | Organisation Internationale de la Vigne et Vin                        | 140 000                      |   |
| 113 | International Rubber Study Group                                      | 136 307                      |   |
| 114 | International Tribunal for the Law of the Sea                         | 110 000                      |   |
| 115 | United Nations Office for Outer Space Affairs                         | 100 000                      |   |

|     | International organisation                                       | 2022<br>commitments<br>(EUR) | %        |
|-----|--|------------------------------|----------|
| 116 | Commission for the Conservation of Southern Bluefin Tuna         | 68 144                       |          |
| 117 | IEA Bioenergy  | 59 885                       |          |
| 118 | South East Atlantic Fisheries Organ                              | 44 452                       |          |
| 119 | International Nickel Study Group                                 | 13 000                       |          |
| 120 | International Energy Agency                                      | 12 836                       |          |
| 121 | International Centre for the Registration of Serial Publications | 8 996                        |          |
| 122 | International Lead and Zinc Study Group                          | 7 519                        |          |
| 123 | International Telecommunication Union                            | 6 514                        |          |
| 124 | International Maritime Organization                              | 2 900                        |          |
|     | Total  | 6 855 454 807                | 100.00 % |

# II. Reasons for implementing EU-funded activities through international organisations

|    | Main reasons for implementing EU-funded activities through international organisations  | 2022<br>commitments<br>(EUR) | %        |
|----|---|------------------------------|----------|
| 1  | Specific expertise  | 2 116 505 949                | 30.87 %  |
| 2  | Organisations of the United Nations and Red Cross families have singular capacities, privileges and access for effective delivering of humanitarian aid and are recognised by the EU's framework agreements | 1 736 803 201                | 25.33 %  |
| 3  | Experience in the country/region  | 1 295 492 657                | 18.90 %  |
| 4  | Continuation of an existing programme   | 1 123 592 073                | 16.39 %  |
| 5  | Logistical and management capacities  | 241 654 643                  | 3.52 %   |
| 6  | Result of call for proposal   | 129 246 921                  | 1.89 %   |
| 7  | International mandate/regular contribution/membership or similar fees   | 116 899 074                  | 1.71 %   |
| 8  | Optimisation of donor coordination  | 20 020 000                   | 0.29 %   |
| 9  | Presence in the country/region  | 19 773 430                   | 0.29 %   |
| 10 | Other   | 55 466 859                   | 0.81 %   |
|    | Total   | 6 855 454 807                | 100.00 % |

# III. EU Programmes and Actions contracting with international organisations

|    | Programmes   | 2022<br>commitments | %       |
|----|--|---------------------|---------|
| 1  | Neighbourhood, Development and International Cooperation Instrument - Global<br>Europe ( NDICI - Global Europe ) | 2 459 505 954       | 35.88 % |
| 2  | Humanitarian Aid (HUMA)  | 1 651 454 745       | 24.09 % |
| 3  | Pre-Accession Assistance (IPA III)   | 1 121 936 005       | 16.37 % |
| 4  | European Space Programme   | 594 680 939         | 8.67 %  |
| 5  | Horizon Europe   | 211 284 248         | 3.08 %  |
| 6  | European Defence Fund (Non Research)   | 162 540 805         | 2.37 %  |
| 7  | Asylum, Migration and Integration Fund   | 127 577 278         | 1.86 %  |
| 8  | Instrument for emergency support within the Union (ESI)  | 119 165 099         | 1.74 %  |
| 9  | Digital Europe Programme   | 86 504 509          | 1.26 %  |
| 10 | <b>EU4Health</b>   | 58 660 227          | 0.86 %  |
| 11 | European Recovery and Resilience Facility (incl. Technical Support Instrument)                                   | 49 556 130          |         |
| 12 | Erasmus+   | 23 474 527          |         |
| 13 | European Regional Development Fund (ERDF)  | 21 031 609          |         |
| 14 | Common Foreign and Security Policy (CFSP)  | 19 974 572          |         |
| 15 | Connecting Europe Facility (CEF) - Transport   | 16 985 843          |         |
| 16 | European Instrument for International Nuclear Safety Cooperation (INSC)  | 16 242 833          |         |
| 17 | European Maritime, Fisheries and Aquaculture Fund (EMFAF)  | 14 717 358          |         |
| 18 | International organisations and agreements   | 13 805 201          |         |
| 19 | Support to the Turkish-Cypriot Community   | 12 213 381          |         |
| 20 | Nuclear decommissioning (Lithuania)  | 10 000 000          |         |
| 21 | Nuclear Safety and decommissioning (incl. For Bulgaria and Slovakia)   | 8 950 000           |         |
| 22 | Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission   | 8 245 967           |         |
| 23 | Internal Security Fund (ISF)   | 7 300 000           |         |
| 24 | Employment and Social Innovation   | 7 242 184           |         |
| 25 | Single Market Programme (incl. SMEs)   | 6 895 196           |         |
| 26 | Sustainable Fisheries Partnership Agreements (SFPA) and Regional Fisheries<br>Management Organisations (RFMO)    | 5 371 554           |         |

|    | Programmes  | 2022<br>commitments | %        |
|----|---|---------------------|----------|
| 27 | Rights and Values   | 2 781 308           |          |
| 28 | Justice   | 2 166 796           |          |
| 29 | Cohesion Fund (CF)  | 2 079 642           |          |
| 30 | Creative Europe   | 2 059 810           |          |
| 31 | Pilot projects and preparatory actions  | 2 020 000           |          |
| 32 | European Agricultural Guarantee Fund (EAGF)   | 1 900 000           |          |
| 33 | European Public Administration  | 1 830 205           |          |
| 34 | Union Civil Protection Mechanism (RescEU)   | 1 807 835           |          |
| 35 | Integrated Border Management Fund (IBMF) - Instrument for border management and visa (BMVI) | 1 800 000           |          |
| 36 | Programme for Environment and Climate Action (LIFE)   | 1 615 094           |          |
| 37 | Euratom Research and Training Programme   | 69 930              |          |
| 38 | Cooperation in the field of customs (Customs)   | 8 025               |          |
|    | Total   | 6 855 454 807       | 100.00 % |

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