

# Directorate General for Agriculture and Rural Development

# 2014 Management Plan

January 2014

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#### 1. MISSION STATEMENT

The mission of the Directorate General for Agriculture and Rural Development ("DG AGRI") is to promote the sustainable development of Europe's agriculture and to ensure the well-being of its rural areas.

### 2. THIS YEAR'S CHALLENGES

In 2013, the legislative process of the CAP reform, including the Transitional Regulation for the year 2014<sup>1</sup>, has been concluded with the adoption of all the legal basic acts. Their publication will be followed by the adoption of the related delegated and implementing acts. To monitor the progress, effectiveness and efficiency of the new CAP's implementation against its objectives a revised set of indicators has been adopted<sup>2</sup>.

The core elements of the Commission's proposals were accepted by the European Parliament and the Council. However, Member States have been given more flexibility and subsidiarity in the implementation and choice of certain policy instruments, e.g. coupled support, support in natural constraint areas and redistributive payments, as well as the possibility of financial transfers between the Pillars. Whilst this will allow Member States to better fine-tune the measures to the national and regional situations, it will make their implementation and control more challenging.

The year 2014 will be, at least for certain new important measures, a year of transition and preparation for the full application in 2015. The primary focus will be on the implementation of the CAP reform package through the adoption of the **delegated and implementing acts** as well as on the finalisation of the national rural development programmes and proper and timely application of the measures at national level. The support given to Member States in this application should become part of our commitment to keep the error rate under control. Some new instruments provided by the new CAP should help all the involved actors, on the basis of their responsibility, to keep a high standard of sound financial management of the CAP expenditure. In this respect, new guidelines and procedures will have to be put in place swiftly in the context of a more suitable new organisation structure.

The working groups created in 2013 have identified the main causes of error in the areas of direct payments, rural development and market expenditures and laid down preventive and corrective actions. The more advanced works in rural development have shown an increasingly good cooperation with the Member States and understanding of the nature and importance of controlling and rectifying the errors. In 2014, efforts should be focused on the new programming. Likewise, the action plans laid down for direct payments and market expenditures should find a swift implementation and close follow up in 2014. At the same time, the development of audit-related activities finalised inter-alia to improve the protection of the EU financial interests should continue to progress.

Regulation (EU) No 1310/2013 of the European Parliament and of the Council of 17 December 2013 laying down certain transitional provisions on support for rural development by the European Agricultural Fund for Rural Development (EAFRD), amending Regulation (EU) No 1305/2013 of the European Parliament and of the Council as regards resources and their distribution in respect of the year 2014 and amending Council Regulation (EC) No 73/2009 and Regulations (EU) No 1307/2013, (EU) No 1306/2013 and (EU) No 1308/2013of the European Parliament and of the Council as regards their application in the year 2014, OJ L 347 of 20.12.2013

<sup>2</sup> Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008. Article 110(2) and (4), OJ L 347 of 20.12.2013

From the 1.1.2014, a new more compact and coherent DG AGRI structure will enter into force. I am aware of the challenges that initially it might pose for certain colleagues, but I am also confident that this new structure will gain substantially in efficiency and make DG AGRI more resilient as regards the administrative and resource constraints that it will have to face in the future. It will also allow to manage effectively the new research and innovation program and the revised promotion policy by the delegation to executive agencies of noncore activities.

Other major initiatives planned to be finalised in 2014 should also be mentioned. The **Review of EU political and legal framework for organic production** includes a political framework for organic farming for the next 10 years (Action Plan), as well as a legislative proposal. The revision of the **Regulation on agriculture in the outermost regions of the Union (POSEI)** will make the scheme more effective and bring it more into line with the CAP reform.

2014 year will also be marked by a number of important international negotiations, notably with the United States and Japan, but also Latin American and Asian countries, Africa and European Neighbourhood countries. Whilst ambitions and priorities may differ according to our trade partners, all negotiations must aim to achieve the overarching goals of securing market access for EU exports of agricultural and processed agricultural products, bringing down barriers to trade and attaining a high level of protection for Geographical Indications (GIs), in synergy, once operational, with the strengthened promotion policy.

#### **Key performance indicators**

Following a careful analysis of the monitoring and evaluation framework DG AGRI has selected four performance indicators covering the most critical aspects of CAP performance and one indicator related to internal control. Monitoring data will be presented subsequently in the AAR.

The key indicators which monitor the core aspects of our policy are:

- 1. Agricultural factor income
- 2. EU commodity prices compared to world prices
- 3. Minimum share of agricultural land with specific environmental practices/commitment (combining the indicator "Share of eligible land under greening practices" for first pillar<sup>3</sup> and "Share of agricultural land" indicators for second pillar specific objectives 4 and 5).
- 4. Rural employment rate

The key indicator which is linked to the achievement of the internal control objectives is:

Residual Error Rate integrating financial corrections<sup>4</sup>

<sup>&</sup>lt;sup>3</sup> The direct payment part can be included in the calculation of this indicator only when 2015 data are available, as 2014 is a transitional year for ABB 03.

<sup>&</sup>lt;sup>4</sup> The methodology of calculating the financial corrections will be provided for the Annual Activity Report 2014 at the latest.

On a general note, in all our activities, we are committed to high standards of sound financial management, in particular as DG AGRI conducts its activities in shared management.

I am confident that DG AGRI will successfully address the challenges we will face in 2014 with the professional and dedicated support of the DG AGRI staff, to which I want to express my sincere respect and gratitude.

Jerzy PLEWA

Director-General

### 3. GENERAL OBJECTIVES OF THE POLICY

### 3.1 General objectives

The Common Agricultural Policy (CAP) is a genuinely European policy as Member States pool resources to operate a single European policy with a single European budget. The objectives of the CAP as laid out in the Treaty of the Functioning of the European Union (TFEU) Article 39 are to

- (a) increase agricultural productivity,
- (b) ensure a fair standard of living for the agricultural community,
- (c) stabilise markets,
- (d) assure the availability of supply and
- (e) ensure that supplies reach consumers at reasonable prices.

To reach the TFEU objectives, general objectives for the CAP were set out in the Communication from the Commission on *The CAP towards*  $2020^5$  for the next programming period (2014 – 2020) and further specified in the Regulation (EU) No  $1306/2013^6$ , Article 110(2), namely

- 1. Promoting a viable food production, with the focus on agricultural income, agricultural productivity and price stability;
- 2. Promoting sustainable management of natural resources and climate action, with a focus on greenhouse gas emissions, biodiversity, soil and water;
- 3. Promoting balanced territorial development, with a focus on rural employment, growth and poverty in rural areas.

The general objectives contribute to the three priorities of smart, sustainable and inclusive growth of the Europe 2020 strategy<sup>7</sup>. In this context, the CAP promotes resource efficiency by maintaining a sustainable agriculture throughout the EU, addressing important cross border issues such as climate change and biodiversity and reinforcing solidarity among Member States<sup>8</sup>. The breakdown of the CAP objectives is further developed in the part on the intervention logic (see Part 3.3).

<sup>&</sup>lt;sup>5</sup> European Commission. Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions. The CAP towards 2020: Meeting food, natural resources and territorial challenges of the future. 18 Nov 2010

<sup>6</sup> Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008

<sup>7</sup> European Commission. Communication from the Commission Europe 2020 A strategy for smart, sustainable and inclusive growth. 03 Mar 2010

produ	General objective: To promote a viable food   ☐ Spending programme ☐ Non-spending									
Impac	t indicator <sup>9</sup> : <b>A</b>	gricultural facto	or income							
				st per a	nnual work unit (AWU)					
Sourc	Source: Eurostat – Economic Accounts for Agriculture									
Baseli	ne 2012 (EU-28	3)			Target					
14 37	6.7 EUR/AWU				To increase					
(in cu	rrent prices)				Article 39 (1)(b) TFEU					
Impac	t indicator: <b>To</b> t	tal factor produ	uctivity in agric	ulture						
					I outputs relative to the total inputs used in					
produ	ction of the ou	tput (both out)	out and inputs	are exp	ressed in term of volumes)					
Sourc	e: DG AGRI cald	culation based	on Eurostat dat	:a						
Baseli	ne (2009-2011	, average)			Target					
104					To increase					
	( 2005 = 100)				Article 39 (1)(a) TFEU					
		commodity pr								
					e variability will be established for a number					
					I on the basis of monthly commodity market					
					dispersion of commodity prices around the					
					of variation will be calculated as standard					
					will be calculated for EU and world prices.					
			orices, FAO and	World	Bank for world prices					
Baseli	ne (2010-2012	)			Target					
	Coefficient of	World	EU		To decrease					
	variation	Jan 2010-Dec	Jan 2010-Dec		Article 39 (1)(c) TFEU					
	Commodity	2012	2012							
	•									
	Beef	10.1%	8.2%							
	Poultry	4.7%	6.3%							
	Pig	10.7%	9.9%							
	Soft wheat	17.9%	21.2%							
	Maize	23.1%	17.8%							
	Barley	22.7%	22.0%							
	Butter	14.9%	12.0%							
	Cheese									
	(Cheddar)	6.6%	9.1%							
	Skimmed milk									
	powder (SMP)	10.0%	8.0%							

<sup>9</sup> Further details related to the measurement of the impact indicators are available in the following document: <a href="http://ec.europa.eu/agriculture/cap-post-2013/monitoring-evaluation/documents/impact-indicators\_en.pdf">http://ec.europa.eu/agriculture/cap-post-2013/monitoring-evaluation/documents/impact-indicators\_en.pdf</a>

Whole

powder (WMP)

milk

11.0%

7.2%

General objective: To promote a sustainable mar	nagement of ⊠Spending programme  ☐ Non-spending
Impact indicator: Emissions from agriculture	2 Non spending
Definition: The emissions from agriculture indicator is o	composed of two sub-indicators, one assessing
GHG emissions and one ammonia emissions.	
Source: European Environment Agency, United Natior	ns Framework Convention on Climate Change
(UNFCCC)	
Baseline 2010	Target
Greenhouse gas: 510 324	To reduce
(in 1000 t of CO₂ equivalent) <sup>10</sup>	EU2020
Impact indicator: Water abstraction in agriculture	
Definition: Volume of water applied to soils for irrigatio	n purposes
Source: Eurostat – Survey on agricultural production me	ethods (SAPM)
Baseline 2010	Target
39 834 412	To decrease
(in 1000 m <sup>3</sup> )	Regulations n° 1305, 1306 and 1307/2013

General objective: To promote a balanced territorial de	velopment ⊠Spending programme ☐ Non-spending				
Impact indicator: <b>Rural employment rate</b> Definition: Employment rate for the population aged 15-64 in thinly-populated areas Source: Eurostat – Labour Force Survey					
Baseline 2012 (EU-28)	Target				
	To increase Article 110 (2)(c) of Regulation n° 1306/2013				

The CAP is financed through two funds, i.e. the European Agricultural Guarantee Fund (EAGF) and the European Agricultural Fund for Rural Development (EAFRD). Noteworthy, the EAFRD is part of the Common Strategic Framework<sup>11</sup> (CSF) where Rural Development (RD) priorities already translate and feed into the CSF thematic objectives<sup>12</sup>. The CAP contributes to the **Instrument for Pre-accession assistance** (IPA II) for the part related to rural development (IPARD).

Finally, DG AGRI also participates in the implementation of **Horizon 2020 Framework Programme** for Research and Innovation for the part related to securing sufficient supplies of safe and high quality food and other bio-based products.

The strategic importance of the CAP for EU citizens <sup>13</sup> becomes apparent when considering

<sup>&</sup>lt;sup>10</sup> This indicator could also be expressed as share of agriculture (including soils) in total net emissions – the value for 2010 was 11.6%.

<sup>&</sup>lt;sup>11</sup>:Amended proposal for a regulation of the European Parliament and of the Council laying down common provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund, the European Agricultural Fund for Rural Development and the European Maritime and Fisheries Fund covered by the Common Strategic Framework and laying down general provisions on the European Regional Development Fund, the European Social Fund and the Cohesion Fund and repealing Council Regulation (EC) No 1083/2006, COM(2013) 246 final

<sup>&</sup>lt;sup>12</sup> Programme Statement DB2014, p. 169

Data retrieved from the Statistical and economic information Report 2012<sup>13</sup> and a MEMO on CAP published by the Commission on 26 June 2013; <u>European Commission</u>. <u>MEMO The common agricultural policy (CAP) and agriculture in Europe – Frequently asked questions</u>. <u>Press release database</u>. 26 Jun 2013.; <u>Economic Briefs</u>. N° 8: <u>How many people work in agriculture in the European Union</u>? <u>June 2013</u>; <u>Eurostat Regional Yearbook 2013</u>. Chapter 15

the role that agriculture and its activities in rural areas (such as tourism, transport, local and public services) play in the European economy and society. Over 77% of the EU's territory is classified as rural<sup>14</sup> and is home to more than half of its population. The primary agricultural sector, i.e. agriculture, forestry, hunting and fishing, is naturally concentrated in rural areas and accounts for a 5.3% share in total employment, i.e. 11.9 million farmers, in 2011. Overall, agriculture and the agri-foods industry that receives its high quality, competitive and reliable raw material inputs from agricultural production, provide 46 million jobs, comprise 15 million businesses and account for 6% of the EU's GDP. Yet, the income per capita (on average) and the employment rate are significantly lower in predominantly rural regions compared to urban areas. However, GDP growth in predominantly rural areas was stronger (2.2% in 2008) than in intermediate (1.0%) and predominantly urban regions (-3.4%), indicating less volatility during the recent crisis. However, in the period 2000 to 2012, 4.8 million full-time jobs in the EU agriculture disappeared (70% of them in the new Member States). It must be noted that there are significant differences of the income per capita, the unemployment rate and the employment rate of the primary sector in the various rural areas of the EU. Significant differences in the agricultural sector compared to the rest of the economy are seen in gender equality and age classes of the labour force. Two out of three farmers on average are male, compared to 54% of male labour forces in the total economy. In 2010, 33% (44% for total employment) of the agricultural labour force was younger than 40 years, 57% (54%) was between 40 and 65 years and 10% (2%) were aged older than 65 years.

For a viable European economy and a wealthy European society, a functioning environment providing ecosystem services is crucial. This is acknowledged by the CAP as farmers are encouraged to comply with sustainable agricultural practices in order to safeguard the environment. An additional focus is laid on the preservation of rural communities and landscapes as they form a valuable part of Europe's heritage. Overall, the CAP can be seen as an overarching policy as it is inter-linked to many other European policies, notably socioregional, economic as well as environmental, climate and energy policies.

### (1) Promoting a viable food production, with the focus on agricultural income, agricultural productivity and price stability

Guaranteeing food security, averting a slowdown in productivity growth, price/income volatility and facing the economic crisis are the main economic challenges that must be addressed by the CAP. To promote a viable food production the reform aimed to enhance competitiveness. This resulted in improved economic tools to address the income of farmers and market developments on a sound socio-economic and environmentally sustainable basis.

Market measures provide a safety net in order to react efficiently and effectively against threats of market disturbances or other events and circumstances significantly disturbing or threatening to disturb the market, and thus, maintaining market stability and meeting consumer expectations. Such measures will be financed through a crisis reserve that will be created through the annual application of the financial discipline on direct payments.

<sup>&</sup>lt;sup>14</sup> We are referring to both, the **predominantly rural** and **intermediate** classes of NUTS 3 regions, that are classified as regions where the share of population living in rural local administrative units is higher than 50% and where the share of population living in rural local administrative units is between 15 and 50%, respectively.

Furthermore, the activities for the single Common Market Organisation (sCMO) include measures to foster producer organisation and interbranch organisation in order to improve competiveness of the agricultural sector and enhance its share in the food chain, the school milk and fruit scheme, as well as the wine national support programme and other regulatory measures. Besides, export refunds have literally vanished from the budget lines.

Direct payments support and stabilise farmers' income, but increasingly also contribute to the provision of environmental public goods. Indeed, the new CAP provides for a wide range of obligatory and voluntary instruments of direct payments for active farmers, such as basic payment, greening payment, young farmers scheme, small farmers scheme, redistributive payment, coupled support and support in areas facing natural constraints. Member States that currently maintain direct payment allocations based on historic references must move towards more similar levels of payment per hectare.

Pillar II also contributes to enhance the competiveness of all types of agriculture and improve the agricultural standing in the food chain. In particular, two of six Union priorities (specific objectives) for rural development explicitly aim at improving the competitiveness of the agricultural sector and farm viability, as well as at improving the integration of farmers into the food chain and management of risks. A number of specific instruments (or "rural development measures") are available in this respect.

Horizontal and other instruments include cross compliance, quality policy, organic farming, promotion policy and research (under Horizon 2020), European Innovation Partnership for Agricultural Productivity and Sustainability, as well as the Farm Advisory Service (FAS). The FAS requires Member States to offer advice to farmers covering issues on cross-compliance, the green direct payments, the conditions for maintenance of land eligible for direct payments, the Water Framework and Sustainable Use of Pesticides Directives as well as to assist farmers, forest holders and SMEs operating in rural areas in order to improve the economic and environmental performance of their holdings through rural development measures.

### (2) Promoting sustainable management of natural resources and climate action, with a focus on greenhouse gas emissions, biodiversity, soil and water

Environmental challenges which must be addressed by the CAP include greenhouse gas (GHG) emissions, soil depletion, water and air quality, habitats and biodiversity and the impact of climate change in general. For reaching this general objective, different instruments and measures are provided in Pillar I and Pillar II, respectively.

For respecting certain agricultural practices which are beneficial for the climate and the environment, farmers will receive a green payment. This new compulsory greening instrument will ensure that farmers are adequately remunerated for providing environmental public goods and pursue climate change mitigation and adaption, one of the specific objectives under Pillar I. In addition, the existing cross-compliance system links all direct payments, certain rural development payments and certain wine payments to a number of statutory requirements relating to environment, climate change, good agricultural condition of land, human, animal and plant health standards and animal welfare. Under Pillar II, relevant priorities in relation to this general objective of the CAP are the ones referring to restoring, preserving and enhancing ecosystems as well as to promoting resource efficiency and the shift towards a low carbon and climate resilient economy. The measures that will mostly contribute these priorities are agri-environment-climate payments, support for organic farming, strengthened and streamlined support through investments, grants and annual payments for forestry activities, and payments for mountain areas and other areas facing natural and other specific constraints. To be noted that, in the case of Pillar II, 30% of the EAFRD must be spent on measures related to land management and the fight against climate change. In addition, rural development measures related to knowledge transfer and innovation, will effectively contribute to the achievement of environmental priorities (as well as to the other priorities, given their horizontal nature). The European Innovation Partnership for Agricultural Productivity and Sustainability as well as the research activities under Horizon 2020, are also contributing to the achievement of this environmental-related general objective.

### (3) Promoting balanced territorial development, with a focus on rural employment, growth and poverty in rural areas

The territorial challenges that are to be addressed by Rural Development Programmes include the effective enhancement of the vitality of rural areas and effective promotion of the diversity of EU agriculture. Despite the fact that a growing number of rural areas are becoming increasingly driven by factors outside agriculture (such as socio-economic, sectorial and environmental conditions), agriculture still remains an essential driver for the rural economy in the EU. Agriculture generates additional economic activities with strong implications on the food processing, tourism and trade. In many regions, agriculture builds the foundation of local traditions and social identity.

The policy for rural development is unique in the sense that Member states or their regions design their own multi-annual programmes on the basis of the menu of measures available at EU level, whereas the programmes are co-funded from the national budget. A new element to the CAP brings higher flexibility for the Member States or regions, as measures will not be clustered into "axes" with associated minimum spending per axis anymore. Instead, the Member States or regions may decide which measures to be applied in order to reach targets set against six broad priorities, and 18 sub-priorities or so called focus areas. However, in order to boost bottom-up forms of territorial development in rural areas, at least 5% of the EAFRD will have to be devoted to the LEADER approach. Furthermore, the LEADER approach will be integrated within so called Community-Level Local Development (CLLD) Strategies, which can be co-financed by the other ESI funds<sup>15</sup>, i.e. ERDF, ESF, CF and EMFF. This could further enhance a closer co-ordination between different policies of the Union, for example in the context of programmes for rural-urban cooperation at local level.

In addition, to boost the social and economic development of their rural areas, Member States or their regions will also have the possibility to design thematic sub-programmes focusing on particular sectors or beneficiaries, such as young and small farmers, mountain areas, women in rural areas, climate change mitigation and adaption, biodiversity and short supply chains.

Hence, Rural Development Programmes are designed in a way to make a vital contribution to the social, economic and environmental well-being of rural areas and the sustainable management of natural resources. Rural development thus promotes the competiveness of the agricultural and food processing sectors and inclusive and sustainable growth in rural

The new framework of the EU's rural development policy takes account for the coordination and complementarity with the European Structural and Investment (ESI) Funds. The Common Strategic Framework (CSF) aims at providing clear strategic direction to the programming process under the CSF Funds, including the European Regional Development Fund (EFRD), the European Social Fund (ESF), the Cohesion Fund (CF), the European Agricultural Fund for Rural Development (EAFRD) and the European Maritime and Fisheries Fund (EMFF), and is reflecting the Europe 2020 strategy through eleven common thematic objectives. The six RD priorities (specific objectives) as stated in the Programme Statement are linked to six common thematic objectives, namely

<sup>(1)</sup> Strengthening research, technological development and innovation,

<sup>(2)</sup> Enhancing the competiveness of the agricultural sector,

<sup>(3)</sup> Supporting the shift towards a low-carbon economy,

<sup>(4)</sup> Promoting climate change adaption, risk prevention and management,

<sup>(5)</sup> Protecting the environment and promoting resource efficiency and

<sup>(6)</sup> Promoting social inclusion and combating poverty.

areas without compromising the enhancement of a diverse EU agriculture and the safeguard of European heritage. For reaching this general objective, different instruments and measures are provided.

### 3.2 Implementation objectives

DG AGRI commits itself to achieving high standards in **implementing its objectives and policies**, and will in particular:

- Manage the Union Budget in accordance with high standards of financial management, ensuring value for money, properly designed management and control systems as well as transparency;
- b. Implement policy in an effective manner, in line with the Treaty and international obligations and the need to simplify legislation;
- c. Contribute to other Union policies, in the fields of cohesion, competitiveness, employment, research, environment including climate action, food safety and external policies (enlargement, trade and development).

### (a) Managing the Union Budget in accordance with high standards of financial management

DG AGRI is committed to high standards of financial management. An ongoing objective is to achieve an economic, efficient and effective implementation of expenditure and to continue to enhance a culture within which financial management and transparency are integral parts of policy management. The DG is committed to the continuous improvement of the internal control environment, including follow-up of audit recommendations made by the European Court of Auditors, the Internal Audit Service and the Internal Audit Capability. DG AGRI is also committed to using the available staff and other resources efficiently.

An overview of the management and control systems and the assurance to be derived from them is each year provided in the Annual Activity Report (AAR) of DG AGRI. In this report, the Director-General of DG AGRI signs a declaration of assurance, stating inter alia that he has reasonable assurance that the underlying transactions for the year in question have been legal and regular.

Control statistics from Member States are a key element in the building blocks underlying this declaration of assurance as they are used to estimate a residual rate of error for all agricultural expenditure.

To address certain weaknesses identified by the European Court of Auditors (ECA) and following recommendations from the Internal Audit Service (IAS),, DG AGRI introduced a new integrated approach for estimating the residual error rate for direct decoupled aids in the 2012 AAR. On the basis of this new approach, the residual error rate was estimated to 2.24% for the EAGF and 1.62% for the EAFRD, leading to a global residual error rate of 2.10%. Reservations on higher error rates for rural development expenditure and for direct payments in Portugal, Bulgaria and France had been carried over and issued in the 2012 AAR, respectively. The 2012 AAR provides comprehensive information on the type of reservations, the ensued action plans and possible mitigating actions in order to address the (systemic) weaknesses at the origin of such error rates.

Another assessment of the legality and regularity of the underlying transactions is each year provided by the ECA in its Annual Report. For the financial year 2012, the ECA estimated the most likely error rate for agriculture to be 3.8% for the EAGF and 7.9% for the EAFRD. DG AGRI took action by analysing the root causes of these error rates and identifying possible actions to improve the situation, including considerations on how to strengthen the instruments of interruptions/suspensions of payments and financial corrections. These efforts will continue in 2014.

The new Financial Regulation<sup>16</sup> applying as of 1 January 2013 should help make project implementation more user-friendly and administratively less burdensome, while ensuring a strict and adequate monitoring and control of tax payers' money by the Commission. It also introduces a requirement for an opinion to be given by an independent audit body on the legality and regularity of expenditure, and maintains the principle of transparency. The novel elements of the Financial Regulation are reflected in the horizontal regulation<sup>17</sup> on the financing, management and monitoring, as agreed in the context of the CAP reform.

The following paragraphs give a description of the specific procedures and controls that have been put in place in order to ensure compliance of spending with the principles of economy, i.e. minimising the cost of inputs, and efficiency, i.e. relation between resources and results.

EAGF (interventions in agricultural market and direct payments) and EAFRD (rural development) expenditure<sup>18</sup> is mainly managed in shared management, i.e. Member States implement the support measures, and the Commission verifies that Member States respect the relevant EU rules.

At the level of Member States, a compulsory administrative structure is in place consisting of accreditated paying agencies. A Member State authority at high level is competent for issuing and withdrawing the agency's accreditation, based on a detailed review by a body independent from the paying agency. Moreover, the heads of the paying agencies are required to provide an annual statement of assurance which covers the completeness, accuracy and veracity of the accounts and the functioning of the management and control system. A certification body independent from the paying agency shall deliver a certificate on the accounts and the internal control procedures of the paying agency. If a Member State has accredited more than one paying agency, a co-ordinating body is required to draw up an annual summary of the statements of assurance from the paying agencies and the certificates from the certification bodies.

**Detailed systems for controls and dissuasive sanctions are applied by paying agencies,** with common basis features and special rules tailored to the specificities of each aid regime. The systems generally provide for exhaustive administrative controls of 100 % of the aid

<sup>18</sup> In 2012, funds managed under shared management mode accounted altogether for more than 99% of total expenditure under DG AGRI responsibility.

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<sup>&</sup>lt;sup>16</sup> Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002, OJ L298 of 26.10.2012

<sup>&</sup>lt;sup>17</sup> Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008, OJ L 347 of 20.12.2013

applications, cross-checks with other databases where considered appropriate as well as prepayment on-the-spot controls of a sample of transactions ranging between 1 % and 100 %, depending on the risk associated with the regime in question. If the on-the-spot controls reveal a high number of irregularities, additional controls must be carried out. Member States are required to recover any undue payments and, in case of irregularities, to impose effective, dissuasive and proportionate sanctions on the beneficiaries which are provided for in the respective sector-specific regulations. Member States are also required to provide the Commission with detailed reports on the checks carried out and on the sanctions applied. These reports allow both the Member States and the Commission to analyse the efficiency of the management and control systems and provide for a quantification of sums not paid to beneficiaries as a result of the paying agencies' on-the-spot checks, thus allowing DG AGRI to calculate for the measures concerned, the residual error rate at the level of the final beneficiaries. The accuracy of the statistical information reported and the quality of the underlying on-the-spot checks has to be verified and validated by independent certification bodies for direct aids and rural development measures.

All aid measures other than direct payments covered by the Integrated Administration and Control System (IACS) are subject to ex-post controls under Regulation (EC) No 485/2008<sup>19</sup> or, for rural development measures, Regulation No 65/2011<sup>20</sup>, carried out in accordance with an annual audit plan established on the basis of a pre-determined audit strategy. The system therefore constitutes an extra layer of control that provides assurance that transactions have been carried out in conformity with the rules or that unduly paid amounts are recovered.

The Commission carries out a **clearance of accounts** consisting of both an annual financial clearance and a multi-annual conformity clearance.

The **annual financial clearance** covers the integrality, accuracy and veracity of the paying agencies' accounts.

The **conformity clearance**, for its part, relates to the legality and regularity of the underlying transactions. It is designed to exclude expenditure from EU financing which has not been executed in compliance with EU rules, thus shielding the EU budget from expenditure that should not be charged to it (financial corrections<sup>21</sup>). In contrast, it is not a mechanism by which irregular payments to beneficiaries are recovered, which according to the principle of shared management is the sole responsibility of Member States.

Where undue payments are or can be identified as a result of the conformity clearance procedures, Member States are required to follow them up by recovery actions against the final beneficiaries. In cases where this is not possible because the financial corrections only

<sup>20</sup> Commission Regulation (EU) No 65/2011 of 27 January 2011 laying down detailed rules for the implementation of Council Regulation (EC) No 1698/2005, as regards the implementation of control procedures as well as cross-compliance in respect of rural development support measures

<sup>&</sup>lt;sup>19</sup> Council Regulation (EC) No 485/2008 of 26 May 2008 on scrutiny by Member States of transactions forming part of the system of financing by the European Agricultural Guarantee Fund

Financial corrections are determined on the basis of the nature and gravity of the infringement and the financial damage caused to the EU. Where possible, the amount is calculated on the basis of the loss actually caused or on the basis of an extrapolation. Where this is not possible, flat-rates are used which take account of the severity of the deficiencies in the national control systems in order to reflect the financial risk for the EU.

relate to deficiencies in the Member States' management and control systems, financial corrections are an important means to protect the EU budget and provide an incentive for Member States to improve their systems and, thus, to prevent or detect and recover irregular payments to final beneficiaries. The conformity clearance thereby contributes to the legality and regularity of the transactions at the level of the final beneficiaries.

DG AGRI follows closely effective implementation of the internal control standards through a structured desk review complementing other reporting tools and channels in place for a continuous supervision of the proper functioning of the internal control system in the DG. Verification that the internal control processes and arrangements work as intended is based on several information channels:

- Formal reporting on management supervision
   In DG AGRI, all Directors and Heads of unit report to the Director General on the way they have carried out their supervision on the financial and operational activities for which they are responsible.
- Annual review of internal control effectiveness
   A yearly exercise is carried out in DG AGRI to assess in-depth the effective implementation of the prioritised standards.
- Risk management exercise

Risk management is the object of a structured review twice per year, when the DG Management Plan is prepared and updated. The exercise begins with a discussion at senior management level which steers the exercise through the identification of areas or themes where risk management should focus. Meetings at Unit level provide for the highest possible level of staff involvement and lead to proposals which are assessed at Directorate level, to ensure coherence and management supervision as appropriate. The Internal Control Coordinator, on the basis of these contributions and other management information as appropriate, prepares the DG Risk Register which is discussed with senior management and validated by the Director General.

In addition, a **constant flow of information to the Director General** is ensured in DG AGRI through different channels:

- Senior management meeting chaired by the Director-General on a weekly basis The Deputy Directors-General and Directors bring up general coordination issues and any potential problem issues for DG AGRI.
- Use of a number of management information tools

A regular reporting system on expenditure under each financial circuit in the DG is in place, providing information on budget execution, early warning (comparison between incurred and planned expenditure), payment delays, outstanding recovery orders (RAL), final date for implementation (FDI) etc. Monthly reports, enabling for any timely corrective action, and aggregated yearly reports are made available in the intranet of DG AGRI. Other management information tools, such as RAD are used to monitor recommendations by various control bodies. Finally, a weekly reporting system from units and directorates on the major management activities and events in the DG is in place, i.e. an "info-hebdo" made public on My AgriNet and sent to the Cabinet.

The exchange of information between DG AGRI and the Commissioner and his cabinet is governed by the practical working arrangements signed by Commissioner Cioloş and the Director-General on 1 June 2011. They complement the Communication by the President on the working methods of the Commission 2010-2014, to which they represent an annex, by setting down the practical rules and procedural steps for the organisation and attendance of meetings, the level of signature or visa for the exchange of documents, the coordination channels and structures. A half-yearly reporting to the Commissioner on the internal control environment is also ensured by the Director-General in DG AGRI.

### (b) Implementing policy in an effective manner, in line with Treaty and international obligations and the need to simplify legislation

Another major part of the work of DG AGRI consists of the implementation of decisions and regulations already in place, primarily by the Directorates responsible for the markets, for rural development and for international affairs. It is important to ensure that measures taken are consistent with the EU's international obligations. The same is true of the important horizontal functions within the DG such as legal matters, budget, financial management, control/audit, transparency, relations with the other Institutions and information policy.

With the entry into force of the Treaty of Lisbon, all existing agricultural legislation had to be aligned to the new legal bases. Most of the aligned legal proposals were adopted by the Commission in 2010 but alignment of the main agricultural legislation was put on hold due to the ongoing negotiations on the CAP reform. The political agreement on the CAP reform does indeed also take alignment issues into account.

Far-reaching reforms of the CAP and the accession of 13 Member States have taken place in recent years. It is important to continue the consolidation of these changes and ensure proper implementation over the coming years. After the adoption by the European Parliament and the Council of the Multiannual Financial Framework (MFF) 2014 – 2020 and the CAP reform package, detailed rules to implement the CAP reform are now being elaborated.

DG AGRI is continuing to contribute actively to the negotiation process with other candidate and potential candidate countries, to the extent that these are pursued by the Union.

DG AGRI will continue to give priority to the provision of high quality analysis and evaluation as a basis for policy development.

Simplification of the CAP is also one of the top priorities. DG AGRI cooperates with Member States' simplification experts, meeting regularly in the framework of an expert group, and also consults an advisory group of stakeholders with representatives of producers, processors, traders, environment, labour etc. In the context of the CAP reform, DG AGRI has also started up a close dialogue with the national administrations responsible for the management and control of the CAP instruments, with the view to examine various technical aspects related to the implementation of the future legislative acts. The overall objective of this cooperation aims at a simplified CAP and avoiding "red tape". The same objective is at the core of the DG AGRI simplification work in 2014.

# (c) Contributing to other Union policies, in the fields of cohesion, competitiveness, employment, research, environment, food safety and external policies (enlargement, trade and development)

Both pillars of the CAP make significant contributions to other Union objectives. While already in 2003, the introduction of cross-compliance helped to reinforce the implementation and control of Union legislation in the fields of environment, animal welfare and food safety, the CAP towards 2020 makes a major contribution to environmental and climate policies, by introducing the green payment.

Rural development makes a significant contribution to competitiveness, cohesion, environmental land management as well as the quality of life and economic diversification in rural areas; thereby contributing to achievement of sustainable growth and employment. The European Innovation Partnership for Agricultural Productivity and Sustainability will contribute to the Europe 2020 flagship initiative "Innovation Union" by better linking agricultural research and farming, thereby helping to shape an agricultural sector that produces more with less.

In order to foster better coordination and synergies between rural development, cohesion and fisheries and maritime policies, the respective funds will operate under an EU-level Common Strategic Framework (CSF). In addition, such ESI Funds will be grouped under common national strategies, or "Partnership Agreements", aiming at best valorising the use of the funds in the pursuit of the Europe 2020 strategy's objectives. The Partnership Agreements, as well as Rural Development Programmes, the latter either at national or regional level, are in the process of negotiation.

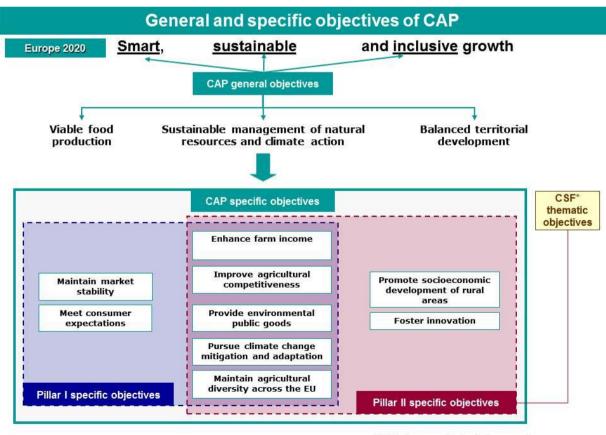
DG AGRI continues to devote resources to development of the EU's trade agenda where agriculture plays an important role, for example in the Doha Round and in Free Trade Agreements. Also, it continues to work on the conclusion of Economic Partnership Agreements, G20 actions on food security, and the preparation of candidate and potential candidate countries for accession, in support of the Union's development and enlargement policies.

## 3.3 The intervention logic of the CAP and its relation to the Monitoring and Evaluation Framework

Overall, the CAP aims at achieving **three general objectives**, which together feed into the **Europe 2020** objectives of smart, sustainable and inclusive growth.

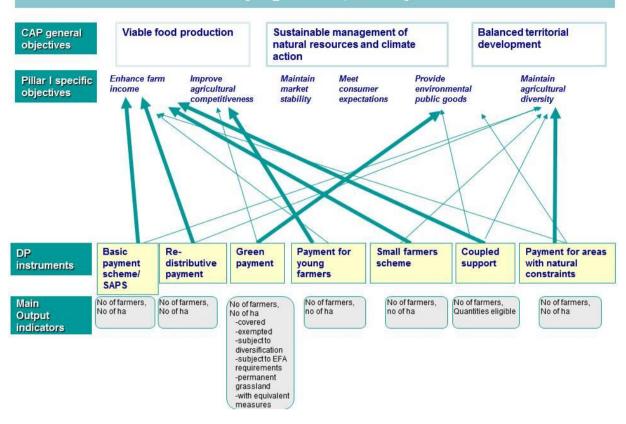
Both CAP pillars contribute to the general objectives. The general objectives are broken down into specific objectives, some of which are common to Pillar I (broadly, agricultural income and market support) and II (rural development), whereas others are linked either to Pillar I or to Pillar II. A graphical presentation of these general objectives and their breakdown into specific objectives and how the related Pillar I instruments and RD priorities ("specific objectives") and focus areas feed into them are presented below.

The CAP Monitoring and Evaluation Framework is a **result of common work of DG AGRI and various stakeholders launched in 2010**. Each of the elements of CAP intervention logic was discussed and agreed widely inside DG AGRI, and also on different occasions with the Member States, e.g. in the Rural Development Committee, the Evaluation Expert Network and a newly created expert group on monitoring and evaluation. Following the approval of the basic legislation for the CAP 2020, the mandatory elements of the system will be incorporated into implementing acts, including amongst others a list of the indicators to be used to monitor the performance of the policy (cf. part on the CAP performance measurement below). Additional help to the Member States is given via guidance documents, e.g. on ex-ante evaluation of 2014-2020 Rural Development Programmes.

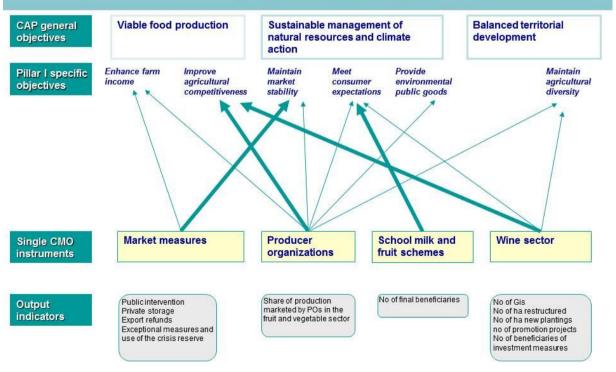


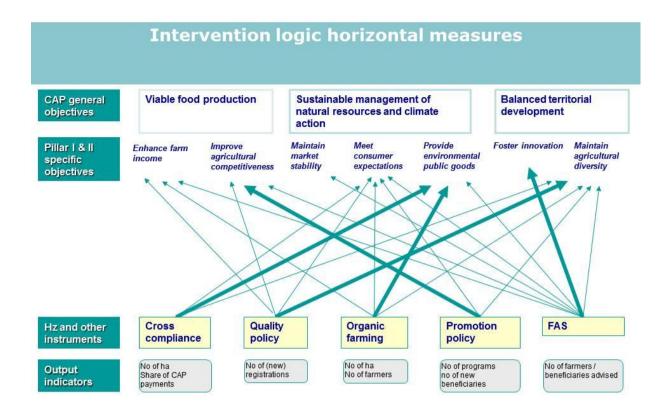
\*CSF: Common Strategic Framework including the EFRD, ESF, CF, EAFRD and EMFF

## Intervention logic pillar I: details direct payments (reg. 1307/2013)



## Intervention logic pillar I: details market measures (reg. 1308/2013)





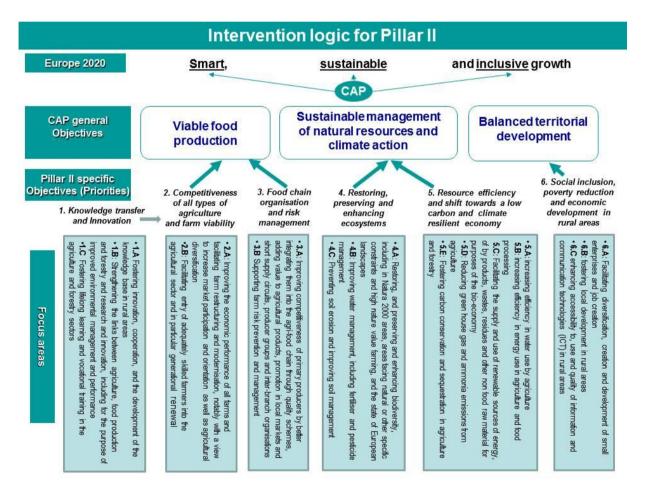
As shown in the graphs above, the **direct payments** support contribute to stabilise the farmers' income, improve competitiveness and support the provision of environmental public goods and climate change mitigation and adaptation. **Market measures** allow for a safety net in times of market disturbance or crisis, hence help maintain market stability and meet consumer expectations. A number of **horizontal instruments** support these objectives. Overall, these measures help to maintain a diverse agriculture in the EU.

A more detailed description of the reasoning behind the different instruments can be found in the impact assessment of the proposals for the CAP post 2013 which can be consulted online at <a href="http://ec.europa.eu/agriculture/policy-perspectives/impact-assessment/cap-towards-2020/index">http://ec.europa.eu/agriculture/policy-perspectives/impact-assessment/cap-towards-2020/index</a> en.htm

The Financial Programming for 2014 to 2020 amounts to a total of 312 383, 1 Million EUR.

Human resources ABB 02							
Establishment plan posts	Estimates of external personnel (in FTEs)	Total					
159	9	168					

Human resources ABB 03							
Establishment plan posts	Estimates of external personnel (in FTEs)	Total					
56	9	65					



The above graph gives an overview of the intervention logic of Pillar II. Overall, there are **six priorities** (**specific objectives**) **for Rural Development**, each broken down into a number of **focus areas** (with target indicators). Five priorities directly feed into the CAP general objectives. Two priorities aim at improving competitiveness and farm viability, improving the position of the primary producers in the food chain and management of risks. In this way they contribute to the general objective of viable food production. Two other priorities (one focussing on restoring, preserving and enhancing ecosystems and one focussing on resource efficiency and a shift towards a low carbon and climate resilient economy) contribute to the

general objective of sustainable management of natural resources and climate action. One priority focusses on social inclusion, poverty reduction and economic development in rural areas, thereby contributing to the general objective of a balanced territorial development.

These five priorities are supported by one overall priority, i.e. knowledge transfer and innovation, which contributes to the general CAP objectives via the five other priorities.

The Financial Programming for 2014 to 2020 amounts to a total of 95 915, 8 Million EUR.

Human resources ABB 04							
Establishment plan posts	Estimates of external personnel (in FTEs)	Total					
211	39	250					

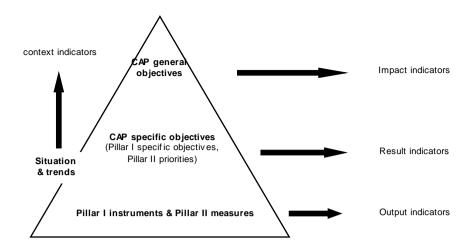
#### Measuring the CAP performance

The performance of the CAP will be measured at different levels. Measurement of impacts is done at the level of the general objectives, results at the level of specific objectives and outputs at the level of instruments/measures. It is important to acknowledge that often it is not a single instrument that contributes to reaching an objective, but multiple instruments together contribute to reaching the objectives. Similarly, a single measure can contribute to different objectives. On the same note, some indicators can contribute to describe progress of achieving different (related) objectives.

Moreover, while the contributions of the policy at the level of output can be determined relatively reliably, the influence of external factors becomes more important at the level of results and particularly at impact level. This implies that the output, result and impact indicators cannot be looked at in isolation, but instead require interpretation within their context. In agriculture, a wide range of factors such as climatological and meteorological circumstances, agronomic conditions, world market prices, economic developments etc. influence the impact of the policy. For this reason, the framework also includes a number of socio-economic, sectorial and environmental indicators that describe this general context in which the CAP operates.<sup>22</sup>

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The complete list of impact, result, output and context indicators is provided in Annex 5.



The CAP is implemented in shared management. Member States authorities are involved in all steps of the policy cycle – from design, management, control to monitoring and evaluation. Shared management also implies that the information used is largely obtained from Member States. When designing the monitoring and evaluation framework, particular attention was paid to the issues of proportionality, simplification and administrative burden reduction. As a result, the total number of indicators has been limited, the use of indicators based on existing, well-established data sources is encouraged as well as reuse of information already provided by Member States, e.g. via communications or Eurostat. The use of these well-established data sources also contributes to the reliability of the indicators.

#### **Evaluation of the spending programmes**

At EU level, the contributions of the policy towards the three general objectives will be evaluated in line with Article 30 of the Financial Regulation, Article 18 of the Rules of Application and the Commission guidelines for evaluations (efficiency, effectiveness, relevance, coherence, EU value added). To this aim, a call for tender for a framework contract will be published during 2014. More details of the evaluation planning can be found in the DG AGRI evaluation plan annexed to this document. The results of these evaluations will serve as input to the reporting on the results and impact of the policy, and where necessary, adaptations to the policy implementation and/or design.

Additionally, specific evaluation requirements are laid down for each Rural Development Programme.

### Monitoring and Evaluation Framework 2014-2020 and its link to the Management Plan 2014

The Monitoring and Evaluation Framework covers in the MP 2014 three main ABBs: ABB 02 (interventions on the agricultural markets), ABB 03 (direct aid) and ABB 04 (rural development). For the year 2014 which is a transitional year for direct payments (ABB 03), the framework used as a basis for MP 2014 was the 2007-2013 monitoring framework (i.e. the MP 2013 update). Still, for this ABB a link of the specific objectives of the 2007-2013

programming period to the general objectives of the new programming period 2014-2020 is indicated.

The 2007-2013 framework served as well as a basis for ABB 05 (SAPARD/IPARD), ABB 06 (external relations), ABB 07 (audit), ABB 08 (policy strategy and coordination) and AWBM 01 (administrative support). Some adaptations were made in respect to 2014 planning (modification of some indicators or targets etc.).

A new ABB 09 (Horizon 2020 — Research and innovation related to agriculture) has been introduced. Its objectives and indicators are in line with Horizon 2020 legal act and its programme statement. AGRI-specific indicators will be added later on.

Where relevant, the framework in the 2014 MP is based on the outcome of the agreement reflected in the programme statements (e.g. annuality for first pillar which results in targets set on a yearly basis, no quantified targets nor milestones for impacts etc.) with some adaptations where possible or necessary (e.g. qualitative targets for impact indicators).

### 4. SPECIFIC OBJECTIVES FOR OPERATIONAL ABB ACTIVITIES

### 4.1 ABB 02 – Interventions on the agricultural markets

The single Common Market Organisation (sCMO) covers the regulation of the production and international trade of agricultural products in all Member States. The added value of the intervention of the EU where it does not have exclusive competences is an improved market orientation, strengthening of the safety net for farmers and a better standing for producer cooperation. The EU competence for ensuring the proper functioning of the single market, notably for agricultural products, is based on Article 39 TFEU. When application of a market measure is at choice of the Member State, e.g. private storage aid, school milk, school fruit, certain wine measures, the EU competence is based on the provisions in the basic act of the sCMO, the delegated and implementing acts based on them, and the conditions for cofinancing. When application of a market measure is at choice of operators (for example creating a producer organisation), and the operators decide for financial EU support (only for the fruit and vegetables or milk sector) and/or for exemption of certain competition rules, the EU competence is also laid down in the basic act.

The sCMO provides for different types of EU interventions, of regulatory character:

- Public intervention (temporary spending and sales-back)
- Private storage aid (spending)
- School fruit schemes (co-funding) and school milk scheme (flat-rate funding per child)
- Operational funds in fruit and vegetables, and in the olive sector
- Support programmes in the wine sector like promotion, innovation, restructuring and destruction of vine yards, mutual funds, harvest insurance, certain investments, by-products distillation, management by vine planting rights/authorisations
- Support programmes in apiculture and hops
- Setting marketing standards and wine designations
- Temporary measure for sugar quotas
- Import and export rules
- Measures necessary for countering significant price rises or falls or for compensating loss of consumer confidence after animal or plant health risks
- Legislation on marketing standards
- Reports and studies such as on the feasibility of origin labelling on unprocessed foods, single ingredient products, and on ingredients representing more than 50% of a food product

The Commission prepares and adopts the delegated and implementing acts for these measures. In addition, the Commission is responsible towards the budget authority for the management of the EAGF, whereas, according to the principle of shared management, the payments to the beneficiaries are made by the Member States who themselves work through national or regional paying agencies accredited on the basis of a set of criteria laid down by the Commission.

ABB activity: ABB 02								
Financial resources Human resources								
(€) in commitment ap	propriations							
Operational	Administrative	Total	Establishment	Estimates	of	Total		
expenditure	expenditure		plan posts	external				
	(managed by			personnel	(in			
	the service)			FTEs)				
2 233 400 000	246 738	2 233 646 738	159	9		168		

Relevant general objective: Viable food production						
•	improve the competit					
agricultural sector and (	enhance its value share in t	he food chain				
Result indicator: Share of	of EU agricultural exports in	world market				
Definition: Share of EU	agricultural exports in wor	ld exports is defined as the value of EU exports of				
agricultural goods/value	e of total world exports of ag	gricultural goods.				
Source: EUROSTAT and	related specific statistics					
Baseline (2011)		Target 2014				
16.7%		To maintain				
		Regulation n° 1308/2013				
Result indicator: Share of	of value added for primary	products in the food chain				
Definition: The indicato	r looks at the value added	of the primary production in comparison to other $% \left( t\right) =\left( t\right) \left( t$				
stages of the food chain	(mainly food manufacturing	g, food distribution and food service activities).				
Source: Eurostat – Natio	onal Accounts					
Baseline (2010)		Target 2014				
EU-27	Value added (in EUR million)	Higher share of value added for primary products in the food chain				
Primary	180.6	in the rood chain				
Processing	203.9	Regulation n° 1308/2013				
Retail*	373.2					
*2009 figures						

D 1: 1						1.		•				
Result i	ndicatoi	r: <b>EU co</b>	mmodi	ty price	s comp	ared to	world	prices				
Source:	<b>EUROS</b>	TAT and	l related	d specif	ic statis	tics						
Baseline	e (Decer	mber 20	)12)								Target 2014	
	•		•									
											Prices bro	ught
Price indice	!S											the
(Jan 2000 =	100)											tne
World											world prices	
	1		1					1				_
Beef	Chicken	Pork	Wheat US SRW	Wheat US HRW	Maize	Barley	Butter	Cheddar	SMP	WMP	Regulation	n°
-			03 31(44	03111111							1308/2013	
221,9	167,7	211,0	333,3	324,6	334,8	358,0	268,4	225,4	221,1	210,2		
European U	Inion											
	1		1					1				
Beef	Chicken	Pork	Soft wheat		Maize	Barley	Butter	Cheddar	SMP	WMP		
			wileat									
135,8	143,7	154,4	183,0		172,1	183,6	109,0	107,5	115,7	108,6		
Absolute pr	rices											
World												
			Wheat	Wheat								
Beef	Chicken	Pork	US SRW	US HRW	Maize	Barley	Butter	Cheddar	SMP	WMP		
		(\$/100kg										
(\$/100kg)	(\$/100kg)	carcass)	(\$/mt)	(\$/mt)	(\$/mt)	(\$/mt)	(\$/mt)	(\$/mt)	(\$/mt)	(\$/mt)		
121.5	245.2	475.7	225.4	250.5	240.2	245.0	2 200 0	10000	2 400 0	2 222 0		
431,6	215,3	175,7	325,1	359,5	310,2	315,0	3 288,0	4 000,0	3 400,0	3 338,0		
_										1	1	
European U	Inion		Г			ī		1	1			
Beef	Chicken	Pork	Soft wheat		Maize	Barley	Butter	Cheddar	SMP	WMP		
EUR/100 kg	<u> </u>	1	EUR/mt		1	1	EUR/mt	ı	1	1		
395,1	193,3	174,2	258,1		241,0	238,7	3 380,0	3 398,0	2 669,0	2 954,0		
333,1	199,9	114,2	230,1		241,0	230,1	3 300,0	3 330,0	2 003,0	2 334,0		

Main outputs in 2014								
Description	Indicator	Target						
·	Price comparison for the main sectors: cereals, beef, poultry, pig meat, milk, [sugar, wine to be considered].	2014						

Relevant general objective: Viable food production					
Specific objective: To maintain market stability					
	☐ Non-spending				
Result indicator: Export refunds					
Definition: Ratio of the volume of the product	ts exported with export refunds and the total EU				
production per given period.					
Source: DG AGRI					
Baseline (December 2013)	Target 2014				
Beef: 0%	Used only in case of need (seen against market				
	developments)				
Pigmeat: 0%					
Poultry: 0%	Regulation n° 1308/2013				
Result indicator: <b>Public intervention</b>					
Definition: Ratio of volume of the products bo	bught in the intervention storage and the total EU				
production of those respective products					
Source: DG AGRI					
Baseline (2012)	Target 2014				
0%	Used only in case of need (seen against market developments)				
	developments)				
	Regulation n° 1308/2013				
Result indicator: <b>Private storage</b>					
Definition: Ratio of volume of the products placed	d into the publicly aided private storage and the total				
EU production of those respective products					
Source: Market monitoring data DG AGRI					
Baseline (2013)	Target 2014				
Butter: 4%	Used only in case of need (seen against market				
Olive oil: 0%	developments)				
	Regulation n° 1308/2013				

Main outputs in 2014		
Description	Indicator	Target
Market measures	Regulatory adoptions	2014
Exceptional measures	Quick reaction whenever necessary	2014

Relevant general objective: Viable food production	
Specific objective: To meet consumer expectations	
	☐ Non-spending
Result indicator: See Result indicator EU commodity prices compared to world prices above	

Main outputs in 2014				
Description	Indicator			Target
Reports to EP and Council on the feasibility of	Adoption	by	the	2014
origin labelling for	Commission			
<ul> <li>Unprocessed foods (except fruit and</li> </ul>				
vegetables, and meat which are				
already covered)				
Single ingredient products (except				
wine, olive oil, and honey which are				
already covered)				
<ul> <li>Ingredients representing more than</li> </ul>				
50% of a food (co-production with DG				
SANCO)				
• the possible mandatory origin				
labelling for milk, and milk used as an				
ingredient in dairy products				
Revision and updating of legislation on marketing				
standards for certain products of animal origin				

### Expenditure-related outputs (for all specific objectives)

			Budget 2014	
Description	Indicator	Target	Budget item	EUR million <sup>23</sup>
	Proportion of the value of production marketed through producer organisations in value of the total production		05 02 08 03	285( <sup>24</sup> )
Wine: National envelope	Restructuring - Number of hectares <sup>25</sup>	55 000	05 02 09 08	542
Wine: National envelope	Investments and promotion - Number of beneficiaries <sup>26</sup>		05 02 09 08	407
Public intervention	Volume of intervention stocks	Pm	05 02	0
Private storage	Volume of private storage (butter) – in tonnes	135 000	05 02 12 04	6
Export refunds	Volume (in tonnes) of products exported with refunds (poultry)		05 02 15 05	1
Promotion programmes – Payments by Member State	Number of programmes accepted	44 <sup>27</sup>	05 02 10 01	60
School fruit scheme	Number of beneficiaries	Around 8,1 million children <sup>28</sup>	05 02 08 12	122
School milk scheme	and quantity of milk and milk products on which	20.4 million children and 312 706 tonnes of milk and milk products on which aid has been paid (school year 2011-12)		75

 <sup>&</sup>lt;sup>23</sup> In commitment appropriations
 <sup>24</sup> The figure relates to commitment appropriations and does not include the estimated assigned revenue to be available to this budget item at EUR 464 million.

25 Outputs are based on the 2013 budget, pending the notification of Member States' programmes.

<sup>&</sup>lt;sup>26</sup> Outputs are based on the 2013 budget, pending the notification of Member States' programmes.

<sup>&</sup>lt;sup>27</sup> Figure for 2013.

<sup>&</sup>lt;sup>28</sup> Based on the provisional analysis of monitoring reports 2011/2012: 55 000 schools and around 8.1 million children; 23 Member States participating in 2011/2012; School year 2010/2011: 54 000 schools, around 8.1 million children.

### 4.2 ABB 03 - Direct Aid

Article 39(1)b of the Treaty on the Functioning of the European Union (TFEU) lays down that one of the objectives of agricultural policy is "to ensure a fair standard of living for the agricultural community, in particular by increasing the individual earnings by persons engaged in agriculture". This objective is to be reached by a common policy, whose justification at EU level is detailed under ABB 02 - intervention on the agricultural markets.

By providing a basic support for agricultural income, direct aids also contribute to the objective of a regional balance in land use and agricultural activities. As main user of land, agriculture has a unique role to play in the management of natural resources and as a provider of public and largely non-marketable goods and services, preserving biodiversity and landscapes, as well as contributing to the provision of clean water, soil and air.

By means of their high transfer efficiency direct aids support and stabilise farmers' incomes and allow a socially acceptable adaptation process towards a more competitive European agriculture in the face of new challenges.

The responsibilities of the Commission are to ensure proper interpretation and implementation of the rules by Member States by providing adequate support and information through Management Committees, Experts Groups meetings, bilateral meetings and written replies to Member States representatives, organisations, stakeholders, etc.

Management and implementation of the direct support system as set out in Council Regulation (EC) No 73/2009 requires the administration of various Commission Regulations laying down detailed implementing rules as well as their adaptation over time, notably within the framework of the Management Committee for "Direct Payments".

The management and implementation of the direct support system requires the transmission by the Member States of data (communications) and assessment of a number of payments by the Commission (as for instance the specific support under Article 68 of Council Regulation (EC) No 73/2009). This is the purpose of the ISAMM system.

The new Regulation on Direct Payments<sup>29</sup> and the new Horizontal Regulation<sup>30</sup> on the financing, management and monitoring of the CAP were adopted in December 2013 by the Council and the EP. The regulations include a new architecture of direct payments with a Basic Payment Scheme plus mandatory additional layers consisting of the Payment for agricultural practices beneficial for the climate and the environment ("greening") and the Young Farmers Scheme. Furthermore, optional schemes may be introduced by Member States, such as the Small Farmers' Scheme, Payment for Areas with Natural Constraints, or

Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008, OJ L 347 of 20.12.2013

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<sup>&</sup>lt;sup>29</sup> Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008, OJ L 347 of 20.12.2013

Voluntary Coupled Support. The new regulation reinforces the definition of an "active farmer". In the meantime, while preparing the delegated and implementing acts within the context of the regulations mentioned above, a Regulation of the European Parliament and of the Council laying down certain transitional provisions and amending Council Regulation (EC) No 73/2009 as regards its application in the year 2014 was also adopted in December 2013.

ABB activity: ABB 03						
Financial resour	Financial resources Human resources					
(€) in commitment appropriations						
Operational	Administrative	Total	Establishment	Estimates	of	Total
expenditure <sup>31</sup>	expenditure		plan posts	external		
	(managed by			personnel	(in	
	the service)			FTEs)		
41 447 275 640	246 738	41 447 522 378	56	9		65

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<sup>31</sup> After financial discipline

Relevant general objective: Viable food production			
Specific objective: To sustain farmers' income st	ability by providing 🗵 Spending programme		
direct income support	☐ Non-spending		
Result indicator: Share of direct support in agricultural entrepreneurial income (family farm income)			
Definition: The indicator gives the share of direct s	upport (coupled and de-coupled payments) in both		
factor income and entrepreneurial income.			
Source: EAGF Financial Report and EEA - EUROSTAT			
Baseline (2012) <sup>32</sup>	Target 2014		
46.5%	To maintain the ratio		
	Regulation n° 1310/2013		

Relevant general objective(s): Viable food production			
Specific objective: To promote a more market oriented agriculture,   区 Spending programme			
by extending further the shift from coupled to	decoupled income ☐ Non-spending		
support			
Result indicator: % of total direct payments which	is decoupled		
Source: Budget 2013 + Budget 2014			
Baseline (Calendar year 2012 / Budget year 2013)	Target 2014 (Calendar year 2013 / Budget year		
	2014)		
93.19% <sup>33</sup>	93.41%		
	Regulation n° 1310/2013		

Main outputs in 2014 <sup>34</sup>			
Description	Indicator	Target	
Detailed rules (Implementing	Adoption by the Commission	3 <sup>rd</sup> quarter 2014	
and Delegated acts) of the			
Regulation of the Council and of			
the European Parliament on			
direct payments for the CAP			
towards 2020 (Regulation n°			
1307/2013) as well as for a new			
Regulation on the financing,			
management and monitoring of			
the CAP (section on IACS)			
(Regulation n° 1306/2013)			

 $<sup>^{32}</sup>$  The calculation is based on 2012 budget execution data and 2012 farm income data  $^{33}$  Budget 2013  $^{34}$  Valid for the two specific objectives mentioned above

Commission Regulation	Adoption by the Commission	31.07.2014
establishing for 2014 the		
budgetary ceilings applicable to		
certain direct payments		
Commission implementing	Adoption by the Commission	31.12.2014
decision authorising the		
granting of complementary		
national direct payments		
(CNDPs) in Croatia in 2014.		

Polovant general chiective: To promote a sustaina	phle management of natural resources and climate		
Relevant general objective: To promote a sustainable management of natural resources and climate action			
Specific objective: Contribute to the development of sustainable   Spending programme			
agriculture and to making the CAP more co	mpatible with the  Non-spending		
expectations of the society; preventing soil erosi	on, maintaining soil		
organic matter and soil structure, ensuring a	minimum level of		
maintenance and avoiding the deterioration	of habitats, and		
protecting and managing water; avoiding a mass	sive conversion into		
arable land			
Result indicator: <b>% of CAP payments covered by cr</b>	oss compliance		
Source: DG AGRI			
Baseline (2012)	Target 2014		
79.4% <sup>35</sup>	Maintain the ratio		
73.470	Walitalii tile ratio		
	Regulation n° 1306/2013		
Result indicator: <b>Opinion expressed by the public c</b>	•		
Definition: Aggregate figures on the opinion by the	public on cross compliance		
Source: Eurobarometer			
Baseline (2007)	Target 2014		
83% support the reduction of direct payments to	Maintain the positive opinion		
farmers not complying with environmental rules	Wantam the positive opinion		
Tarmers not comprying with chiviloninental fules	With the cross compliance the CAP is more		
84% support the reduction for non-compliance of	sustainable and more compatible with the		
animal welfare rules	society's expectations. Therefore if cross		
	compliance shows an important support by the		
86% support the reduction of direct payment to			

<sup>&</sup>lt;sup>35</sup> In view of the payment profile for rural development, the percentage of payments covered by cross compliance was higher in the earlier part of the programming period 2007-2013. This reflects the fact that the rural development measures that are not falling under cross compliance have a different payment profile than the ones falling under cross compliance: measures not under cross compliance tend to have an increasing execution over the period and thus the % covered by cross-compliance will decrease over the programming period.

farmers not respecting food safety rules <sup>36</sup>	public opinion, its impact will be significant.

Result indicator: Control rate for GAEC (Standards of Good Agricultural and Environmental Condition) Definition: GAECs form part of the requirements under Cross Compliance and apply to anyone who receives payments under Single Payment Scheme and certain rural development schemes Source: IACS statistics Target 2014 Baseline (2013) 100 % implementation of the minimum 100% implementation of the minimum regulatory regulatory control rate in all Member States, control rate except Spain (Murcia), Germany (Brandenburg) Target was agreed on the basis of legal and England requirement: Regulation n° 1306/2013 Result indicator: The ratio of permanent pasture within a Member State in relation to the total agricultural area Source: MS annual notification (ISAMM) Baseline (2005) Target 2014 Ratio has not decreased beyond the limit of 10% Maintain the ratio within the limit of 10% in in any Member State except Bulgaria and relation to a reference ratio Lithuania Regulation n° 1310/2013

Main outputs in 2014			
Description	Indicator	Target	
Detailed rules (Implementing and Delegated acts) of the new Regulation of the Council and of the European Parliament on the financing, management and monitoring of the CAP (section on cross compliance) (Regulation n° 1306/2013)	Adoption by the Commission	31/12/2014	

<sup>36</sup> Results of the latest Special Eurobarometer "Europeans, Agriculture and the Common Agricultural Policy" published in

2007. The next Special Eurobarometer is foreseen for 2014.

#### Expenditure-related outputs (for specific objectives above)

			Budget 2014	
Description	Indicator	Target	Budget item	EUR million <sup>37</sup>
Single Payment	Number of hectares	107 264 005	05 03 01 01	30 083( <sup>38</sup> )
Scheme	paid			
Single area payment	Number of hectares	41 360 000	05 03 01 02	7 382
scheme	paid in accordance			
	with the Accession			
	Treaties and			
	subsequent acts			
Other				3 133
TOTAL <sup>39</sup>				40 598

Relevant general objective: Viable food production			
Specific objective: To promote local agricultural production and to ☒ Spending programme			
ensure a fair level of prices for commodities for	direct consumption □ Non-spending		
and for processing by local industries in the Outer	most Regions of the		
EU and in the Aegean Islands			
Result indicator: Support to the Local Production to maintain/develop the agricultural production			
Definition: Utilised agricultural area (variation with respect to the previous year) 40			
Source: MS Annual Reports			
Baseline (Calendar year 2012 / Budget year 2013)	Target 2014		
POSEIDOM:	To at least maintain local agricultural		
Mainland France: 26 790 030 ha (-0,3%)	production		
Guadeloupe: 30 098 ha (-2.7%) <sup>41</sup>			
Martinique: 23 769 ha (-2.5%)	Objective of the regulation 228/2013, Article 2		
Guyane: 25 803 ha (+0,9%)	(1c)		
Réunion: 42 640 ha (-0,2%)			

The figure relates to commitment appropriations after financial discipline and does not include the estimated assigned revenue to be available to this budget item at EUR 1 000 million.

<sup>&</sup>lt;sup>37</sup> In commitment appropriations

<sup>&</sup>lt;sup>39</sup> Not including measures covered under the specific objective "To promote local agricultural production and to ensure a fair level of prices for commodities for direct consumption and for processing by local industries in the Outermost Regions of the EU and in the Aegean Islands" for which output indicators are given below and not including the amount for the reserve for agricultural crises under Article 05 03 10.

In their annual implementation reports for 2012, the Member States concerned (except Greece) have communicated data related to the common performance indicators as requested by the Commission services. However, the provided data may not be fully in line with the requirements of the Commission services and thus not mutually comparable. Therefore, these indicators shall be evaluated with due caution.

<sup>&</sup>lt;sup>41</sup> The data provided by the French authorities on the SAU in 2011 was only provisional. It was corrected in the annual report for the year 2012. This explains the differences among the data for 2011 and 2012. The variation shown in the present document is calculated on the latest data provided by the French authorities for 2011.

POSEICAN: Mainland Spain: 23 868 700 (2010 data: +0,4% variation 2009/2010) Canaries: 83 221 ha (+0,7%)
POSEIMA <sup>42</sup> : Mainland Portugal 3 668 145 (2009 data: +5.6% variation 2007-2009) Madeira: 5 428 ha (2009 data: +40,6%: variation 2007-2009) Azores: 120 412 ha (2009 data: +7.5%: variation 2007-2009)
Smaller AEGEAN ISLANDS: Not notified <sup>43</sup>

Relevant general objective: Viable food production			
Specific objective: Specific Supply Arrangements (SSA) to ensure the   ☑ Spending programme			
supply of essential products: SSA coverage rate	(relation between $\square$ Non-spending		
quantities of products benefiting from SSA	support and total		
quantities of the same products introduced	in the respective		
outermost region)			
Result indicator: Percentage of SSA products coverage of local needs 44			
Source: MS Annual Reports			
Baseline (2012 – variations with respect to 2011)	Target 2014		
POSEIDOM <sup>45</sup> (all products): 46% (-1%)	100%		
POSEICAN: (cereals only): 99.11% (-0.57%)	The objective included in regulation 228/2013		
POSEIMA: Article 2 (1a) is the "guaranteed supply			
Madeira (cereals only): 95.0% (-3,6%) outermost regions of products essent			
Azores (cereals only): 88.1% (EU) (Variation not human consumption ()". This target contrib			
available)	to achieving this objective.		
Smaller Aegean Islands: Not notified <sup>46</sup>			

<sup>&</sup>lt;sup>42</sup> In the annual reports for 2010, 2011 and 2012 the Portuguese authorities have only communicated data concerning 2009.

The Greek authorities have not communicated any data related to the common performance indicators requested by the Commission services in its last annual reports for 2010, 2011 and 2012. In 2010 for the first time, a budget line for technical assistance was foreseen in the programme with a view to compiling a report including the agreed indicators. Nevertheless, the Greek authorities did not manage to complete the tender procedure on time, failing to provide a report with the requested elements.

In their annual implementation reports for 2012, the Member States concerned (except Greece) have communicated data related to the common performance indicators as requested by the Commission services. However, the provided data may not be fully in line with the requirements of the Commission services and thus not mutually comparable. Therefore, these indicators shall be evaluated with due caution.

<sup>&</sup>lt;sup>45</sup> The French authorities used in their annual report for 2011 and 2012 a different methodology and data source to calculate this indicator (calculation based on value and not quantities, data taken from customs sources and not from SSA operators).

Main outputs in 2014 <sup>47</sup>		
Description	Indicator	Target
POSEI Review: amendment of	Adoption by the Commission	28.02.2014
Regulation (EU) No 228/2013		
Implementing Regulation for	Adoption by the Commission	31.01.2014
POSEI (implementing Regulation		
(EU) No 228/2013)	Entry into force (publication in	28.02.2014
	the EUOJ)	
Implementing Regulation for the	Adoption by the Commission	31.01.2014
Aegean Islands (implementing		
Regulation (EU) No 229/2013)	Entry into force (publication in	28.02.2014
	the EUOJ)	
Delegated Regulation for POSEI	Entry into force (publication in	28.02.2014
(Regulation (EU) No 228/2013)	the EUOJ)	
Delegated Regulation for the	Entry into force (publication in	28.02.2014
Aegean Islands (implementing	the EUOJ)	
Regulation (EU) No 229/2013)		

## **Expenditure-related outputs for POSEI**

			Budget 2014	
Description	Indicator	Target	Budget	EUR
			item	million <sup>48</sup>
Regime for outermost regions of the EU: direct aids for banana reference area	Marketed quantity by MS	ES: 371.013 tons PT: 17.742 tons FR: 251.733 tons (ref. year 2012)	05 03 02 50	270
Other				155
TOTAL				425

 <sup>46</sup> See footnote 35
 47 Valid for the two specific objectives mentioned above
 48 In commitment appropriations (after financial discipline)

### 4.3 ABB 04 – Rural development

As second pillar of the CAP, the rural development policy will accompany and complement direct payments and market measures of the CAP, thereby contributing to CAP objectives as laid down in the Treaty on the Functioning of the European Union. Rural development is also expected to strongly underpin the Europe 2020 goals, in coherence with the general objectives for the economic and social cohesion policy, as set out in the TFEU. In this respect, enhanced complementarity is sought between interventions funded through the rural development fund and those funded through the other European Structural and Investment Funds (ESI Funds), i.e. the European Regional Development Fund, the Cohesion Fund, the European Social Fund and the European Maritime and Fisheries Fund. Common provisions and harmonised implementation rules for these funds are defined in a Common Provision Regulation. The Member States will also have to submit to the Commission a national Partnership Agreement embedding all the ESI Funds in a single strategy clearly showing the joint coordination mechanisms and contribution of the funds towards Europe 2020 objectives.

The long-term objectives of rural development, linked to competitiveness, sustainable management of natural resources and climate action, and balanced territorial development, are further detailed in six thematic "Union priorities for rural development" ensuring strong links with the Europe 2020 goals. They relate to:

- 1. innovation, cooperation, and the development of the knowledge base in rural areas;
- 2. farm viability and competitiveness, and promotion of innovative farm technologies and sustainable management of forests;
- 3. food chain organisation, animal welfare and risk management in agriculture;
- 4. restoration, preservation and enhancement of agricultural and forestry ecosystems;
- 5. resource efficiency and a low carbon and climate resilient economy in agriculture, food and forestry sectors;
- 6. social inclusion poverty reduction and economic development in rural areas.

A range of different types of support is offered by a "menu" of rural development measures, which have the potential to address multiple needs in the rural areas of the Union.

The rural development policy will be implemented through multiannual national or regional rural development programmes (including the possibility to have both national and regional programmes running in parallel) to be submitted by the Member States and approved by the Commission, in the context of subsidiarity. Member States with regional programmes may also submit a national framework containing common elements for these programmes. Member States have to programme the rural development measures to ensure that they contribute to at least four of the above Union priorities (as general rule), based on a thorough analysis of territorial needs in each programming area.

This approach will permit that account is taken of the diversity of the situations that affect rural areas with different characteristics or different categories of potential beneficiaries and of the cross- cutting objectives of innovation, environment and climate change mitigation and adaptation and the contribution to the identified Union priorities for rural development.

The Union's priorities for rural development shall be pursued in the framework of sustainable development and the Union's promotion of the aim of protecting and improving the environment. In this respect, at least 30% of each programme's budget will have to be dedicated to specific environmental and climate-related measures.

Similarly, in order to sufficiently promote bottom-up forms of local development strategies, at least 5% of EAFRD contribution to rural development programmes will be reserved to the LEADER approach for local development, which also offers the opportunity to realise joint, transnational cooperation projects between rural areas. Forms of Community Level Local Development (CLLD) strategies co-funded together with the other structural and investments funds of the Union can also be supported, for example to increase rural-urban interlinks and cooperation.

To increase the performance orientation of the policy, the Member States will have to demonstrate that certain ex-ante conditionalities (i.e. essential pre-conditions to ensure the effective implementation of the different priorities) are fulfilled from the outset. A performance framework system will also be established to link the full use of a programme's budget to sufficient performance levels in the implementation of that programme.

The result orientation of the programmes will also be underpinned by the establishment of ex-ante targets (based on a set of common result indicators) in relation to all the priorities and focus areas included in the programmes. A regular follow-up on the programmes' performance will be carried out based on a common monitoring and evaluation system.

#### The main components of the EU interventions

Support provided through the European Agricultural Fund for Rural Development (EAFRD) aims at contributing significantly to the socio-economic and environmental sustainable development of rural areas, as well as at helping to maintain a balance between urban and rural areas in a competitive and knowledge-based economy. The type of support does not only cover investments, infrastructure and human capital building, but also area payments to beneficiaries who provide public goods such as positive environmental impacts of land management. As for the management mode, rural development is based on shared management. The work of Member State's authorities is therefore crucial to ensure sound financial management and efficiency in the implementation of the programmes, as well as for the achievement of the policy objectives.

Rural Development will be supported by networking between different levels of governance and actors, knowledge sharing and exchange of good practices. The main vehicle is the European Network for Rural Development, interfaced with the national networks. A dedicated EIP network will be established at EU level to facilitate the exchange between science and farming practice and to foster cooperation and the exchange of information and knowledge among innovation actors.

#### The responsibilities of the Commission

During the phase of negotiation and approval of the programmes (as well as in relation to any programme's modification), the Commission will play an essential role in ensuring that

the strategic choices of the Member States duly reflect the regulatory and strategic framework of the Union, within the limits of subsidiarity. Enhanced possibilities for the Commission to suspend and/or interrupt payments as well as the specific provisions requiring the Member States to demonstrate that the rural development measures are verifiable and controllable will further strengthen a financially sound implementation of the programmes.

The Commission will also support the programming and implementation phases through the preparation of comprehensive guidance documents as well as by clarifying interpretation issue. A regular dialogue between the Commission and the Member States will be ensured through the dedicated management committee.

To ensure, in the context of shared management, sound financial management in accordance with Article 317 of the Treaty, the Commission shall carry out the measures and controls laid down in the new Horizontal Regulation<sup>49</sup>. This includes audits, management and control procedures, and annual clearance of accounts and conformity audits, which could lead to financial corrections.

Continuous monitoring activities will be carried out by the Commission throughout the whole programming period, with two major milestones in 2017 and 2019, linked to the established performance framework system.

ABB activity: ABB 04						
Financial resour	Financial resources Human resources					
(€) in commitment appropriations						
Operational	Administrative	Total	Establishment	Estimates	of	Total
expenditure	expenditure		plan posts	external		
	(managed by			personnel	(in	
	the service)			FTEs)		
13 987 271 059	4 804 197	13 992 075 256	211	39		250

N.B. Baseline, milestones and targets for all indicators will be provided for DB 2015 once the programming is finalised.

<sup>&</sup>lt;sup>49</sup> Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008, OJ L 347 of 20.12.2013

Relevant general chiectives: T	nis specific objective contributes	to achieving all three general		
objectives of the CAP.	ins specific objective contributes	to acineving an tinee general		
Specific objective: Fostering kn	owledge transfer and innovation	in 🗵 Spending programme		
agriculture, forestry and rural are	eas (Priority 1)	☐ Non-spending		
Result indicator: % of expenditur	e for the three measures Knowled	ge transfer & information action,		
advisory services and cooperation	$m{on}$ in relation to the total expendi	ture for the RDP (Focus area 1A:		
Fostering innovation and the known	wledge base in rural areas)			
Source: Rural development progr	ammes			
Baseline <sup>50</sup> (2013)	Milestone 2018	Target 2023 <sup>51</sup>		
		To be aggregated from targets		
		set in RDPs		
Davik indicator Northern of a				
	operation operations planned u	•		
1	ot projects) (Focus area 1B: st	trengthening the links between		
agriculture and forestry and resear	·			
Source: Rural development progr		T 2022		
Baseline (2013)	Milestone 2018	Target 2023		
		To be aggregated from targets		
		set in RDPs		
Result indicator: <b>Total number</b>	of participants trained (across a	all focus areas) (Focus area 1C:		
fostering lifelong learning and voo	cational training in agriculture and f	orestry sectors)		
Source: Rural development programmes				
Baseline (2013)	Milestone 2018	Target 2023		
		To be aggregated from targets		
		set in RDPs		

Baseline is 0 at the start of the programming period and all the targets are cumulated over the period.
 For the new generation of spending programmes, targets are set for 2020 in programming and for 2023 in implementing terms.

Main outputs in 2014			
Description	Indicator	Target 2014	
Workshops to present the possibilities under the EIP to stakeholders in various Member States	Number of workshops	7	
Focus groups (discussion groups for experts to discuss challenges and potential solutions for a particular technical issue)	Number of focus groups	7	
A seminar on innovation related subject	Number of Seminars	1 Seminar	
Factsheets and newsletters; functional interactive website	Date of delivery	2014	

Relevant general objective: Viable food production				
Specific objective: Enhancing farm viability and competitiveness of all Spending programme				
types of agriculture in all region	ns and promoting innovative fa	rm □ Non-spending		
technologies and sustainable mar	nagement of forest (Priority 2)			
Result indicator: % of agricultura	holdings with RDP support for in	vestment in restructuring (Focus		
area 2A: improving the economi	c performance of all farms and fa	acilitating farm restructuring and		
modernisation notably with a v	iew to increase market participa	tion and orientation, as well as		
agricultural diversification)				
Source: Rural development progra	mmes			
Baseline (2013)	Milestone 2018	Target 2023		
		To be aggregated from targets		
		To be aggregated from targets		
		set in RDPs		
Result indicator: % of agricu	ltural holdings with RDP sup	ported business development		
plan/investments for young farmers (Focus area 2B: facilitating entry of adequately skilled farmers				
into the agricultural sector and in	particular generational renewal)			
Source: Rural development progra	mmes			
Baseline (2013)	Milestone 2018	Target 2023		
		To be aggregated from targets		
set in RDPs				
NAS: to to - 2014				

Main outputs in 2014		
Description	Indicator	Target
A pilot project on an exchange programme for young farmers	Date of launch	2014

Relevant general objective: Viable food production		
Specific objective: Promoting	food chain organisation, includi	ng ⊠ Spending programme
processing and marketing of agric	cultural products, animal welfare a	nd □ Non-spending
risk management in agriculture (F	Priority 3)	
Result indicator: % of agricultural	holdings supported under quality	schemes, local markets and short
supply circuits, and producer grou	ups (Focus area 3A: improving com	petitiveness of primary producers
by better integrating them into the	he food chain through quality sche	emes, promotion in local markets
and short supply circuits, produce	r groups and inter-branch organisat	ions)
Source: Rural development progra	immes	
Baseline (2013)	Milestone 2018	Target 2023
		<del>-</del> 1
		To be aggregated from targets
		set in RDPs
Result indicator: % of agricultural	holdings participating in risk mana	agement schemes (Focus area 3B:
supporting farm risk management	)	
Source: Rural development programmes		
Baseline (2013)	Milestone 2018	Target 2023
		To be aggregated from targets
		set in RDPs

Main outputs in 2014		
Description	Indicator	Target
Register PDO/PGI/TSG names	Legal compliance of	2014
and publish in the OJ single	examination provisions	
documents and product		
specifications, ensure public accurate information	Publication of delegated act	1 DA in 2014
concerning registered PDO's and		
PGI's and TSG's		
Report to the European	Publication of report	2014
Parliament and to the Council		
on the case for an optional		
quality term "product of island		
farming"		
Contribute to a coherent control	Contributions to control system	2014
system for PDO/PGI/TSG		
(follow-up of the FVO audit		
program and related activities)	Adoption by the Commission	2014
A revised EU political and legal framework for organic	Adoption by the Commission	2014
production (Agenda planning		
reference 2012/AGRI/014)		
Assessment for recognition of	Delivery	2014
equivalent Control Bodies for	·	
the purpose of imports of		
organic products, including		

requests for scope extensions, analysis of yearly reports and supervision of already recognised control bodies		
"Organic Farming Information System" aimed in particular at enhancing information flows and the follow-up of irregularities, with Member States, Control Bodies and Third Countries	Development	2014

Relevant general objective: Sustainable management of natural resources and climate action		
Specific objective: Restoring, preserving and enhancing ecosystems   区 Spending programme		
related to agriculture and forestry (Priority 4)		☐ Non-spending
Result indicator*: a) % of agricult	ural land under management cont	racts contributing to biodiversity
b) Percentage of forest area und	der management contracts contrib	outing to biodiversity (Focus area
4A: Restoring and preserving and	l enhancing biodiversity, including	in Natura 2000 area, areas facing
natural constraints and high natur	e value farming and the state of Eu	ropean landscapes)
Source: Rural development progra	ammes	
Baseline (2013)	Milestone 2018	Target 2023
		To be aggregated from targets
		set in RDPs
-	ricultural land under managem	· •
management b) Percentage of forest area under management contracts improving water		
	-	•
management (Focus area 4B:	improving water management in	•
management (Focus area 4B: management)	improving water management in	•
management (Focus area 4B: management) Source: Rural development progra	improving water management in	ncluding fertiliser and pesticide
management (Focus area 4B: management)	improving water management in	ncluding fertiliser and pesticide  Target 2023
management (Focus area 4B: management) Source: Rural development progra	improving water management in	Target 2023  To be aggregated from targets
management (Focus area 4B: management) Source: Rural development progra Baseline (2013)	improving water management in ammes  Milestone 2018	Target 2023  To be aggregated from targets set in RDPs
management (Focus area 4B: management) Source: Rural development progra Baseline (2013)  Result indicator*: a) % of agricult	improving water management in ammes  Milestone 2018  cural land under management contractions	Target 2023  To be aggregated from targets set in RDPs  tracts preventing soil erosion and
management (Focus area 4B: management) Source: Rural development progra Baseline (2013)  Result indicator*: a) % of agricult	improving water management in ammes  Milestone 2018	Target 2023  To be aggregated from targets set in RDPs  tracts preventing soil erosion and
management (Focus area 4B: management) Source: Rural development progra Baseline (2013)  Result indicator*: a) % of agricult improving soil management b) F	improving water management in ammes  Milestone 2018  cural land under management contractions	Target 2023  To be aggregated from targets set in RDPs  cracts preventing soil erosion and tanagement contracts preventing
management (Focus area 4B: management) Source: Rural development progra Baseline (2013)  Result indicator*: a) % of agricult improving soil management b) F	improving water management in ammes  Milestone 2018  cural land under management control of the control of the cural and under management and under management control of the cural and under management control of the cural and under management and under manageme	Target 2023  To be aggregated from targets set in RDPs  cracts preventing soil erosion and tanagement contracts preventing
management (Focus area 4B: management) Source: Rural development progra Baseline (2013)  Result indicator*: a) % of agricult improving soil management b) F soil erosion and improving soil in	improving water management in ammes  Milestone 2018  cural land under management control of the control of the cural area and a cural management (Focus area 4C: previous area	Target 2023  To be aggregated from targets set in RDPs  cracts preventing soil erosion and tanagement contracts preventing
management (Focus area 4B: management) Source: Rural development progra Baseline (2013)  Result indicator*: a) % of agricult improving soil management b) Fooil erosion and improving soil is soil management)	improving water management in ammes  Milestone 2018  cural land under management control of the control of the cural area and a cural management (Focus area 4C: previous area	Target 2023  To be aggregated from targets set in RDPs  cracts preventing soil erosion and tanagement contracts preventing
management (Focus area 4B: management) Source: Rural development progra Baseline (2013)  Result indicator*: a) % of agricult improving soil management b) F soil erosion and improving soil is soil management) Source: Rural development progra	improving water management in ammes  Milestone 2018  cural land under management control of the control of the control of the cural ammes ammes	Target 2023  To be aggregated from targets set in RDPs  tracts preventing soil erosion and tanagement contracts preventing enting soil erosion and improving

<sup>\*</sup> Contributing to the KPI presented in Part 2

Main outputs in 2014		
Description	Indicator	Target
Communication on genetic	Adoption	2014
resources		

Relevant general objective: Sustainable management of natural resources and climate action		
Specific objective: Promoting resource efficiency and supporting the  ☑ Spending programme		
shift towards a low carbon	and climate resilient economy	in □ Non-spending
agriculture, food and forestry see	ctors (Priority 5)	
Result indicator: % of irrigated I	and switching to more efficient in	rrigation systems (Focus area 5A:
increasing efficiency in water use	by agriculture)	
Source: Rural development progr	ammes	
Baseline (2013)	Milestone 2018	Target 2023
		To be aggregated from targets
		set in RDPs
	ent in energy savings and effici	ency (Focus area 5B: increasing
efficiency in energy use in agricul	,	
Source: Rural development progr		
Baseline (2013)	Milestone 2018	Target 2023
		To be aggregated from targets
		set in RDPs
	nt in renewable energy productio	
	rces of energy, of by products, wa	stes, residues and other non food
raw material for purposes of the l	• •	
Source: Rural development progr		
Baseline (2013)	Milestone 2018	Target 2023
		To be aggregated from targets
		set in RDPs
<u> </u>	ed by investments in life-stock man	•
	b) Percentage of agricultural lan	<del>-</del>
	ammonia emissions (Focus area	5D: Reducing GHG and ammonia
emissions from agriculture)		
Source: Rural development progr		T
Baseline (2013)	Milestone 2018	Target 2023
		To be aggregated from targets
		set in RDPs
	ultural and forest area under	•
	(Focus area 5E: Fostering carbon	sequestration in agriculture and
forestry)		
Source: Rural development programmes		
Baseline (2013)	Milestone 2018	Target 2023
		To be aggregated from targets
		set in RDPs

<sup>\*</sup>Contributing to the KPI presented in Part 2

Main outputs in 2014		
Description	Indicator	Target
Follow-up and contribution to the international climate negotiations as regards aspects related to agriculture and LULUCF	Contributions to negotiations	2014
Forest strategy; Standing Forestry Committee and Commission to develop demonstrable criteria for Sustainable Forest Management	Implementation of the strategy	2014
Renewable energies: contributions to the implementation of the Renewable Energy and the Fuel Quality Directives and related developments, including biomass sustainability requirements	Contributions to the Directive implementation	2014
Contribution to the implementation of the Bioeconomy and related initiatives	Contributions to initiatives	2014

Relevant general objective: Balanced territorial development				
•	• • •	ction and Spending programme		
economic development in	rural areas (Priority 6)	☐ Non-spending		
Result indicator: Number of	of jobs created through supported	<b>I projects</b> (not LEADER) (Focus area 6A:		
Facilitating diversification, of	creation of new small enterprises ar	nd job creation)		
Source: Rural development	programmes			
Baseline (2013)	Milestone 2018	Target 2023		
		To be aggregated from targets		
		set in RDPs		
Result indicator: a) % of rural population covered by local development strategies				
Result indicator: a) % of rui	-   -   -   -   -   -   -   -   -	b) Number of jobs created through supported projects (LEADER)		
	• •	ER)		
b) Number of jobs created	through supported projects (LEADI	ER) vices / infrastructures (Focus area 6B:		
b) Number of jobs created	through supported projects (LEADI fiting from new or improved serv	•		
b) Number of jobs created c) Rural population benef	through supported projects (LEADI fiting from new or improved serv nt in rural areas)	•		
b) Number of jobs created c) Rural population benef Fostering local developmen	through supported projects (LEADI fiting from new or improved serv nt in rural areas)	•		
b) Number of jobs created c) Rural population benef Fostering local development Source: Rural development	through supported projects (LEADI fiting from new or improved serv nt in rural areas) programmes	vices / infrastructures (Focus area 6B:		
b) Number of jobs created c) Rural population benef Fostering local development Source: Rural development	through supported projects (LEADI fiting from new or improved serv nt in rural areas) programmes	vices / infrastructures (Focus area 6B:  Target 2023		
b) Number of jobs created c) Rural population benef Fostering local development Source: Rural development Baseline (2013)	through supported projects (LEADI fiting from new or improved serv nt in rural areas) programmes  Milestone 2018	Target 2023  Aggregated from targets set in		
b) Number of jobs created c) Rural population benefit Fostering local development Source: Rural development Baseline (2013)  Result indicator: Population	through supported projects (LEADI fiting from new or improved serv nt in rural areas) programmes Milestone 2018 on benefiting from new or impro	Target 2023  Aggregated from targets set in RDPs		
b) Number of jobs created c) Rural population benefit Fostering local development Source: Rural development Baseline (2013)  Result indicator: Population	through supported projects (LEADI fiting from new or improved serv nt in rural areas) programmes Milestone 2018 on benefiting from new or impro	Target 2023  Aggregated from targets set in RDPs  pved IT infrastructures (Focus area 6C:		
b) Number of jobs created c) Rural population benefit Fostering local development Source: Rural development Baseline (2013)  Result indicator: Population Enhancing accessibility to	through supported projects (LEADI fiting from new or improved servent in rural areas) programmes Milestone 2018  on benefiting from new or improved servent in rural areas) on benefiting from new or improved servent in rural areas)	Target 2023  Aggregated from targets set in RDPs  pved IT infrastructures (Focus area 6C:		
b) Number of jobs created c) Rural population benefit Fostering local development Source: Rural development Baseline (2013)  Result indicator: Population Enhancing accessibility to rural areas)	through supported projects (LEADI fiting from new or improved servent in rural areas) programmes Milestone 2018  on benefiting from new or improved servent in rural areas) on benefiting from new or improved servent in rural areas)	Target 2023  Aggregated from targets set in RDPs  pved IT infrastructures (Focus area 6C:		
b) Number of jobs created c) Rural population benefit Fostering local development Source: Rural development Baseline (2013)  Result indicator: Population Enhancing accessibility to rural areas)  Source: Rural development	through supported projects (LEADI fiting from new or improved servent in rural areas) programmes  Milestone 2018  on benefiting from new or improved use and quality of information and programmes	Target 2023  Aggregated from targets set in RDPs  and communication technologies (ICT) in		

Main outputs in 2014		
Description	Indicator	Target
Study on rural tourism	Study launch	2014
Represent DG AGRI, in meetings	Meetings attended	2014
of the Commission working	Commission progress report on	April 2014
groups, chaired by DG REGIO,	implementation by the MS of	
DG JUSTICE or DG EMPL,	their Roma integration	
participating on the Roma Task	strategies	
force, Task Force Greece,	Meetings and contributions to	2014
Support Group for Cyprus and	the quarterly reports and	
Mediterranean Task Force	Memorandum of	
	Understandings	
Follow up of the Action plan for	Follow up actions	2014
implementing the Commission		
Communication on the		
integration of Roma in Europe		

# The following main outputs 2014 are cross-cutting issues and thus, are assigned to several specific objectives/priorities.

Main outputs in 2014		
Description	Indicator	Target
Establishment of the delegated and implementing acts and transitional rules for rural development policy for the	Adoption of delegated and implementing acts	1 sem/2014
period 2014-2020  Management of the 2007 – 2013 Rural Development Programmes (financial management, programme modifications, annual reports, monitoring committees)	RDP modifications Follow up of Programmes	2014 2014
Follow up of actions plans drawn up by Member States in order to reduce the error rate in the implementation of rural development	Corrective and preventive actions implemented	2014
Negotiation of partnership agreements and contribution to a coherent approach among all ESIF funds	PA preparatory meetings Number of RDPs approved	2014 117 RDPs approved by 2014 <sup>52</sup>
Negotiation and approval rural development programmes for the period 2014 – 2020	Number of RDPs closed	11 Programmes closed by 2014
Closure of programmes  Guidance documents for the implementation of the rural development policy	Number of guidance documents	32 documents finalised by 2014
Dissemination of information about rural development policy to different stakeholders (e.g. advisory groups)	Advisory groups held	2014
Coordinate the contribution of DG AGRI to the implementation of the Action plan concerning the Danube strategy relative to rural development	Coordination actions	2014
Launch of the European	ENRD launching	2014

<sup>&</sup>lt;sup>52</sup> Latest available indicative figure, to be updated when submission of programmes.

Network for Rural Development		
(ENRD) 2014-2020		
Preparation of the Adriatic –	Launching the strategy	2014
Aegean Strategy		
Implementation and Monitoring	Coordination actions	2014
the Baltic Strategy		

#### Expenditure related outputs not linked to a specific objective

Expenditure related outputs 2007-2013<sup>53</sup>

Increase the competitiveness of agriculture, forestry and the food industry through support for restructuring, innovation and value added quality products

Main expenditure-related outputs	Output (no)		
	2007/12		
Training activity related to agriculture and/of forestry (Number of participants that successfully finalised training)	1 722 000	2 774 000	
Modernisation projects on farms (Number of projects)	319 000	598 000	
Supported enterprises for adding value projects (Number)	19 700	35 200	
Participation in quality schemes under Rural Development Programs (Number of farms)	335 000	285 000	

Improving the environment and the countryside through support for sustainable land and forest management with specific focus on biodiversity, organic farming, high nature value farming, water and climate change,

Main expenditure-related outputs	Output (no)		
	2007/12	2007-2013	
Support under agri-environment (Number of hectares)	43 000 000	47 000 000	
Support in Less Favoured Areas (Number of hectares)	53 350 000	55 000 000	
Support under Natura 2000 (Number of ha)	1 138 000	1 333 000	
Afforested land (Number of hectares)	336 000	760 000	
Organic farming supported by agri-environmental measures in the framework of RDP (Number of ha)	7 000 000	NA	
Genetic resources supported in the framework of RDP (Number of actions)	10 400 applications	NA	

<sup>53</sup> Monitoring data covering 2007-2012 submitted in the Annual Progress Report 2012, Data subject to correction.

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Improving the quality of life in rural areas and encouraging diversification of economic activity through the development of new economic activities/creation of new jobs and contributing to an adequate level of services for the rural economy,

Main expenditure-related outputs	Output (no)	Output (no)	
	2007/12	2007-2013	
Number of new tourist actions supported	15 000	34 900	
Number of villages renewed	34 000	27 000	
Number of micro-enterprises supported/created	36 000	77 000	

For rural development programmes, commitment appropriations for budget line 05 04 60 01 (programming period 2014-2020) in 2014 amount to EUR 13 970 million, including the cotton transfer for Greece, the Article 136 transfers for Germany and Sweden and the UK voluntary transfer and reflecting the accession of Croatia. This represents a decrease of 5.5% compared to 2013, Total payment appropriations amount to EUR 11 597 million, of which EUR 10 330 million relate to the programming period 2007-2013 (05 04 05 01) and EUR 1 267 million (05 04 60 01) to period 2014-2020. Overall, it represents a decrease of 7.1% compared to the voted budget 2013.

There are no longer any commitments to be made either for the programming period 2000-2006 or for the programming period 2007-2013. However, significant payment appropriations (EUR 10 330 million) will be necessary for the period 2007-2013 as the implementation of programmes will continue at full cruising speed in 2014. For the period 2000-2006, it is expected that most of former Objective 1 and Leader+ guidance programmes are closed and the final balance paid in 2013. Some minor payments for the former Guarantee programmes could be expected in 2014.

It is foreseen that 45% of total EAFRD payment appropriations in 2014 will be used for annual measures, 48% for multi-annual type of measures and 7% for the payment of advances of the new 2014-2020 programming period. Appropriations have been calculated in the case of annual measures taking into account the part represented by these measures in the total programming whilst for the multi-annual type measures the calculation is based, in line with the MFF ceiling, on the evolution of payments expected based on past experience (either 2000-2006 or 2007-2013 period) and current evolution in implementation of programmes.

# 4.4 ABB 05 – Instrument for Pre-Accession Assistance for Rural Development Programmes under the Agriculture and Rural Development Policy Area

This activity is an integral part of the broader EU pre-accession strategy under the Instrument for Pre-Accession Assistance (IPA I and IPA II) to support the Enlargement policy of the Union in Croatia (phasing –out), the Candidate Countries (Turkey, Serbia, the former Yugoslav Republic of Macedonia and Montenegro) and in the potential Candidate Countries (Bosnia and Herzegovina, Kosovo<sup>54</sup> and Albania). Enlargement policy itself is part of the external action of the Union and contributes to meeting the common objectives in terms of global challenges, global response and global leadership. The Enlargement policy contributes to ensuring stability, security and prosperity in the immediate neighbourhood of the Union.

The successive enlargement of the EU is by its very nature a common task which can be pursued only at EU level. Only the Member States acting together can decide on the accession requests by new candidates and give thus value-added to the enlargement process. Granting pre-accession assistance under one single IPA instrument on the basis of a single set of criteria is more efficient than granting assistance from multiple sources (including the national budgets of the Member States) following different procedures and priorities.

Pre-accession assistance in the field of agriculture and rural development will be implemented under multi-annual programs which are based on the basic principles and rules applied for rural development programs for Member States. This is required as beneficiary countries need to be supported to prepare for the implementation of the CAP upon accession and to develop and adapt their farming, food production and rural development structures in a sustainable way as well as to upgrade to EU standards. Their national administrations also need support to develop the capacity required for the effective and efficient management and control of policies and programmes in the field of CAP and rural development.

Thus activity ABB 05 is contributing to the development of the human and physical capital, by increasing food-safety and the ability of the agri-food sectors to cope with competitive pressure and market forces as well as to progressively align with the Union standards, while pursuing economic, social and environmental goals in balanced territorial development of rural areas. Additionally investment support is channelled through management and control systems which correspond to the good governance standards and the principles of modern and efficient public administration, and resemble the respective structures with functions of a similar nature in the EU Member States.

Assistance under these programmes is based on the condition that the beneficiary countries have set up the required institutions and management and control systems for the implementation of IPARD. IPARD provides support to the beneficiary countries' national administrations to implement certain types of rural development measures and approaches,

<sup>&</sup>lt;sup>54</sup> This designation is without prejudice to positions on status, and is in line with UNSCR 1244 and the ICJ Opinion on the Kosovo declaration of independence.

including agri-environmental schemes and LEADER type measures. Operationally, this is ensured through the conclusion of Framework, Sectoral and Financing Agreements for the decentralised management of IPARD programmes in accordance with financial management and control rules of the EU and through the approval, monitoring and evaluation of IPARD programmes in partnership with the beneficiary countries.

The activity also includes the follow-up of the implementation of IPARD I programmes for Turkey, the former Yugoslav Republic of Macedonia and the new Member State Croatia and the closure of the former Special Accession Programme for Agriculture and Rural Development (SAPARD) programmes for Romania, Bulgaria and Croatia for which the final balance of the EU funds still has to be settled in 2014. Finally under this activity input and advice is provided to beneficiary countries in the framework of programming under the institution building part of the IPA policy area "agriculture and rural development".

This activity contributes to achieving all three general objectives of the CAP.

ABB activity: ABB 05						
Financial resources Human resources						
(€) in commitment appropriations						
Operational	Administrative	Total	Establishment	Estimates	of	Total
expenditure	expenditure		plan posts	external		
	(managed by			personnel	(in	
	the service)			FTEs)		
90 000 000	599 831	90 599 831	9	2		11

Relevant general objective(s): The specific objective contributes to all three general objectives of the CAP and to IPA general objective "support candidate countries and potential candidates ('beneficiary countries') in implementing the political, institutional, legal, administrative, social and economic reforms required to bring the countries closer to Union values and to progressively align to Union rules, standards, policies and practices with a view to Union membership.".					
Specific objective 1: To contribute to the sustain	nable adaptation of 🗵 Spending programme				
the agricultural sector and rural areas in the three	countries (Bulgaria,    Non-spending				
Romania and Croatia) eligible for Sapard support u	ıntil 2009.				
Result indicator: All Sapard programmes closed	in accordance with the Multi-Annual Financing				
Agreement (MAFA) concluded with the three countries.					
Source: MAFA					
Baseline (end of August 2013)	Target (mid-term)				
Final amounts calculated. They still need to be	2014				
confirmed by a final "clearance of accounts"					
decision	This target was agreed internally in view of the clearance of accounts				

Main outputs in 2014		
Description	Indicator	Target
Sapard programs of HR, RO and BG closed	Final balance settled for the Sapard programs of HR, RO and BG	2014

Relevant general objective(s): The specific objective contributes to all three general objectives of the CAP and to IPA general objective "support candidate countries and potential candidates ('beneficiary countries') in implementing the political, institutional, legal, administrative, social and economic reforms required to bring the countries closer to Union values and to progressively align to Union rules, standards, policies and practices with a view to Union membership.". Specific objective 2: Enabling decentralisation of assistance Spending programme management to the Candidate Countries by supporting the ☐ Non-spending development of the administrative and management and control capacity of the institutions implementing and managing the IPARD programmes. Result indicator: IPARD Agencies are in place and operational, confirmed by national accreditation Source: DG AGRI Baseline (end of August 2013) Target (mid-term) HR HR Achieved for 2 measures in 2009 The agri-environmental measure will be Achieved for 2 additional measures in 2011 implemented under the post-accession Achieved for 2 additional measures in 2013 programme in 2014. National authorities have decided to not go for national accreditation of the agri-environmental measure. TR To pursue the national accreditation for the other Achieved for 3 measures and in 42 provinces in measures once decided by the TR authorities. 2011 - 2013 Finalised for Technical Assistance measure in 2012 (conferral on-going) National authorities' decision **fYR of Macedonia** fRY of Macedonia Achieved for 3 measures in 2009 To pursuit the national accreditation for the Achieved for 3 measures in 2009 measure "Technical Assistance" On track for one additional measure (Technical Assistance) in 2013. National accreditation is National authorities' decision expected by end of 2013. Montenegro Montenegro ME has decided not to finalize national Use of IPARD II funds accreditation for IPARD I and will only use IPARD II Result indicator: Candidate Countries have ratified the Sectoral Agreement (SA) for the implementation of the IPARD programme Source: DG AGRI Baseline (end of August 2013) Target (mid-term) Montenegro Montenegro National accreditation for IPARD I not finalized Use of IPARD II funds ME has decided not to finalize national accreditation for IPARD I and will only use IPARD II Result indicator: Multi-annual Financing Agreements (MFA) concluded Source: DG AGRI Baseline (end of August 2013) Target (mid-term) HR 2014 Achieved for 2010 and 2011, on-going for 2012

and 2013	The target is a consequence of the provisions of the Sectoral Agreement concluded between the
	country and the Commission
TR	TR
Achieved for 2010, 2011 and 2012, on-going for	2014
2013	The target is a consequence of the provisions of
	the Sectoral Agreement concluded between the
	country and the Commission
fYR of Macedonia	fYR of Macedonia
Achieved for 2010 and 2011, on-going for 2012	2014
and 2013	The target is a consequence of the provisions of
	the Sectoral Agreement concluded between the
	country and the Commission
Montenegro	Montenegro
National accreditation for IPARD I not finalized	Use of IPARD II funds
	ME has decided not to finalize national
	accreditation for IPARD I and will only use IPARD II
	funds

Main outputs in 2014		
Description	Indicator	Target
Conferral of management granted to TR for 1 measure and for the former Yugoslav Republic of Macedonia also for 1 measure		2014

Relevant general objective(s): The specific objective contributes to all three general objectives of the CAP and to IPA general objective "support candidate countries and potential candidates ('beneficiary countries') in implementing the political, institutional, legal, administrative, social and economic reforms required to bring the countries closer to Union values and to progressively align to Union rules, standards, policies and practices with a view to Union membership.". Specific objective 3: To contribute to the sustainable adaptation of Spending programme the agricultural sector and rural areas and to the new Member State ☐ Non-spending Croatia's Candidate Countries' preparation implementation of the acquis communautaire concerning the CAP and related policies under IPARD 2007 - 2013 (IPARD I) by: 1. improving market efficiency and implementation of Union standards. 2. preparatory actions for the implementation of the agrienvironmental measures and local rural development strategies, 3. development of the rural economy. 55 1. Improving market efficiency and implementation of Union standards (AXIS 1) Result indicator: Number of applications received Source: IPARD programs 2007-2013 and bi-annual reports Baseline (end August 2013) **Target** HR: 531 applications 833 in HR fYRoM: 459 applications 2830 in fYRoM TR: 1451 applications 24943 in TR Result indicator: Number of applications approved Source: IPARD programs 2007 – 2013 and bi-annual reports Baseline (end August 2013) **Target** HR: 203 applications 514 in HR fYRoM: 698 applications 2330 in fYRoM TR: 594 applications 17925 in TR Result indicator: Number of farms/enterprises supported (paid by the IPARD Agency) Source: IPARD programs 2007 - 2013 and bi-annual reports Baseline (end August 2013) **Target** 87 projects in HR 414 in HR 75 projects in fYRoM 104 in TR 127 projects in TR Result indicator: Total volume of investment (paid) Source: IPARD programs 2007 - 2013 and bi-annual reports Baseline (end August 2013) **Target** 38 mio € in HR 164 mio € in fYRoM 5.8 mio € in fYRoM 304 mio € in HR 22.7 mio in Turkey Result indicator: Increase on gross added value (GVA) in supported holdings Source: IPARD programs 2007 – 2013 and bi-annual reports Baseline (end August 20 13) Target

<sup>55</sup> All the targets as agreed in the frame of the countries' IPARD programs 2007 – 2013

For the Proceedings of the Control o	F0/ 1. 11B					
For the time being information not available in	5% in HR					
HR, fYRoM and TR	5-8% in fYRoM					
Result indicator: Number of farms/enterprises introducing Union standards						
Source: IPARD programs 2007 – 2013 and bi-annual reports						
Baseline (end August 20 13)	Target					
For the time being information not available in	290 in HR					
HR, fYRoM and TR						
Result indicator: Economic growth in agriculture –	net additional added value in PPS					
Source: IPARD programs 2007 – 2013 and bi-annual	reports					
Baseline (end August 20 13)	Target					
For the time being information not available for	5% in HR					
HR						
Result indicator: Labour productivity in agriculture	- change in gross added value (GVA)					
Source: IPARD programs 2007 – 2013 and bi-annual	reports					
Baseline (end August 20 13)	Target					
For the time being information not available in	increase					
HR, fYRoM and TR						
2. Preparatory actions for the implementation of the agri-environmental measures and local rura						
development strategies (AXIS 2)						
Result indicator: Local rural development strategie	s					
A) Number of applications received						
B) Number of applications approved						
C) Number of recognised LAGs						
D) Total population of LAGs						
Source: IPARD programs 2007 – 2013 and bi-annual	reports					
Baseline (end August 2013)	Target					
In HR						
A) 40 applications received	A) 40 in HR   B) 25 in HR					
B) 30 LAGs contracted in HR C) 30 LAGs in HR	C) 25 in HR					
Contracting under axis 2 has not started in TR	D) 1.055.000 in HR					
and fYRoM, as the accreditation and conferral	·					
processes in the countries are not yet initiated.						
3. Development of the rural economy (AXIS 3)						
Result indicator: Improvement of rural infrastructu	re					
A) Number of applications received						
B) Number of applications approved						
C) Number of beneficiaries						
D) Total volume of investment (data by 31/12/2012 – AIR)						
Source: IPARD programs 2007 – 2013 and bi-annual reports						
Baseline (end August 20 13)	Target					
A) HR: 199	A) 2580 in TR					
B) HR: 32 C) HR: 6	205 in HR B) 174 in HR					
D) HR: 0.5 mio €	C) 148 in HR					
No projects have been contracted yet by fYRoM	D) 59 mio in HR					
under this measure. TR does not intend to	,					

programme this measure.	

Result indicator: **Diversification of rural economy** 

- E) Number of applications received
- F) Number of applications approved
- G) Number of beneficiaries
- H) Total volume of investment

Source: IPARD programs 2007 – 2013 and bi-annual reports

Baseline (end August 20 13)	Target
E) HR: 326 fYRoM: 153	E) 380 in HR 417 in fYRoM 7771 in TR
TR: 1930  F) HR: 53     fYRoM: 9     TR: 125	F) 350 in HR 155 in fYRoM 6217 in TR
G) HR: 12 fYRoM: n/a TR: 57	G) 329 in HR 155 in fYRoM 5596 in TR
H) HR: 0.5 mio € paid fYRoM: 0 mio € (projects were cancelled)	H) 39 mio in HR 31 mio in fYRoM

Main outputs in 2014							
Description			Indicator				Target
Management	of	the	Percentag	e of	EU-	money paid	All programs can implement one
implementation	of 3	IPARD	annually	to	the	beneficiary	annual allocation in a year
programmes	200	7-2013	countries				
(including their amendments)							

Relevant general objective(s): The specific objective contributes to all three general objectives of the CAP and to IPA general objective "support candidate countries and potential candidates ('beneficiary countries') in implementing the political, institutional, legal, administrative, social and economic reforms required to bring the countries closer to Union values and to progressively align to Union rules, standards, policies and practices with a view to Union membership.".

Specific objective 4: To finalise the institutional and legal set up in 
Candidate Countries Serbia and Montenegro and potential □ Non-spending

Candidate Country Albania to manage the IPARD rural development

programmes 2014 − 2020 and to provide guidance to the institutional set up in Bosnia and Herzegovina and the Kosovo

Result indicator: **Setting up of the implementing structures:** 

- Designation, identification and start of operation of NAO and National Fund in accordance with the provisions of the Framework
- Setting- up and start of operation of IPARD Agency in accordance with the provisions of the Framework and Sectoral Agreement. Setting up and start of operation of Managing Authority in accordance with the provisions of the Framework and Sectoral Agreement
- Successful contribution of relevant IPA component I projects to building institutional capacities in the countries concerned.

Source: Information on progress in national accreditation by beneficiary countries

#### Target<sup>56</sup> Baseline (end August 2013) - 18 advisory missions to the potential Candidate • NAO and National fund operating in 2014 Countries were carried out. • IPARD Agency operating in 2015 - Advice to the national authorities was provided • Managing Authority operating in 2015 in 13 technical meetings in Brussels or in the • Institutional capacities in the countries countries concerned. concerned built up through IPA component I - 5 IPARD capacity-building IPA component I projects in 2013 and 2014 projects are being implemented. - Managing Authority and IPARD Agency have been set up in Albania, Montenegro and Serbia. In Albania these bodies implementing IPA 2010 project on "piloting IPARD". ToR of a similar project to be implemented by FAO in BiH have been prepared with AGRI's support - Study on potential for diversification in agriculture in Albania and Montenegro was

Result indicator: Signature of Sectoral Agreements between the Commission and the beneficiary countries

Source: Regulation (EU) No XXX/2013 of the European Parliament and of the Council of XX/XX/2013 establishing an (new) Instrument for Pre–accession Assistance (IPA II)

Baseline (end August 2013)	Target
Under IPARD II all potential candidate countries are eligible for IPARD support. However, for the time being only Albania, Serbia, and Montenegro intend to implement IPARD II.	Sectoral Agreement for Serbia, Albania and Montenegro signed in 2014

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<sup>&</sup>lt;sup>56</sup> As set by the Financial Regulation of the EU for implementing the EU budget.

Result indicator: Submission of IPARD programmes for Albania and Serbia to the Commission, subject to these countries becoming Candidates.

Source: Regulation (EU) No XXX/2013 of the European Parliament and of the Council of XX/XX/2013 establishing an (new) Instrument for Pre—accession Assistance (IPA II)

Baseline (end August 2013)

Target

Albania and Serbia have presented several draft IPARD I Programmes. However, both countries have refrained from pursuing under IPARD 2007 — 2013. They are now asked to submit new IPARD II programmes.

Main outputs in 2014		
All countries eligible for IPARD II	Entrustment of budget	2014
have nationally accredited	implementation tasks by the	
IPARD II implementing	Commission to the beneficiary	
structures and IPARD II	countries and Commission	
programmes of Serbia, Albania	decision on IPARD II	
and Montenegro are approved	programmes	
by the Commission		

Relevant general objective(s): The specific objective contributes to all three general objectives of the CAP and to IPA general objective "support candidate countries and potential candidates ('beneficiary countries') in implementing the political, institutional, legal, administrative, social and economic reforms required to bring the countries closer to Union values and to progressively align to Union rules, standards, policies and practices with a view to Union membership.". Specific objective 5: To contribute to IPA general objective 1: "to Spending programme support candidate countries and potential candidates (Turkey, the ☐ Non-spending former Yugoslav Republic of Macedonia, Serbia, Montenegro, Albania, and at a later stage Bosnia and Herzegovina and the Kosovo) in implementing the political, institutional, legal, administrative, social and economic reforms required to bring the countries closer to Union values and to progressively align to Union rules, standards, policies and practices with a view to Union membership" and to the IPA specific objective 1 "support for political reforms", specific objective 2 "Support for economic, social and territorial development, with a view to a smart, sustainable and inclusive growth" and specific objective 3 "Strengthening the ability of beneficiary countries to fulfil the obligations stemming from membership by supporting progressive alignment with and adoption, implementation and enforcement of the acquis communautaire, structural, cohesion, agricultural and rural development funds and policies of the Union". Result indicator: External relation instruments' umbrella regulation post 2013 (including IPA) adoptedSource: IPA negotiations by DG ELARG Baseline (end August 2013) **Target** On track to be finalised in 2013 As set by the need to start implementation of IPARD II at the end of 2014 Result indicator: IPA framework regulation post 2013 adopted Source: IPA negotiations by DG ELARG Baseline (end August 2013) **Target** On track to be finalised in 2013 2013, as set by the need to start implementation of IPARD II at the end of 2014 Result indicator: IPA implementing regulation post 2013 adopted Source: IPA negotiations by DG ELARG Baseline (end August 2013) **Target** On track to be finalised in 2013 2013, as set by the need to start implementation of IPARD II at the end of 2014 Result indicator: IPA budget management mechanism post 2013 adopted Definition: Adoption of IPA budget management mechanism post 2013 Source: IPA negotiations by DG ELARG Baseline (end August 2013) Target finalised 2013, as set by the need to start implementation of IPARD II at the end of 2014 Result indicator: Number of measures conferred for indirect management without ex ante controls under rural development programmes Source: Estimate, based on experience gained under Sapard and IPARD II Baseline (2013) Target 2020 0 32

Indicator: Number of meetings of the Monitoring Committee involving representatives of civil society and agriculture sector stakeholders in implementing rural development programmes Source: Estimate, based on experience gained under Sapard and IPARD II Baseline (2013) Target 2020 68 0 Indicator: Number of economic entities performing modernisation projects in agri-food sector Source: Estimate, based on experience gained under Sapard and IPARD II Baseline (2013) Target 2020 8100 Indicator: Number of economic entities developing additional or diversified sources of income in rural Source: Estimate, based on experience gained under Sapard and IPARD II Baseline (2013) Target 2020 0 4250 Indicator: Overall investment in physical capital in agri-food and rural development (EUR) Definition: Overall investment in machines, equipment, production facilities made by farmers, food processing and marketing enterprises as well as micro and small enterprises in rural areas Source: Estimate, based on experience gained under Sapard and IPARD II Baseline (2013) Target 2020 0 2.58 billion € Indicator: Number of economic entities progressively upgrading towards EU standards Definition: Number of farmers and food processing and marketing enterprises progressively upgrading to EU environmental, food safety and hygiene, occupational standards Source: Estimate, based on experience gained under Sapard and IPARD II Baseline (2013) Target 2020 5550 0

Main outputs in 2014				
Description	Indicator	Target		
All IPARD II programmes are approved by the Commission and the annual allocation 2014 is committed in the EC budget	Number of programmes approved and amount of money committed	5 programmes approved 90 million € committed		

#### 4.5 ABB 06 – External Relations

In accordance with Articles 206 and 207 of the Treaty on the Functioning of the European Union, the Union establishes a customs union and a common commercial policy. The Union has exclusive competence in this area (Article 3(e) TFEU). In accordance with Article 8 TEU the Union also develops a neighbourhood policy. Finally, in accordance with Article 49 TEU the Commission has an important function in relation to negotiations with European States applying for admission to the Union.

The Commission conducts negotiations in this context. To this end, DG AGRI contributes to the negotiation of international agreements touching upon areas of agricultural policy (trade in agricultural products, quality policy, food security, etc). DG AGRI also deals with the implementation of such international agreements and manages the relations with third countries related to agriculture.

The overall objectives of these external relations activities of DG AGRI are to promote and defend the Union's agricultural sector internationally in a changing world trade environment, to preserve and adapt the European model of agriculture, and to contribute to sustainable economic development.

This activity covers participation and negotiations in various multilateral for a, including the WTO, OECD, G8 and G20, the FAO and other UN agencies, as well as in bilateral relations with various third countries, regions or key regional groupings (e.g. the African Union). It also comprises agricultural relations with European Neighbourhood countries and candidate or potential candidate countries, and coordination of the enlargement process in relation to agriculture. This activity also includes economic analysis of trade, agricultural policy in third countries and other international matters in agriculture.

ABB activity: ABB 06						
Financial resources			Human resources			
(€) in commitment appropriations						
Operational expenditure	Administrative expenditure (managed by the service)	Total	Establishment plan posts	Estimates external personnel FTEs)	of (in	Total
6 696 000	164 492	6 860 492	73	6		79

Relevant general objectives: The activity contributes to achieving all three general objectives of the				
CAP.				
Specific objective: To promote the EU agricultural sector by ☒ Spending programme				
contributing to successful negotiation and coope	·			
World Trade Organisation (WTO) and of				
organisations such as the Organisation for Econo	•			
and Development (OECD) and the Food	and Agriculture			
Organisation (FAO).				
Result indicator: Timely contribution to negotiation	ns and other ongoing processes in multilateral fora			
Source: DG AGRI				
Baseline (2013)	Target (mid-term)			
100% of contributions in time.	100% of contributions in time			
Examples:				
Provision of negotiating lines to take in the	This target was agreed within DG AGRI and is			
context of negotiations leading to the 9 <sup>th</sup>	reflected by relevant procedures for conducting			
Ministerial Conference (Bali, December 2013).	negotiations.			
Provision of contributions to relevant OECD				
bodies.				
Relevant input to agriculture-related FAO				
activities.				

Main outputs in 2014			
Description	Indicator	Target	
WTO Agricultural negotiations under the Doha Development Agenda (DDA) following the 9 <sup>th</sup> Ministerial Conference in December 2013	Contributions made to follow- up work 'post Bali'	Throughout 2014	
Negotiations in the WTO on compensatory adjustments for other WTO Members in respect of Croatia's accession to the EU (Article XXIV:6 GATT)	Contributions made to negotiations	Throughout 2014	
Implementation of rights and obligations under existing WTO Agreements including notifications and monitoring, Trade Policy Reviews, schedule modification negotiations (Article XXVIII GATT), WTO accessions ands Dispute Settlement Procedures	Contributions made	Throughout 2014	
FAO Regional Conference on Family Farming in Bucarest	Contributions made to preparation and participation in the regional conference	April 2014	
EU-Africa Summit	Specific output (Declaration on agriculture and food security) to be adopted in the Summit	April 2014	

Relevant general objectives: The activity contributes to achieving all three general objectives.				
Specific objective: Improve market access for agricultural products by contributing to negotiating, revising bilateral agreements, by resolving trade irritants, ensuring protection for EU geographical indications in third countries by negotiating relevant provisions within Free Trade or Associations Agreements or stand-alone agreements, carrying out dialogues in agriculture and cooperation activities and contributing to sustainable economic development in particular in developing countries.				
·	tribution to bilateral negotiations leading to the			
objectives given.				
Source: DG AGRI				
Baseline	Target (mid-term)			
100% of timely contributions.  Examples:  Contributing to negotiations with WTO partners in the framework of Art XXIV 6 GATT: Contributing	100% of contributions in time  This target was gareed within DG AGRI and is			
Contributing to negotiations with WTO partners in the framework of Art XXIV.6 GATT; Contributing to negotiations with Canada on the agricultural aspects of the Comprehensive Economic and Trade Agreement; Contributing to negotiations with the Southern African Development Community (SADC), East African Community (EAC), West Africa, amongst others, on the conclusion of the Economic Partnership Agreement; Negotiating a stand-alone agreement with China on cooperation on, and protection of, geographical indications Contributing to negotiations for the conclusion of Free Trade Agreements with India, Thailand, Vietnam Contributing to negotiations with Iceland in the framework of Article 19 of the EEA Agreement;	This target was agreed within DG AGRI and is reflected by relevant procedures for conducting negotiations.			
Contributing to negotiations with Morocco on the protection of Geographical Indications Steering the process leading to the protection of EU geographical indications in Central America, in the framework of the agreement with these countries Carrying out dialogues on agricultural issues with some third countries (China, Brazil, India) and cooperation activities in the agricultural field				

Main outputs in 2014				
Description	Indicator	Target		
Comprehensive Economic and Trade Agreement with Canada (CETA)	Finalisation of Agreement	2014		
Economic Partnership Agreement with SADC and other regional configurations in Africa	Finalisation of Agreement	2014		
Transatlantic Trade and Investment Partnership with the United States	Continuation of negotiations, including exchange of offers	2014		
Ecuador FTA	Conclusion of negotiations following exchange of offers	July 2014		
Mercosur	Possible active resumption of negotiations following exchange of offers	2014		
China	Conclusion of the negotiations for the agreement on cooperation on, and protection of geographical indications	China: July 2014		
Viet Nam	Continuation and possibly conclusion of the negotiations	2014		
Thailand	Continuation of negotiations	2014		
Morocco GI Agreement	rocco GI Agreement Conclusion of Agreement			
Council Decision on the protection of certain geographical indications from Central American countries (Agenda Planning reference 2013/AGRI/025)	Adoption by the Commission	February 2014		

Relevant general objectives: The activity contributes to achieving all three general objectives.			
Specific objective: To promote the EU interests agriculture and rural development in the enlargement countries and to assist the enlarger their alignment to the CAP	relations with □ Non-spending		
Result indicator: Timely contribution to the Commis Source: DG AGRI	ssion's work in the area of enlargement		
Baseline (2013)	Target (mid-term)		
100% of timely contributions Example: Preparation of screening report for Montenegro.	100% of contributions in time  This target was agreed within DG AGRI and is		
reparation of sercening report for Montenegro.	reflected by relevant procedures for conducting negotiations.		

Main outputs in 2014			
Description	Indicator	Target	
Preparation of screening report for Serbia	Drafting of screening report	2014	
Contribution to the Progress Report and Strategy Paper 2014  – evaluation progress of candidate and potential candidate countries in the preparation for EU accession	Drafting of chapter agriculture in Progress reports	October 2014	
Negotiations with Kosovo for a Stabilisation and Association Agreement (SAA)	Finalisation of agreement	2014	

#### 4.6 ABB 07 - Audit

Since agricultural expenditure is mostly implemented under shared management, the Commission's responsibility for the implementation of the budget under Article 317 of the Treaty on the Functioning of the European Union and the need for effective protection of the EU's financial interests require that the Commission verifies the conditions under which payments and controls have been carried out by the Member States.

This activity concerns the audit of agricultural expenditure through clearance of accounts procedures, mainly by means of system controls in the Member States, in order to protect the financial interests of the EU.

Agricultural expenditure is mostly based on a shared-management system where both the Member States and the Commission have responsibilities. The legal framework is laid down Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy, and covers expenditure under both the European Agricultural Guarantee Fund (EAGF) and the European Agricultural Fund for Rural Development (EAFRD). This expenditure may only be covered by EU financing if executed by accredited paying agencies, which are subject to the conditions laid down in the above—mentioned regulation.

The audit work comprises financial clearance and conformity clearance. Both types of audits may lead to financial corrections whereby expenditure which does not comply with the EU rules is disallowed and recovered from the Member States. A similar procedure applies under the SAPARD and IPARD programmes.

On the basis of Article 43 of Regulation (EU) No 1306/2013, financial corrections under conformity clearance decisions as well as irregularities are designated as revenue assigned to the financing of EAGF and EAFRD expenditure.

The Financial Regulation provides that the Commission and the Member States shall fulfil their respective control and audit obligations and assume the resulting responsibilities laid down in that Regulation. The Commission is also required by the Financial Regulation to make financial corrections on Member States in order to exclude from Union financing expenditure incurred in breach of applicable Union Law.

ABB activity: ABB 07						
Financial resources		Human resources				
(€) in commitment appropriations						
Operational expenditure	Administrative expenditure	Total	Establishment plan posts	Estimates external	of	Total
	(managed by the service)			personnel FTEs)	(in	
60 200 000	8 369 645	68 569 645	111	16		127

Relevant general objective: The activity contributes to achieving all three general objectives.					
Specific objective: To provide the Commission	with reasonable				
assurance that Member States have put in place management and   Non-spending					
control systems in conformity with EU rules desig	ned to ensure the				
legality and regularity of the underlying transactio	ns financed by the				
EAGF, EAFRD, Sapard and IPARD and, where this	is not the case, to				
exclude the expenditure concerned from EU fi	nancing so as to				
protect the EU's financial interests.					
Result indicator: % of planned audit missions carrie	ed out				
Source: Annual work plan for DG AGRI-J for 2014 (to	be completed by December 2014)				
Baseline (2012)	Target 2014				
91.2% <sup>57</sup>	100 % of number of audit missions planned for				
	2014				
	The number of audit missions is part of the annual				
	work plan of the Directorate.				
Result indicator: Timely completion of audit report	s and observation letters to Member States				
Source: DG AGRI					
Baseline (2012)	Target 2014				
Average of around 64 days to finalise audit	Deliver according to deadlines <sup>58</sup> :				
reports, and around 96 days for observation letter	- audit reports to below 60 days				
in national language in 2012	- observation letters in working language to 65				
	days				
	- observation letters in national language to				
	below 90 days				
	The targets were agreed via management				
	discussion within Directorate J.				
Result indicator: Closure of audits carried out in 20	09 and before				
Source: DG AGRI					
Baseline (2012)	Target 2014				
12 audits carried out in 2007 and before were	Closure by 31.12.2014 of 100% of the audits				
open by end 2012 and 34 audits carried out in	carried out in 2009 and before.				
2008 remained to be closed.	Closure by 31.12.2014 of at least 95% of the				
80.7% (259 out of 321) of audits carried out in	audits carried out in 2010 and of at least 85% of				
2009 were closed and 64% (103 out of 286) of the audits carried out in 2011.					
audits carried out in 2010 were closed.					
	The targets were agreed via management				
	discussion within Directorate J but are provisional				
	and subject to the annual audit work programme				
	of Directorate J for 2014.				

<sup>57</sup> For Rural development, in the follow-up to DG AGRI's action plan, 4 audits were cancelled and replaced with by 5 of which 3 have been carried out. However this is not reflected in the % of missions carried out as the replacements were not included in the original audit work plan.

58 Without prejudice to possible changes in the context of the reform of the clearance of accounts procedure.

Result indicator: **Review of the clearance of accounts system** (see also result indicator below on Timely contribution to CAP towards 2020 legislation)

Definition: Review of the rules for the clearance of accounts system and adoption of the implementing and delegated acts

Source: DG AGRI

Source: DG AGRI	
Baseline (2012)	Target 2014
Existing rules for the clearance of accounts	Adoption and publication of the implementing
system in Council Regulation (EC) 1290/2005 and	and delegated acts for the horizontal regulation
Commission Regulation (EC) 885/2006.	on the financing, management and monitoring of
Working groups examined criteria and procedures	the CAP in accordance with the calendar
for financial corrections and clearance of	established for the procedure.
accounts and produced policy documents	Timetable CAP 2020
proposing changes which have been taken on	
board in the draft implementing and delegated	
acts for the horizontal regulation.	

Main outputs in 2014					
Description	Indicator			Target	
Financial clearance of the accounts presented by the paying agencies of Member States and Applicant Countries according to the financial clearance procedures provided for in EU legislation, and exclusion of expenditure which does not comply with EU rules	Adoption Decision	of	Commission	By 30/04/2014 for Member States and by 30/09/2014 for IPARD Applicant Countries	
Decisions on Member States' and Sapard paying agencies whose annual accounts were disjoined in 2008-11:  Sapard disjoined accounts: 2009: BU, RO 2012: FYROM, TK EAGF: partially disjoined accounts: 2010: GR, IT 2011: DE, RO 2012: DE, BE EAFRD: partially disjoined accounts: 2010: BE, IT, LU 2011, FR, RO, ES, 2012: DE, DK, FR, RO, ES	Adoption Decisions	of	Commission	All disjoined annual accounts to be cleared	
Prepare conformity clearance procedures and prepare corresponding decisions, covering relevant cases, in March (Decision 44), July	Adoption Decisions	of	Commission	Decisions in March, July and November 2014	

(Decision 45), and November 2014 (Decision 46)		
Propose improvements to the system for gaining reasonable assurance on the legality and	Adoption of Decision  Completion of guidelines for certification bodies and informing both MS and CBs of	Conferral to Turkey for technical assistance. Confirmation of conferral to Turkey for 6 provinces for investment measures. Conferral to FYROM for technical assistance By June 2014.
regularity of the underlying transactions	the requirements.	
Increase audit intensity with regard to EAFRD in order to follow-up the action plan put in place further to the reservation in the Director General's AAR for 2011	Number of audits in 2014	30% increase in the number of audits planned to be carried out in 2014 (subject to the finalisation of the 2014 audit work programme)
Training Strategy and Plan for systematic training of auditors in order to provide a high quality and transparent audit activity	Establishment of a training strategy including Certified Government Auditing Professional (CGAP) internal audit training and certification as well as other general and specific training	2/3 of Directorate J auditors to have completed the CGAP training by end 2014. Completion of training strategy in first half 2014.
An audit strategy that will include:  • A consolidated picture of the audit universe for all audit activities performed;  • A definition of relevant, measureable objectives relating to the assurance building process;  • A multiannual rolling plan of audit work;  • Achievement of synergies with Certification Bodies.	Completion	Early 2014

Relevant general objective: The activity contribute	s to achieving all three general chiestives
Specific objective: To contribute to improvir	
concerning Member States and Applicant Count	ries' management 🖾 Non-spending
and control systems for agricultural expenditure.	
Result indicator: Timely contribution to CAP toward	
, ,	islation concerning the management and control
systems for agricultural expenditure Source: DG AGRI	
Baseline (2013)	Target 2014
Political agreement on the horizontal regulation	100 % timely delivery
on the financing, management and monitoring of	100 % timely delivery
the CAP	The target was agreed with the hierarchy of the
	DG in order to respect the calendar established for
	the adoption and publication of the acts.
Result indicator: Adoption of the guidelines	
management	·
Definition: Alignment of DG AGRI approach on ho	w to deal with deficiencies in public procurement
·	t DGs following Recommendation of the European
Parliament in its 2011 Discharge report	
Source: DG AGRI	
Baseline (2013)	Target 2014
Up to 2013, the rules on how errors in public	Beginning of 2014, depending on the timing of
procurement are assessed was not harmonised	the other DGs concerned by the guidelines. (DG
amongst the DGs in shared management. The European Parliament recommended, in its report	REGIO is chef de File)
on the discharge of the 2011 budget that shared	
management DGs harmonise their rules and	
procedures in this respect.	
into consideration. The final draft guidelines are	
still being discussed with DG REGIO.	
Furthermore, AGRI-E-F-G is chef de file for an	
action plan to analyse the root causes for the high	
error rates in the RD sector. Two special	
workshops with the MS (management	
committee) have been held in April and October	
2013 in order to discuss with the MS the actions	
to be taken to reduce the high error rates in the	
RD sector with specific mention of errors in public	
procurement.	

Main outputs in 2014					
Description	Indicator	Target			
Delegated and implementing acts for the horizontal regulation on the financing, management and monitoring of the CAP	adoption by the European Parliament and Council	2014			
Harmonised Commission guidelines on how to deal with deficiencies in MS procedures for and management of public procurement (DG Regio is Chef de File)	Adoption by the Commission	Early 2014			

## Main expenditure-related outputs

Description	Indicator	Target	Budget 2014	
			Budget item	EUR million <sup>59</sup>
Control o	fNumber of	380 000	05 07 01 02	6.8
agricultural	applications			
expenditure	controlled by satellite			

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<sup>&</sup>lt;sup>59</sup> In commitment appropriations

# 4.7 ABB 09 –Framework Programme for Research and Innovation (Horizon 2020) — Research and innovation related to agriculture

Horizon 2020 ('H2020') is the EU financial instrument for research and innovation for the period 2014-2020. It contributes to achieving the goals of Europe 2020 and the Innovation Union. A main objective is to strengthen the EU's position in science as well as in industrial leadership in innovation and to address major societal challenges. Within H2020 DG AGRI's competence focuses on implementing Societal Challenge 2 "Food security, sustainable agriculture and forestry, marine and maritime and inland water research and the bioeconomy" ('SC2'). It also contributes as relevant to actions financed by other Societal Challenges such as on "Climate action, environment, resource efficiency and raw materials".

Public research and innovation funding in Europe is primarily organised at the national level (up to 90-95%), which leads potentially to duplication and fragmentation of research efforts. Actions at EU level provide added value to national funding in particular with regard to promoting transnational research and achieving the necessary breadth and critical mass to complement efforts made by a single or groups of research teams at the level of Member States. The Union level is also necessary to ensure coherence in addressing societal challenges across sectors and links to relevant Union policies. Coordination of research and innovation at Union level will stimulate and help to accelerate the required changes across the Union, and thus provide the opportunity to generate greater efficiencies and impact.

'H2020' is implemented under direct management. Overall, DG AGRIs intervention will be based on providing financial support<sup>60</sup> (through spending programmes) to research, innovation and coordination actions under the following areas of SC2:

- 2.1 Sustainable agriculture and forestry;
- 2.2 Sustainable and competitive agri-food sector for a safe and healthy diet;
- 2.4 Sustainable and competitive bio-based industries and supporting the development of a European bio-economy.

In doing so, DG AGRI will closely liaise with DG RTD and the Research Executive Agency.

The financial instruments to be used in 2014 include:

- Research and Innovation actions aiming at supporting the development of new Scientific and Technological knowledge as well as its deployment to the market and for the society.
- Coordination and support actions supporting strategic research partnerships and better coordination of agricultural research
- SME instrument foster the participation of SMEs in research and demonstration activities

 $<sup>^{60}</sup>$  In 2014, the management of AGRI's part of the H2020 is delegated to DG RTD.

ABB activity: ABB 09						
Financial resources Human resources						
(€) in commitment appropriations						
Operational expenditure	Administrative expenditure (managed by the service)	Total	Establishment plan posts	Estimates external personnel FTEs)	of (in	Total
52 163 000	137 077	52 300 077	12	5 (credits)		17

N.B. At the moment, the indicators that are listed below were aligned with the Horizon 2020 - family lead by DG RTD. AGRI-specific indicators, i.e. **indicators that reflect the performance of DG AGRI in achieving the specific objectives more adequately, will be provided at a later stage**.

Relevant general objective(s): Th	e activity contributes to achieving	ng all three general objectives and					
to H2020 general objective "To build an economy based on knowledge and innovation across the							
whole Union, while contributing	whole Union, while contributing to sustainable development.".						
Specific objective: Societal challe	nges - to secure sufficient supplie	Spending programme					
of safe and high quality food a	nd other biobased products, k	y 🗆 Non-spending					
developing productive and reso	urce-efficient primary production	on					
systems, fostering related	ecosystem services, alongsic	le					
competitive and low carbon supp	ly chains						
Result indicator: Publications in	peer-reviewed high impact journ	nals in the area of SC2					
Definition: This indicator mea	sures the number of publicati	ons in peer-reviewed high impact					
journals in a specific societal ch	nallenge per 10M€ of EC-funding	<sup>61</sup> . High impact journals are defined					
to be the top 10% (in terms o	f Scimago Journal Ranking (SJR)	index) of all journals within a given					
scientific category.							
Source: Horizon 2020 commo	n IT system, i.e. CORDA (Comn	non Research Datawarehouse) and					
RESPIR (SESAM Research Perfo	rmance and Impact Reports)						
Baseline 2013 <sup>62</sup>	Milestone 2018	Target 2020					
205 publications in peer	50 publications (absolu	te 250 publications (absolute					
reviewed high impact journals	number)	number)					
(FP7 baseline for projects							
finished by October 2013)		On the basis of FP7 results					

<sup>&</sup>lt;sup>61</sup> From the launch of the programme and until a critical mass of finished projects (ca. 10 % of all funded projects) has been reached, information about the two indicators below will be provided in the form of absolute number by the funded projects. On the basis of FP7 data it is considered that this critical mass of finished projects should be reached by 2019.

projects. On the basis of FP7 data it is considered that this critical mass of finished projects should be reached by 2019.

The reference for all the targets is the year when the last actions financed under H2020 will be finished, i.e. several years after the formal end of the programming period.

Result indicator 2 : Patent applications in the area of SC2<sup>63</sup>

Definition: This indicator measures the number of patent applications in a specific societal challenge per EUR 10 M€ funding<sup>64</sup>.

Source: Horizon 2020 common IT system, i.e. CORDA (Common Research Datawarehouse) and RESPIR (SESAM Research Performance and Impact Reports)

Baseline 2013 Milestone 2018 Target 2020

5 patent applications (FP7 1 (absolute number) 5 (absolute number)

baseline for projects finished by October 2013) On the basis of FP7 results

Main outputs in 2014					
Description	Indicator	Target			
Setting up a new research and innovation unit; recruitment for new posts	Publication of posts	Research team fully appointed (16 posts), management tools (e.g. IT) in place			
First call for submission of proposals	Publication of calls (first and second stage)	Proposals submitted			
Evaluation of proposals and selection of projects to be funded	Ranked list recommending negotiation of contracts	Contract negotiation started (either by DG AGRI or REA)			
Strategic analysis of research gaps	Gathering of information based e.g. on foresights and discussions with stakeholders	Preparations for Work Programme 2015/2016 started			

<sup>&</sup>lt;sup>63</sup> The result indicator was aligned with the respective indicator provided for in the Management Plan 2014 of DG RTD, i.e. reporting on *patent applications* only but not on *patents awarded* (as stated in the Programme Statement DB2014) since no meaningful information (or none at all) can be expected before 2019-2020.

<sup>&</sup>lt;sup>64</sup> See footnote 50.

# **Expenditure related outputs**

Description	Indicator	Target	Budget 2014	
			Budget item	EUR million <sup>65</sup>
Societal challenges – to				
secure sufficient supplies of				
safe and high quality food				
and other bio-based				
products				
	Grants			
	Prizes			
	Procurement			
	Financial instruments			
	Experts			
	Other			
Total			05 09 03 01	52.2

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 $<sup>^{\</sup>rm 65}$  In commitment appropriations and relating only to expenditure under chapter 05.

#### 5. HORIZONTAL ACTIVITIES

## 5.1 ABB 08 – Policy Strategy and Coordination

The ABB Activity "Policy Strategy and Coordination" aims at supporting policy making and promotes the development of a strategic planning culture within the DG in accordance with the Commission Strategic Planning and Programming cycle so that legislative proposals and non-legislative acts pass smoothly and efficiently through the institutional system. It aims at the development of an administrative culture of better regulation by screening existing policies and proposals for simplification where appropriate, and the use of evaluation and impact assessment as valuable policy instruments for shaping policy. With the introduction of the ordinary legislative procedure for the CAP under the Lisbon Treaty on 1 December 2009, the European Parliament is on an equal footing with the Council as a co-legislator on the CAP. In 2009, DG AGRI put in place an internal mechanism in order to deal with the ordinary legislative procedure in an effective and efficient manner. Furthermore, DG AGRI elaborated internal working arrangements to centralise all procedural and coordination aspects of DG AGRI's contacts with other EU institutions. A major activity of DG AGRI is the negotiation of the CAP reform with the other institutions which requires substantial efforts. The continued dialogue with the agricultural non-governmental organisations also plays an increasingly important role. The activity includes matters relating to the correct application of agricultural law and the internal market. Active promotion of the policies of the DG through provision of information, communication, awareness rising with media and general public and dialogue with decision-makers and other key stakeholders, brings its contribution to the successful implementation of DG AGRI's main policies. Sound coherence of the different activities within the DG, efficient and effective liaison internally and with the horizontal services, the Cabinet and the other institutions involved, are essential to strengthen and further support DG AGRI's policy strategy.

#### The areas covered are:

- Overall policy conception and formulation of the CAP on the basis of policy analysis, micro/macro-economic and quantitative analysis, including the Farm Accountancy Data Network (FADN), impact assessments and evaluation of present policy instruments;
- Co-ordination with other policy areas;
- Legal affairs, simplification and decision making procedures, state aid/competition and infringements, control of implementation of the acquis, complaints;
- Information and communication policy, relations with the other institutions and stakeholders, strategic planning and programming;
- Evaluations and studies carried out following calls for tenders in accordance with the multiannual DG AGRI Evaluation Plan (Annex 2) and the Studies and Data Purchase Plan, which are regularly reviewed and updated.

The above activities entail only administrative expenditure. In terms of operational expenditure for the Union Budget the following parts of the activity are concerned:

- The Farm Accountancy Data Network (FADN);
- The surveys on the structure of agricultural holdings;
- Information activities, including grants to those parties carrying out CAP information actions;
- EAGF operational technical assistance.

This activity contributes to achieving all three general objectives.

ABB activity: ABB 08						
Financial resources Human resources						
(€) in commitment appropriations						
Operational	Administrative	Total	Establishment	Estimates	of	Total
expenditure	expenditure		plan posts	external		
	(managed by			personnel	(in	
	the service)			FTEs)		
40 793 360	575 722	41 369 082	275	21		296

Specific objective: To inform and increase awareness of the CAP by maintaining an effective and regular dialogue with stakeholders, civil society, and specific target audiences based on two key messages below:

- (1) The CAP has provided 50 years of service to European citizens, going beyond food production into public goods delivery.
- (2) The CAP is a living policy, evolving with society's needs and expectations:
- meeting the challenges of food security, climate change, sustainable use of natural resources and balanced territorial development,
- increasing the competitiveness of the farming sector, both economic and ecologically,
- contribute to smart, sustainable and inclusive growth in rural Europe in line with "Europe 2020" strategy.

· · · · · · · · · · · · · · · · · · ·	
Indicator: Public awareness of CAP	
Source: Eurobarometer	
Baseline (2009)	Target 2014
41% of those surveyed have heard about the CAP	Increase awareness of the CAP to 45% (target
	based on historic data and expected impact of
	communication around the new CAP) by 2014

#### **Expenditure related outputs**

Description	Indicator	Target	Budge	t 2014
			Budget item	EUR million <sup>66</sup>
Enhancing public	Grants awarded to third party	12	05 08 06	3.0
awareness of the CAP	organisations to implement			
	actions to improve the level of			
	understanding of the CAP			
	among EU citizens			
	Networking	2	05 08 06	0.1
	Media networking	13	05 08 06	0.7
	Stakeholders:		05 08 06	
	Fairs	6		1.2
	Conferences	4		0.6
	Other (CAP Communication	1		0.1
	Award)			
	General public events	3	05 08 06	1.5
	campaign publications &	5		0.5
	audio-visual studies	1		0.3
Corporate			05 08 06	3.0
communication				
Total			05 08 06	11.0

<sup>&</sup>lt;sup>66</sup> In commitment appropriations.

Specific objective: To facilitate decision-making	on strategic choices for the CAP and to support		
other activities of the DG by means of economic	and policy analyses, studies and coordination of		
research activities			
Indicator: Timely contribution to the decision-makin	ng process for the CAP towards 2020		
Source: Registered documents			
Baseline	Target		
Timely delivery of documents:	100 % timely deliveries:		
- Analysis and publications, notably on the CAP	- supporting policy and economic analysis		
reform and its implementation (among which on	- publication of key documents on the CAP		
internet: briefs, market monitoring, statistics)	- provision of documents on the future Research		
	policy for agriculture		
- first prospective analyses for the CAP post-2020,			
as necessary			
Indicator: Representativeness of information abou	t the EU farm economic situation collected by the		
Farm Accountancy Data Network (FADN)			
Source: EU FADN			
Baseline (accounting year 2011)	Target (mid-term)		
Observed coverage of EU agricultural production	90 % coverage of the EU agricultural production		
in the accounting year 2011:	as expressed in Standard Output		
	90 % coverage of the Utilised Agricultural Area		
- 91 % coverage of the Standard Output	Number of farm returns to be delivered for the		
- 91 % coverage of the Utilised Agricultural Area	accounting year 2012 (Reg. 1291/2009 and		
- number of farm returns delivered: 82 436	successive amendments): 85 626		
Indicator: Adequate knowledge of Farm's structure			
Source: Eurostat – Farm Structure Survey			
Baseline 2010	Target (mid-term)		
Data from the Agricultural Census 2010 is used for	Optimal use of the 2010 Agricultural Census data		
internal analyses, publications and in the common	in internal analyses, publications and indicators of		
context indicators for rural development	the common monitoring and evaluation		
programmes 2014-2020	framework for the CAP 2014-2020		

## **Expenditure related outputs**

Description	Indicator	Target	Budget 2014	
			Budget item	EUR million <sup>67</sup>
Data collection on EU	Holdings	87 185	05 08 01	14.62
Farm Accountancy Data				
Network (FADN) data				
Data collection on	Holdings		05 08 02	0.25
structure of agricultural				
holdings:				
Technical assistance			05 08 09	1.67
Other <sup>68</sup>				1.75
Total				18.29

Specific objective: To ensure smart regulation	through simplification, impact assessment and				
evaluation, and analytical support to policy conception and to international negotiations					
Indicator: Common monitoring and evaluation fram	nework for the CAP towards 2020				
Source: DG AGRI task Force on Monitoring and Eval	uation				
Baseline	Target (2014)				
No comprehensive system (only by instrument)	Comprehensive framework for the monitoring				
- regular meetings and consultations with MS	and evaluation of the whole CAP in place				
notably through the dedicated expert group;	- 2 meetings with the expert group on M&E				
- regular meetings and consultation within DG	- 2 meetings of DG AGRI task force on M&E				
AGRI to ensure consistency;	- Full regulation and guidance documents				
- legislation and guidance documents available for	or available for MS.				
MS.					
Indicator: Degree of implementation of the annual	evaluation plan				
Source: Data collected by DG AGRI					
Baseline (2012)	Target (mid-term) <sup>69</sup>				
100 %	100 % of evaluations completed/launched				
according to the initially set timetable					
	- Number of new evaluations launched: 4				
	- Number of evaluations completed: 5				
	The evaluations to be conducted in a given year				
	are decided at senior management level, based				
	on the legal and policy requirements and				

In commitment appropriations.
 This excludes appropriations for item 05 08 80.
 To be confirmed as the figures presented reflect the situation on 31.12.2013.

	introduced in a rolling evaluation and studies plan		
	which is updated yearly.		
Indicator: Degree of implementation of the annual studies plan set in the evaluation and studies plan			
Source: Data collected by DG AGRI			
Baseline	Target (mid-term)		
100 %	100 % of studies completed/launched according		
	to the initially set timetable		
	- Number of new studies launched: 4		
	- Number of studies completed: 6		
	·		
	The studies to be conducted in a given year are		
	decided at senior management level, based on the		
	legal and policy requirements and introduced in a		
	rolling evaluation and studies plan which is		
	updated yearly.		
Indicator: Contribution to the Commission Regulatory Fitness initiative (REFIT)			
Source: DG AGRI files on simplification			
Baseline	Target (mid-term)		
Outcome of the mapping of the CAP acquis	Timely contribution to the REFIT initiative		
reported on 17.4.2013 and Commission Communication adopted on 2.10.2013	including follow-up of the Adminsitrative Burden Reduction programme ( ABRplus)		
Communication adopted on 2.10.2013	upon request of the Secretariat General		

Specific objective: To support DG AGRI by providing sound legal services and consolidated legal texts thus ensuring that its policies and their implementation are in compliance with the legal framework of the EU

Indicator: Proportion of positive opinions from the LS in inter-service consultations launched by DG AGRI

Source: Statistics tool provided by CIS-Net

Baseline (30.09.2013)	Target (mid-term)			
100 %	>90 % of consultations			
	Target was fixed taking into account a minimal			
	margin of manoeuvre for legal			
	disagreements/need to pursuit proposal for policy			
	issues			

Indicator: Rapidity of response on signataires submitted for paraphe on legal issues and on notes submitted asking for legal advice

Source: Internal Follow-up within Unit M1 (échéancier based on Ares)

Target (mid-term)			
>85 % dealt with within deadlines laid down in			
the vademecum fixing the rules for legal			
consultation			
The vademecum provides for a standard dealine			
fixed to satisfy Agri services need for quick			
replies, but at the same time a certain margin of			
manoeuvre to divert from deadlines is needed to			
take into account: more difficult/demanding legal			
problems; exceptional work overload requiring			
prioritation of tasks			

Specific objective: To ensure correct application and enforcement of Common Agricultural Policy law thus contributing to the smooth functioning of the internal market (state aid and infringement				
procedures).				
Indicator: Timeliness of treatment of all notification	ns of state aid cases received			
Source:				
Baseline (2012)	Target (mid-term)			
100 % (between 200 and 300 cases each year)	100 %			
	Legal requirement			
Indicator: Appropriate administrative treatment of	f all new complaint cases notified (information of			
complainant) <sup>70</sup>				
Source: CHAP-EU Pilot Data base				
Baseline (2012)	Target (mid-term)			
100 %	100 %			
	Procedural rules established by the College			
Indicator: Timeliness of treatment of all new draft technical standards received				
Source: TRIS data basis				
Baseline (2012)	Target (mid-term)			
100 %	100 %			
	Legal obligation by virtue of Directive 98/34/EC			
Indicator: Proportion of agreements from the LS to proposals launched by DG AGRI in the context of				
the consultation process foreseen by the monthly i	nfringement decision taking-procedure			
Source: NIF data base				
Baseline (2012)	Target (mid-term)			
100 %	90 % of consultation			
	Procedural requirement			
	Guidelines on the monthly cycle (04/2013)			
	please explain how the target was agreed			

Specific objective: To implement the Commission planning and programming process and provide full assistance to the Directorate-General in the decision making processes so that it delivers its policy objectives contributing to the overall Commission strategy in an effective, timed, efficient and accountable manner.

Indicator: Percentage of elements of the Strategic Planning and Programming (SPP) cycle delivered on time

Source: DG AGRI

Baseline (2012)	Target (mid-term)
100 %	100 % A timely delivery is crucial for an adequate Commission decision-making process.

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<sup>&</sup>lt;sup>70</sup> Refers to both – sound legal analysis and observation of procedures.

Indicator: Delivery rate (adoption by the College) - CWP - Other Agenda Planning (AP) proposals Source: Agenda Planning database Baseline (2012) Target (mid-term) - 2012 CWP: 50 % 100 % - Other AP proposals: The target is set at 100% in order to foster Cancelled: 16 % adequate planning within the DG. Postponed: 32 % Adopted: 51 % Indicator: Number of delays in DG AGRI replies to ISC Source: CIS-Net Baseline (30.09.2013) Target (mid-term) 131 out of 1 648 (7.94 %) Steady reduction The target is a permanent goal of DG AGRI

NB: for this objective, there are also 2 indicators on ISC management (M.4 chef de file)

Specific objective: To maintain continuous dialogue and cooperation with EU institutions, national parliaments, other institutional stakeholders and civil society, including the participation in meetings of the Council, the SCA and working parties, European Parliament, COMAGRI and other committees, as well as attendance to trilogues (accompany & follow-up on the ordinary legislative procedure). Indicator: Questions/requests from other Institutions, including Parliamentary Questions, replied to within the deadline Source: BASIL and PETITIONS2 (electronic management systems for resp. EP questions and petitions) and data collected by Unit K.3 Baseline (2012) Target (mid-term) 659 information requests concerning the CAP (EP Maintain the present high rate of replies within deadline. questions, national parliament requests, letters Target based on historical performance rate. from MEPs and petitions). > 99 % replies within deadline Indicator: Participation of the Commissioner and DG AGRI's officials in high level meetings with other EU institutions and advisory groups Source: Data collected by Unit K.3 Baseline (2012) Target (mid-term) - European Parliament: Commissioner's The Commissioner represents the Commission in participation: 5 (Plenary and COMAGRI) the most important meetings AGRI staff: 29 (Plenary and COMAGRI) Target based on historical figures. - EESC and CoR: Commissioner's participation: 2. AGRI staff: 46 - Council: Commissioner's participation: 12 Staff: 133 (Council, SCA, WPs and trilogues) Meetings of advisory groups: 87 Indicator: Number of open recommendations in RAD addressed to AGRI that are overdue Source: RAD Baseline (2012) Target (mid-term) 0

effective

recommendations.

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Timely implementation of actions is crucial for an

of

discharge

implementation

## 5.2 AWBM 01 – Administrative support

This activity covers the work of the horizontal services: Human Resources Management, Training and Logistics within AGRI, Budget management and Finance, Information and Communication Technologies, Internal Control and Risk Management, Document management, Security and data protection. These services provide high quality administrative support, advice, assistance and control and monitoring of resource use of the DG AGRI.

This activity also provides internal audit services within the DG AGRI. Audit services are designed to provide assurance of the soundness of internal controls and of financial and operational management as well as accounting and reporting systems.

This activity contributes to achieving all three general objectives.

ABB activity: AWBM 01						
Financial resources			Human resources			
(€) in commitment appropriations						
Operational	Administrative	Total	Establishment	Estimates	of	Total
expenditure	expenditure		plan posts	external		
	(managed by			personnel	(in	
	the service)			FTEs)		
0	7 554 836	7 554 836	115	17		132

Specific objective: To establish, perform, monitor	and report on the financing of the CAP and Rural
Development so that sound and regular financial r	•
Indicator: % of budget execution (commitments) wi	th respect to budget appropriations
Source: DG BUDG budgetary execution reports	
Baseline (2012)	Target (mid-term)
99.9 % (2012) <sup>71</sup>	99% Whereas ideally the result would be 100% of the size of the agricultural budget and taking into account that MS are responsible for paying out the largest part of the budget and the number of budget lines involved, it is realistic to foresee some under execution. However, based on previous experience and in view of procedures in place, a very high degree of execution has been obtained, so a target only allowing for 1% deviation has been foreseen (no over execution is possible) which is sound budgetary management
Indicator: % of budget execution (payments) with re	espect to budget appropriations
Source: DG BUDG budgetary execution reports	
Baseline (2012)	Target (mid-term)
99.9 % 72	99% Whereas ideally the result would be 100% of the size of the agricultural budget and taking into account that MS are responsible for paying out the largest part of the budget and the number of budget lines involved, it is realistic to foresee some under execution. However, based on previous experience and in view of procedures in place, a very high degree of execution has been obtained, so a target only allowing for 1% deviation has been foreseen (no over execution is possible) which is sound budgetary management

Final figures taking account of initial budget, transfers and amending budgets.Final figures taking account of initial budget, transfers and amending budgets.

Specific objective: To define, plan, set-up, maintain and develop high quality Information Technology (IT) infrastructures, tools and services so that (i) the staff is adequately supported in their operation, with the appropriate levels of training and security, and so that (ii) a high quality information system life cycle is assured in support of DG AGRI's activities. Indicator: Implementation of the relevant parts of the Schéma Directeur (ICT Investment Plan of DG AGRI). Source: Financial execution Baseline (2012) **Target** >99 % 95 % (unforeseen circumstances lead to can decommitments) Indicator: Servers' availability (averaged over one year) Source: Baseline (2012) Target >99 % ≥99 % (It takes into account critical systems which need to be restored within 1-2 days). Indicator: Information Systems User Satisfaction Source: Survey DG AGRI Baseline (2013) Target (mid-term) 83% >/= 80 %, to be progressively increased (high quality standard with margin of improvement)

IT enables DG AGRI to pursue its mandate and to adapt to the future new CAP. The role of the IT regarding the mission of the DG is:

- to make available a high quality and secure Information and Communication Technology environment (infrastructure, support and training) to support the DG in fulfilling its targets;
- to deliver and maintain up-to-date information and communication systems and services in support of the DG's activities, in line with the political priorities.

#### IT is fulfilling its role by:

- Providing IT instruments to ensure compliance with the regulatory framework of the CAP management and implementation, including the control and mitigation of the related risks:
  - In support of the agricultural products quality regulation, the development of e Ambrosia continues, with the progressive phasing-out of e-Bacchus/e-SpiritDrinks, the integration of DOOR in the same IT system and the

- enrichment with additional workflows for processing new applications, objections, amendments and cancellation for wines, foodstuff and spirits.
- CATS/COMBO functionalities will be extended with, among other features, the financial corrections module, the replacement of the current annual risk management by a multi-annual risk management and a recommendations module.
- RDIS system covering the 2007-2013 period has been improved in its support
  of the operational and financial processes and will be extended in order to
  manage the closure of the period.
- OFIS (Organic Farming Information System) provides and will continue to provide support to the action plan on the risk related to the supervision and control system of organic products and backlog of request within the import regime with the development of modules for application of Control Bodies and Control Authorities to be recognized under equivalency, the annual reports of Control Bodies, risk analysis of annual reports ...
- Leveraging IT to simplify the administrative processes and procedures related to the CAP and increase their efficiency and effectiveness, particularly in relation with Member States administrations:
  - The ISAMM (Information System for Agricultural Market Management) has attained a cruise speed and will bring the number of notifications in ISAMM to more than 350 in 2014. The next step will be the migration of the AMIS II and AMIS Web notifications to ISAMM, reducing the number of systems through which Member States communicates with DG AGRI.
- Enabling and supporting the implementation of the CAP reform within the timing decided by the legislative authority, making IT a key business enabler for the agenda 2020.
  - AGREX developments continue, taking into account the new CAP instruments (financial discipline, the capping, the follow-up of early payments and calculation of penalties, the suspensions ...) and the new ABAC architecture.
  - The development of RDIS II covering the 2014-2020 period has led to the deployment of a first version. It will be further developed in line with the various programming period deadlines. A convergence plan towards a single common Program Management back-office has been presented to the ISPMB and will be progressively implemented in collaboration with DG EMPL and DG REGIO.
  - The AGRIVIEW datawarehouse which provides DG AGRI with a single repository of integrated and consolidated data accompanied by reporting tools, in order to facilitate and support analysis, evaluation and decision-

making provides now support to the preparation of the annual statistical agricultural reports of DG AGRI. The Rural Development module will be updated in order to take into account the new programming period and a module on the new CAP monitoring and evaluation indicators (CMEF) will be added.

 In support of REFIT and the review of the legal framework for organic farming, collaboration with DG SANCO has been established and an electronic certification for import of organic products will be included in the DG SANCO TRACES system.

Almost 100% of development activities related to information systems are not provided through "Time&Means" contracts, given the proven better efficiency of this model. An agile development methodology (SCRUM) has been introduced and leads to the delivery of systems better aligned with the expectations of the Project Owners. It is planned to continue in this direction.

In terms of infrastructure and in line with the IT rationalisation, the IT support has been transferred to DG DIGIT (ITIC). As regards to DG AGRI Data Centre, a possible migration of DG AGRI information systems to DG DIGIT Data Centre is under consideration. RDIS II would be the first information system to be migrated. A Disaster Recovery Infrastructure is in place and will continue to be tested periodically. The Security Policy will be further implemented with security plans to be elaborated for additional information systems.

The information systems will continue to be aligned with the recommendations of the new EC IT governance bodies. Reusing modules (e.g. DG DIGIT Reference architecture for information system development) and information systems (e.g. State Aids tools provided by DG COMP), collaborating and sharing of resources with other DGs (DG EMPL, DG REGIO, DG SANCO, DG TAXUD) will be the main aspects in this strategic axe.

Specific objective: To attract, deploy, develop with working conditions that support them in the	and retain highly qualified staff and provide them e accomplishment of their tasks
Indicator: Average vacancy rate of available perm	anent posts
Source: HR Dashboard	
Baseline (November 2012-October 2013)	Target (mid-term)
7,4 % <sup>73</sup>	Vacancy rate < or = Commission average: 6,5%
	(target agreed at level of resource director)
Indicator: HR capacity utilisation <sup>74</sup>	I
Source: HR Dashboard	
Baseline (October 2012-September 2013)	Target (mid-term)
89,5 %	Utilisation > or = Commission average: 89,6%
	(target agreed at level of resource director)
Indicator: Management positions held by women	75
Source: HR Dashboard	
Baseline (1 October 2013)	Target (mid-term)
	Reach targets set by DG HR
24,5 % MM	MM AGRI target 2014: 29.6 %
21.4 % SM	SM Commission target 2014: 25%
	SM Commission average 01/10/13: 27,5 %
	(target agreed at level of resource director)
Indicator: Staff satisfaction with:	
- job	
- private/ professional life balance	
Source: DG HR staff survey 2013	
Baseline (2013)	Target (mid-term)
Results for very satisfied & satisfied	Equal or better results than Commission average

<sup>&</sup>lt;sup>73</sup> Particularly high because throughout the year the reserve includes vacant posts that have to be returned to DG HR for staff reductions and redeployment tax and AST posts blocked for transformation into AD posts. Furthermore, the upcoming reorganisation has also resulted in some posts remaining vacant longer than usual.

<sup>74.</sup> Staff time available for allocation to activities after deducting absences (except annual leaves and flexitime Recuperation) and use of flexible working arrangements from the total number of available working days.

<sup>&</sup>lt;sup>75</sup> Calculation of targets according to the Commission's Equal Opportunities Strategy 2010-2014: DG specific targets for middle management (MM) baseline is 2010 (in AGRI: 14 female MM=25.9 %; 8 MM retirements expected until end 2014 (2F+6M), target of 50/50 replacement => recruitment of 4 female MM; end value would be 16 female MM=29.6 %). Senior management (SM) targets are for the Commission as a whole. The targets have been adapted the Commission's Equal Opportunities Strategy 2010-2014.

Job satisfaction: 75,6%		(target agreed a	t level of resource director)
Life balance: 66%		COM average:	
		Job satisfaction: Life balance: 669	•
Indicator: Local Overheads			
Source: HR Dashboard			
Baseline (2013)	Milestone (2014	)	Target (2016)
18 January 2013	Equal or below	family average:	Commission average: 8.8%
12 %	11,4%		(target agreed at level of resource director)

	nt management system; ensure compliance with	
personal data protection rules in force, and ensu AGRI.	re a high level of transparency and security in DG	
Indicator: Percentage of filing of documents in DG A	AGRI	
Source: ARES, Composite Indicator		
Baseline (2012)	Target (mid-term)	
≥99 %	100 % of documents ARES filed	
01/01-31/10/2013 – 99.30%	e-Domec rules, Composite Indicator	
Indicator: Respect of deadlines in answering requests for documents		
Source: Gestdem (application for managing access to documents requests		
Baseline (2012)	Target (mid-term)	
100 %	100 % of request for documents answered within established deadlines	
For 208 requests (some complicated or vast ones		
with negotiated deadlines)	Regulation (EC) 1049/2001	
Indicator: Notification of identified personal data processings in DG AGRI		
Source: DPO register		
Baseline (2012)	e-Target (mid-term)	
100%	100 % of identified processings included in the register of the DPO	
	DPO register	

Specific objective: To implement, maintain and report on an effective and reliable internal control system so that:

- o the control procedures put in place give the necessary guarantee concerning the legality and the regularity of the underlying operations;
- risk of errors in operations is minimised and;
- o reasonable assurance can be given that resources assigned are used according to the principles of sound financial management.

#### **Internal Audit**

Indicator: Level of implementation of the audit plan and rationale for any changes to the plan.

Baseline	Target (mid-term)
58% of the 2013 Audit work programme (AWP), as modified in July 2013 <sup>76</sup> had been implemented on 1.112013.	100% implementation by 31/3/n+1 All draft reports published by the end of the planning year (31/12).
For 3 additional audits <sup>77</sup> , the fieldwork is on-going and the 2 remaining follow up audit assignments have been launched <sup>78</sup> .	

Indicator: Level of acceptance by the auditees of audit recommendations issued by IA

Baseline	Target (mid-term)
100% for those in 2013:	>90 %
-for Critical recommendations— n/a	
-for Very important recommendations – 100 %	
were accepted	

Indicator: % of accepted audit recommendations

- implemented,
- implemented within the deadlines

Baseline	Target (mid-term)
69% for 2012 (87% for 2011)	>90 %
67% for 2012 (92% for 2011) <sup>79</sup>	>80 %

<sup>&</sup>lt;sup>76</sup> Ares(2013)2608775 of 9July 2013.

<sup>&</sup>lt;sup>77</sup> Promotion, Simplification and Market analysis

<sup>&</sup>lt;sup>78</sup> Direct expenditure and public procurement

<sup>&</sup>lt;sup>79</sup> Cf "Follow up report 2012", Ares(2013) 511257 of 26 March 2013

Internal Courts		
Internal Control		
Indicator: Formal compliance with internal control standards:		
- Degree of compliance		
Source: Yearly assessment of ICS compliance (ICS n° 15)		
Baseline (2012)	Target (mid-term)	
100%	100 % (Internal Control objective)	
Indicator: Effective implementation of prioritised control standards: Degree of implementation of		
planned actions on prioritised control standards	2.47)	
Source: Yearly assessment of ICS compliance (ICS n	<u> </u>	
Baseline (2012)	Target (mid-term)	
100% (December 2012)	100 % (Internal Control Objective)	
Indicator: Support and coordination of the risk ma	nagement process: Establishment and maintenance	
of a DG Risk Register with the critical and significan	t risks	
Source: Risk Register exercise		
Baseline ( 2012)	Target (mid-term)	
Risk Register finalized	Keep up-to-date DG Risk Register	
Assistance and Central Financial Control		
Indicator: Respect of deadline put in the vader	mecum of Direct management for analysing and	
· · · · · · · · · · · · · · · · · · ·	to financial transactions, financial issues, public	
procurement and grants	, , , , , , , , , , , , , , , , , , , ,	
Source: DG AGRI		
Baseline (31/05-31/12/2013)	Target (mid-term)	
Dasee (31, 33 31, 12, 2313)	ranger (ma cerm)	
- 678 entries	> 5 working days for financial issues	
	> 10 working days for public procurements and	
- on average, 2 days to check the file	grants	
	Target defined in conformity with the rules of the	
vademecum on Direct management of DG AGRI Indicator: Respect of deadline put in the vademecum of Direct management for the launching,		
coordination and adoption of financing decisions		
Source: DG AGRI		
Baseline (31/05-31/12/2013)	Target (mid-term)	
baseline (31/03-31/12/2013)	raiget (illiu-teriii)	
DF: 2014 DF for operational lines ongoing	2 months maximum	
Ad hoc : 2 ad hoc for operational lines	Target fixed for the preparation of the	
No delays	consolidated documents and the launching of the	
110 0010/0	procedure for the adoption of the financing decisions	

Indicator: Respect of deadline put in the vademecum of Direct management for the attribution of	
designations and sub delegations in the financial circuits	
Baseline (31/05-31/12/2013)	Target (mid-term)
Within 2 days	5 working days maximum
	Target fixed taking into account the necessary
	time to deal with such files
Indicator: Timely adoption of the documents neces	sary for the delegation to executive agencies
Source : DG AGRI	
Baseline	Target
	31/12/2014
	Indication by the Director of the External Agency
	during the Steering Committee
Indicator: Establishment of the internal structu	ure for the management and follow up of the
administrative and financial issues related to the in	nplementation of the DG AGRI research activities
Source: DG AGRI	
Baseline	Target
	31/06/2014
	According to the availability of posts by DG
	Research and finding suitable candidates
Indicator: Number of trained staff on financial issue	25
Source: DG AGRI	
Baseline (31/05-31/12/2013)	Target (mid-term)
140	100
	Target fixed in order to decrease the risk of errors
	in financial files due to a lack of training

Key indicators on legality and regularity		
Indicator: Residual Error Rate integrating financial corrections <sup>80</sup> Source: AAR		
Baseline	Target	
(New approach)	To reduce	
Indicator: Reception of certificates and reports of certification bodies on functioning of paying agencies' internal control systems  Source: DG AGRI's AAR 2012		
Baseline ( 2012)	Target 2014	
99%	100 % received to be able to be taken into account for the AAR Required by Regs 1290/2005 & 885/2006.	
Indicator: Reception of statements of assurance signed by the directors of paying agencies Source: DG AGRI's AAR 2012		
Baseline ( 2012)	Target 2014	
100%	100 % received to be able to be taken into account for the AAR Required by Regs 1290/2005 & 885/2006	
Indicator: Reception of opinions of certification bodies on statements of assurance Source: DG AGRI's AAR 2012		
Baseline ( 2012)	Target 2014	
99%	100 % received to be able to be taken into account for the AAR Required by Regs 1290/2005 & 885/2006	
Indicator: Percentage of expenditure (EAGF+ EAFRD) with statistics or 100 % check Source: DG AGRI's AAR		
Baseline ( 2012)	Target(2014	
94%	95 % DG AGRI's AAR	

80 The methodology of calculating the financial corrections will be provided for the Annual Activity Report 2014 at the latest.

Indicator: Reception of opinion of certification bodies on the quality of the on-the-spot controls Source: DG AGRI's AAR 2012		
Baseline ( 2012)	Target (mid-term)	
EAGF – IACS 100 % EAGF – non IACS 91 % EAFRD – IACS 98 % EAFRD – non IACS 96%	100 % received to be able to be taken into account for the AAR Required by DG AGRI guidelines.	

Indicator: Reception of opinions of certification bodies on the accuracy of the control statistics  Source: DG AGRI's AAR 2012		
Baseline ( 2012)	Target (mid-term)	
EAGF – IACS 95 % EAFRD 91 %	100 % received to be able to be taken into account for the AAR Required by DG AGRI guidelines.	
Indicator: Reception of annual summaries from the coordinating bodies Source: DG AGRI's AAR 2012		
Baseline ( 2012)	Target (2014	
100%	100 % received to be able to be taken into account for the AAR	
Sound financial management		
Indicator: Level of financial corrections Source: AAR		
Baseline (2012)	Target (mid-term)	
€ 748 million	€ 700 million  N.B. While around €700 million is clawed back to the EU budget each year via conformity clearance decisions, the attainment of a certain level of financial correction is not an objective per se — rather, the aim is to ensure that management and control systems function correctly and that EU funds are thus spent correctly. €700 million is the best available estimate of financial correction based on historic averages.	

Specific objective: To implement and develop the DG AGRI Anti-fraud Strategy by

- Raising awareness for fraud against the CAP budget and sharing intelligence on fraud cases, their detection and among staff of the DG,
- Sharing intelligence on fraud cases, their detection and prevention with the relevant authorities in Member States,
- Maintaining operational contacts with the European Anti-fraud Office (OLAF) and disseminate the relevant reports within DG AGRI as appropriate.

of DG AGDI'c

Indicator: Development and implementation of DG AGRI's anti-fraud strategy						
Source: DG AGRI Anti-fraud Strategy						
Baseline (2012)	Target (mid-term)					
Continued development of the DG AGRI Anti- fraud Strategy	<ul> <li>Revise the DG AGRI Anti-fraud Strategy and its action plan and present the revised version for adoption (target date: 30 June 2014)</li> <li>Revise and complete the internal rules in DG AGRI on the handling of allegations of fraud, and of OLAF cases, and present the revised version for adoption (target date: 30 June 2014)</li> <li>These targets are laid down in the DG AGRI Anti-fraud Strategy and its action plan</li> </ul>					
Indicator: Prevention of fraud Source: DG AGRI Anti-fraud Strategy						
Baseline (2012)	Target (mid-term)					
Continued implementation of the DG AGRI Anti- fraud Strategy	<ul> <li>Deploy further training to raise fraud awareness among general staff of DG AGRI. Target: 1 SYSLOG training and one Lunchtime Seminar by the end of 2014</li> <li>Deploy specific training to raise fraud awareness among desk officers of geographical units for Rural Development of DG AGRI Target: 1 SYSLOG training by 30 June 2014.</li> <li>Deploy specific fraud detection and prevention training to operational staff of Paying Agencies Member States. Target: Cover 10 Member States by the end of 2014.</li> <li>Disseminate OLAF reports to the relevant units inside DG AGRI and record the follow-up actions undertaken</li> <li>These targets are (without quantification) laid</li> </ul>					

	down in the DG AGRI Anti-fraud Strategy and its action plan.				
Indicator: Timely referral of denunciations to OLAF for investigation					
Source: DG AGRI Anti-fraud Strateg					
Baseline (2012/2013)	Target (mid-term)				
100%	100 % Regulation (EU, Euratom) No 883/2013 of the				
(30 cases referred)	European Parliament and of the Council of 11 September 2013 concerning investigations conducted by the European Anti-Fraud Office (OLAF)				

Specific objective: To establish, perform, monitor and Rural Development so that reliable and tire assured.	and report on the accounting execution of the CAP nely production of the accounts of DG AGRI is						
Indicator: % of accounting execution (charges 1 entitlements	year) with respect to cut-off EAGF + EAFRD -						
Baseline ( 2012)	Target (mid-term)						
	80-120 %						
Indicator: % of accounting execution (charges 6 months) with respect to cut-off EAFRD - investments							
Baseline ( 2012)	Target (mid-term)						
	80-120 %						

# **6. ANNEXES**

# 6.1 Annex 1. Prioritised internal control standards for effective management

Priority Control Issues		rol Issues	(4)	(c)			
(1) Prioritised in MP 2013	(2) Effectively implemented	(3) Internal Control Standards	(4) Summarise the relevant requirements and/or effectiveness criteria	(5) Control issues and planned measures to improve or develop controls			
N	N Y 1. <ics 1="" mission=""></ics>		The standard has been selected to take into account the re-organisation of DG AGRI and the new organisation chart entered into force on 1.1.2014.	Actions will focus on the update of the mission statements to tie in with the CAP reform and any necessary alignment due to the DG reorganisation. Additional actions will ensure that staff is aware of the changes in the mission statements.			
Y	Y	2. <ics 3="" staff<br="">allocation and mobility&gt;</ics>	This standard will continue to be prioritised with a view to focus action on a more effective and efficient staff allocation, against the overall context of the staff reduction and the specific challenges of the CAP reform. This work will also contribute addressing the recommendations issued by the Internal Audit Service.	Actions started in 2013 will be continued to further develop the mechanisms and instruments to align available human capital to DG objectives and political priorities and to persist in the implementation of the action plan related to IAS audit on staff allocation.			

# 6.2 Annex 2. Planning of studies (evaluations and other studies)

	Intended use of the evaluation or study		Type of evaluation or study		Timing		
Title of evaluation or study (possibly working title)	CWP initiative/ expenditure instrument that the evaluation or study will support	Other purpose*	Prospective**  (P) or retrospective  (R)	External (E), internal (I), internal with external support (I&E)	Start (month/ year)	End (month/y ear)	Associated services
I. Ongoing	evaluations (wor	k having sta	arted in previous	years)			
Evaluation of the structural effects of direct support		1+3	retrospective	external	Dec-11	Jun-13	ESTAT, JRC
Evaluation of the school milk scheme		1+3	retrospective	external	Dec-12	Nov-13	SG, SANCO
Evaluation of EU legislation on organic farming	Review of organic farming legislation	3	retrospective	external	Sep-12	Nov-13	CLIMA, ENTR,MARE, RTD, TRADE, SG,SJ
Evaluation of apiculture programmes		3	retrospective	external	Jul-12	Jul-13	ENV, ESTAT, RTD, SANCO, SG
Synthesis of Sapard ex-post evaluations (RO, BG, HR)		3	retrospective	external	Dec-12	Dec-13	ENLARG
Evaluation of measures applied under the CAP to the cotton sector		1	retrospective	external	Nov-13	Sep-14	TRADE, ENTR, SG, EMPL, BUDG, ECFIN, DEVCO
Evaluation of the Economic Partnership Agreements		3	retrospective	external	Dec-13	Nov-14	TRADE, DEVCO, SANCO, ENTR, TAXUD, COMP, JRC
Evaluation of market and trade implications of veal marketing standards		3	retrospective	external	Dec-13	Oct-14	SG, TRADE
Evaluation of investment support under the rural development policy		3	retrospective	external	Dec-13	Nov-14	COMP, REGIO, EMPL, ENTR, RTD

II. Evaluations planned to start in 2014 or later											
Evaluations starting in 2014											
Evaluation of agricultural information policy	3	retrospective	external	Apr-14	Jan-15	To be confirmed					
Evaluation of Article 68 measures	1	retrospective	external	Oct-14	Sep-15	To be confirmed					
Evaluation of beef labelling rules	3	retrospective	external	Jul-14	Jun-15	To be confirmed					
Synthesis of rural development ex-ante evaluation (2014-2020)	2	prospective	external	Dec- 2014	Nov-15	To be confirmed					
Evaluations planned for 2015											
Mapping and analysis of the implementation of the CAP	3	retrospective	external			To be confirmed					
Evaluation of environmental effects of CAP measures applied to the wine sector and to the fruit and vegetable sector	3	retrospective	external			To be confirmed					
Evaluation of the implementation of the EIP agricultural productivity and sustainability	2	prospective	external			To be confirmed					
Evaluations planned for 2016											
Evaluation of the milk package	3	retrospective	external			To be confirmed					
Evaluation of measures applicable to spirit drinks	3	retrospective	external			To be confirmed					
Synthesis of RD ex-post evaluations 2007-2013	2	retrospective	external			To be confirmed					

III. Other ongoing or planned studies ***											
Ongoing studies											
Carbon preservation and sequestration in agricultural soils	3	P/R	Internal	May-12	Oct-13	JRC, CLIMA					
Assessing the added value of PDO/PGIs	3	P/R	external	Dec-12	Oct-13	MARKT, SANCO, TRADE					
Delimitation of areas with natural handicaps	3	P/R	internal	Dec-12	Nov-13	JRC					
GI's as a development tool for agriculture in ACP countries	3	prospective	external	Dec-12	Oct-13	MARKT, DEVCO					
Mandatory origin labelling for pig, poultry and sheep and goat meat	3	prospective	external	Sep-12	Jul-13	ENTR, SANCO					
Analysis of future developments in the milk sector	3	prospective	external	Dec-12	Jul-13						
Global crop monitoring and forecasting (phase2)	3	prospective	internal	Aug-12	Oct-13	JRC					
Global crop monitoring and forecasting (phase3)	3	prospective	internal	Nov-13	Oct-14	JRC					
Special Eurobarometer	3	P/R	external	Dec-13	Mar-14	COMM					
Study on modelling feed consumption in the EU	3	P/R	external	Dec-13	Nov-14	JRC, SANCO					
Study on the competitiveness of European wines	3	P/R	external	Nov-13	Oct-14	JRC, TRADE					
Study on mandatory origin labelling for meats and milk	3	prospective	external	Dec-13	Oct-14	ENTR, SANCO, SG, TRADE					

Ongoing	and planned EP p	ilot projects				
Cost of compliance with EU legislation	4	retrospective	external	Dec-11	Feb-14	SANCO
Farmers' exchange programmes (EP-PP)	4	P/R	external	Nov-13	Oct-15	
EU plant and animal genetic resources (prep. action)	4	P/R	external	Apr-14	Mar-16	To be confirmed
Agropol – development of a European cross-border agribusiness model region	4	P/R	external	Oct-14	Sep-16	To be confirmed
Agroforestry	4	P/R	external	Oct-14	Sep-16	To be confirmed
EU plant and animal genetic resources II (prep. action)	4	P/R	external	Nov-14	Oct-16	To be confirmed
S	tudies starting in	2014				
Cost of and good practices for FADN data collection	3	P/R	external	Oct-14	Sep-15	To be confirmed
Study on rural tourism	3	P/R	external	Jul-14	Jun-15	To be confirmed
Study on labelling of products from cloned animals and their offspring	3	P/R	external	Jul-14	Mar-15	To be confirmed
Si	tudies planned for	2015				
Analysis of bilateral trade agreements	3	P/R	external			To be confirmed
Contribution of the forest sector to the bio-economy	3	P/R	external			To be confirmed
Study on protection and controls for quality schemes	3	P/R	external			To be confirmed
Distribution of the added value of the organic food chain	3	P/R	external			To be confirmed
State of play of processing technologies and the absorption of water in poultry meat	3	P/R	external			To be confirmed
St	tudies planned for	2016				
Ecological Focus Areas – assessment of the implementation of Article 32 of the Direct Payments Regulation	3	P/R	external			To be confirmed
Analysis of trade of organic products	3	P/R	external			To be confirmed
Update of value of production of PDO/PGIS and under TSG						
EU marketing standards for fruit and vegetables	3	P/R	external			To be confirmed
Study on administrative burden reduction	3	P/R	external			To be confirmed

<sup>\*</sup>For example: as required in the specific legal acts, for use in Fitness checks or for accountability purpose

<sup>\*\*</sup> Please note that impact assessments should not be included

<sup>\*\*\*</sup> Study understood as 'a document resulting from intellectual services necessary to support the institution's own policies or activities' [ARES(2012)247073]

<sup>1:</sup> Evaluation cycle

<sup>2:</sup> Required by legislation

<sup>3:</sup> Requested by AGRI units for the preparation of impact assessments, reports to Council and European Parliament, policy reviews and analysis

<sup>4:</sup> EP request

# 6.3 Annex 3. Framework for monitoring, evaluation and reporting on spending programmes in the MFF 2014-2020

The general objectives are common to the 2 funds (EAGF and EAFRD).

General Objective 1 : To promote a viable food production									
Impact indicator	Current situation	Long term target							
Agricultural factor income	In current prices: 14 376.7 EUR/AWU  ricultural factor income  In real prices: 12 767.7 EUR/AWU  Indicator A: 131.0 (index 2005 = 100)  (2012 – EU28)								
Agricultural productivity	Not available – index to	be calculated		To increase					
	Coefficient of variation  Commodity	World  Jan 2010- Dec 2012	EU Jan 2010- Dec 2012						
	Beef       10.1%       8.2%         Poultry       4.7%       6.5%         Pig       10.7%       9.9%								
EU commodity price variability	Soft wheat  Maize  Barley	17.9% 23.1% 22.7%	21.2% 17.8% 22.0%	To decrease					
	Butter Cheese (Cheddar) Skimmed milk powder (SMP) Whole milk powder (WMP)	14.9% 6.6% 10.0%	12.0% 9.1% 8.0%						

General Objective 2 : To promote a sustainable management of natural resources and climate action									
Impact indicator	Current situation	Long term target							
Emissions from agriculture	Greenhouse gas: 510 324 (2010) <sup>81</sup>	To reduce							
Water abstraction in agriculture: volume of water applied to soils for irrigation purposes	39 724 586 (2010) <sup>82</sup>	To decrease							
General Obje	ctive 3 : To promote a balanced territorial d	evelopment							
Impact indicator	Current situation	Long term target							
Rural employment rate	63,4% (2012- EU28)	To increase							

 $<sup>^{81}</sup>$  Total net emissions from agriculture including soil in 1000 t of CO $_2$  equivalent (Source: EEA).  $^{82}$  Data available for EU27 excluding BE, CY, LU and AT in 1000 m $^3$  (Source: Eurostat – SAPM).

Title spending programme:	European Agricultural Guarantee Fund (EAGF)
Summary, general description of the logic and sequence of the overall progress and performance reporting framework	The EAGF finances both agricultural market measures and direct payments to farmers, on an annual basis.  The framework for the monitoring and evaluation of the EAGF (as part of the CAP) is described in Article 110 of the Regulation n° 1306/2013 <sup>84</sup> , the "CAP horizontal regulation", and its implementing act (still to be adopted). As part of this framework, a set of output, result and impact indicators have been defined to support the assessment of the performance of the fund. An overview of the intervention logic can be found in the main part of this report. For each of the instruments, a mapping has been made to which of the specific objectives it contributes. Specific objectives in turn contribute to the overall CAP general objectives.  The indicators correspond to a three level hierarchy: impact indicators describe the progress towards the general objectives, result indicators link to the specific objectives and output indicators for the individual instruments. The information used for these indicators is (to the maximum possible) collected through existing channels, to avoid creating additional administrative burden for beneficiaries and Member States. This entails that there is a wide range of data sources used for the overall CAP monitoring and Evaluation framework, e.g. communications and notifications from Member States, official Eurostat statistics, data collected by the European Environmental Agency, World Bank data etc.  For each of the indicators used, a detailed information sheet has been produced explaining the exact data definition, data source, level of geographical detail, reporting frequency and delay etc. These sheets will be published once the implementing acts have been adopted. Most of the information will be available at least annually, yet a few data items, e.g. those based on the Eurostat Farm Structure Survey, are collected with a larger interval.  All indicator information will be uploaded regularly (at least yearly) in the AGRIVIEW database, where it will be accessed for the evaluatio

For the spending programme under the Framework Programme for Research and Innovation (Horizon 2020) please refer to the Management Plan 2014 of DG RTD.
 Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008, OJ L 347 of 20.12.2013

liviarket measures / ABB	To improve the food chain	competitiv	eness	of th	e agri	cultu	ıral se	ctor a	and e	enhance its value share in the
Indicator 1:	Share of EU agricultural exports in world market									
Baseline	Milestone	s								Target 2020
16.7% (2011)	2014	2015	2016		2017	20	018	2019	Ð	Share in world market maintained
Indicator 2:	• Value	added for p	rimary	prod	ucers	in th	e food	d cha	in	
Baseline	<u> </u>				Mile	stone	es			Target 2020
(2010 – EU-2	.7)	Value added (in EUR million)	1	2014	2015	2016	2017	2018	2019	
Crop and animal production, hunting	ng and related services		1							
Food and beverages manufacturing		203,9	)							
Agents involved in the sale of food	/beverages	4,8								 Share in world market
Wholesale of food/beverages Retail sale in non-specialised stores	s with food/heverages	79,255 3								maintained
Retail sale of food/beverages in spe		26,900								
Retail sale via stalls and markets of		2,398								
Food and beverage service activities	żs	131,699	)							
CDECIFIC ODJECTIVE 3										
SPECIFIC OBJECTIVE 2 (Market measures / ABB	To foster mark	at stability								
02)	lo loster mark	et stability								
Indicator 1:	-	t refunds Rat						ducts	exp	orted with export refunds and
Baseline	Milestone	•								Target 2020
Beef: 3.3% (2011/2012)				2014	2015	2016	2017	2018		Used only in case of need
Pigmeat: 0.2% (2011/2012)										(seen against market
Poultry: 2.0% (2011/2012)										developments)
Indicator 2:							•		s bou	ight in the intervention
Danalina		e and the to	ital EU	prou	uction	1011	nose r	espe	ctive	1
Baseline	Milestone	:S		204.4	2045	2046	2047	2040	2040	Target 2020
0% (2012)				2014	2015	2016	2017	2018		Used only in case of need (seen against market developments)
Indicator 3:		e storage, Ra								into the publicly aided private
Baseline	Milestone			<b>P</b>						Target 2020
		<u> </u>		2014	2015	2016	2017	2018	2019	Used only in case of need
Butter: 5.6% (2012) Olive oil: 8.2% (2012)										(seen against market developments)
SPECIFIC OBJECTIVE 3 (Market measures / ABB 02)	To better refle	ct consumer	· expec	tatio	ns				l	,,
Indicator:	• EU cor	mmodity pri	ces cor	mpar	ed to	worl	d price	es		
Baseline	Milestone	s								Target 2020
(see table in ABB 02)	2014	2015	2016		2017	20	018	2019	)	Prices brought closer to world prices
SPECIFIC OBJECTIVE 4 [from 2015] (Direct payments / ABB 03)	To contribute t distorting man		mes ar	nd lin	nit far	m in	come	varia	bility	y in a minimally trade
Indicator:	• Share	of direct sup	port ii	n agri	cultu	ral in	come			
Baseline	Milestone	s								Target 2020
TO BE COMPLETED				2014	2015	2016	2017	2018	2019	Decrease is desired but is not dependent on CAP intervention only (agricultural income may vary from many
				I	1	l	1		1	other factors)

itrom 2015i	To support the provision of public goods (mostly environmental) and pursue climate change mitigation and adaptation										
Indicator:	E.g. Share of eligible land under greening practices										
Baseline	Milestones Target 2020										
0		2014	2015	2016	2017	2018 2		70% (to be adjusted)			
SPECIFIC OBJECTIVE 6 [from 2015] (Direct payments / ABB 03)	To promote the maintenance of a	a dive	erse a	gricu	lture	across	the	EU			
Indicator:	Farm Structural diversity										
Baseline (FSS 2010 – EU 28)	Milestones							Target 2020			
- in relative terms: - distribution of hold - 0 ha = 2 Less thai - From 2 t - From 5 t - From 10 - From 20 - From 30 - From 50 - 100 ha a - their economic size - 0 EUR = - Less thai - From 2 0 - From 4 0 - From 8 0 - From 15 - From 50	AA = 172 920 330 ha B5 212 340 LSU B945 790 AWU Dut = EUR 307 887.9 million lings according to their size: 1% In 2 ha = 47.0% In 4.9 ha = 20.2% In 9.9 ha = 10.9% In 10.9 ha = 7.5% In 2 9.9 ha = 3.1% In 4.9 9 ha = 3.2% In 4.9 9 ha = 3.2% In 6 99.9 ha = 3.2% In 6 99.9 ha = 3.2% In 7 99.9 ha = 15.8% In 8 000 to 3 999 EUR = 42.6% In 9 000 to 14 999 EUR = 15.8% In 10 000 to 24 999 EUR = 8.0% In 10 000 to 49 999 EUR = 5.1% In 10 000 to 99 999 EUR = 5.1% In 10 000 to 99 999 EUR = 3.8%					2018 2		Maintenance			
- From 25 - 500 000 - their specialisation/ - their spe - Field cro - Horticult - Permane - Grazing I - Granivor - Mixed cr - Mixed cr	0 000 to 249 999 EUR = 3.4% 0 000 to 499 999 EUR = 1.2% EUR or over = 0.7% /farm type cialisation/farm type : pping = 25.0% ture = 2.0% ent crops = 20.2% livestock = 15.8% ers = 11.6% opping = 4.2% /estock = 6.5% opps/livestock = 12.6% sisified = 2.0%										

		Mo	nitoring an	d reporting a	arrangements					
achieving milestones and	specific no and Evalua	tifications b	y Member work, with i	States. The	indicators mentioned	d here are p	ng databases (Eurostat) or Part of a bigger Monitoring To a set of output indicators			
Actors involved in monitoring (e.g. Member States, stakeholders)	Given the wide range of measures in the CAP and the corresponding diversity in indicators, actors involved in the collection and reporting of data vary from indicator to indicator. Since the EAGF is in shared management, data collection is mostly done by the Member States (depending on the indicator sometimes based on claims or information submitted by beneficiaries to the Paying Agencies) and/or transmitted for further processing to Eurostat, the EAA or directly to DG AGRI.									
Issues covered in subsequent monitoring reports (e.g. implementation aspects, immediate results)	transmitted as part of the Monitoring and Evaluation framework. It will cover information on policy reports (e.g. output (per measure), policy results (per specific objective) and impacts of the policy (per general objective). The implementing act should be ready in the first half of 2014.									
Planned <b>use</b> of information (e.g. AARs, spending programme adjustments)										
Frequency of reporting (e.g. annual, or every 2 years)	_			vailable in t ns can be ma		ase and up	dated regularly. From the			
Indicate the availability of reports in the timeline	2014 catistical eports	2015 Statistical reports	2016 Statistical reports	2017 Statistical reports	2018  Statistical reports  First report to the Parliament and the Council with first results on the performance of the CAP		2020 Statistical reports  2021: Second report to the Parliament and the Council with assessment of the performance of the CAP			

#### **Evaluations of the spending programme**

#### Per evaluation indicate:

- 1. Deadline (e.g. 2017)
- **2. Type** (e.g. mid-term or ex-post, incl. ex-post evaluations of previous MFF period)
- **3. Main issues** addressed (e.g. effectiveness, efficiency, EU added value) and **coverage** (e.g. spending programme, priorities, themes)
- **4. Planned use of evaluation results** (e.g. remedial action, preparation of a successor)
- 5. Actors involved

At EU level, the contributions of the common agricultural policy towards its three general objectives will be evaluated in line with Article 30 of the Financial Regulation and Article 18 of the Rules of Application and the guidelines for evaluations. This implies that each evaluation planned in AGRI aims to address – where relevant – efficiency, effectiveness, relevance, coherence and EU value added of the most important CAP measures at least every six years. All evaluations launched by AGRI are carried out by external contractors and followed up by a steering group of officials of DG AGRI and other relevant DGs.

To facilitate the evaluations for the CAP towards 2020, a call for tender for a framework contract will be published during 2014. It is intended that separate evaluations, carried out in 2017-2018 will look at impacts on viable food production, sustainable management of natural resources and climate action and balanced territorial growth. These will be underpinned by an analysis of the implementation by the Member States of the CAP. This analysis is scheduled for mid-2015 to mid-2016. Next to this, particular aspects of the CAP in the current programming period, such as Article 68 will be evaluated in 2014-2015.

More details of the evaluation planning can be found in the DG AGRI evaluation plan annexed to this document. The results of these evaluations will be serving as input for the reporting on the impact of the policy in 2018 and 2021, and where necessary, adaptations to the policy implementation and/or design.

<sup>\*</sup> The part on objectives follows the structure of the Programme Statements.

Title spending programme:	European Agricultural Fund for Rural Development (EAFRD)							
	The EAFRD co-finances Rural Development Programmes (RDPs) on a multi-annual basis (2014-2020). The system for the monitoring and evaluation of the RDPs is described mainly in the Title VII of Regulation n° 1305/2013 <sup>85</sup> and its implementing act (still to be adopted). As part of this system, a set of output, result and impact indicators have been defined to support the assessment of the performance of the RDPs.							
	An overview of the intervention logic can be found in the main part of this Management Plan 2014. For each of the instruments, a mapping has been made to which of the specific objectives it contributes. Specific objectives in turn contribute to the overall CAP general objectives. The indicators correspond to a three level hierarchy: impact indicators describe the progress towards the general objectives, result indicators link to the specific objectives (focus areas) and output indicators for the individual measures.							
Summary, general description	For each of the indicators used a detailed information sheet was produced explaining the exact data definition, data source, level of geographical detail, reporting frequency and delay etc. These sheets will be published once the implementing acts have been adopted. Most of the information is available at least annually, yet a few data items (some result indicators) are collected with a larger							
	interval.  All indicator information will be uploaded regularly (at least yearly) in the Rural Development Information System (RDIS) database, where it will be accessed for the evaluation of the performance of the policy.							
	As required by Regulation n° 1305/2013, syntheses of the ex-ante and ex-post evaluation made at RDP level will be undertaken under the responsibility of the DG AGRI respectively by the end of the year following the latest ex-ante evaluation submitted and by the end of 2025. Annual Implementation Reports (AIRs) and enhanced AIR (2017 and 2019) will provide information on a regular basis in order to steer the programme implementation and assess intermediate results of the policy.							
	The information collected through the monitoring and evaluation system will also feed into the DG AGRI annual activity report and the program statements accompanying the draft budget.							
	The indicators mentioned in this fiche are only those selected for the MP exercise. The full list of CAP indicators will be listed in the implementing act for Article 110 of Reg. n°1306/2013 and the implementing act of Reg. 1305/2013 on rural development. For the EAFRD, in addition to the 16 impact indicators used for the whole CAP, a set of 26 output indicators and 25 result indicators will be used (list of indicators attached to the Management Plan 2014).							
SPECIFIC OBJECTIVE 1	Fostering knowledge transfer and innovation in agriculture, forestry, and rural areas							
Indicators:	<ul> <li>TR1 % of expenditure for the 3 measures: 'Knowlegde transfer &amp; information action' + 'advisory services' + 'cooperation' in relation to the total expenditure for the RDP (1A)</li> <li>TR2 Total number of co-operation operations supported under the cooperation measure (groups, networks/clusters, pilot project) (1B)</li> </ul>							
	TR3 Total number of participants trained (1C)							
SPECIFIC OBJECTIVE 2	Enhancing farm viability and competitiveness of all types of agriculture in all regions and promoting innovative farm technologies and the sustainable management of forests							
Indicators:	<ul> <li>TR4 % of agriculture holdings with RDP support for investments in restructuring (P2A)</li> </ul>							

Regulation (EU) No 1305/2013 of the European Parliament and of the Council of 17 december 2013 on support for rural development by the European Agricultural Fund for Rural Development (EAFRD) and repealing Council Regulation (EC) No 1698/2005, OJ L 347 of 20.12.2013

	<ul> <li>TR5 % of agriculture holdings with RDP supported business development plan/investments for young farmers (P2B)</li> </ul>							
SPECIFIC OBJECTIVE 3	Promoting food chain organisation, including processing and marketing of agricultural							
	products, animal welfare and risk management in agriculture							
Indicators:	TR6 % of agricultural holdings supported under quality schemes, local markets							
	and short supply circuits, and producer groups/organisations (P3A)							
	TR7 % of farms participating under risk management schemes (P3B)							
SPECIFIC OBJECTIVE 4	Restoring, preserving and enhancing ecosystems related to agriculture and forestry							
Indicators:	TR8 % Forest or other wooded area under management contracts supporting  hindiversity (R4A)							
	<ul> <li>biodiversity (P4A)</li> <li>TR9 % Agricultural land under management contracts supporting biodiversity</li> </ul>							
	and/or landscapes (P4A)							
	TR10 % of Agricultural land under management contracts improving water							
	management (P4B)							
	TR11 % of forestry land under management contracts to improve water							
	management (P4B)							
	<ul> <li>TR12 % of Agricultural land under management contracts improving soil</li> </ul>							
	management and or preventing soil erosion (P4C)							
	TR13 % of forestry land under management contracts to improve soil							
SPECIFIC OBJECTIVE 5	management and or preventing soil erosion (P4C)  Promoting resource efficiency and supporting the shift towards a low carbon and							
SPECIFIC OBJECTIVE 5	climate resilient economy in agriculture, food and forestry sectors							
Indicators:	TR14 % of irrigated land switching to more efficient irrigation system (P5A)							
	TR14 % of irrigated land switching to more efficient irrigation system (PSA)     TR15 LU concerned by investments in live-stock management in view of reducing							
	GHG and/or ammonia emissions (P5D)							
	TR16 % of agricultural land under management contracts targeting reduction of							
	GHG and/or ammonia emissions (P5D)							
	<ul> <li>TR17 % of agricultural and forest land under management contracts contributing</li> </ul>							
	to carbon sequestration (P5E)							
SPECIFIC OBJECTIVE 6	Promoting social inclusion, poverty reduction and economic development in rural areas							
Indicators:	TR18 Jobs created in supported projects (P6A)							
	TR19 % of rural Population covered by local development strategies (P6B)							
	<ul> <li>TR20 Rural population benefiting from improved services / infrastructures (P6B)</li> </ul>							
	<ul> <li>TR21 Jobs created in supported projects (Leader) (P6B)</li> </ul>							
	<ul> <li>TR22 Rural Population benefiting from new or improved services /</li> </ul>							
	infrastructures (ICT) (P6C)							
Baseline	Milestones Target 2020							
0	2014   2015   2016   2017   2018   2019   To be compiled from RDP							
	Monitoring and reporting arrangements							
<b>Describe</b> how progress on	Milestones and targets are part of the common monitoring and evaluation system (CMES). They are se							
achieving milestones and	at the level of the RDP and monitored by the Member states/Regions on an on-going basis. Each							
targets of each objective	operation is recorded in the operation database(s). In the AIR, Member states submit the aggregates							
is tracked	from the database(s) showing the evolution for these indicators. The Commission aggregates the							
	indicators at EU level.							
Actors involved in	Managing authorities (MA) submit the AIR. Together with the Paying Agency, the MAs collect required							
monitoring (e.g. Member	- The state of the							

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<sup>&</sup>lt;sup>86</sup> Milestones are only set for some of the indicators. The common indicators are part of the Performance Framework.

States, stakeholders)	data from hon	oficiarios Ctale	haldara ara	also involve	ad +brauab t	ha manitar	ing committee			
States, stakenoiders)	data from beneficiaries. Stakeholders are also involved through the monitoring committee.									
Issues covered in subsequent monitoring reports (e.g. implementation aspects, immediate results)	An implementing act for Regulation n° 1305/2013 is currently being prepared stipulating which information will be transmitted as part of the Monitoring and Evaluation framework. It will cover information on policy output (per measure) and policy results/targets (per Focus areas). The implementing act should be ready in the first half of 2014.									
Planned <b>use</b> of information (e.g. AARs, spending programme adjustments)	The Monitoring and Evaluation framework, including the set of indicators, will be used for all legally binding requirements on reporting and evaluation, but beyond that, they can be used for Management Plan, Annual Activity Report, further assessment of policy performance, studies and publications such as the yearly report: "Rural Development in the European Union – Statistical and economic information". Monitoring information will be used for management of the measures (e.g. crisis management), while the evaluation information can be used for future improvements of the policy.									
Frequency of reporting (e.g. annual, or every 2 years)	Annual (AIR)									
Indicate the availability of reports in the timeline	2014 Statistical reports	2015 Statistical reports	2016 Statistic al reports 2014 and 2015 AIR	2017 Statistic al reports 2016 AIR	2018 Statistic al reports 2017 AIR	2019 Statistic al reports 2018 AIR	2020 Statistical reports 2019 AIR			

#### **Evaluations of the spending programme**

#### Per evaluation indicate:

- 1. Deadline (e.g. 2017)
- **2. Type** (e.g. mid-term or ex-post, incl. ex-post evaluations of previous MFF period)
- **3. Main issues** addressed (e.g. effectiveness, efficiency, EU added value) and **coverage** (e.g. spending programme, priorities, themes)
- **4. Planned use of evaluation results** (e.g. remedial action, preparation of a successor)
- 5. Actors involved

At EU level, the contributions of the common agricultural policy towards its three general objectives will be evaluated in line with Article 30 of the Financial Regulation, Article 18 of the Rules of Application and the guidelines for evaluations. This implies that each evaluation planned in AGRI aims to address —where relevant- efficiency, effectiveness, relevance, coherence and EU value added of the most important CAP measures at least every six years. All evaluations launched by AGRI are carried out by external contractors and followed up by a steering group of officials of DG AGRI and other relevant DGs.

To facilitate the evaluations for the CAP towards 2020, a call for tender for a framework contract will be published during 2014. For the Rural Development, evaluations (ex-ante evaluation, some elements of the enhanced AIR 2017 and 2019 and ex-post evaluation) are made for each programme by external contractors hired by the managing authority. DG AGRI will launch a study carried out by external contractor to synthetise at EU-28 level the RDP Ex-ante and Ex-post evaluations. More details of the evaluation planning can be found in the DG AGRI evaluation plan annexed to this document. The results of these evaluations will be serving as input for the reporting on the impact of the policy in 2018 and 2021, and where necessary, adaptations to the policy implementation and/or design. Additionally, specific evaluation requirements are laid down for each RDP.

# 6.4 Annex 4. Communication strategy

#### **Executive summary**

An "External communication strategy for the CAP", under Council Regulation (EC) No 814/2000, for the period 2010 – 2015" has been agreed between DG AGRI and the cabinet in 2010.

Its main objective is to inform public opinion (including key opinion leaders, decision makers and agricultural stakeholders) on the CAP post 2013 reform process and its contribution to the "Europe 2020" strategy. 2014 corresponds to the second period as indicated in our strategy, starting with the adoption of the legislative package on CAP post 2013, where our primary target audience will be the general public in particular young people in urban areas (less than 40 years old).

Our communication strategy is implemented through annual action plans, setting out the communication activities to be developed during each year. The 2014 action plan builds on the activities developed and lessons learned in 2013 and takes on board the CAP related policy initiatives foreseen, Commission's corporate communication priorities, the needs of DG AGRI services in terms of external communication and the priority themes and actions for 2014 indicated by the Cabinet (see summary table attached for communication activities foreseen in 2014).

- 1. DG AGRI will actively participate in the **pilot phase of the corporate communication** in 2014 with a view to properly highlight in all corporate communication actions, the role/contribution of agriculture in people's everyday life and the relevance of Europe's CAP, including for growth and jobs.
- **2.** A communication campaign on the CAP, under the signature "Europe's Common Agricultural Policy: Taking care of our roots" was launched in October 2013 following the decision on the CAP reform, to promote among urban dwellers the importance of sustainable farming, not only for their supply of healthy food but also for the environment, countryside and economy. This campaign will be the **central element of DG AGRI's communication actions in 2014**. The campaign tools are:
  - -A website explaining the role of the CAP, dedicated to general public, stakeholders, teachers;
  - -AV material: short videos, TV spot, Cinema clip and animated clips on the main components of the CAP reform;
  - -City farm and other CAP-related events
- 3. DG AGRI intends to **further develop in 2014 the networking activities with media and stakeholders**, organise conferences on key issues, co-finance CAP-related information actions and of course provide service to DG AGRI units' needs on external communication.
- 4. Other important activities will be linked to the **preparation of DG AGRI's participation at the Expo Milano in 2015**.

The results of the Eurobarometer survey on "Europeans and the CAP" will be published in the first part of 2014. They will be taken into account with a view to adjust, if needed, our communication actions and targets in due time.

No	Communication Objective(s)	Message	Audience	Proposed actions/ type of activity	Date/ location	DG COMM Services	Ex-ante evaluation	Budget
Policy objective/Policy output  Main communication activities to be implemented in 2014								
	Promote CAP's contribution to Europe's food, environment and our rural economy, including for growth and jobs.	Agriculture is in our roots.  CAP: taking care of our roots	1/ Media 2/ Stakeholders	1/ Media: farm trips, study trips, networking  2/Stakeholders: conferences, Networking, communication award	to be introduced in DG COMM sharepoint	1/ REPs cooperation + SPP  2/ REPs + EDICs cooperation	1/ satisfaction survey - web and media statistics - media coverage reports  2/ satisfaction survey - n° of participants -n. of participants in the CAP comm award.	8 mio € (tbd) +  3 mio € for corporate communication (tbd)  30 staff
			3/ General public (including youth, schools)	3/ <b>General public</b> : Campaign tools, Grants		3/ DG COMM corporate communication steering committee + REPs and EDICs cooperation	3/ - n° of visitors - website statistics - ex-ante campaign focus groups	

# 6.5 Annex 5. List of Indicators

At the time writing this Management Plan, the list of indicators is still subject to change as the relevant implementing acts will only be adopted in the first half of 2014.

# IMPACT INDICATORS for CAP general objectives<sup>87</sup>

- 1. Agricultural entrepreneurial income
- 2. Agricultural factor income
- 3. Total factor productivity in agriculture
- 4. EU commodity price variability
- 5. Consumer price evolution of food products
- 6. Agricultural trade balance
- 7. Emissions from agriculture
- 8. Farmland birds index
- 9. HNV Farming
- 10. Water abstraction in agriculture
- 11. Water quality
- 12. Soil organic matter in arable land
- 13. Soil erosion by water
- 14. Rural employment rate
- 15. Degree of rural poverty
- 16. Rural GDP per capita

#### RESULT INDICATORS

#### Pillar I Result indicators for specific objectives<sup>88</sup>

- 1. Share of direct support in agricultural income
- 2. Variability of farm income
- 3. Value added for primary producers in the food chain
- 4. EU agricultural exports
- 5. Public intervention
- 6. Private storage
- 7. Export refunds

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<sup>&</sup>lt;sup>87</sup> Draft updated following the political agreement on the CAP reform as of 16 September 2013.

<sup>88</sup> Draft updated as of 17 December 2013.

- 8. EU commodity prices compared to world prices
- 9. Value of production under EU quality schemes
- 10. Importance of organic farming
- 11. Crop diversity
- 12. Share of grassland in agricultural land
- 13. Share of EFA in agricultural land
- 14. Share of eligible land under greening practices
- 15. Net greenhouse gas emissions from agricultural soils
- 16. Structural diversity

# Pillar II Result (R)<sup>89</sup>, target (T) and complementary result indicators<sup>90</sup> for rural development focus areas<sup>91</sup>

R1 % of agriculture holdings with RDP support for investments in restructuring or modernisation (P2A)

R2 Change in Agricultural output on supported farms/ AWU (P2A)\*

R3 % of agriculture holdings with RDP supported business development plan/investments for young farmers (P2B)

R4 % of agricultural holdings supported under quality schemes, local markets and short supply circuits, and producer groups/organisations (P3A)

R5 % of farms participating under risk management schemes (P3B)

R6 % Forest or other wooded area under management contracts supporting biodiversity (P4A)

R7 % Agricultural land under management contracts supporting biodiversity and/or landscapes (P4A)

R8 % of Agricultural land under management contracts improving water management (P4B)

R9 % of forestry land under management contracts to improve water management (P4B)

R10 % of Agricultural land under management contracts improving soil management and or preventing soil erosion (P4C)

R11 % of forestry land under management contracts to improve soil management and or preventing soil erosion (P4C)

R12 % of irrigated land switching to more efficient irrigation system (P5A)

R13 Increase in efficiency of water use in agriculture in RDP supported projects (P5A)\*

R14 Increase in efficiency of energy use in agriculture and food-processing in RDP supported projects (P5B) \*

R15 Renewable energy produced from supported projects (P5C)\*

R16 LU concerned by investments in live-stock management in view of reducing GHG and/or ammonia emissions (P5D)

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<sup>&</sup>lt;sup>89</sup> Indicators in italics are also target indicators (T).

<sup>&</sup>lt;sup>90</sup> Complementary result indicators are marked with an asterisk.

<sup>&</sup>lt;sup>91</sup> Draft updated as of 18 December 2013.

R17 % of agricultural land under management contracts targeting reduction of GHG and/or ammonia emissions (P5D)

R18 Reduced emissions of methane and nitrous oxide (P5D)\*

R19 Reduced ammonia emissions (P5D)\*

R20 % of agricultural and forest land under management contracts contributing to carbon sequestration (P5E)

R21 Jobs created in supported projects (P6A)

R22 % of rural Population covered by local development strategies (P6B)

R23 % of rural population benefiting from improved services / infrastructures (P6B)

R24 Jobs created in supported projects (Leader) (P6B)

R25 % of rural Population benefiting from new or improved services / infrastructures (ICT) (P6C)

T1 % of expenditure for the 3 measures: 'Knowledge transfer & information action' + 'advisory services' + 'cooperation' in relation to the total expenditure for the RDP (1A)

T2 Total number of co-operation operations supported under the cooperation measure (groups, networks/clusters, pilot project...) (1B)

T3 Total number of participants trained (1C)

T4 % of agriculture holdings with RDP support for investments in restructuring or modernisation (P2A)

T5 % of agriculture holdings with RDP supported business development plan/investments for young farmers (P2B)

T6 % of agricultural holdings supported under quality schemes, local markets and short supply circuits, and producer groups/organisations (P3A)

T7 % of farms participating under risk management schemes (P3B)

T8 % Forest/other wooded area under management contracts supporting biodiversity (P4A)

T9 % Agricultural land under management contracts supporting biodiversity and/or landscapes (P4A)

T10 % of Agricultural land under management contracts improving water management (P4B)

T11 % of forestry land under management contracts to improve water management (P4B)

T12 % of Agricultural land under management contracts improving soil management and or preventing soil erosion (P4C)

T13 % of forestry land under management contracts to improve soil management and or preventing soil erosion (P4C)

T14 % of irrigated land switching to more efficient irrigation system (P5A)

T15 Total investment for energy efficiency (P5B)

T16 Total investment in renewable energy production (P5C)

T17 LU concerned by investments in live-stock management in view of reducing GHG and/or ammonia emissions (P5D)

T18 % of agricultural land under management contracts targeting reduction of GHG and/or ammonia emissions (P5D)

T19 % of agricultural and forest land under management contracts contributing to carbon sequestration (P5E)

T20 Jobs created in supported projects (P6A)

T21 % of rural Population covered by local development strategies (P6B)

T22 % of rural population benefiting from improved services / infrastructures (P6B)

T23 Jobs created in supported projects (Leader) (P6B)

T24 % of rural Population benefiting from new or improved services / infrastructures (ICT) (P6C)

#### **OUTPUT INDICATORS**

# Direct payments<sup>92</sup>

#### Basic payment scheme

- Number of farmers
- Number of hectares

### **Single Area Payment Scheme**

- Number of farmers
- Number of hectares

#### Transitional national aid

- Number of farmers
- Number of units for which TNA is granted (hectares / animals / other)

#### Redistributive payment

- Number of farmers
- Number of hectares

## Greening

- Total number of farmers who have to apply at least one greening obligation
- Total number of hectares declared by these farmers

#### **Greening exemptions**

- Number of farmers exempted by: organic farmers / exempted from crop diversification /, exempted from EFA obligation
- Number of hectares declared by these farmers (organic farmers, exempted from crop diversification, exempted from EFA obligation)

#### **Crop diversification**

- Number of beneficiaries subject to crop diversification (with 2 crops; with 3 crops)
- Number of hectares of arable land declared by farmers subject to crop diversification (with 2 crops; with 3 crops)

#### Permanent grassland

<sup>&</sup>lt;sup>92</sup> Draft updated as of 17 December 2013.

- Number of farmers with permanent grassland counting for the ratio
- Number of hectares covered by permanent grassland declared by the farmers counting for the ratio
- Number of farmers with permanent grassland in designated environmentally sensitive areas
- Number of hectares covered by environmentally sensitive permanent grassland declared by these farmers
- Number of hectares of designated as environmentally sensitive permanent grassland (total)

#### **EFA**

- Number of farmers subject to EFA requirements
- Number of hectares of arable land declared by farmers subject to EFA
- Number of hectares declared by farmers as EFA, broken down by EFA type

#### Equivalence

- Number of farmers applying equivalent measures (certification schemes or agri-environment-climate measures)
- Number of hectares declared by farmers implementing equivalent measures (certification schemes or agri-environment-climate measures)

#### Payment for young farmers

- Number of farmers
- Number of hectares

#### Small farmers' scheme

- Number of farmers
- Number of hectares

#### Voluntary coupled support

- Number of beneficiaries of voluntary coupled support (broken down by sector or type of farming)
- Quantities eligible (ex-ante number of hectares/ number of animals broken down by sector or type of farming)
- Number of hectares
- Number of animals

# Payment for areas with natural constraints

- Number of farmers
- Number of hectares

# National programmes for the cotton sector

- Number of farmers
- Number of hectares

# Market measures 93

#### **Public intervention**

- volume
- Duration

#### **Private storage**

- volume
- Duration

#### **Export refunds**

• Volume of products exported with export refunds

#### **Exceptional measure**

• [as appropriate]

#### **Producer organisations**

• % of production marketed by PO and APOs

#### School schemes

- Number of final beneficiaries of school milk scheme
- Number of final beneficiaries of school fruit scheme

#### Vine sector

- Geographical indications in the vine sector
- Number of hectares of new vine plantings
- Number of hectares of restructured vineyards
- Number of promotion projects in the vine sector
- Number of projects of investment and innovation measures

# Horizontal aspects<sup>94</sup>

#### **Cross compliance**

- Number of hectares subject to cross-compliance
- Share of CAP payments subject to cross-compliance

#### **Quality policy**

• Number of new PDO, PGI and TSG by sector

#### **Organic farming**

- Number of hectares (total and under conversion)
- Number of certified registered organic operators

# **Promotion policy**

<sup>93</sup> Draft updated as of 17 December 2013.

<sup>&</sup>lt;sup>94</sup> Draft updated as of 17 December 2013.

- Number of programmes (in and outside the EU)
- Number of new proposing organisations

#### Farm Advisory system

• Number of farmers advised

# Rural development focus areas<sup>95</sup>

- 0.1 Total public expenditure
- O.2 Total investment
- 0.3 Number of operations supported
- O.4 Number of holdings/beneficiaries supported
- O.5 Area (ha)
- O.6 Physical Area supported (ha)
- O.7 Number of contracts supported (ha)
- O.8 Number of Livestock Units supported (ha)
- O.9 Number (farm) holdings participating in supported schemes
- O.10 Number of farmer benefiting from pay-outs
- O.11 Number training days given
- O.12 Number of participants in trainings
- 0.13 Number of beneficiaries advised
- 0.14 Number of advisor trained
- O.15 Population benefiting of improved services/infrastructures (IT or others)
- $\hbox{O.16}$  Number of EIP groups supported, number of EIP operations supported and number and type of partners in EIP groups
- O.17 Number of cooperation operations supported (other than EIP)
- O.18 Population covered by LAG
- O.19 Number of LAGs selected
- 0.20 Number of LEADER projects supported
- 0.21 Number of cooperation project supported
- O.22 Number and type of project promoters
- 0.23 Unique number of LAG involved in cooperation project
- O.24 Number of thematic and analytical exchanges set up with the support of NRN
- O.25 Number of NRN communication tools
- O.26 Number of ENRD activities in which the NRN has participated

<sup>&</sup>lt;sup>95</sup> Draft updated as of 18 December 2013.

#### **COMMON CONTEXT INDICATORS** 96

#### **Socio-economic indicators**

- C1. Population
- C2. Age structure
- C3. Territory
- C4. Population density
- C5. Employment rate\*
- C6. Self-employment rate
- C7. Unemployment rate
- C8. GDP per capita\*
- C9. Poverty rate\*
- C10. Structure of the economy
- C11. Structure of the employment
- C12. Labour productivity by economic sector

#### **Sectorial indicators**

- C13. Employment by economic activity
- C14. Labour productivity in agriculture
- C15. Labour productivity in forestry
- C16. Labour productivity in the food industry
- C17. Agricultural holdings (farms)
- C18. Agricultural area
- C19. Agricultural area under organic farming
- C20. Irrigated land
- C21. Livestock units
- C22. Farm labour force
- C23. Age structure of farm managers
- C24. Agricultural training of farm managers
- C25. Agricultural factor income\*
- C26. Agricultural entrepreneurial income\*
- C27. Total factor productivity in agriculture\*
- C28. Gross fixed capital formation in agriculture

<sup>96</sup> Draft updated as of 18 December 2013.

Context indicators which incorporate CAP impact indicators are marked with an asterisk.

- C29. Forest and other wooded land (FOWL)
- C30. Tourism infrastructure

# **Environment indicators**

- C31. Land cover
- C32. Less favoured areas
- C33. Farming intensity
- C34. Natura 2000 areas
- C35. Farmland birds index (FBI)\*
- C36. Conservation status of agricultural habitats (grassland)
- C37. HNV farming\*
- C38. Protected forest
- C39. Water abstraction in agriculture\*
- C40. Water quality\*
- C41. Soil organic matter in arable land\*
- C42. Soil erosion by water\*
- C43. Production of renewable energy from agriculture and forestry
- C44. Energy use in agriculture, forestry and food industry
- C45. Emissions from agriculture\*